

# ROCK COUNTY, WISCONSIN

**NOTE: This is a Teleconference**



**AD HOC REDISTRICTING COMMITTEE  
WEDNESDAY, AUGUST 11, 2021 – 4:30 P.M.  
CALL: 1-312-626-6799  
MEETING ID: 822 7148 7366  
PASSCODE: 331530**

Join Zoom Meeting

<https://us02web.zoom.us/j/82271487366?pwd=dW93YngvVk5XN204S1BnWi9mVDVFdz09>

Meeting ID: 822 7148 7366

Passcode: 331530

One tap mobile

+13017158592,,82271487366#,,,,\*331530# US (Washington DC)

+13126266799,,82271487366#,,,,\*331530# US (Chicago)

Dial by your location

+1 301 715 8592 US (Washington DC)

+1 312 626 6799 US (Chicago)

+1 929 205 6099 US (New York)

+1 253 215 8782 US (Tacoma)

+1 346 248 7799 US (Houston)

+1 669 900 6833 US (San Jose)

Meeting ID: 822 7148 7366

Passcode: 331530

Find your local number: <https://us02web.zoom.us/j/kdhsUVgRQI>

If you are interested in providing public comments on items on this agenda, you must submit your comments by noon on Wednesday, August 11, 2021. To submit a public comment, use the following email: [lisa.tollefson@co.rock.wi.us](mailto:lisa.tollefson@co.rock.wi.us)

## **Join from a telephone:**

- On your phone, dial the phone number provided above
- Enter the meeting ID number when prompted, using your dial-pad.
- Please note that long-distance charges may apply. This is not a toll-free number.
- Supervisors: Please identify yourself by name
- Please mute your phone when you are not speaking to minimize background noises
- We are new at holding meetings this way, so please be patient

Instructions for the hearing impaired –

<https://support.zoom.us/hc/en-us/articles/207279736-Getting-started-with-closed-captioning>

Please contact Lisa at (608)757-5660 if you are going to be late or if you will not be able to attend the meeting.

**AD HOC REDISTRICTING COMMITTEE**  
**WEDNESDAY, AUGUST 11, 2021 – 4:30 P.M.**

**Agenda**

1. Call to Order
2. Approve Agenda
3. Election of officers
  - a. Chair
  - b. Vice-Chair
4. Public Comment
5. Review of Redistricting timeline
6. Review, discussion, and possible action on criteria ranking for redistricting
7. Set tentative committee meeting schedule
8. Adjournment

The County of Rock will provide reasonable accommodations to people with disabilities. Please contact us at 608-757-5510 or e-mail [countyadmin@co.rock.wi.us](mailto:countyadmin@co.rock.wi.us) at least 48 hours prior to a public meeting to discuss any accommodations that may be necessary.

Please contact Lisa at (608)757-5660 if you are going to be late or if you will not be able to attend the meeting.

# 2021 Redistricting

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ROCK COUNTY AD HOC COMMITTEE ON REDISTRICTING  
AUGUST 2021

# REDISTRICTING

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- Once Every 10 years Following the Census
  - Realign Districts Based on Population Shifts
  - Incorporate Annexations
- All Existing District & Ward Lines are Gone
  - Start with a Blank Slate
- County Supervisory Districts Lines Drawn First

# BASIC REDISTRICTING PRINCIPLES

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- Equal Population
- Contiguous – (Share a Common Boundary)
- Compact
- Preservation of Communities of Interest
  - Traditional Neighborhoods
  - Racial or Ethnic Groups
  - Common Characteristics

# BASIC REDISTRICTING PRINCIPLES (cont.)

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- Preservation of Political Subdivisions
  - Cities Like Supervisory Districts to Mirror Wards
  - Try Not to Split Smaller Villages & Townships
- Preservation of School District Boundaries
- Preservation of Cores of Prior Districts
- Preserve Single Incumbent for each District

# Terms

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- ❖ Supervisory Districts
- ❖ Wards
- ❖ Municipalities
  - Town, Village, City
- ❖ Ballot Styles
- ❖ Reporting Units

# Supervisory Districts

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- Area a Legislator Represents
  - Supervisor – Alderperson – State Senator
- Equal in Population – 1 Person/1 Vote
- Contiguous
- Can Cross Municipality Lines
- Can be Made up of Multiple Wards



# Contiguity

All areas within a district should be physically adjacent.



contiguous



noncontiguous

# Compactness

Minimize the distance between all parts of a district.




compact



not compact

# Wards

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- Identify a Portion of a Municipality
  - Building Blocks that Form and Define Districts
  - Contiguous
  - Can **Not** Cross Municipality Lines
  - Can **Not** Cross Supervisory District Lines
  - Do Not need to be Equal in Population
  - Population Range is Limited by State Statute
- 

# Ward Population Limits

| MUNICIPALITY |     |         | WARD       |     |         |
|--------------|-----|---------|------------|-----|---------|
| POPULATION   |     |         | POPULATION |     |         |
|              |     |         | Minimum    |     | Maximum |
| 0            | to  | 999     |            | N/A |         |
| 1,000        | to  | 9,999   | 300        | to  | 1,000   |
| 10,000       | to  | 38,999  | 600        | to  | 2,100   |
| 39,000       | to  | 149,999 | 800        | to  | 3,200   |
| 150,000      | and | Over    | 1,000      | to  | 4,000   |

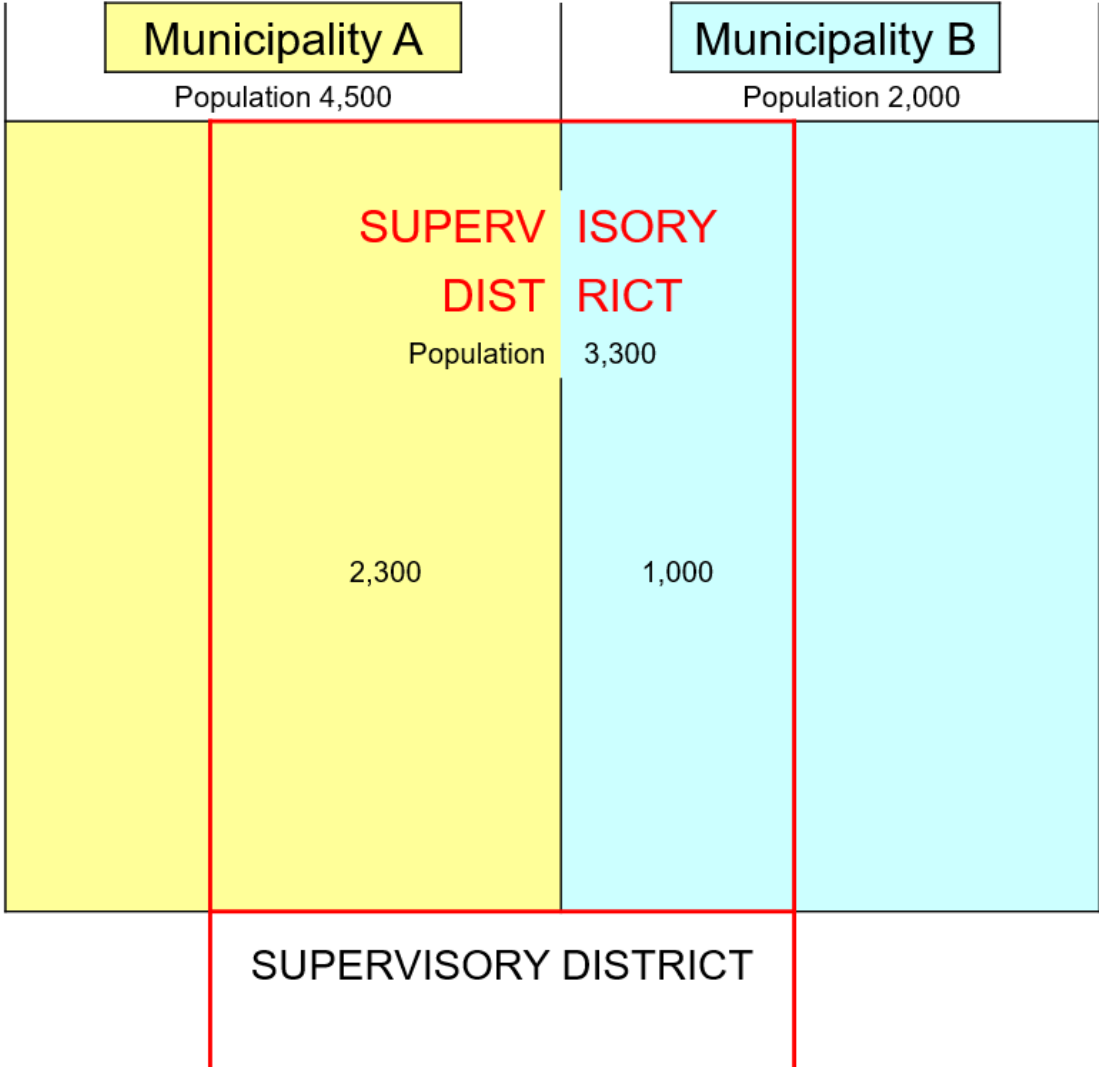
## Municipality A

Population 4,500

## Municipality B

Population 2,000





| Municipality A<br>Population 4,500   |                             |                               | Municipality B<br>Population 2,000 |                               |
|--|-----------------------------|-------------------------------|------------------------------------|-------------------------------|
| Ward 1<br>Population<br>800  | Ward 4<br>Population<br>900 |                               | Ward 1<br>Population<br>1,000      | Ward 2<br>Population<br>1,000 |
| Ward 2<br>Population<br>500  |                             |                               |                                    |                               |
| Ward 3<br>Population<br>900  | W 5<br>Pop<br>400           | Ward 6<br>Population<br>1,000 |                                    |                               |
| SUPERVISORY DISTRICT<br>Wards 4, 5 & 6 of Municipality A and<br>Ward 1 of Municipality B |                             |                               |                                    |                               |

# Impact of Wards

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## ❖ Municipalities Under 35,000

- Number of Wards Does Not Matter
- Wards can be Combined for Election Reporting
  - One Polling Location
  - Same State/Federal Legislative Districts

## ❖ Municipalities Over 35,000

- Must Report by Ward
  - Can Create the Need for Additional Polling Locations
  - Additional Poll Workers, Paperwork, Ballot Styles



# Normal Timeline for Redistricting

County  
receives  
data



Municipalities  
receive  
county plan



County holds  
public hearings



April

July

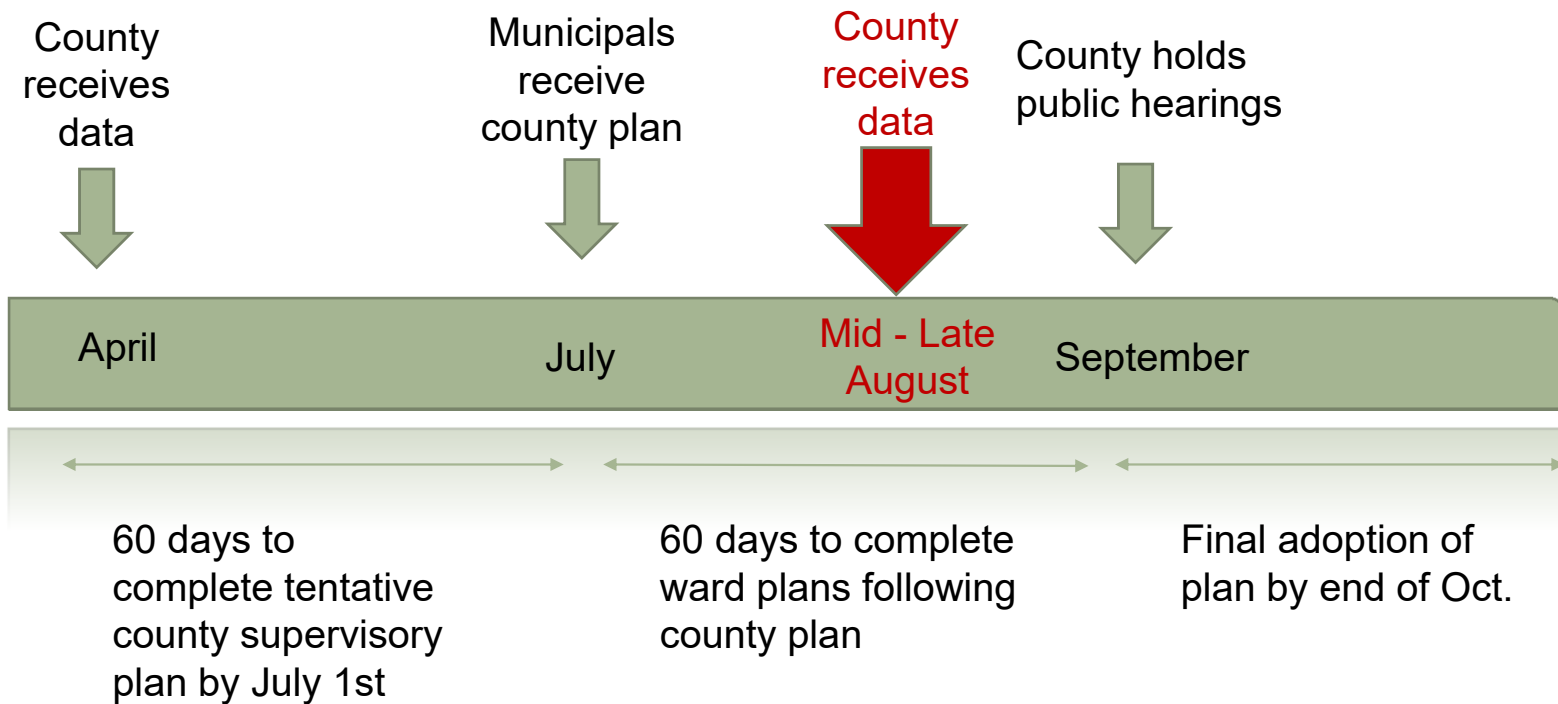
September

60 days to  
complete tentative  
county supervisory  
plan by July 1st

60 days to complete  
ward plans following  
county plan

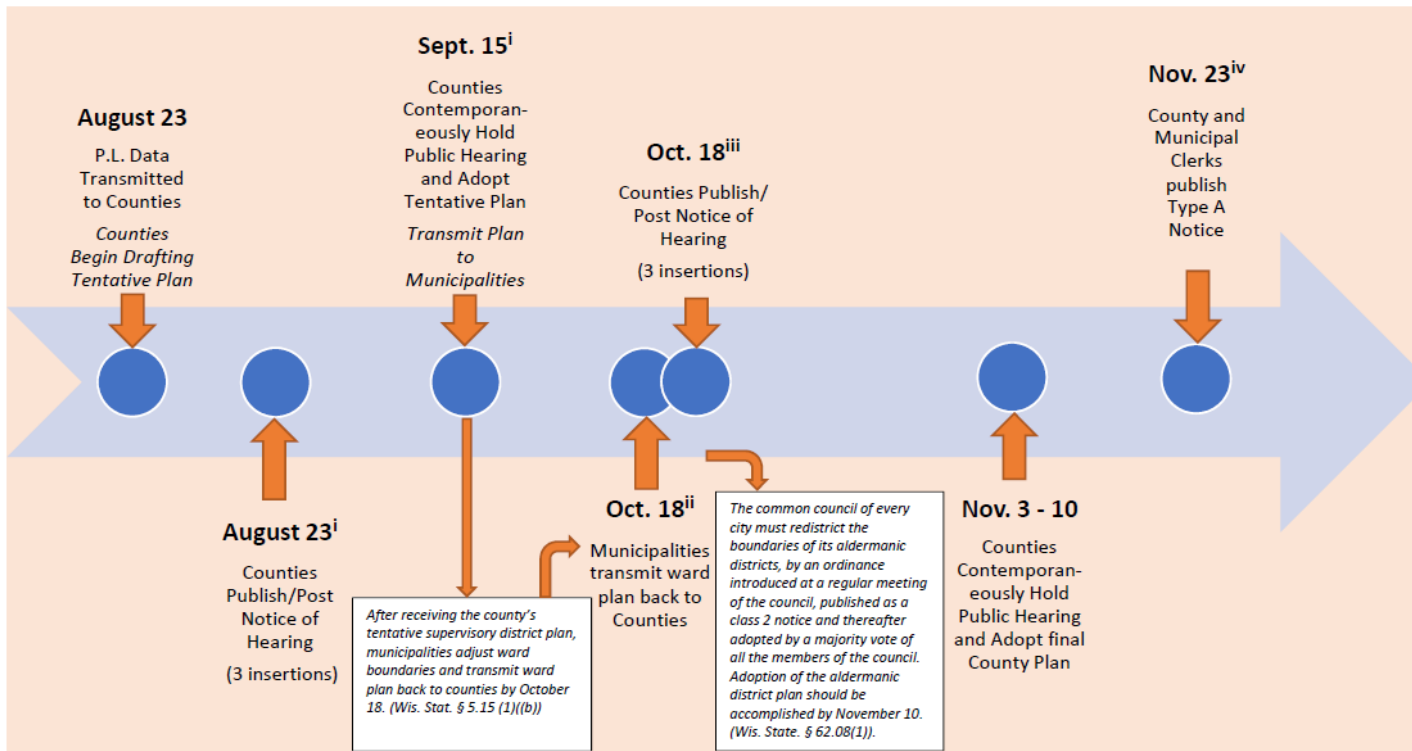
Final adoption of  
plan by end of  
October.

# 2021 Timeline for Redistricting



## Wisconsin Counties Association Suggested Timeline

# 2021 COUNTY AND MUNICIPAL REDISTRICTING TIMELINE



i Wis. Stat. § 59.10(3)(b)1. (NOTE: Publication/posting requirements are being discussed with LRB. Review publication/posting requirements and alternatives under ss. 985.02 and 985.05 with corporation counsel.)

ii Wis. Stat. § 5.15(1)(b).

iii Wis. Stat. § 59.10(3)(b)2. (NOTE: Publication/posting requirements are being discussed with LRB. Review publication/posting requirements and alternatives under ss. 985.02 and 985.05 with corporation counsel.)

iv Wis. Stat. § 10.06(2)(a). Some counties may publish earlier depending upon publication frequency. (NOTE: Elections commission must deliver Type A Notice regarding state offices to county clerk pursuant to Wis. Stat. § 10.06(1)(a))

# Ad Hoc Committee for Redistricting Supervisory Districts

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## ❖ Committee Members

- Four County Board Supervisors
- Five Members at Large

## ❖ Technical Support Group

- Five Members
- Aid Committee in their duties

# Equal Population

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- Ideal Population
- Equal Population Statutory Standards
  - County Districts – Substantially Equal (59.10)
  - Aldermanic Districts – Equal as Practicable (62.08)
- District Deviation
  - Constitutionally (U.S.) – 10% Standard
  - May be required to show a rational policy/reason
- Plan Deviation
  - Range Between Smallest and Largest District

# Packing, Fracturing, & Gerrymandering

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## ■ PACKING

- Concentrating a Minority Group in One District
- Reduce their Number of Representatives

## ■ FRACTURING

- Breaking up a Minority Group into Multiple Districts
- Diluting their Voting Strength

## ■ GERRYMANDERING

- Trying Too Hard to Create a District
- Violates Principles of Contiguous, Compact, Etc.

# Other Considerations

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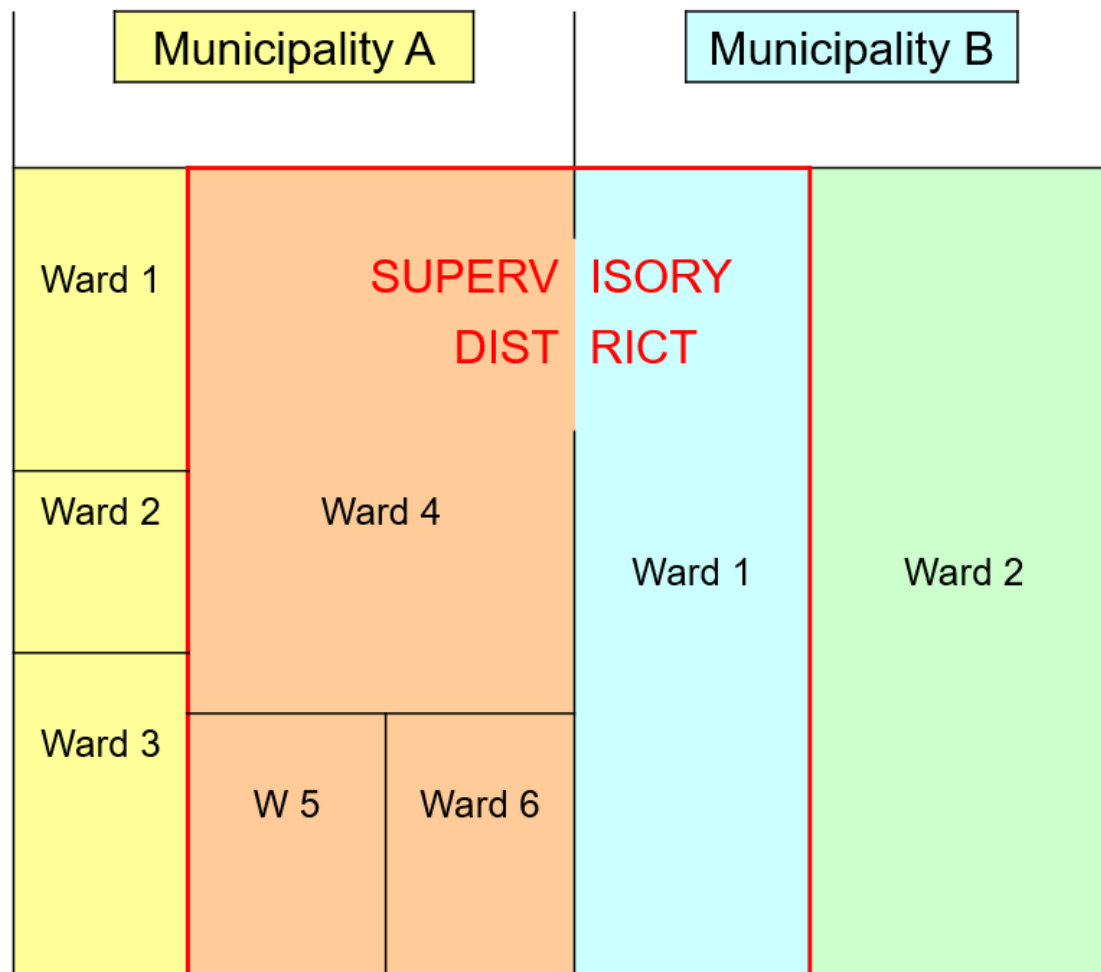
- Ward Size Restrictions
- City Aldermanic Districts
  - Work with Municipal Clerks
- Unincorporated Villages
- Prisons
- What Boundaries are you Following?
  - i.e. Follow physical features like rivers and roads.
- School Districts
- Ballot Styles

# Ballot Styles

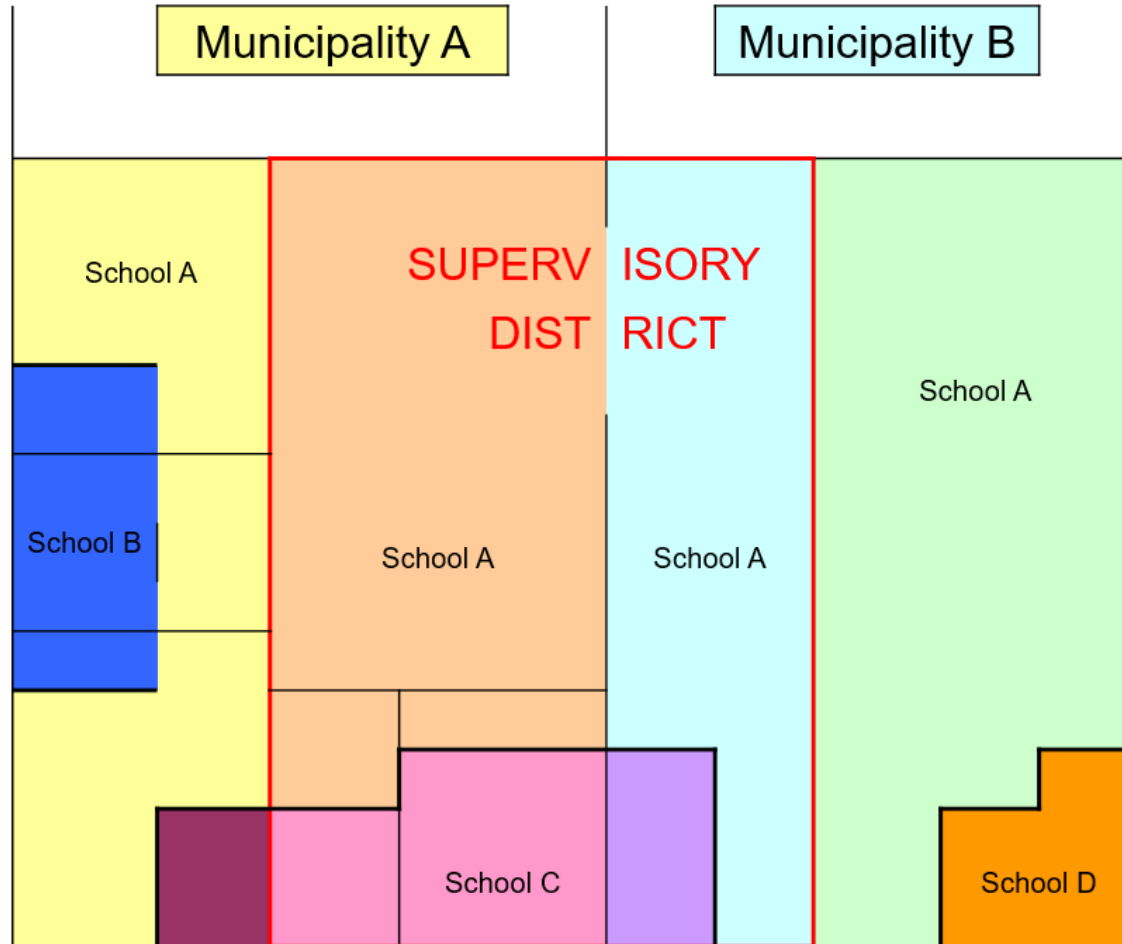
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- A Separate Ballot “Ballot Style” for Every Combination of Districts
  - County Supervisor, Municipal, School District
- Multiple Ballot Styles can add to Voter & Poll Worker Confusion and Errors
- Additional Cost





4 Ballot Styles



9 Ballot Styles

# Staff Information

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- Lisa Tollefson, Rock County Clerk
  - 608-757-5660
  - [Lisa.Tollefson@co.rock.wi.us](mailto:Lisa.Tollefson@co.rock.wi.us)
- Jennifer Borlick, GIS Manager, Rock County Planning & Development
  - 608-757-5592
  - [Jennifer.Borlick@co.rock.wi.us](mailto:Jennifer.Borlick@co.rock.wi.us)
- Andrew Baker, Director of Land Conservation and Planning & Development
  - 608-757-5587
  - [Andrew.Baker@co.rock.wi.us](mailto:Andrew.Baker@co.rock.wi.us)

# ROCK COUNTY, WISCONSIN

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## Memorandum

**To:** Ad Hoc Redistricting Committee

**From:** Lisa Tollefson, Rock County Clerk

**Date:** August 4, 2021

**Re:** Criteria for Establishing County Board Supervisor District Boundaries

One of the first steps for establishing new supervisor districts in 2021 is for the Ad Hoc Committee to come to an agreement on criteria or rules for drawing new districts using 2020 census data. Some criteria are written into State Statutes and some are personal or group preference. Below is a list of possible criteria to use as a guide for redistricting. You are allowed to add to or subtract criteria or rules from the list.

In order to help us all make good use of our time at the committee meeting, please consider and rank these criteria with 1 being your highest or most important criteria, and 11 being your least important. **Please return this memo with your ranking by end of the day August 10, 2021 to Lisa Tollefson via in person, fax (608-757-5662) or email [Lisa.Tollefson@co.rock.wi.us](mailto:Lisa.Tollefson@co.rock.wi.us).**

At the meeting, the goal is to come to a consensus on the criteria so that staff has guidelines for creating a number of possible supervisory district plans for your consideration at a future meeting.

- \_\_\_\_\_ Compactness of districts
- \_\_\_\_\_ Districts of substantially equal population (plus/minus 3%) (plus/minus 5%) (Other)
- \_\_\_\_\_ Known population trends to allow future population growth in district
- \_\_\_\_\_ Follow municipal boundaries where possible
- \_\_\_\_\_ Follow school district boundaries where possible
- \_\_\_\_\_ Community of interest (e.g. a lake association, an unincorporated village, etc.)
- \_\_\_\_\_ Minority representation
- \_\_\_\_\_ Preserve polling locations within districts
- \_\_\_\_\_ Preserve single incumbent for each district
- \_\_\_\_\_ Preserve existing wards where possible
- \_\_\_\_\_ Follow physical features (e.g. rivers, roads, etc.)
- \_\_\_\_\_ Other \_\_\_\_\_

Name \_\_\_\_\_