

Board of Supervisors 51 South Main Street Janesville, WI 53545 (608)757-5510

COUNTY BOARD STAFF COMMITTEE TUESDAY – SEPTEMBER 12, 2017 – 4:00 P.M. CONFERENCE ROOM N-1 – FIFTH FLOOR ROCK COUNTY COURTHOUSE-EAST

Agenda

- 1. Call to Order & Approval of Agenda
- 2. Citizen Participation, Communications and Announcements
- 3. Approval of Minutes August 10, 2017
- 4. Transfers
- 5. Review of Payments
- 6. Resolution
 - A. Recognizing Deborah Johns for Service to Rock Haven
 - B. Recognizing Deputy Matthew E. Reckard
 - C. Recognizing Sancee Siebold for Service to Rock County
 - D. Amending Rock County's Mission/Vision/Core Values Statement
 - E. Supporting AB 44 Fair Map-Redistricting Legislation
 - F. Requesting State Law Change Allowing Counties the Use of the Design-Build Construction Method and Update the Statutory Bidding Requirements
- 7. Update on Town of Beloit Incorporation
- 8. Adjournment

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
00-0000-0063-29663	W C TRUST	P1700038	08/17/2017	MINUTE MEN HR MANAGEMENT OF WI	2,850.00
				ISF-SELF INS PROG TOTAL	2,850.00
I have reviewed the	preceding paymen	ts in the tota	al \$2,	850.00	
Date:		De	pt		
	, to .	Committe	9e 		

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
01-1320-0000-63100	OFC SUPP & EXP			•	
		P1700320	08/10/2017	JP MORGAN CHASE BANK NA	14.91
			COUN	TY ADMINISTRATOR PROG TOTAL	14.91
I have reviewed the	preceding payment	ts in the tota	al \$14	i.91	
Date:		De	pt		
		Committe	ee		

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
03-1110-0000-63107	PUBL & LEGAL				
		P1700715	08/17/2017	BELOIT DAILY NEWS	345.10
03-1110-0000-64201	CONVENTION EXP				
		P1700320	08/10/2017	JP MORGAN CHASE BANK NA	105.00
		P1702290	08/24/2017	WISCONSIN COUNTIES ASSOCIATION	350.00
				COUNTY BOARD PROG TOTAL	800.10
I have reviewed the	preceding payment	s in the tota	al \$80	0.10	
Date:		De	pt		
		Committe	90		

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
06-1620-0000-63100	OFC SUPP & EXP				,
		P1700027	08/17/2017	OFFICE PRO INC	93.09
06-1620-0000-64200	TRAINING EXP				
		P1700022	08/17/2017	STATE BAR OF WISCONSIN	548.00
		P1702273	08/24/2017	WISCONSIN COUNTIES ASSOCIATION	65.00
		· · · · · · · · · · · · · · · · · · ·	CORP	ORATION COUNSEL PROG TOTAL	706.09
I have reviewed the	preceding payment	s in the tota	ıl \$70	6.09	
Date:		Del	ot		
		Committe			

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
08-1420-0000-61920	PHYSICALS				
			08/10/2017	ILLINOIS STATE POLICE	48.00
			08/31/2017	TEXAS DEPARTMENT OF PUBLIC SAF	15.00
			08/03/2017	COLORADO BUREAU OF INVESTIGATI	13.00
		P1700307	08/10/2017	WISCONSIN DEPARTMENT OF JUSTIC	298.35
		P1700311	08/17/2017	JP MORGAN CHASE BANK NA	40.00
		P1702343	08/31/2017	STANARD AND ASSOCIATES INC	750.50
08-1420-0000-62119	OTHER SERVICES				
		P1700311	08/17/2017	JP MORGAN CHASE BANK NA	6.00
		P1702175	08/10/2017	OCCUPATIONAL HEALTH CENTER	71.10
		P1702239	08/31/2017	TK GROUP INC	378.00
		P1702369	08/31/2017	OCCUPATIONAL HEALTH CENTER	106.65
08-1420-0000-63100	OFC SUPP & EXP				
		P1700311	08/17/2017	JP MORGAN CHASE BANK NA	75.52
		P1702146	08/03/2017	AMC3 IDENTITY SOLUTIONS	220.00
08-1420-0000-63200	PUBL/SUBCR/DUES				
•		P1700311	08/17/2017	JP MORGAN CHASE BANK NA	156.40
08-1420-0000-64200	TRAINING EXP				
		P1700311	08/17/2017	JP MORGAN CHASE BANK NA	147.52
08-1420-0000-64215	RECRUITMENT				
	A control of the cont	P1700311	08/17/2017	JP MORGAN CHASE BANK NA	250.00
		P1702368	08/31/2017	STATE BAR OF WISCONSIN	200.00
08-1420-0000-64417	RH EXPENSES				
		P1700307	08/10/2017	WISCONSIN DEPARTMENT OF JUSTIC	52.65
		P1700311	08/17/2017	JP MORGÁN CHASE BANK NA	27.60
			Н	JMAN RESOURCES PROG TOTAL	2,856.29

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
I have reviewed the	preceding payment	s in the tot	tal \$2,	856.29	
Date:		D	ept		
				· · · · · · · · · · · · · · · · · · ·	
		Commi	ttee		

COMMITTEE REVIEW REPORT

08/31/2017

Account Number	Account Name	PO#	Check Date	Vendor Name	Inv/Enc Amt
19-1910-0000-65103	PUBLIC LIABILITY				
		P1702223	08/10/2017	DEPARTMENT OF ADMINISTRATION	10.00
		PR	OPERTY & LIA	BILITY INSURANCE PROG TOTAL	10.00
	preceding payment			0.00	
Date:		De	pt	1	
		Committ	ee		

RESOI	SOLUTION NO

AGENDA NO.

RESOLUTION

ROCK COUNTY BOARD OF SUPERVISORS

Health Services Committee INITIATED BY



Sue Prostko DRAFTED BY

INITIATED BY	W. W	DRAFTED BY
Health Services Committee SUBMITTED BY		August 28, 2017 DATE DRAFTED
RECOGNIZI	NG DEBORAH JOHNS FOR SEI	RVICE TO ROCK HAVEN
valued employee of Rock Cour		over the past 24 years as a dedicated and
WHEREAS, Deborah Johns b 1993; and,	egan her career with Rock Haven as a I	Licensed Practical Nurse on September 7,
7 WHEREAS, Deborah Johns a	ccepted an Environmental Service Worl	ker position on November 22, 2015; and
LO and,	nas worked diligently in that position un	ntil her retirement on September 8, 2017;
commend Deborah Johns for he		the citizens of Rock County, wishes to
NOW, THEREFORE, BE IT day of extend their best wishes to her	, 2017 does hereby recognize Debor	Board of Supervisors duly assembled this rah Johns for her 24 years of service and
Respectfully submitted,	COUNTY	BOARD STAFF COMMITTEE
HEALTH SERVICES COM		Podzilni, Chair
Norvain Pleasant, Chair		
	Sandra Kra	aft, Vice Chair
Brenton Driscoll, Vice Chair	Betty Jo Br	ussie
Terry Fell		
	Eva Arnolo	d
Dave Homan	Mary Maw	rhinn ovr
Kara Hawes		inniey .
Kaia Hawes	Alan Swee	ney
	Hank Brill	
	Louis Peer	
	Terry Thor	mas

RESOLUTION NO		AGENDA NO
	RESOLUTION	

ROCK COUNTY BOARD OF SUPERVISORS

Sheriff Robert	D.	Spoden	
INITIATED BY			•



Chief Deputy	Barbara J.	Tillman
DRAFTED BY		

1	Public Safety & Justice	14 × 15 18	September 5, 2017	
	Committee		DATE DRAFTED	
	SUBMITTED BY	S. S		
	RECOGNIZING I	DEPUTY MATTHE	EW E. RECKARD	
1	WHEREAS, Matthew E. Reckard began			11, 1989, as
2	a Correctional Officer in the Rock County	Sheriff's Office; and	l	
3	WWW.		25 - 51 - 120	
4	WHEREAS, Matthew E. Reckard was pr		of Deputy on February 1, 1992	, working in
5	the Patrol Division, Civil Process, and Cou	irt Services; and		
7	WHEREAS, throughout his tenure with	the Shariff's Office	na Danuty Packard has sarry	red in many
8	capacities including; as a Firearms Instruct			
9	capacines including, as a linearnis histract	ioi, boat i atioi, wat	or researcing and 5 WAT.	r carri, arru
10	WHEREAS, Deputy Reckard has received	d numerous commen	dations and letters of apprecia	ition: and
11			Transfer of the contract of th	
12	WHEREAS, Deputy Reckard will retire for	rom public service or	n October 6, 2017.	
13				
14	NOW, THEREFORE, BE IT RESO			
15	assembled this day of	, 2017, doe	es hereby recognize Deputy	Matthew E.
16	Reckard for his over 28 years of faith			epression of
17	appreciation be given to Deputy Matthew l	E. Reckard along wit	th best wishes for the future.	
	D (C.11 1 1 1 1			
	Respectfully submitted,			
	PUBLIC SAFETY & JUSTICE COMMIT	TEF CC	OUNTY BOARD STAFF COM	MITTEE
	TOBBLE STREET & JOSTICE COMMIT	TEE CC	CIVIT BOTHED STREET COL	VIIVIII I LL
	Mary Beaver, Chair	J. F	Russell Podzilni, Chair	

	Henry Brill, Vice Chair	Sar	ndra Kraft, Vice Chair	
		-		
	Terry Fell	Eva	a Arnold	
	Brian Knudson	—	nry Brill	
	Brian Kindson	110	iny Billi	
	Phillip Owens	Bet	tty Jo Bussie	
		Ma	ry Mawhinney	
		Lot	uis Peer	
		Ala	nn Sweeney	
	•			
		Tor	ry Thomas	

P	FSO	TIT	TIOI	VI NIC

AGENDA NO.	
AUDINDA NO.	

RESOLUTION

ROCK COUNTY BOARD OF SUPERVISORS

Board of Health INITIATED BY Marie-Noel Sandoval
DRAFTED BY

INITIATED BY	STATE	DRAFTED BY	
Board of Health SUBMITTED BY		<u>9/1/2017</u> DATE DRAFTED	
RECOGNIZING SANCEE SIEBOLD FOR SERVICE TO ROCK COUNTY			
WHEREAS, Sancee Siebold has dedicitizens; and	cated almost 30 years of	her career to protecting the health of Rock County	
WHEREAS, Sancee began her career 1988; and	with Rock County Publi	c Health as a Public Health Nurse on August 1,	
WHEREAS, Sancee filled that role un Supervisor, where she diligently serve		the accepted the position of Public Health Nurse irrement on October 1, 2017; and	
with her leadership in Public Health N innovative programs and projects, incl	fursing, she has contributed tuding initiating the Traversital to the Department for	enure with Rock County Public Health. Along ed substantially by participating in a number of el Vaccine Clinic. Her vast knowledge and r many years and her contributions will have a c.	
NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled on this day of2017, does hereby thank Sancee Siebold for her dedication and contributions to the citizens of Rock County; and			
BE IT FURTHER RESOLVED that County Board of Supervisors' best wis Respectfully submitted,	a copy of this resolution shes for her future plans.	be presented to Sancee Siebold with the Rock	
BOARD OF HEALTH	COU	NTY BOARD STAFF COMMITTEE	
Sandra Kraft, Chair	J. Rus	ssell Podzilni, Chair	
Louis Peer?Vice Chair	Sandr	a Kraft, Vice Chair	
Linda Garrett	Eva A	Arnold	
Richard Bostwick	Henry	y Brill	
Dr. Keith Konkol, M.D.	Betty	Jo Bussie	
<u>Kattly</u> <u>Muyers</u> Dr. Kait ly n Meyers, DVM, MPH	Mary	Mawhinney Louis Per	
Dr. Connie Winter, DDS	Louis		
Judith Wade, WHNP	Alan	Sweeney	
Erie Gresens, R.Ph	Terry	Thomas	

RESOLUTION NO.	17-9A-350
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AGENDA NO.	12.G.(1)

RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

County Board Staff Committee INITIATED BY

County Board Staff Committee
SUBMITTED BY



Randolph Terronez DRAFTED BY

September 6, 2017 DATE DRAFTED

	Amending Rock County's	Mission/Vision/Core Values Statement
1 2 3	WHEREAS, Rock County adopted the County which is Section 1.03 of the County Adminis	unty's Mission/Vision/Core Values Statement in 2009 strative Policy & Procedure Manual; and
4 5 6	WHEREAS, the Diversity & Inclusion Wor Statement which states:	kgroup has developed a Diversity & Inclusion Vision
7 8 9 10	inclusive, and motivating environment for County promotes a workplace that provide	force that increases creativity and provides a safe, or all employees, citizens, and those we serve. Rock des respect, fairness, and work-life balance; maintains eers; and is void of discrimination and prejudice.
WHEREAS, it is necessary to amend the Rock County Mission/Vision/Core Values Staten include the Diversity & Inclusion Vision Statement, thereby amending Section 1.03 of the Administrative Policy & Procedure Manual.		
16 17 18 19	NOW, THEREFORE, BE IT RESOLVED assembled this day of Mission/Vision/Core Values Statement to in and amend Section 1.03 of the Administrative	O, that the Rock County Board of Supervisors duly, 2017 does hereby amend the Rock County clude the above Diversity & Inclusion Vision Statement re Policy & Procedure Manual.
	Respectfully submitted,	
	COUNTY BOARD STAFF COMMITTEE	
	J. Russell Podzilni, Chair	Alan Sweeney
	Sandra Kraft, Vice Chair	Terry Thomas
	Eva Arnold	
	Henry Brill	-
	Betty Jo Bussie	-
	Mary Mawhinney	
	Louis Peer	•

17-9A-350

Amending Rock County's Mission/Vision/Core Values Statement Page 2

FISCAL NOTE:

No fiscal impact.

Sherry Oja Finance Director

LEGAL NOTE:

The County Board is authorized to take such action pursuant to secs. 59.03, Wis. Stats.

od Timmerman Interim Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.

Josh Smith

County Administrator

Executive Summary Amending the Rock County Mission/Vision/Core Values Statement

The County's Diversity & Inclusion Workgroup was established earlier this year by the County Administrator to address the need to make the organization more diverse and inclusive in service delivery and staff profile. The broad-based county staff driven workgroup drafted the following Vision Statement:

Rock County commits to a diverse workforce that increases creativity and provides a safe, inclusive, and motivating environment for all employees, citizens, and those we serve. Rock County promotes a workplace that provides respect, fairness, and work-life balance; maintains opportunities for all to excel in their careers; and is void of discrimination and prejudice.

In order to formally include in the County's Mission/Vision/Core Values Statement, it is necessary to approve a resolution amending the Statement to add the above language.

ADMINISTRATIVE POLICY & PROCEDURE MANUAL

Section: Introduction Policy: Mission Statement

Policy No: 1.03

Effective: 7/1/09 Revised: 9/14/17 (003)

Rock County Mission Statement

To enhance the quality of life, health, safety, and trust of all citizens by providing top quality public services through a creative and responsive team committed to excellence, integrity, accountability, and respect.

Core Values

Honesty - Integrity - Respect

Vision

- SERVICE to the public is our fundamental reason for being. We strive to treat citizens with courtesy and as valued customers.
- COOPERATION among our staff and departments creates a smooth running organization. These collaborative attitudes and efforts are reflected in our working relationships with other public entities, the business community, nonprofit organizations, and citizens.
- **DILIGENCE** is the foundation of our work ethic. We challenge and inspire all staff to be efficient and effective in carrying out day-to-day tasks and activities.
- ACCOUNTABILITY is vital to maintaining public trust. We ensure accountability for our actions by
 adopting and enforcing policies, procedures, and processes that withstand the test of public
 review and scrutiny.
- FISCAL RESPONSIBILITY is fundamental to the way we conduct business. We maximize our human, physical, and financial resources in order to provide effective stewardship of public funds.
- COMMUNICATION and an informed citizenry are essential to the democratic process. We are
 committed to providing citizens with relevant, accurate, and timely information about our goals,
 services, and the decisions that will affect the public.
- INNOVATION and creativity shape our future. We encourage staff to challenge the status quo
 and discover new ideas or better methods. We foster staff development in order to respond to
 changing needs in our community.
- SAFETY is critical to a high standard of living. We protect the citizenry through prevention, early
 intervention, treatment services, and enforcement of the law.
- ENVIRONMENT is central to our community. Preservation of our natural environment ensures that generations to come will enjoy the resources we value and preserve. Caring for our social environment ensures that community remains a vital part of our culture.
- DIVERSITY & INCLUSION Rock County commits to a diverse workforce that increases
 creativity and provides a safe, inclusive, and motivating environment for all employees, citizens,
 and those we serve. Rock County promotes a workplace that provides respect, fairness, and
 work-life balance; maintains opportunities for all to excel in their careers; and is void of
 discrimination and prejudice.

	RESOLUTION NO.	AC	GENDA NO
	ROCK C	RESOLUTION COUNTY BOARD OF SU	JPERVISORS
	Sup. Jeremy Zajac INITIATED BY	STATE OF STA	Randy Terronez DRAFTED BY
	Sup. Jeremy Zajac SUBMITTED BY		July 7, 2017 DATE DRAFTED
	SUPPORTING AB 44	- FAIR MAP-REDISTR	ICTING LEGISLATION
1 2	WHEREAS, reform of the redistrict been a growing concern; and,	cting process that follows	the ten-year federal census update has
3 4 5	WHEREAS, representative democile elected officials choosing them; and		eely choosing their elected officials, not
6 7 8 9	WHEREAS, Wisconsin citizens fa and to reduce partisan practices that		untability in the redistricting processes cy; and,
10 11 12 13 14 15	WHEREAS, AB 44 (and the companion SB 13) was introduced during the 2017 - 2018 Legislature to provide needed reforms and would, among other items, assign responsibility for updating voting districts to the Legislative Reference Bureau (LRB), provide criteria for the re-districting process consistent with court decisions and the Voting Rights Act; establish a Redistricting Advisory Commission that would advise the LRB and hold public forums throughout the state of the LRB developed redistricting plan; and establish an expedited court review process.		
17 18 19 20 21	NOW, THEREFORE, BE IT RES assembled this day of it would provide for a redistricting property contains a reasonable degree of flex	, 2017, supprocess that is objective, a	ports AB 44 (and companion SB 13) as
	Respectfully submitted,		
	COUNTY BOARD STAFF COMM	MITTEE	

Mary Mawhinney

Louis Peer

Alan Sweeney

Terry Thomas

J. Russell Podzilni, Chair

Sandra Kraft, Vice Chair

Eva Arnold

Henry Brill

Betty Jo Bussie

SUPPORTING AB 44 - FAIR MAP-REDISTRICTING LEGISLATION Page 2

FISCAL NOTE:

No fiscal impact to the County.

Sherry Oja Finance Director

LEGAL NOTE:

Advisory only.

Jodi Timmerman Interim Corporation Counsel

ADMINISTRATIVE NOTE:

Matter of Policy.

Josh Smith County Administrator

RESOLUTION NO.	Δ

AGENDA NO.	

RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

SUPERVISOR PHILLIP OWENS INITIATED BY



SUPERVISOR PHILLIP OWENS & JEFFREY S. KUGLITSCH DRAFTED BY

GENERAL SERVICES
COMMITTEE
SUBMITTED BY

David Homan

JULY 12, 2017 DATE DRAFTED

	REQUESTING STATE LAW CHANGE ALLOWING COUNTIES THE USE OF THE DESIGN-BUILD CONSTRUCTION METHOD AND UPDATE THE STATUTORY BIDDING REQUIREMENTS
1 2 3 4	WHEREAS, under Wisconsin Statutes § 59.52(29), counties are required to engage in a competitive bidding process on public work construction projects greater than \$25,000 and provide a Class I notice on any public work with a cost between \$5,000-\$25,000; and
5 6 7	WHEREAS, these statutory limits of \$5,000 and \$25,000 have been in place for decades and need to be updated; and
8 9 10	WHEREAS, the State of Wisconsin has recognized the advantages of the Design-Build Method and authorizes that process to be followed for state-controlled building projects and certain other entities; and
11 12 13	WHEREAS, at the current time, Wisconsin counties are not authorized to use the Design-Build Method for construction projects; and
14 15 16 17	WHEREAS, under the Design-Build Construction Method, counties would contract with a single entity to provide both the design and the construction of a public work project as opposed to having bid those projects separately; and
18 19 20 21	WHEREAS, in addition to a single source of responsibility, other advantages of Design-Build include enhanced creativity, guaranteed costs, faster project completion, improved risk management, fewer change orders and less administrative burden.
22 23 24	NOW, THEREFORE, BE IT RESOLVED by the Rock County Board of Supervisors duly assembled this day of 2017 does hereby request that the Rock County Legislators introduce and support legislation authorizing counties to utilize the Design-Build option.
25262728	BE IT FURTHER RESOLVED that the legislature take action to update the antiquated project limit in Sec. 59.52(29), Stats., from \$25,000 to \$250,000, and the requirement of a Class I notice be raised for any public work to a cost in excess of \$50,000.
29303132	BE IT FURTHER RESOLVED that the County Clerk is authorized to send copies of this resolution to the Rock County Legislative Delegation and the Wisconsin Counties Association to elicit support for this requested change in state law.
	Respectfully submitted:
	GENERAL SERVICES COMMITTEE Absent Bob Yeomans
(Jason Heidenreich, Vice Chair Jeremy Zajag

REQUESTING STATE LAW CHANGE ALLOWING COUNTIES THE USE OF THE DESIGNBUILD CONSTRUCTION METHOD AND UPDATE THE STATUTORY BIDDING REQUIREMENTS

Page 2

FISCAL NOTE:

This resolution requests State legislation changes that could potentially save the County time, effort and funds for future construction projects.

Sherry Oja Finance Director

	COUNTY BOARD STAFF COMMITTEE
LEGAL NOTE:	
Advisory only. Jeffrey S. Kuglitsch Corporation Counsel	J. Russell Podzilni, Chair
	Sandra Kraft, Vice Chair
	Eva Arnold
ADMINISTRATIVE NOTE: Matter of policy. Josh Smith County Administrator	Henry Brill
	Betty Jo Bussie
	Mary Mawhinney
	Louis Peer
	Alan Sweeney

Terry Thomas

EXECUTIVE SUMMARY

Under § 59.52(29), Wis. Stats., county construction contracts that exceed \$25,000 must be awarded to the lowest responsible bidder using the competitive bidding process. In addition, if the estimated public work is between \$5,000 and \$25,000, the County must give a Class I notice before it contracts for such work. These dollar limits have been in place for decades and are unrealistic and need to be updated to a more current number.

Under the current practice, an architect first designs the construction project, construction designs are then let for bid and contractors submit bids to construct the project based on those design plans. There are inherent disadvantages to a competitive bidding process. Most notably are the lengthy processes and the incentive to low-ball the bid and make up the difference through change orders. Though change orders are a normal condition of any construction project, currently they have become an income generating tool. The time and effort required in negotiating change orders is significant and increases the overall cost of the project.

Another problem is performance quality. If the project is completed and has been done in either a substandard method or with substandard materials in order to meet the low ball bid, the overall project suffers and actual cost is then again increased. We need to have contractors that are willing to prepare fair and accurate proposals for the work and live up to those terms. This also includes the architects and those associated with the preparation and completion of any given project. Design Build concepts allow for that process to happen.

Many of the projects involved in these situations represent millions of dollars and have long-term effects upon counties in the term of operation and maintenance of facilities. This in turn is reflected in taxation of residents and the ability for the county to provide necessary services. We need to have a more affective process in establishing and choosing the appropriate bid for these county projects. Allowing Design Build benefits not only the County, but also the taxpayers.