

ROCK COUNTY BOARD OF HEALTH WEDNESDAY, OCTOBER 02, 2019

6:00 P.M.

PUBLIC HEALTH DEPARTMENT – 3328 N. U.S. HIGHWAY 51 JANESVILLE, WI 53545 (ACROSS FROM SPORTSMAN'S PARK)

AGENDA

- 1. Call to Order
- 2. Adopt Agenda
- 3. Approval of Minutes -(9/4/2019)
- 4. Citizen Participation
- 5. New Business
 - A. Administrative Division
 - (1) Review of Payments
 - (2) Transfer of Funds over \$5,000
 - (3) Set Meeting to Discuss Budget
 - (4) Health Department Report
 - a. In the News
 - b. Surveillance
 - c. Community Events/Outreach
 - d. Budget
 - e. Personnel
 - B. Resolution: Requesting The Wisconsin Legislature End The Use Of Personal Conviction Waivers For School And Day Care Center Immunizations
 - C. Resolution: Accepting United States Food and Drug Administration (FDA) 'Additional' Training Grant and Amending the 2019 Rock County Public Health Department Budget
 - D. Rabies Presentation
- 6. Communications and Announcements
- 7. Adjournment

Board Members who are unable to attend the Board of Health meeting, **please** contact Lou Peer (295-5210) or Jessica Turner at the Public Health Department (757-5440). Thank you.

The County of Rock will provide reasonable accommodations to people with disabilities. Please contact us at 608-757-5510 or e-mail countyadmin@co.rock.wi.us at least 48 hours prior to a public meeting to discuss any accommodations that may be necessary.



MINUTES OF BOARD OF HEALTH MEETING

September 4, 2019

Call to Order: Meeting was called to order by Chair Peer at 6:00 p.m.

<u>Board of Health Members Present</u>: Supervisor Peer, Supervisor Gramke, Supervisor Rynes, Supervisor Homan, Dr. Meyers, Dr. Winter, and Mr. Gresens.

Board of Health Members Absent: Dr. Somaraju and Ms. Wade.

<u>Staff Members Present</u>: Marie-Noel Sandoval – Health Officer; Rick Wietersen – Environmental Health Director; and Jessica Turner – Administrative Services Supervisor.

Others Present: Katelyn Wendt – RN, Clarke University; Terri Carlson – Risk Manager, Rock County; Rudy Lathury – Citizen; and Christina Beach-Baumgartner – Wisconsin Department of Health Services.

Adopt Agenda

Ms. Sandoval stated that item 5A3 should be Vaccine Pricing for 2019/2020 Flu Season

Supervisor Rynes made a motion to adopt the agenda with the correction listed above. Dr. Winter seconded the motion. MOTION APPROVED.

Approval of Minutes – 8/7/19

Supervisor Rynes made a motion to approve the minutes of the 8/7/19 Board of Health meeting. Mr. Gresens seconded the motion. MOTION APPROVED.

Citizen Participation

None at this time.

New Business

Administrative Division

Review of Payments

The Board reviewed the Rock County Public Health Department (RCPHD)'s August payments in the amount of \$14,503.47.

Transfer of Funds over \$5,000

None at this time.

Vaccine Pricing for 2019/2020 Flu Season

Ms. Sandoval proposed flu vaccine pricing for the 2019/2020 season based on the Medicare reimbursement rates:

High dose \$76 Flumist \$47 Regular flu \$39

Chair Peer encouraged everyone to get the shingles vaccine. Mr. Gresens asked about pneumonia rates. Ms. Sandoval responded that pneumonia rates will also be based on Medicare reimbursement rates. The Board approved the new rates by unanimous vote.

Health Department Report

In the News

Ms. Sandoval reported that there have been nationwide cases of severe lung disease linked to vaping. There have been two deaths to date nationwide. As of the last reporting, Wisconsin has had thirty-two confirmed cases in fourteen counties with eleven others being investigated. All cases reported vaping. The majority of cases reported vaping some sort of THC. The cases mostly involve teens or young adults. Some of the patients have required ventilators. According to Ms. Sandoval, this issue is complex and ongoing. Supervisor Rynes added that they are starting to think the THC cartridges are laced with something. She explained how kids share THC cartridges. Ms. Sandoval clarified that it is not a particular brand or source and the symptoms are acute, not chronic. The professionals involved are still investigating. Ms. Sandoval also reported that Michigan has become the first state to ban flavored e-cigarettes.

Ms. Sandoval told the Board that the Healthful Hints article is "It's the Rule Shots Before School." The RCPHD is also promoting vaccinations through school newsletters, car magnets, and its web page. She stated that there has been some anti-vax response. Dr. Winter asked about the current year's vaccination waivers. Ms. Sandoval replied that the information is not yet available due to the forty day exclusion period. Mr. Gresens asked if the anti-vaxxers are local. Ms. Sandoval responded that in general there are people who troll and search for key words. Ms. Sandoval presented a template resolution to end personal conviction waivers drafted by the Wisconsin Public Health Association.

Supervisor Rynes made a motion to draft a resolution based on this template. Mr. Gresens seconded the motion. MOTION APPROVED.

Surveillance

Ms. Sandoval reported that the RCPHD has been following up on potential active tuberculosis cases. There was also a follow-up investigation of a pertussis contact from a confirmed case in another county.

Ms. Sandoval also reported that there are statewide and nationwide outbreaks of hepatitis A. These outbreaks are particularly in jails. According to Ms. Sandoval, the Wisconsin Department of Health Services has contacted local health departments and requested that they talk to their Sheriff and suggest immunizations. Ms. Sandoval said this disease is acute, not chronic, and preventable with a two-dose vaccine. Ms. Sandoval spoke to the Rock County Sheriff and he didn't think it was feasible to immunize all inmates due to the cost of the vaccine. Ms. Sandoval told the Board that she suggested that the employees get vaccinated. Supervisor Gramke asked if the inmates need to consent to the vaccine. Ms. Sandoval replied that they do need to consent. The Board discussed the vaccine.

Community Events/Outreach

Ms. Sandoval stated that the RCPHD participated in National Night Out on August 6th. At this event, RCPHD staff promoted the upcoming Rock County Rabies Clinic that will take place on September 21st.

Ms. Sandoval also told the Board that RCPHD staff members attended Beloit College Community Connection Day to provide outreach on sexually transmitted infections and to promote the upcoming rabies clinic.

Ms. Sandoval announced that there is an upcoming closed points of dispensing training on the 26th. This applies to businesses that would need to provide vaccine to employees, not the general population. According to Ms. Sandoval, the health systems, Beloit School District, Rock Haven, Human Services, RCPHD, and another nursing home will be attending. Ms. Sandoval is trying to encourage businesses and churches to attend this free training.

Ms. Sandoval told the Board that the RCPHD will provide a take back drug collection on September 20th at the Janesville Senior Fair and again in the first part of October at the Beloit Senior Fair.

Chair Peer added that the state convention for the Wisconsin Counties Association is taking place the 22nd – 24th.

Budget

Ms. Sandoval stated that she attended a 2020 line by line budget meeting with County Administrator, Josh Smith. According to Ms. Sandoval, he had many questions.

Ms. Sandoval presented a draft resolution asking the Governor to accept Medicaid Expansion. This will provide coverage to 82,000 people with \$324.5 million dollars in generated savings. Supervisor Rynes made a motion to bring this forward. The Board members discussed Medicaid expansion, how it has affected other states, and how it would affect Wisconsin.

Supervisor Homan made a motion to move this resolution forward. Supervisor Rynes seconded the motion. Supervisor Gramke and Dr. Winter are still unsure. Dr. Winter said she would like to make sure the money will get to the people who need it. She would like to check with other states that have accepted the expansion to see if they are successful. Supervisor Gramke said that the County Board had suggested an advisory referendum and that is getting stuck. Chair Peer said that there are some states that had tried it and it did not work out as they expected. Supervisor Homan suggested that doing something is better than doing nothing. Supervisor Gramke said county board does not feel like they are fully informed and hesitate to put it in front of the public who is potentially less informed. Supervisor Rynes said it also effects state funding to schools, school lunch programs, and other programs that are all wrapped up in the Medicaid expansion.

Dr. Winter made a motion to table the conversation until more information is available. Supervisor Gramke seconded the motion. MOTION APPROVED.

Personnel

Ms. Sandoval informed the Board that the County recently received a leadership grant to provide training. The training will take place October through June with thirteen sessions in three categories. The categories will be seasoned supervisors, new supervisors, and emerging leaders. Human Resources requested that departments submit names of potential candidates. From the RCPHD, Nick and a Public Health Nurse were chosen as emerging leaders and Michelle, Rick, and Noel were chosen as seasoned supervisors.

Ms. Sandoval announced that the new Community Health Education Coordinator, Kelsey Cordova, will be starting on September 9th. She also informed the Board that two Public Health Nurse and two Public Health Supervisor positions have been placed on continuous recruitment. She added that the open Account Clerk position closes on Friday.

Dr. Meyers asked if a media and marketing position was in the proposed budget. Ms. Sandoval said yes.

Presentation: Board of Health Orientation

Ms. Christina Beach-Baumgartner introduced herself and described her role in the Department of Health Services. Ms. Beach-Baumgartner gave a PowerPoint presentation about public health 3.0 and the role of boards of health (see attached).

Communications and Announcements

None at this time.

Adjournment

Dr. Winter made a motion to adjourn the meeting. Supervisor Gramke seconded the motion. MOTION APPROVED. Meeting adjourned at 7:37 p.m.

Respectfully Submitted,

Jessica Turner, Recorder Not Official Until Approved by the Board of Health



Rock County Board of Health Orientation

Christina Beach-Baumgartner Southern Region Director – Division of Public Health

September 4, 2019

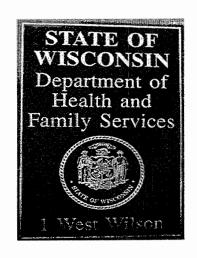


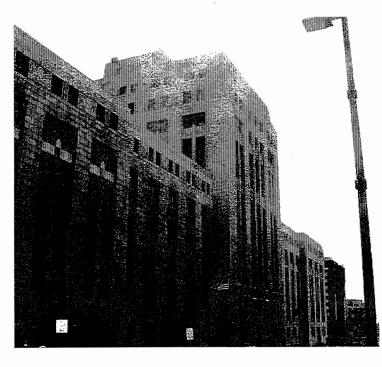
Outline of Today's Presentation

- Introduction to the Department of Health Services & Division of Public Health and Health Services
- 2. Public Health 101
- 3. Overview of Public Health Modernization (aka Public Health 3.0)
- 4. Introduction to Board Roles and Responsibilities



Wisconsin Department of Health Services





DHS Vision

Everyone living their best life.

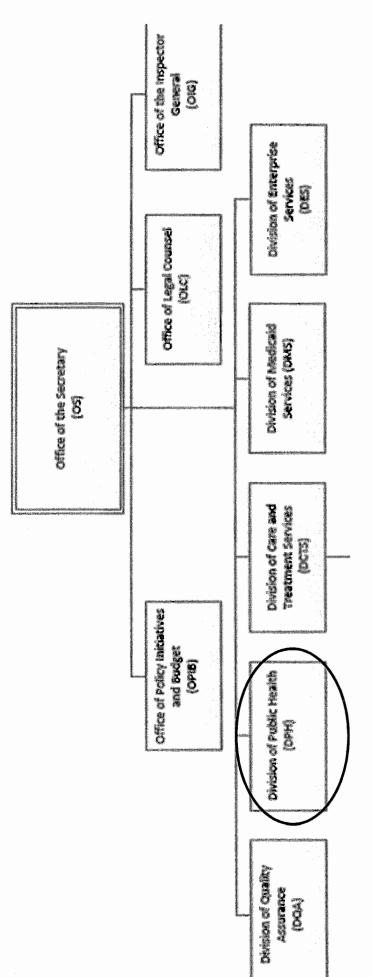
DHS Mission

To protect and promote the health and safety of the people of Wisconsin.

DHS, 2017

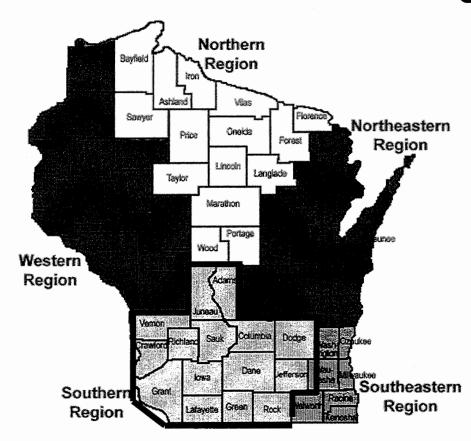


Wisconsin DHS





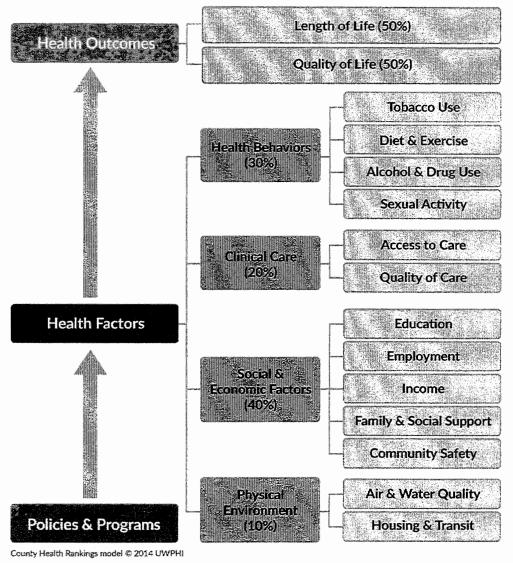
Department of Health Services, Division of Public Health Regions





What is Public Health?

"Public Health is what we as a **society** do collectively to assure the conditions in which [all] people can be healthy" (IOM, 1988:1).





10 Great Public Health Achievements – United States, 2001-2010

- 1. Vaccine-Preventable Diseases
- 2. Prevention and Control of Infectious Diseases
- 3. Tobacco Control
- 4. Maternal and Infant Health
- 5. Motor Vehicle Safety
- 6. Cardiovascular Disease Prevention
- 7. Occupational Safety
- 8. Cancer Prevention
- 9. Childhood Lead Poisoning Prevention
- 10. Public Health Preparedness and Response

Source: CDC's Morbidity and Mortality Weekly Report. May 20, 2011.



Department of Health Services



Evolution of Public Health Practices

Public Health 1.0

- Tremendous growth of knowledge and tools for both medicine and public health
- Uneven access to care and public health

Public Health 2.0

- Systematic development of public health governmental agency capacity across the United States
- Focus limited to traditional public health agency programs

Public Health 3.0

- Engage multiple sectors and community partners to generate collective impact
- Improve social determinants of health

Late 1800s 1988 IOM The Future of Public Health report Recession

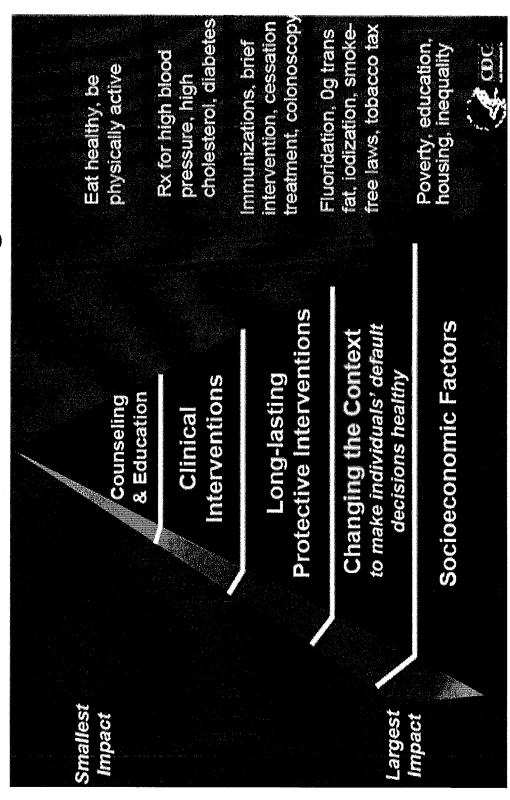
Affordable Care Act 2012 IOM For the Public's Health reports

Source: Centers for Disease Control and Prevention: Public Health 3.0 A Call to Action

Protecting and promoting the health and safety of the people of Wisconsin



Chief Health Strategist



Source: Centers for Disease Control and Prevention

Protecting and promoting the health and safety of the people of Wisconsin

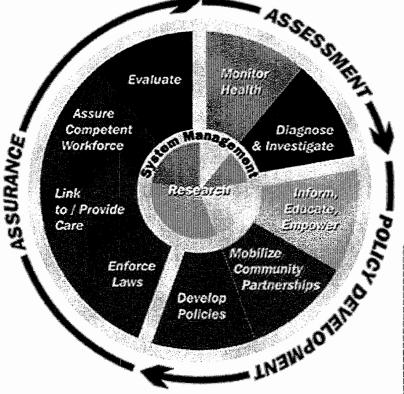


Department of Health Services

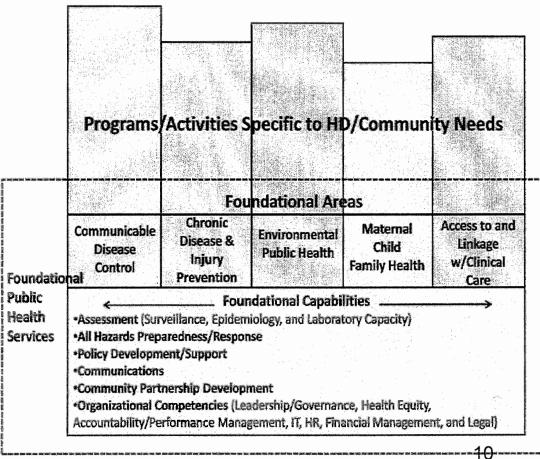


Models that Inform the Public Health

System



Prior to 2019





Administrative Rule 140

Chapter DHS 140 - REQUIRED SERVICES OF LOCAL HEALTH DEPARTMENTS

DHS 140.01 Authority and purpose. This chapter is promulgated under the authority of s. 251.20, Stats., which directs the department to specify by rule required services for each of 3 levels of local health departments. Under s. 251.05 (2), Stats., all local health departments are to provide at least level I services, while level II and level III local health departments are to provide additional services.



Required services of all local health departments

- 1. Surveillance and investigation
- 2. Communicable disease control
- 3. Other disease prevention
- 4. Emergency preparedness and response
- 5. Health promotion
- Human health hazard control
- 7. Policy and planning
- 8. Leadership and organizational competencies
- 9. Generalized public health nursing program



Local Health Department Levels

- **Level I** = Required Services
- Level II = Required Services + focus on workforce development, strategic planning, performance management, and quality improvement (benefits: additional funding, increases capacity to meet community identified needs)
- Level III = Required Services + Level II focus + adoption of a performance management system, and engagement with community and departments as "chief health strategist" (benefits: additional funding, increases ability to meet community identified needs by engaging partners in the experience)



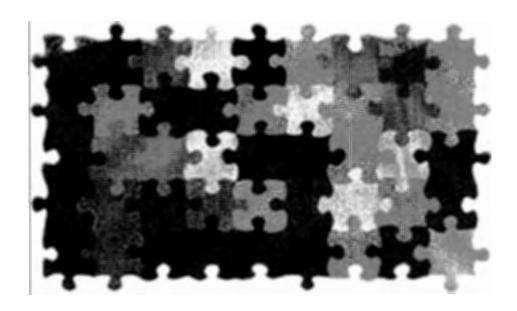
Functions of the Public Health Officer

- 1. Manage the day-to-day functions of the health department in compliance with state requirements
- 2. Create an annual report
- 3. Recommend and gather input for long-term goals of the health department and community, using:
 - 1. Strategic Planning
 - 2. Community Health Improvement Planning
- 4. Develop and recommend budget
- 5. Recommend community-wide policies to promote health and well-being for board approval



Local Boards of Health

Local boards are an essential link between public health and a healthy community.



Source: 2015 Local Board of Health National Profile http://nacchoprofilestudy.org/wp-content/uploads/2014/02/Local-Board-of-Health-Profile.pdf



- 6 Functions of Public Health Governance
 - 1.Policy Development
 - 2. Resource Stewardship
 - 3.Legal Authority
 - 4. Partner Engagement
 - 5. Continuous Improvement
 - 6.Oversight

Source: 2015 Local Board of Health National Profile

http://nacchoprofilestudy.org/wp-content/uploads/2014/02/Local-Board-of-Health-Profile.pdf



Board of Health Responsibilities

A sample of board of health member expectations:

Assessment

- 1. Educate yourself on your community and its public health status.
- 2. Educate yourself on your board and local department's history, goals, achievements, and current situation.

Policy Development

- 1. Review statutes, administrative rules and local policies.
- Participate fully in open, constructive dialogue regarding local public health both in and out of meetings.
- 3. Function as a policy-maker not as an administrator.
- 4. Link the community and the local health department.
- 5. Represent public health to the community.

Assurance

- 1. Stand behind decisions of the board and its director/health officer.
- 2. Anticipate trends likely to affect the local health department.



Board Resources

Wisconsin Counties Association (WCA)

www.wicounties.org/

Wisconsin Division of Public Health Regional Offices

www.dhs.wisconsin.gov/lh-depts/boh-info.htm

Wisconsin Association of Local Health Departments and Boards (WALHDAB)

www.walhdab.org



Southern Region Office Contacts

Christina Beach-Baumgartner, Regional Office Director

Email: christina.beachbaumgartner@dhs.wisconsin.gov

Phone: 608-266-2757

Sheri Siemers, Health Educator

Email: sheri.siemers@dhs.wisconsin.gov

Phone: 608-266-9753

Joe Larson, Public Health Nurse Consultant

Email: joseph.larson@dhs.wiscsonsin.gov

Phone: 715-836-5363

Our address:

Division of Public Health, Southern Region 1 West Wilson Street, Room 250 Madison, WI 53703

Department of Health Services





RESOLUTION NO.	
KESOLU HON NO.	

AGENDA NO._____

RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

Board of Health INITIATED BY

Board of Health SUBMITTED BY



Marie-Noel Sandoval DRAFTED BY

September 24, 2019 DATE DRAFTED

REQUESTING THE WISCONSIN LEGISLATURE END THE USE OF PERSONAL CONVICTION WAIVERS FOR SCHOOL AND DAY CARE CENTER IMMUNIZATIONS

WHEREAS, there are multiple important and potentially dangerous communicable diseases that are preventable by vaccinations currently required by Wisconsin law for school and day care attendance; and,

WHEREAS, vaccine-preventable diseases can be very contagious, and can result in serious health complications, including pneumonia and encephalitis, and lead to death; and,

WHEREAS, the effectiveness and safety of vaccines have been well established; and,

WHEREAS, the Affordable Care Act has improved insurance coverage for vaccinations, which are readily available in medical offices and pharmacies, and public health departments continue to serve those eligible for the Vaccines for Children Program; and,

WHEREAS, all states require certain vaccines for school entry in order to

- a) assure that individual children do not contract disease in the social setting of school,
- b) protect other students from being at risk of disease and death from exposure to an individual student, and
- c) protect the broader community from these serious illnesses, including individuals who are immunocompromised and those who cannot receive vaccines for *bona fide* medical reasons; and,

WHEREAS, Wisconsin's immunization law Wis. Stat. § 252.04(3), Wis. Admin. Code § DHS 144.06, makes Wisconsin one of only 16 states that permits parents to opt out or waive some or all of the vaccinations required to attend school or group day care based on their personal beliefs; and,

WHEREAS, Wisconsin's percentage of students with religious and medical waivers have remained relatively constant over the past decade at less than 1%, but the percentage of students with a personal conviction waiver in Wisconsin increased from 1.2% during the 1997-98 school year to an alarming 4.6% during 2018-19; and,

WHEREAS, outbreaks of measles have impacted multiple states in 2019, and a number of other serious vaccine-preventable disease outbreaks have occurred in Wisconsin over the past 2 decades; and,

WHEREAS, several other states have recently removed personal belief exemptions from their legal codes, such that 34 states now prohibit the use of personal belief exemptions for school and daycare immunizations; and,

WHEREAS, the Wisconsin Public Health Association (WPHA) and the Wisconsin Association of Local Health Departments and Boards (WALHDAB) both support a change in school and day care center immunization law that eliminates personal conviction waivers for students in Wisconsin public and private schools and for children who attend group day cares.

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this _______ day of _______, 2019 respectfully requests that the Wisconsin Legislature end the use of personal conviction waivers for school and day care center immunization requirements.

BE IT FURTHER RESOLVED that a copy of this resolution be sent to the Governor of Wisconsin, Wisconsin state legislators, WPHA, WALHDAB, Wisconsin Counties Association, and other organizations as appropriate.

RESOLUTION REQUESTING THE WISCONSIN LEGISLATURE END THE USE OF PERSONAL CONVICTION WAIVERS FOR SCHOOL AND DAY CARE CENTER IMMUNIZATIONS Page 2

Respectfully submitted,	
Board of Health	
Lou Peer, Chair	FISCAL NOTE: No fiscal impact
Connie Winter, DDS, Vice Chair	
Craig Gramke	Sherry Öja Finance Director
Dave Homan	
Danette Rynes	LEGAL NOTE: The County Board is authorized to take this
Eric Gresens, RPh	action pursuant to §§ 59.01 & 59.51, Wis. Stats.
Kaitlyn Meyers, DVM, MPH	Richard Greenlee Corporation Counsel
Vijaya Somaraju, MD, MPH, FACP	ADMINISTRATIVE NOTE: Matter of Policy.
Judy Wade, WHNP	Josh Smith

RESOLUTION REQUESTING THE WISCONSIN LEGISLATURE END THE USE OF PERSONAL CONVICTION WAIVERS FOR SCHOOL AND DAY CARE CENTER IMMUNIZATIONS Page $2\,$

Executive Summary

Vaccines are one of the greatest public health achievements that have saved millions of lives by preventing the spread of infectious diseases. Unfortunately, over the past 20 years, Wisconsin's vaccine opt out rate has been increasing and is 5 times higher today than it was 20 years ago. The decreasing immunization rate among Wisconsin children is especially concerning to public health officials as more than 1,000 cases of measles have been confirmed in 2019 – the highest number on record in the U.S. since 1994 and since the Centers for Disease Control and Prevention (CDC) declared measles to be eliminated in 2000 thanks to the MMR vaccine. The measles outbreak is a public health crisis and should be concerning to Wisconsin residents because measles outbreaks have been confirmed in neighboring states (Illinois, Michigan, and Iowa), and only four other states had higher rates of non-medical exemptions for the MMR vaccine last school year than Wisconsin. More than half of the states in the U.S. have had measles outbreaks this year.

Every state requires children to be up-to-date on the vaccines recommended by the CDC to enroll in school or childcare. Children who are allergic to a vaccine ingredient or who have damaged immune systems can get a medical exemption. Thanks to a principle called herd immunity, healthy people can make up for poor immune systems by creating a buffer of vaccinated people around them. Although specific goals vary by disease, the <u>World Health Organization</u> and others aim for 90 to 95 percent vaccine coverage to keep herd immunity strong. Many Wisconsin schools are trending toward, or have dropped below, 95 percent and even 90 percent coverage.

Data from the Wisconsin Department of Health Services shows a growing number of families are opting out of vaccinations required to attend school by using a "personal conviction" waiver. Wisconsin is one of only 16 states to allow personal conviction waivers. Vaccine waivers have become more frequent over the last two decades. Figures from the Wisconsin health department show that in the 1997-98 school year, 1.6 percent of students had an exemption to vaccination. That jumped to 4.8 percent in 2016-17.

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RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

Board of Health INITIATED BY

Board of Health SUBMITTED BY



Marie-Noel Sandoval DRAFTED BY

September 24, 2019 DATE DRAFTED

Accepting United States Food and Amending the 20				
WHEREAS, there are approximate affecting 1 in 6 Americans each ye inspecting all food establishments;	ear, and the Rock			
WHEREAS, Rock County Public the United States Food and Drug A requirements of the Federal Volunt	Administration (FI	DA) to send staff to	training to assist in meeting	
WHEREAS, this is an amendmer 2019; and,	nt of \$2,275, begin	nning September 18	3, 2019 and ending December	
WHEREAS, this grant amendmen with the purpose of reducing food-b			y Public Health Department s	
Department to accept this grant in t	, 2019 does he	reby authorize the I	Rock County Public Health	
Department Budget as follows:	Budget	Increase	Amended	
Account/Description	10/1/19	(Decrease)	Budget	
Source of Funds	10/1/15	<u></u>	Dudgot	
31-3041-0000-42100	•			
Federal Aid	-0	\$2,275	\$2,275	
Use of Funds				
31-3041-0000-63100		•	•	
Administrative Expense	-0-	\$2,275	\$2,275	
Respectfully submitted,				
Board of Health				
Lou Peer, Chair		Eric Gresens, RPh		
Connie Winter, DDS, Vice Chair	-	Kaitlyn Meyers,	DVM, MPH	
Craig Gramke	•	Vijaya Somaraji	ı, MD, MPH, FACP	
Dave Homan	· · · · · · · · · · · · · · · · · · ·	Judy Wade, WF	INP	

Mary Mawhinney, Chair

Date

Accepting United States Food and Drug Administration (FDA) 'Additional' Training Grant and Amending the 2019 Rock County Public Health Department Budget

Page 2

FISCAL NOTE:

This resolution accepts \$2,275 in federal aid for staff training. No County matching funds are required.

Sherry Oja Finance Director

LEGAL NOTE:

The County Board is authorized to accept grant funds pursuant to sec. 59.52(19), Wis. Stats. As an amendment to the adopted 2019 County Budget, this Resolution requires a 2/3 vote of the entire membership of the County Board pursuant to sec. 65.90(5)(a), Wis. Stats.

Richard Greenlee

Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.

County Administrator

Executive Summary

While the American food supply is among the safest in the world, the Federal government estimates that there are about 48 million cases of foodborne illness annually—the equivalent of sickening 1 in 6 Americans each year. And each year these illnesses result in an estimated 128,000 hospitalizations and 3,000 deaths. The Rock County Health Department regulates and inspects approximately 850 food establishments annually in order to reduce the potential for food-borne illnesses in our community. Federal Voluntary Retail Food Program standards have been developed to ensure that facilities are properly inspected and inspections meet goals and objectives of the nine federal standards. Rock County will be utilizing this 'additional' FDA training grant to attend one of six national FDA training sessions before December 5, 2019. This training will allow our staff to assist in meeting the voluntary federal standards established by the FDA and to provide food establishment owners, operators, and workers with the latest information on food safety practices.