

# PLANNING & DEVELOPMENT COMMITTEE MEETING THURSDAY, JUNE 23, 2016 – 8:00 A.M. COURTHOUSE CONFERENCE CENTER - (2<sup>nd</sup> FL – EAST WING) ROCK COUNTY COURT HOUSE JANESVILLE, WI

#### **AGENDA**

- 1. Call to Order
- 2. Adoption of Agenda
- 3. Minutes of Planning & Development Meeting held Thursday June 9, 2016
- 4. Citizen Participation, Communications and Announcements
- 5. Code Administration & Enforcement
  - A. Action Item: Land Divisions
  - 2016 011 (Spring Valley Township) Meyer Rev. Trust
- 6. Finance
  - A. Action Item: Review of Payments
  - B. Action Item: Transfers
- 7. Community Development
  - A. **Action Item:** Resolution Authorizing Rock County to Enter into a Mutual Cooperation Agreement With the Cities of Beloit, Edgerton, Evansville, Janesville, Milton and the Villages of Clinton, Footville, Orfordville to Form a Federal HOME Program Consortium
- 8. Economic Development
  - A. Information Item: Rock Ready Index
- 9. Committee Reports
- 10. Directors Report
  - A. Housing Administration Contract Fund Balance
  - B. Citizen Grievance Update County Prorated Repayment Request
- 11. Adjournment

### **Future Meetings/Work Sessions**

July 14, 2016 (8:00 am) July 28, 2016 (8:00 am) August 11, 2016 (8:00 am) August 25, 2016 (8:00 am)



# **ROCK COUNTY GOVERNMENT**

Planning & Development Agency

# **INTEROFFICE MEMORANDUM**

TO: Rock County Planning and Development Committee

**FROM:** Andrew Baker – P&D Agency Staff

**SUBJECT:** Preliminary Approval of Land Division

**DATE:** June 14, 2016

#### **Summary:**

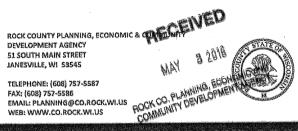
The following owner is seeking Land Division Preliminary Approval from the P&D Committee:

2016 011 (Sping Valley Township) - Meyer Rev. Trust

# Recommendation(s) or Action(s):

P&D Agency Staff recommends Preliminary Approval the above referenced Land Division with conditions as presented.

TELEPHONE: (608) 757-5587 FAX: (608) 757-5586 EMAIL: PLANNING@CO.ROCK.WI.US WEB: WWW.CO.ROCK.WI.US



AGENCY USE ONLY

AGENCY USE ONLY
Application Number: LDZ016 017

Received By – Date
(MM/DD/YYYY):

5-3-16

# PRELIMINARY MINOR LAND DIVISION - APPLICATION FORM

	Care a parion Describi						ST. T. W. L.					
PRELIMINARY OF THIS FORM AT	<i>MINOR LAND</i> ND PREPARE <i>i</i>	DIVISION A MAP CO	NTAINING ALL	N FOR INFOR	M INFO	RM. N A	A <i>TION</i> . S IDENT	PLEASE IFIED O	COMPLE N PAGE 2	OF T	TH PAGE HIS FORIV	**
<ol> <li>Applicant has control         (if land division is value)         land division is feat</li> </ol>	vithin Extra-T	Rock Count erritorial P	y Planning, Eco lat Approval Ju	onomi irisdict	c & Con tion (ET	nmu J) ar	nity Dev ea) offic	relopme cials and	nt Agency these pa	/, and rties i	I City(s)/V have dete <b>V</b> Yes	illage rmined No
2. Land division is cor	nsistent with	Town's Co	mprehensive P	lan — F	uture L	and	Use Ma	p:		anistan maintain	✓ Yes	□No
3. Land division area							tified by	the Sta	te of Wis	consli	n: 🗌 Yes	□ No
If you answered Ye	s, proceed to	4. If you	answered No,	proce	ed to 5.		1 5			1011		
4. Land division meet	s Town Base	Farm Trac	t and any other	аррии	cable Fa	irmi	and Pre	servatio	n zoning d	nstric	t require:	
5. Land division will	require a zoni	ng change	<b>.</b>								Yes	☑ No
FR Target Street (vid			APPLICANT	INFO	ORMA	ΠO	N					
6. LANDOWNER OR	AUTHORIZED	LANDOWN	IER REPRESEN	TATIVE								
a. Name:	KENNETH	H & SAN	DRA L MEYE	ERRE	EVOCA	BL	E TRU	ST	Telepho	ne:		
Address:	E410 23RC	ST			City:	BR	ODHE	AD	State:	WI	Zip:	53520
b. Name:									Telepho	ne:		
Address:					City:				State:		Zip:	
7. AGENT (SURVEYO	R AND DEVEL	OPER)							-			
a. Surveyor name:	COMBS AN	ID ASSO	CIATES, INC	<u> </u>		nga wasanini			Telepho	ne:	752-05	استسسم
Address:	109 W MIL	WAUKEE	ST		City:	JA	NESVI	LLE	State:	WI	Zip:	53548
b. Developer name:									Telepho	ne:		
Address:					City:				State:		Zip:	
8. Identify the indivi	dual from 6. c	or <b>7.</b> that v	vill serve as the	prima	ary cont	act:		6a. 🗀	]6b. [⊄	7a.	7b.	
			AND DIVISIO				CONTRACTOR SHIPPING					
<ol><li>Reason for land div</li></ol>	vision: 🔽 Sa			· · · · · · · · · · · · · · · · · · ·	m cons	olid		Refir		Oth	ier:	
10. Land division are	a location:	Town of	SPRING VAI	LEY	***************************************			1/4 of	SW 1/			
		Section :							nber(s) -		<del>water to a constant of the co</del>	
11. Land division are ☐ Yes ☑ No		ithin the E identify:	xtra-Territoria City(s)/Villag		Approva	Jur	isdiction	ı (ETJ) A	rea of a C	ity(s)	/Village:	
12. Land division are							F-1 &				e t. 1t	
13. Landowner's con		/Town ro	14. Land divis		ghway		Sta	te highv		*********	S. highwa Tand divis	Sierier + Area anno bide anno anno 1
(Square feet or a	cres): 160		(Square f	eet or	acres):			are	a: A-1			
16. Number of new/		created	17. Future zo created b					t(s) 18	Future 2 A-1	oning	g of paren	t lot:
by land division: 19. Covenants or res		pe placed o				N.	Annual Contract Contr	No		an puistan area	-	
If Yes, identify co								•	***************************************			
20. A residential buil						$\square$		] No	1 m - 1-D			
If Yes, the building			ate onsite was		**************************************	aireecococo.		************			y sewer s n on	ystem
21. Public improvement construction proposal/plan will be submitted by (mm/dd/yyyy): NONE 22. Public improvement construction will begin on (mm/dd/yyyy):												
			ANT STATE	MATERIAL PROPERTY.	NAME OF TAXABLE PARTY.	SECTION SHOW	THE PERSON NAMED IN	JRE				
I, as the undersigned, am a landowner applying for a minor land division in unincorporated Rock County, or am serving as the primary contact for said landowner. I do hereby verify that I have reviewed the ROCK COUNTY PRELIMINARY MINOR LAND DIVISION —												
APPLICATION FORM INFORMATION, reviewed and completed this application form, and submitted all information as required per said documents, and that all information is correct, accurate, and true to the best of my knowledge and belief, with all information accessible to me. These statements are being made to induce official action on the part of Rock County, its agents, employees, and officials.												
ANDOWNER/PRIMARY CONTACT SIGNATURE: Rubl Jack Date: 4/27/16												

APPLICATION CHECKLIST			
	Yes	No	Comment
1. Have you included a map clearly marked "PRELIMINARY PLAT OF SURVEY OR CERTIFIED SURVEY MAP", identifying the land division area and containing all of the following information?	図	П	
a. Location of the land division area by section, township, and range:	Ø	П	
b. Approximate location and dimension of all EXISTING streets and property lines,		hound	
including name and ownership (if applicable), in and adjacent to the land division area:	团		
c. EXISTING/PROPOSED County, Town, and City/Village (if applicable) zoning designations of all EXISTING/PROPOSED lot(s) and outlot(s), in and adjacent to the land division area:	Ø		
d. Approximate location and dimension of all PROPOSED lot(s), outlot(s) and	Ø		:
blocks(s), numbered for reference, in the land division area:			
<ul> <li>e. Indication of all PROPOSED lot(s) and outlot(s) use if other than single-family residential, in the land division area:</li> </ul>	团		COLUMN SECURIO DE LA COLUMN SE
f. Distance from all PROPOSED lot(s) and outlot(s) point of beginning to section corner or quarter corner, in the land division area:	Ø	口	
g. Approximate location, dimension (if applicable), and name (if applicable) of all			
of the following, whether EXISTING or PROPOSED, in the land division area:		<b>  _</b>	
(1) Buildings:	Ø	<del>   </del>	
(2) Streets, alleys, and public ways:	図	ዙ	
(3) Driveways:		Z	NONE
(4) Rail lines:		TY.	NONE
(5) Private water wells or water supply systems: (6) Private onsite wastewater treatment systems or public sanitary sewer			
systems:	V		
(7) Any other public utilities:	Z		BLDGS. HAVE UTILITY SERVICES
(8) Easements (Utility, drainageway, pedestrian way, etc.):		Ø	NONE
(9) Vegetative land cover type:	Ø		
(10) Environmentally sensitive areas (Floodplain, steep slope, etc.):	Щ	V	NONE
(11) Productive agricultural soils, cultural resources, and woodlands:	$\perp \square$	₹	NONE
(12) Surface water features:	44	図	NONE
(13) Drainageways:	<del>     </del>		NONE
(14) Detention or retention areas:	$+$ $\neq$		NONE
(15) Cemeteries:	누片	岩	NONE
(16) Bridges/culverts:	+H	峝	NONE
(17) Rock outcroppings:	+	12	
<ul> <li>Approximate location, dimension, name (if applicable), and purpose of all dedicated public parks or outdoor recreation lands, or any other public or</li> </ul>			NONE
private reservation, including any conditions, in the land division area:		لشا	
Preliminary concept for connection with existing public sanitary sewer and		<b> </b>	NONE
water supply system or an alternative means of providing water supply and		Ø	NONE
treatment and disposal of sewage, in the land division area:			
j. Preliminary concept for collecting and discharging stormwater, in the land		Ø	
division area:			
k. Scale, north arrow, and date of creation:			NONE
I. Any other information required by the Agency:		Ø	NOTHING REQUESTED
2. Has the map been prepared at a scale not to exceed two hundred (200) feet to the		-	
inch, with the map pages numbered in sequence if more than one (1) page is			
required, and total map pages identified on each page?	-	1-	
3. Has the map been prepared by a land surveyor licensed in Wisconsin?	Image: Control of the	<u> </u>	
4. Have you provided all required application form information and has the required party signed this application form?	Ø		
5. Have you included a hard copy of this application form and the map, an electronic		1	
copy of the map in a format compatible with the Agency's Geographic Information	7		
System (GIS), and the application fee?			

THANK YOU FOR COMPLETING THE ROCK COUNTY PRELIMINARY MINOR LAND DIVISION - APPLICATION FORM.

PLEASE SEND VIA POSTAL MAIL, OR HAND-DELIVER, THIS FORM, A HARD COPY AND ELECTRONIC COPY OF THE PRELIMINARY MAP, AND THE APPLICATION FEE TO:

ROCK COUNTY PLANNING, ECONOMIC & COMMUNITY DEVELOPMENT AGENCY 51 N. MAIN ST. JANESVILLE, WI 53545

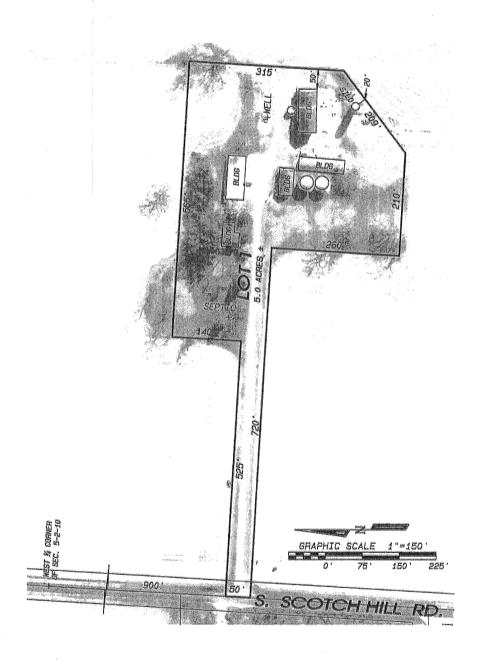
Page 2 of 2

MAY 3 2016

ROCK CO. PLANNING, ECONOMIC AND COMMUNITY DEVELOPMENT AGENCY



PART OF THE SW. ¼ OF SECTION 5, T.2N., R. 10E., OF THE 4TH P.M., SPRING VALLEY TOWNSHIP, ROCK COUNTY, WISCONSIN.



#### NOTES:

THIS SURVEY IS SUBJECT TO ANY AND ALL EASEMENTS AND AGREEMENTS, RECORDED AND UNRECORDED.

#### ASSUMED

UTILITY EASEMENTS AS SET FORTH ARE FOR THE USE OF PUBLIC BODIES AND PRIVATE PUBLIC UTILITIES HAVING RIGHTS TO SERVE THE PLATTED AREA.

Project No. 116-119 For: Fenwich

SHEET 1 OF \_\_ SHEETS



- · LAND SURVEYING
- · LAND PLANNING
- · CIVIL ENGINEERING

109 W. Milwaukee St. Janesville, WI 63540 WWW.combasurvey.com

tel: 608 752-0575 fax: 608 752-0534 ROCK COUNTY PLANNING, ECONOMIC & COMMUNITY DEVELOPMENT AGENCY 51 SOUTH MAIN STREET JANESVILLE, WI 53545

TELEPHONE: (608) 757-5587 FAX: (608) 757-5586 EMAIL: PLANNING@CO.ROCK.WI.US WEB: WWW.CO.ROCK.WI.US



" Application Number: _	LD2016 017 Meyer Trust	!
		- !

# PRELIMINARY MINOR LAND DIVISION – APPLICATION: REVIEW, RECOMMENDATION, AND ACTION FORM

A CENION DEPUEDA	
AGENCY REVIEW	
1. Applicant has contacted Town, Rock County Planning and Development Agency, and City(s)/Village (if appli	
	✓ Yes No
	✓ Yes No
<ol><li>Land division is located in a Farmland Preservation zoning district certified by the State of Wisconsin: If you answered Yes, proceed to 4. If you answered No, proceed to 5.</li></ol>	✓ Yes   No
4. Land division meets Town Base Farm Tract and any other applicable Farmland Preservation zoning district r	<u> </u>
5. Land division is in an Agricultural Resources Priority Area, per the Rock County Farmland Preservation Plan:	✓ Yes No
	✓ Yes  No
7. Preliminary minor land division application is complete:	✓ Yes 🔲 No
If you answered <b>Yes</b> to <b>7.</b> , proceed to <b>9.</b> If you answered <b>No</b> to <b>7.</b> , indicate the missing information below, <b>7</b> all missing information is supplied, proceed to <b>8.</b> An Agency recommendation ( <b>10.</b> ) will not be provided unt information has been supplied by the applicant.	
	Missing Information
7a. A map clearly marked "PRELIMINARY PLAT OF SURVEY OR CERTIFIED SURVEY MAP", identifying the	
land division area and containing all of the following information:	<u> </u>
a. Location of the land division area by section, township, and range:	<u> </u>
b. Approximate location and dimension of all EXISTING streets and property lines, including name and ownership (if applicable), in and adjacent to the land division area:	
c. EXISTING/PROPOSED County, Town, and City/Village (if applicable) zoning designations of all	П
EXISTING/PROPOSED lot(s) and outlot(s), in and adjacent to the land division area:	
d. Approximate location and dimension of all EXISTING/PROPOSED lot(s), outlot(s), and block(s), numbered for reference, in the land division area:	
e. Indication of all PROPOSED lot(s) and outlot(s) use if other than single-family residential, in the land	П
division area:  f Distance from all RPOROSED let/s) and outlet/s) point of hosioping to costion across or quarter.	<b>-</b>
f. Distance from all PROPOSED lot(s) and outlot(s) point of beginning to section corner or quarter corner, in the land division area:	
g. Approximate location, dimension and name (if applicable) of all of the following, whether <b>EXISTING</b>	
or PROPOSED, in the land division area:  (1) Buildings:	ļ <u> </u>
(2) Streets, alleys, and public ways:	<del>                                     </del>
(3) Driveways:	<del>                                     </del>
(4) Rail lines:	<del>                                     </del>
(5) Private water wells or water supply systems:	$\vdash\vdash\vdash$
(6) Private water was or water supply systems.  (6) Private onsite wastewater treatment systems or public sanitary sewer systems:	H
(7) Any other public utilities:	<del>                                     </del>
(8) Easements (Utility, drainageway, pedestrian way, etc.):	<del>                                     </del>
(9) Vegetative land cover type:	H
(10) Environmentally sensitive areas (Floodplain, steep slope, etc.):	
(11) Productive agricultural soils, cultural resources, and woodlands:	
(12) Surface water features:	H
(13) Drainageways:	H
(14) Detention or retention areas:	H
(15) Cemeteries:	H
(16) Bridges/culverts:	H
(17) Rock outcroppings:	片
h. Approximate location, dimension, name (if applicable), and purpose of all dedicated public parks or	
outdoor recreation lands, or any other public or private reservation, including any conditions, in the	
land division area:	
i. Preliminary concept for connection with existing public sanitary sewer and water supply system or an	
alternative means of providing water supply and treatment and disposal of sewage, in the land	
division area:	
<ul> <li>preliminary concept for collecting and discharging stormwater in the land division area:</li> </ul>	

Review

AGENCY REVIEW					
	Missing Information				
L. C which are an experience					
k. Scale, north arrow, and date of creation:  l. Any other information required by the Agency:	H				
7b. Map prepared at a scale not to exceed two hundred (200) feet to the inch, with the map pages					
numbered in sequence if more than one (1) page is required, and total map pages identified on each page:					
7c. Map prepared by a land surveyor licensed in Wisconsin:					
7d. All required application form information and required party's signature on the application form:					
<b>7e.</b> A hard copy of the application form and the map, an electronic copy of the map in a format compatible with the Agency's Geographic Information System (GIS), and application fee:					
8. Preliminary minor land division application is complete:	✓ Yes				
9. Preliminary minor land division application has been provided to other reviewing parties for review and comment, and if these parties have comments, said comments have been provided to the Agency:					
AGENCY RECOMMENDATION					
10. Agency recommendation: Approve Approve With Conditions Deny					
11. If you answered Approve With Conditions to 10., list conditions (Use additional sheet (2a) if necessary):					
1. Dedicate a minimum of a 33' half road right-of-way along S. Scotch Hill Rd. at the discretion	of the Town.				
2. Note on Final CSM: "Lot contains existing buildings with utilize an existing private sewage system at the tire					
3. However, soils on the lot may be restrictive to the replacement of the existin					
12. Agency recommendation rationale and findings of fact (Use additional sheet (2a) if necessary):					
AGENCY SIGNATURE: DATE: DATE:					
TITLE:  Administrator - Rock County Planning,  Economic & Community Development Agency					
TOWN ACTION					
13. Town action: Approve Approve With Conditions Deny					
14. If you answered Approve With Conditions to 13., list conditions (Use additional sheet (2a) if necessary):					
1.					
2.					
3.					
15. Town action rationale and findings of fact (Use additional sheet (2a) if necessary):					
TOWN SIGNATURE: <u>See Sepente Doctron</u> Town.  DATE: 6/13/16  Town Bogs	rd Action				

PLEASE RETURN THIS FORM, VIA POSTAL MAIL OR EMAIL, TO:

ROCK COUNTY PLANNING, ECONOMIC & COMMUNITY DEVELOPMENT AGENCY 51 N. MAIN ST.

JANESVILLE, WI 53545

EMAIL: BRYNES@CO.ROCK.WI.US

	ROC	K COUNTY PLAN	NNING AND DEVELOPMEN	T COMMITTEE ACTION
16.	Committee action:	Approve	Approve With Conditions	Deny
17.	If you answered App	rove With Conditio	ns to 16., list conditions (Use add	itional sheet (2a) if necessary):
	1.			
	2.			
	3.			
18.	Committee action ra	tionale and findings	of fact (Use additional sheet (2a)	if necessary):
co	MMITTEE SIGNATURE:			DATE:
TIT	LE:	Chair - Rock County	y Planning & Development Comm	<u>ittee</u>

REVISED 12/2011 Page 2 of 2

AGENCY RECOMMENDATION
11. If you answered Approve With Conditions to 10., list conditions:
3. Proposed lot lines shall include the POWTS area with the building that utilizes the system area.
4. Final CSM shall be submitted to and approved by the Agency one year after preliminary approval.
5. CSM's subject to local approval shall be recorded with the Rock Co. Register of Deeds within 6 months of their last approval
6.
7.
8.
9.
10.
12. Agency recommendation rationale and findings of fact:
The proposed Land Division separates approximately five acres and the house from the parent parcel. The land is in the A1 Zoning District of the Town of Spring Valley. As indicated on the application, the applicant is requesting an A1 CUP from the Town. However the Town's Zoning Ordinance stipulates that a rezone to A3 be requested and approved as part of the process to separate buildings from a parent parcel.
The shape of the proposed lot would cause it to be considered a "flag lot," which is generally only recommended for approval in situations like this one, i.e. parcelling off existing buildings. The standard for road frontage and minimum lot width in the County Ordinance is 100 feet. However, it is reasonable to alter those requirements in this case and approve the 50 foot lot frontage as proposed unless Town Zoning Ordinance requires a larger width.
If the land division is approved, the Town may want to consider managing future non-farm development on the parent parcel (approximately 155 acres remaining) with a deed restriction.
TOWN ACTION
14. If you answered Approve With Conditions to 13., list conditions:
3.
4.
5.
6.
7.
8.
9.
10.
15. Town action rationale and findings of fact:
ROCK COUNTY PLANNING AND DEVELOPMENT COMMITTEE ACTION
17. If you answered Approve With Conditions to 16., list conditions:
3.
4.
5.
6.
7.
8.
9.
10.
18. Committee action rationale and findings of fact:

SOLUTION NO.

AGENDA NO.	

#### RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

Colin Byrnes, Director Rock Co.
Planning & Development Agency
INITIATED BY



Colin Byrnes, Director Rock Co.
Planning & Development Agency
DRAFTED BY

June 7, 2016 DATE DRAFTED

Planning & Development Committee SUBMITTED BY

AUTHORIZING ROCK COUNTY TO ENTER INTO A MUTUAL COOPERATION AGREEMENT WITH THE CITIES OF BELOIT, EDGERTON, EVANSVILLE, JANESVILLE, MILTON AND THE VILLAGES OF CLINTON, FOOTVILLE, ORFORDVILLE TO FORM A FEDERAL HOME PROGRAM CONSORTIUM

WHEREAS, the federal government has appropriated funds on a national level under the HOME Investment Partnership Act, which is Title II of the Cranston-Gonzalez National Affordable Housing Act of 1990 (hereinafter "NAHA"), as amended (42 U.S. C. 12701); and

WHEREAS, NAHA allows units of general local government to enter into a mutual cooperation agreement to form a consortium to obtain Federal funds as a participating jurisdiction under the HOME Program (hereinafter "HOME Consortium"); and

WHEREAS, Municipalities in Wisconsin pursuant to § 66.0301, Wis. Stats. and counties in Wisconsin pursuant to § 59.01, Wis. Stats. have the necessary authority to enter into intergovernmental agreements of the type herein contemplated; and

WHEREAS, the County of Rock does not itself qualify for entitlement funding but seeks to qualify for direct entitlement funding from the U.S. Department of Housing and Urban Development for forming a HOME Program Partnership Consortium; and

WHEREAS, the City of Beloit, the City of Edgerton, the City of Evansville, the City of Janesville, the City of Milton, the Village of Clinton, the Village of Footville, the Village of Orfordville, and the County of Rock, including all unincorporated Political Subdivisions therein, seek to form a Federal HOME Program Consortium; and

WHEREAS, the City of Janesville will act as the Representative Member or Lead Agency for the HOME Consortium entity and will assume overall responsibility for ensuring the Consortium's HOME Program is carried out in compliance with the requirements of the HOME Program; and

WHEREAS, the Cities of Beloit and Janesville and the County of Rock will serve as Administrative Members that administer the HOME Program within their jurisdictional boundaries; and

WHEREAS, the County of Rock will administer the HOME Program for the City of Edgerton, the City of Evansville, the City of Milton, the Village of Clinton, the Village of Footville, the Village of Orfordville, and the remaining unincorporated Political Subdivisions throughout the County of Rock; and

WHEREAS, the Consortium members recognize and authorize the automatic renewal of the HOME Consortium Agreement for successive three-year qualification periods; and

WHEREAS, the formation of this HOME Consortium will provide local decision-making and annual funding to support affordable housing opportunities under the provisions of the HOME Investment Partnership Act rather than having to submit competitive grant applications to the State.

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2016 hereby authorizes and approves Rock County entering into and executing a Mutual Cooperation Agreement between the City of Beloit, the City of Edgerton, the City of Evansville, the City of Janesville, the City of Milton, the Village of Clinton, the Village of Footville, the Village of Orfordville, and the County of Rock, including all unincorporated Political Subdivisions therein,

AUTHORIZING THE CHAIRMAN OF THE ROCK COUNTY BOARD OF SUPERVISORS TO ENTER INTO A MUTUAL COOPERATION AGGREEMENT WITH THE CITIES OF BELOIT, EDGERTON, EVANSVILLE, JANESVILLE, MILTON, AND THE VILLAGES OF CLINTON, FOOTVILLE, ORFORDVILLE TO FORM A FEDERAL HOME PROGRAM CONSORTIUM Page 2

to form a HOME Consortium and provide annual funding for such programs as housing rehabilitation, affordable housing construction, down payment and closing cost assistance, and other authorized housing activities under the HOME Investment Partnership Act.

48 49 50

51

**BE IT FURTHER RESOLVED**, the Rock County Board Chair and County Clerk be authorized to execute such documents, papers and forms as may from time to time be necessary and/or desirable to effectuate such transaction and comply with the intent of this resolution.

Respectfully submitted,

#### PLANNING & DEVELOPMENT COMMITTEE

Alan Sweeney, Chair	-
Mary Mawhinney, Vice Chair	_
,··,, ·	
	ADMINISTRATIVE NOTE
Wes Davis	_
	Recommended.
Wayne Gustina	Joh Sutt
	- I de Sociale
Jason Heidenreich	Josh Smith
	County Administrator

#### FISCAL NOTE:

This resolution authorizes the County to enter a Consortium Agreement with various municipalities within the County. This Consortium Agreement is necessary in order to continue receiving funding under the HOME Investment Partnership Act.

Sherry Oja Finance Director

#### LEGAL NOTE:

The County Board is authorized to take this action pursuant to secs. 59.01, 59.51 and 66.0301, Wis.

Lyhtel

Jeffrey S. Kuglitsch Corporation Counsel

#### **EXECUTIVE SUMMARY**

Rock County, along with the Cities of Beloit and Janesville, is a member of the Rock County HOME Consortium for the receipt of HOME funds. Rock County also has agreements with the remaining cities and villages throughout Rock County to administer HOME programs on their behalf. These agreements were first executed for Federal fiscal years 2002-2004 and have been automatically renewed for subsequent three-year periods under the automatic renewal provisions of these agreements.

Since the HOME Consortium was created in 2002, nearly \$8.4 million federal dollars have been allocated to members under the HOME Program to provide decent, safe, and affordable housing opportunities for low income households. A total of 751 households have been assisted during this time, primarily through the provision of assistance to rehabilitate or develop owner occupied homes and rental housing units, and to provide down payment and closing cost assistance to first time homebuyers. In 2016, the Consortium will receive a total allocation of new grant funding of nearly \$480,000 from the U.S. Department of Housing and Urban Development (HUD) under this program.

In order to continue to receive HOME funding as a Consortium, the members must recertify in 2016. HUD has advised us that we must enter into a new Consortium Agreement that incorporates all participating cities, villages, and the County in one Agreement. In order to meet HUD's deadline for recertification, a new resolution will need to be authorized and a new agreement will need to be executed by June 30, 2016.

Attached please find a draft copy of the proposed new agreement. This agreement:

- Incorporates all current members into one agreement,
- Revises allocations among the participating members to reflect current needs and provides the
  opportunity for Community Housing Development Organization projects to occur county-wide,
- Incorporates a provision for administrative review and reallocation of funding if needed to meet program deadlines, and
- Better defines expectations for members to affirmatively further fair housing.

# MUTUAL COOPERATION AGREEMENT UNDER THE NATIONAL AFFORDABLE HOUSING ACT

HOME Consortium - Federal Fiscal Years 2017-2019

This Agreement is entered into among the City of Janesville, a Wisconsin Municipal Corporation; the City of Beloit, a Wisconsin Municipal Corporation; the City of Edgerton, a Wisconsin Municipal Corporation; the City of Municipal Corporation; the City of Milton, a Wisconsin Municipal Corporation, the Village of Clinton, a Wisconsin Municipal Corporation; the Village of Footville, a Wisconsin Municipal Corporation; the Village of Orfordville, a Wisconsin Municipal Corporation (hereinafter "Municipality" or "Municipalities"); and the County of Rock County, a political subdivision of the State of Wisconsin (hereinafter "County" and collectively "Parties").

WHEREAS, the Cranston-Gonzalez National Affordable Housing Act of 1990 (hereinafter "NAHA"), as amended, provides Federal assistance for the HOME Investment Partnership Program (hereinafter "HOME Program"); and

WHEREAS, NAHA allows units of general local government to enter into a mutual cooperation agreement to form a consortium to obtain Federal funds as a participating jurisdiction under the HOME Program (hereinafter "HOME Consortium"); and

WHEREAS, Municipalities in Wisconsin pursuant to § 66.0301, Wis. Stats. and counties in Wisconsin pursuant to § 59.01, Wis. Stats. have the necessary authority to enter into intergovernmental agreements of the type herein contemplated; and

WHEREAS, the Parties have mutually developed a Consolidated Plan and Analysis of Impediments to Fair Housing Choice; and

WHEREAS, the Parties have determined that obtaining funds under the HOME Program will increase their ability to provide affordable housing; and

WHEREAS, the Municipalities and the County have determined that joint action is an effective way to accomplish the purposes of NAHA; and

NOW THEREFORE, upon the consideration of the mutual promises contained herein, it is agreed between the Municipalities and the County as follows:

#### SECTION 1 – PURPOSE

The purpose of this Agreement is to establish the mutual desire to cooperate to undertake, or assist in undertaking, essential community renewal and lower income housing assistance activities, by means of submitting a Consolidated Plan and Annual Action Plan for HUD HOME funds as a HOME Consortium for Federal Fiscal Years 2017, 2018, and 2019 appropriation and from any program income generated from the expenditure of such funds.

#### SECTION 2 – DEFINITIONS

- A. "Member" means a unit of local government or a county representing townships which signs this Agreement or a substantially similar agreement, and therefore is a member of the HOME Consortium organized to carry out eligible activities under the HOME Program.
- B. "Administrative Member" means a local unit of government that administers the HOME program within its jurisdictional boundaries. This includes the governments for the Cities to Beloit and Janesville and the government for the County of Rock.
- C. "Representative Member" or "Lead Entity" means the unit of local government which acts as a representative of all Members for the purposes of this Agreement. The Representative Member shall assume responsibility for ensuring that the Consortium's HOME Program is carried out in compliance with the requirements of 24 CFR Part 92 and 91, the requirements of 24 CFR § 92.350 (a) (5), and the requirements of the Consolidated Housing and Community Development Plan.

#### SECTION 3-FUNDING

Funds for the Consortium will be distributed as follows:

- A. Sixteen percent (16%) of the funds shall be reserved for Community Housing Development Organization (CHDO) activities. HOME regulations require that 15% of HOME funds received on an annual basis must be set-aside and utilized for HOME programs using a HUD eligible Community Development Organization (CHDO), who will either own, develop, manage or sponsor a housing project. CHDO funding allocations may be utilized for projects within any participating municipality within Rock County, including the Cities of Beloit and Janesville.
- B. Twenty-eight percent (28%) of the funds shall be reserved for specific activities or projects administered by the City of Beloit.

- C. Thirty percent (30%) of the funds shall be reserved for specific activities or projects administered by the City of Janesville.
- D. Sixteen percent (16%) of the funds shall be reserved for specific activities or projects administered by the County of Rock. This 16% allocation includes the funding for projects located in the other participating municipalities within Rock County, excluding the Cities of Beloit and Janesville.
- E. Ten percent (10%) of the funds shall be reserved for administrative activities undertaken by the Administrative members. HOME regulations require that no more than 10% of HOME funds received on an annual basis may be set-aside and utilized for HOME Program administration. Fifty-one percent (51%) of the administrative funds shall be allocated to the City of Janesville, eighteen percent (18%) of the administrative funds shall be allocated to Rock County, and thirty-one (31%) of the administrative funds shall be allocated to the City of Beloit. Each administrative agency may choose to use their administrative allocation for program administration or may use it for other HOME eligible activities.
- F. HOME regulations require that match funds or credit shall be provided at \$0.25 for every HOME dollar expended. Each administrative member shall be responsible for providing required match funds or credit based upon the amount of its allocation and its use of funds. If an administrative member cannot provide a match, another member may provide the required match, to ensure that the Consortium as a whole is able to provide the required match funds.
- G. HOME regulations require that funds be allocated to a specific local project (address level) within two years of the availability of HOME funds in the Consortium's HOME Trust Fund Account. This Agreement does not constitute a commitment of HOME funds for the purpose of meeting HOME commitment requirements. An administrative representative from each administrative member shall meet at least annually to review HOME allocations and progress towards HOME commitment and expenditure deadlines. HOME funds not committed within one year of availability may be subject to reallocation by a decision of a majority of the administrative members to ensure that that HOME deadlines are met and funding will continue to be available for affordable housing within the Consortium.

#### SECTION 4 – ACTIVITIES

- A. Each member shall cooperate in undertaking, or assist in undertaking, eligible HOME Program activities to expand the supply of decent, safe and affordable housing in compliance with the regulations at 24 CFR Part 92.
- B. Each member shall take affirmative action to further fair housing in its jurisdiction. Such actions may include planning, education and outreach, and enforcement components.
- C. Each member shall select at least two (2) action items from the list below to affirmatively further fair housing for the duration of this Agreement. Each member shall keep records documenting actions taken to affirmatively further fair housing and report these activities to the Representative Member. Fair housing actions may include, but are not limited to the following:
  - 1. Enact, strengthen or advertise a local fair housing law;
  - 2. Send letters from the chief executive officer or chief elected official of the local government to those in the business of selling, renting or financing housing, encouraging them to adhere fully to the fair housing law;
  - 3. Have the local governing body or chief elected official publicly endorse the principle of fair housing and of adherence to the fair housing law in the form of a proclamation, resolution or similar publicized statement of importance;
  - 4. Display a fair housing poster or provide fair housing information at an appropriate public place;
  - 5. Initiate a public education program or offer a local training program on fair housing;
  - 6. Make area-wide zoning revisions to facilitate the dispersal of multi-family housing outside of minority-concentrated areas;
  - 7. Initiate or fund any studies examining current housing opportunities for individuals covered under the Fair Housing Act and have these studies form the basis of an affirmative action program providing greater housing opportunities for these individuals;
  - 8. Improve community facilities and public services in racially integrated neighborhoods to help preserve their mixed character;
  - 9. Fund a fair housing organization (such as a local housing authority) to conduct studies and/or to aggressively investigate rental and/or realtor practices;
  - 10. Suggest the use of affirmative marketing and advertising practices by private developers as a condition for obtaining local licenses and permits; and
  - 11. Enlist the participation of local associations (realtors, real estate brokers, home builders and mortgage lenders) in approved voluntary programs to promote affirmative fair housing marketing and to review mortgage credit and underwriting criteria that may have an adverse impact on minorities, women, handicapped persons and families with children.
  - 12. Undertake one or more of the strategies identified in the City of Janesville and Greater Rock County Analysis of Impediments to Fair Housing Report and/or future recommendations found in subsequent Affirmatively Furthering Fair Housing Reports.

13.	Other:	
		_

- D. Each member agrees to undertake all actions necessary to assure compliance with the Representative Member's certification required by Section 104(b) of Title I of the Housing and Community Development Act of 1974, as amended, regarding Title VI of the Civil Rights Act of 1964, the Fair Housing Act, and affirmatively furthering fair housing. In addition, each member shall comply with Section 109 of Title I of the Housing and Community Development Act of 1974, which incorporates Section 504 of the Rehabilitation Act of 1973 and the Age Discrimination Act of 1975, and other applicable laws.
- E. Each member shall establish and maintain appropriate record keeping and reporting of any retained program income and make such available in order to meet the monitoring and reporting responsibilities to the U.S. Department of Housing and Urban Development.
- F. Noncompliance by any member with any of the provisions listed above will constitute noncompliance of this Agreement, which may provide cause for funding sanctions or other remedial actions by HUD.
- G. Each member, as a cooperating unit of general local government, attests that it has adopted and is enforcing: A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations

#### SECTION 5- PROGRAM ADMINISTRATION

- A. The City of Janesville shall be the Representative Member and shall carry out all necessary overall responsibilities for the HOME Consortium, with the cooperation of all members and administrative members, consistent with the HOME Program regulations. The City of Janesville will be responsible for administering the HOME Program within the municipal boundaries of the City of Janesville.
- B. The City of Beloit will be responsible for administering the HOME Program within the municipal boundaries of the City of Beloit.
- C. The County of Rock will be responsible for administering the HOME Program on behalf of all members excluding the Cities of Janesville and Beloit. The County of Rock will administer the HOME Program within the municipal boundaries of all members excluding

the Cities of Beloit and Janesville, and within the boundaries of all unincorporated areas in Rock County.

- D. Each member will submit in a timely manner to the Representative Member all information necessary for participation in the HOME Consortium. This includes, but is not limited to, all information necessary for the Consolidated Plan, the program description and certifications (24 CFR § 92.150), written agreements executed with subrecipients, and performance reports.
- E. Each administrative member of the HOME Consortium shall start the HOME Program years on January 1<sup>st</sup> of each qualified year.
- F. If the consortium fails to meet the minimum threshold to receive a HOME allocation for the first federal fiscal year of its qualification period, it must request to be considered to receive a HOME allocation in each of the subsequent two years.

#### SECTION 6 – RESTRICTIONS

- A. None of the participating members shall have a veto or other restrictive power which would in any way limit the cooperation of the Parties to this Agreement or obstruct the implementation of the approved Consolidated Plan during the period covered by this Agreement.
- B. None of the participating members may receive an individual formula allocation under the HOME Program except through the HOME Consortium created by this Agreement, regardless of whether Consortium receives a HOME formula allocation in a particular year.

# SECTION 7 – AMENDMENT, WAIVER

- A. No amendment or waiver of the provisions of this Agreement shall be effective unless the same shall be in writing, approved and signed by the legal authority of the administrative members.
- B. Any amendments to the agreement incorporating changes necessary to meet the requirements set forth in the Consortia Designation Notice (CPD-13-002 or successive notices) for subsequent three-year qualification periods shall be agreed to in writing by the members. Failure to comply will void the automatic renewal provisions of this Agreement.

C. The Lead Entity shall be authorized to amend the agreement for other reasons approved by HUD on behalf of the entire consortium, unless otherwise specified in its agreement.

#### SECTION 8 – ENTIRE AGREEMENT

This Agreement embodies the entire agreement and understating of the parties hereto with respect to the subject matter herein and supersedes all prior agreements and understandings of the parties hereto relating to the subject matter herein.

#### SECTION 9 – CONFLICTING AGREEMENT

In case of any conflict between this Agreement and any other document, this Agreement shall control.

#### SECTION 10 - ARBITRATION

In the event that the parties are unable to agree with respect to any action to be taken pursuant to the Agreement, or any matter or issue arising under this Agreement, then any of the parties may elect to submit the issue to arbitration in accordance with Chapter 788, Wisconsin Statutes. Each party will be responsible for their own costs for legal representation. Any costs for the arbitrator involved in said arbitration will be borne equally by the parties involved.

#### SECTION 11 - DURATION OF THIS AGREEMENT

- A. The term of this Agreement commences the date of execution and is in force for the time necessary to complete eligible HOME Program activities funded from Federal fiscal years 2017, 2018 and 2019 and for such additional time as may be required for the expenditure of program income received. It shall terminate when all HOME Program funds are expended or are permanently withdrawn by the U.S. Department of Housing and Urban Development. Members shall not have the opportunity to terminate or withdraw from this Agreement during the period that this Agreement is in effect.
- B. This Agreement shall automatically be renewed for the Consortium's participation in successive qualification periods of three federal fiscal years each. No later than the date specified by HUD's consortia designation notice or HOME Consortia web page, the Lead

Entity shall notify each Consortium Member in writing of its right to decide not to participate in the Consortium for the next qualification period and the Lead Entity shall send a copy of each notification to the HUD Field Office.

If a Consortium Member decides not to participate in the Consortium for the next qualification period, the Consortium Member shall notify the Lead Entity in writing, and the Lead Entity shall notify the HUD Field Office, before the beginning of the new qualification period.

Before the beginning of each new qualification period, the Lead Entity shall submit to the HUD Field Office a statement of whether or not any amendments have been made to this agreement, a copy of each amendment to this agreement, and, if the Consortium's membership has changed, the state certification required under 24 CFR §92.101(a)(2)(i). The Consortium shall adopt any amendments to this agreement that are necessary to meet HUD requirements for consortium agreements in successive qualification periods.

The automatic renewal of the agreement will be void if the Lead Entity fails to notify a Consortium member or the HUD field office as required under this automatic renewal provision or the Lead Entity fails to submit a copy of each amendment to this agreement as required under this automatic renewal provision.

This Agreement is executed by the respective parties as members of a HOME Consortium partnership. In so doing, all existing municipalities and governing bodies are agreeing to participate under the terms of the HOME Consortium partnership with any other municipality or governing body which has joined or subsequently joins the partnership.

The terms and provisions of this Agreement are fully authorized under state and local law and that this Agreement provides full legal authority for the signatory parties to undertake or assist in undertaking HOME Program Consortium activities.

Members have authorized this Agreement and attest that this Agreement is executed by the chief executive officer or authorized official of each entity.

CITY	OF JANESVILLE	
Ву:		Date:
	Mark Freitag, City Manager	

Бy:		Date:	
	David Godek, City Clerk-Treasurer		
Appı	roved as to form:		
By:		Date:	
	Wald Klimczyk, City Attorney		

# CITY OF BELOIT

By:		Date:	
	Lori S. Curtis Luther, City Manager		
By:		Date:	
	Lori Stottler, City Clerk		
By:		Date:	
	Eric Miller, City Comptroller		
			,
Appr	oved as to form:		
By:		Date:	
	Elizabeth A. Krueger, City Attorney		

# COUNTY OF ROCK

By:		Date:	
	J. Russell Podzilni, County Board Chair		
By:		Date:	
	Lisa Tollefson, County Clerk		
Appı	roved as to form:		
By:		Date:	
	Jeffrey Kuglitsch, Corporation Counsel		

# CITY OF EDGERTON

Ву:		Date:	
	Christopher Lund, Mayor		
By:		Date:	
	Cindy Hegglund, City Clerk-Treasurer		
Appr	oved as to form:		
Ву: _		Date:	
	William Morgan, City Attorney		

# CITY OF EVANSVILLE

By:		Date:	
	Bill Hurtley, Mayor		
Ву:		Date:	
	Judy Walton, City Clerk-Treasurer		
Appr	oved as to form:		
Ву:		Date:	
	Mark Kopp, City Attorney		

# CITY OF MILTON

Date:
Date:

# VILLAGE OF CLINTON

Ву:		Date:
	Connie Tracy, Board President	
By:		Date:
27.	Pam Franseen, Clerk-Treasurer	
Appı	roved as to form:	
Ву:		Date:
	James Fowler III Village Attorney	- 10 - 10 - 10 - 10 - 10 - 10 - 10 - 10

# VILLAGE OF FOOTVILLE

By:	Date:
, Board Preside	nt
By:	Date:
Jennifer Becker, Clerk	· · · · · · · · · · · · · · · · · · ·
Approved as to form:	
Ву:	Date:
Mark Schroeder Village Attorney	

# VILLAGE OF ORFORDVILLE

Ву:		Date:	
	David Olsen, Board President		
By:		Date:	
~ <i>y</i> •	Sherri Waege, Clerk		
Appı	roved as to form:		
Ву:		Date:	#1900/d-0-le-Whateness
	Ken Forheck Village Attorney		