




# ROCK COUNTY COMPREHENSIVE PLAN 2035

## SECTION IV- APPENDICES



# Appendix A

## Grant Agreement

### FY 2005 COMPREHENSIVE PLANNING GRANT GRANT AGREEMENT

Between  
THE STATE OF WISCONSIN  
DEPARTMENT OF ADMINISTRATION  
And  
Rock County

**THIS AGREEMENT** is made and entered into by and between the State of Wisconsin ("State"), Department of Administration ("Department") and the Rock County ("Grantee"). This Agreement is complete and effective upon the signature of all parties.

**WHEREAS**, the Department administers the Comprehensive Planning Grant ("Grant") through the Division of Intergovernmental Relations ("Division") to provide funds for eligible activities; and

**WHEREAS**, it is the intention of the parties to this Agreement that all activities described herein shall be for their mutual benefit; and

**WHEREAS**, the Grantee has submitted an Application for the Grant to the Department and the Department, on reliance upon the representations set forth in the Application, approved an award to the Grantee in the amounts of \$346,000 and

**WHEREAS**, the terms and conditions herein shall survive the performance period and shall continue in full force and effect until the Grantee has completed and is in compliance with all the requirements of this Agreement; and

**WHEREAS**, the said communities found in Attachment A have agreed to the terms and conditions herein; and

**WHEREAS**, the Grantee is eligible for one Grant every ten years for developing a new or updated plan; and

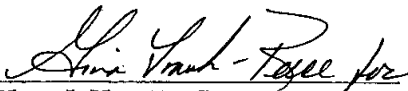
**WHEREAS**, this Agreement is a mutually exclusive with, and is distinguished from, all previous agreements between the Grantee and the Department, and contains the entire understanding between the parties;

**NOW, THEREFORE**, in consideration of the mutual promises and dependent documents, the parties hereto agree as set forth in Articles 1 through 16 which are annexed and made a part hereof.


STATE OF WISCONSIN  
DEPARTMENT OF ADMINISTRATION  
Division of Intergovernmental Relations

Rock County

BY:

  
Marc J. Marotta, Secretary  
Department of Administration

BY:

  
[Name and Title of Official]  
Richard K. Ott, Chair  
Rock County Board of Supervisors

DATE:

6-7-05

DATE:

05-04-05

FEIN NUMBER:

39-6005736

Award Amount: \$346,000  
Agreement Number: 85054

## **GENERAL TERMS AND CONDITIONS**

### **ARTICLE 1. APPLICABLE LAW**

This Agreement shall be governed under the laws of the State of Wisconsin. The monies issued under this Agreement shall not be used to supplant existing funding otherwise budgeted or planned for projects outside of the Comprehensive Grant Program whether under local, state or federal law, without the consent of the Department.

### **ARTICLE 2. LEGAL RELATIONS AND INDEMNIFICATION**

The Grantee shall at all times comply with and observe all federal and state laws and published circulars, local laws, ordinances, and regulations which are in effect during the performance period of this Agreement and that in any manner affect the work or its conduct.

The Grantee shall indemnify and hold harmless the Department and the State and all of its officers, agents and employees from all suits, actions or claims of any character brought for or on account of any injuries or damages received by any persons or property resulting from the operations of the Grantee, or of any of its contractor(s), in performing work under this Agreement; brought for or on account of any obligations arising out of contracts between Grantee and its contractor(s) to perform services or otherwise supply products or services; or as a result of plan implementation.

The Grantee shall also hold the Department and the State harmless for any audit disallowance related to the allocation of administrative costs under this Agreement, irrespective of whether the audit is ordered by federal or state agencies or by the courts. If federal law requires an audit and if the Grantee is also the recipient of state funds under the same or a separate grant program, then the state funded programs shall also be included in the scope of the federally required audit. Not more than fifty percent (50%) of the local match identified in the Application may be funded through federal grants and the remaining local match shall be financed by in-kind services or other grants. The Grantee shall comply with any requirements related to funding sources.

### **ARTICLE 3. STANDARDS FOR PERFORMANCE**

The Grantee shall perform the projects and activities as set forth in the Application and pursuant to the standards established by state and federal statute and administrative rules, and any other applicable professional standards. The Grantee, within a Metropolitan Planning Organization (MPO) area, shall work with the MPO, include the MPO in the planning process; and request MPO to review the transportation element for consistency with federal, state and regional plans. The Grantee shall coordinate planning efforts with the appropriate Department of Transportation district office.

### **ARTICLE 4. PUBLICATIONS**

All materials produced under this Agreement shall become the property of the Grantee and may be copyrighted in its name, but shall be subject to the Wisconsin Public Records Law, Wis. Stat. 19.21 *et seq.* The Department reserves a royalty-free, nonexclusive and irrevocable license to reproduce, publish, otherwise use, and to authorize others to use the work for government purposes. A notation indicating the participation of and partial funding by the Department shall be carried on all reports, materials, data and/or other information produced as a result of this Agreement.

### **ARTICLE 5. EXAMINATION OF RECORDS**

The Department shall have access at any time and the right to examine, audit, excerpt, transcribe and copy on the Grantee's premises any directly pertinent records and computer files of the Grantee involving transactions relating to this Agreement. Similarly, the Department shall have access at any time to examine, audit, test and analyze any and all physical projects subject to this Agreement. If the material is held in an automated format, the Grantee shall provide copies of these materials in the automated format or such computer file as may be requested by the Department. All material shall be retained for three years by the Grantee following final payment under this Agreement. This provision shall also apply in the event of termination of this Agreement. The Grantee shall notify the Department in writing of any planned conversion or destruction of these materials at least 90 days prior to such action.

Award Amount: \$346,000  
Agreement Number: 85054

The minimum acceptable financial records to be maintained for the project consist of: 1) Documentation of all equipment, materials, supplies and travel expenses; 2) Inventory records and supporting documentation for allowable equipment purchased to carry out the project scope; 3) Rationale supporting allocation of space charges; 4) Documentation of contract services and materials; and 5) Any other records which support charges to project funds. The Grantee shall maintain sufficient segregation of project accounting records from other projects and/or programs.

#### **ARTICLE 6. PERFORMANCE REPORTS**

Grantee shall submit to the Department a performance report in January of each year until project completion. The performance report shall identify the status of progress of tasks as provided in the Application. The final performance report must be submitted following the adoption by the local government of the comprehensive plan. No eligible costs shall be incurred prior to the execution of this Agreement.

#### **ARTICLE 7. PROJECT COMPLETION**

The comprehensive plan shall be completed within 48 (forty eight) months of the Effective Date of the Agreement. The Effective Date shall be the date the Agreement is executed by the State of Wisconsin, Department of Administration representative. Project completion is defined as meeting the provisions of the approved grant application and of s. 66.1001 Wis. Stats. The Grantee shall submit a copy of the draft and final comprehensive plans to the Department with a Grant closeout form forty-five (45) days prior to the completion of the project period.

#### **ARTICLE 8. EXTENSIONS**

The Grantee may request an extension(s) of the Department if the plan will not be completed within the specified performance period. If the Grantee and the Department agree to the terms of the extension, the extension will be granted.

#### **ARTICLE 9. FAILURE TO PERFORM**

The Department reserves the right to suspend payments or request refund of funds if required reports are not provided to the Department on a timely basis or if performance of contracted activities is not evidenced. The Department further reserves the right to suspend payment of funds under this Agreement if deficiencies related to the required reports or the filing of required reports, are discovered.

#### **ARTICLE 10. TERMINATION OF AGREEMENT**

The Department may terminate this Agreement at any time at its discretion by delivering written notice to the Grantee by Certified Mail, Return Receipt Requested, not less than thirty (30) days prior to the effective date of termination. Date of receipt as indicated on the Return Receipt shall be the effective date of the notice of termination. Upon termination, the Department's liability shall be limited to the actual costs incurred in carrying out the project as of the date of termination plus any termination expenses having prior written approval of the Department. The Grantee may terminate this Agreement, by delivering written notice to that effect to the Department by Certified Mail, Return Receipt Requested, not less than thirty (30) days prior to termination. Date of receipt as indicated on the Return Receipt shall be the effective date of the notice of termination. In the event the Agreement is terminated by Grantee, for any reason whatsoever, the Grantee shall refund to the Department within forty-five (45) days of the effective date of notice of termination any payment made by the Department to the Grantee.

#### **ARTICLE 11. CANCELLATION FOR CAUSE**

The Department reserves the right to cancel any Agreement in whole or in part without penalty effective upon mailing of notice of cancellation for failure of the Grantee to comply with the any terms and conditions of this Agreement.

#### **ARTICLE 12. NON-APPROPRIATION OF FUNDS**

Award Amount: \$346,000  
 Agreement Number: 85054

This Grant shall be terminated without penalty upon failure of the Legislature to appropriate the funds necessary to carry out its terms.

### **FISCAL TERMS AND CONDITIONS**

#### **ARTICLE 13. ELIGIBLE COSTS**

Eligible costs are auditable costs that are directly attributable to Grant activities and identified and approved in the Application. No eligible costs subject to reimbursement by this Grant may be incurred prior to the execution of this Agreement. Costs only as identified in the Budget and described in the Application are allowed.

#### **ARTICLE 14. METHOD OF PAYMENT**

Payments shall be used exclusively for expenses incurred during the performance period. Payments for the Award may occur on a quarterly basis. When seeking payment, the Grantee shall submit a performance report (refer to Article 6) and include a detailed scope of services, products and/or equipment that was purchased or completed, a detailed expenditure report of the actual expenses including copies of vendor invoicing, and a summary of the successes and failures of the project. Upon adoption of the comprehensive plan by the local government and submission of vendor invoices, any other financial records and receipt of a final performance report, payment of the remaining twenty-five percent (25%) shall be disbursed.

Request for final payment of any and all funds awarded by this Agreement shall be received by the Division sixty (60) days following the end of the performance period. The performance period is 48 (forty-eight) months. For reimbursement of funds, a cover letter, a closeout form and a performance report shall be submitted to the following address:

**Ms. Joanna Schumann  
 Grant Administrator  
 Division of Intergovernmental Relations  
 101 E. Wilson Street, 10<sup>th</sup> Floor  
 Madison, WI 53702-0001**

### **ASSURANCES**

#### **ARTICLE 15. NONDISCRIMINATION IN EMPLOYMENT**

Grantee shall not discriminate against any employee or applicant for employment because of age, race, religion, color, handicap, sex, physical condition, developmental disability as defined in s. 51.01 (5), sexual orientation or national origin.

This provision shall include, but not be limited to, the following: employment, upgrading, demotion or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. Except with respect to sexual orientation, the Grantee shall take affirmative action to ensure equal employment opportunities. The Grantee shall post in conspicuous places, available for employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of the nondiscrimination clause."

#### **ARTICLE 16. DISCLOSURE**

The Grantee shall not engage the service of any person or persons now employed by the State, including any department, commission or board thereof, to provide services relating to this Agreement without the written consent of the employer of such person or persons and of the Department.

Award Amount: \$346,000  
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**Attachment A**

Rock County

City of Beloit

City of Milton

Village of Clinton

Town of Clinton

Town of Fulton

Town of Harmony

Town of Janesville

Town of Johnstown

Town of La Prairie

Town of Lima

Town of Magnolia

Town of Milton

Town of Turtle

# Appendix B

## Citizen Participation Plan

RESOLUTION NO. 06-1A-400

AGENDA NO. 12.E.(1)

### RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

ROCK COUNTY PLANNING &  
DEVELOPMENT COMMITTEE



PHIL BLAZKOWSKI  
Drafted by:

Initiated by:

ROCK COUNTY PLANNING &  
DEVELOPMENT  
COMMITTEE

December 20, 2005  
Date Drafted

Submitted by:

### ADOPTION OF A CITIZEN PARTICIPATION PLAN FOR ROCK COUNTY COMPREHENSIVE PLANNING PROCESS

1 **WHEREAS**, Section 66.1001(4) of the Wisconsin Statutes establishes certain standards for citizen  
2 participation as a very important part of the Comprehensive Planning process; and  
3

4 **WHEREAS**, Prior to starting the Comprehensive Planning Process; Communities are required to adopt  
5 written procedures fostering public participation throughout the preparation and adoption of the  
6 Comprehensive Plan.  
7

8 **NOW THEREFORE, BE IT RESOLVED**, that the Rock County Board of Supervisors on this <sup>12/23</sup>  
9 day of January, 2006 hereby directs that the Comprehensive Planning Process use the following  
10 procedures and attached Work Schedule, which constitute the Rock County Citizen  
11 Participation Plan:  
12

- 13 1. Each Comprehensive Plan meeting shall be preceded by public notice and shall be held in  
14 open session. At any meeting, all discussion shall be held and all action of any kind, formal  
15 or informal, shall be initiated, deliberated upon and acted upon only in open session.
- 16 2. All Comprehensive Plan meetings shall be publicly held in places reasonably accessible to  
17 members of the public and shall be open to all citizens at all times unless otherwise expressly  
18 provided by law.
- 19 3. A variety of citizen participation techniques addressing the levels of interest are to be used in  
20 obtaining citizen input from a cross section of citizens throughout the preparation of the  
21 Rock County Comprehensive Plan.
- 22 4. The "Visioning Process" will be the first of the citizen participation activity and will take  
23 place at the very beginning of the planning process. Its purpose is to obtain the foresight of  
24 what citizens would like Rock County's population; housing; transportation; agricultural,  
25 natural and cultural resources; utilities and community facilities; intergovernmental  
26 cooperation; economic development, land use; and Comprehensive Plan implementation to  
27 become during the thirty year planning horizon (2035).
- 28 5. A "Countywide Survey" will be sent out to a representative sample of Rock County citizens  
29 using the results of the "Visioning Process" to help prepare questions, with the results of the  
30 survey providing the planning process direction in the County's future growth and resource  
31 management.
- 32 6. A countywide Comprehensive Plan "Advisors Group" will be appointed by the County  
33 Board Chair, confirmed by the County Board and charged with the responsibility to review  
34 and make recommendations on the nine draft elements, and recommend a final  
35 Comprehensive Plan to the Planning and Development Committee and the County Board.
- 36 7. Preliminary and final drafts of each of the 9-Comprehensive Elements will be available at the  
37 Planning and Development Agency's Office, posted on its Internet Site, distributed to county  
38 libraries, and provided to town, city and village clerks offices within 5-working days of  
39 sending the drafts to the Comprehensive Plan Advisors Group.
- 40 8. One or more "Open to the Public Work Shops" will be held for each of the nine Preliminary  
41 Element Drafts, wherein those in attendance will have the opportunity to: obtain more  
42 detailed information on the respective element, how the element relates to the other  
43 elements, obtain an understanding the problems, alternatives and/or solutions, and make  
44 recommendations to Comprehensive Planning process.

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12.E.(2)


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- 9. An "Annual Open House - Status of the Rock County Comprehensive Plan" will be held in May of each year, where the progress on the Comprehensive Plan elements will be presented in the form of preliminary and final element drafts for public review and comments.
- 10. Written "Comprehensive Plan - Comment Forms" shall be provided at each public meeting, which will be designed to be submitted by members of the public to the County Board and for a representative of the County Board to respond to such written comments.
- 11. Preliminary, amended, and final drafts of Comprehensive Plan elements will be distributed to owners of property, or to persons who have a leasehold interest in property that may have non-metallic mineral resources extracted in the future.
- 12. At least 30 days before the Official Public Hearing is held, the County Planning and Development Agency shall provide written notice to all of the following:
  - A. An operator who has obtained and submitted an application for a nonmetallic mining permit.
  - B. Any person who has registered a marketable nonmetallic mineral deposit.
  - C. Any other property owner or leaseholder that has an interest in property pursuant to which the person may extract nonmetallic mineral resources, if the property owner or Leaseholder requests in writing that the local governmental unit provide the property Owner or leaseholder notice of the hearing.
- 13. The Rock County Board of Supervisors will hold at least one Official Public Hearing at which the proposed ordinance is discussed before enacting a Comprehensive Plan ordinance. The Public Hearing needs to be preceded by a class 1 notice under Chapter 985 of the Wisconsin Statutes, which is published at least 30 days before the hearing is held. The Planning and Development Agency may also provide notice of the hearing by any other means it considers appropriate. The class 1 notice shall contain at least the following information:
  - A. Date, time, and place of the hearing.
  - B. A summary, which may include a map, of the proposed comprehensive plan or amendment to such a plan.
  - C. The name of an individual employed by the local governmental unit who may provide additional information regarding the proposed ordinance.
  - D. Information relating to where and when the proposed comprehensive plan or amendment to such a plan may be inspected before the hearing, and how a copy of the plan or amendment may be obtained.
  - E. Provide the final Comprehensive Plan Ordinance to the public prior to bringing it forward to the Planning and Development Committee and County Board.
- 14. Within Thirty-days of the County Board approval of the Comprehensive Plan Ordinance one copy of an adopted comprehensive plan, or of an amendment to such a plan, shall be sent to all of the following:
  - A. Every governmental body that is located in whole or in part within the boundaries of the County.
  - B. The clerk of every local governmental unit that is adjacent to the local governmental unit that is the subject of the plan that is adopted or amended.
  - C. The Wisconsin Land Council.
  - D. The Department of Administration.
  - E. The public libraries that serves the area in which the local governmental unit is located.

Respectfully submitted,


**PLANNING & DEVELOPMENT COMMITTEE**

  
Charles J. Effrott, Chair

  
Jacquelin J. Wood, Vice-Chair

  
Eva M. Arnold

  
Brad Adece

  
Joel W. Patch



ADOPTION OF A CITIZEN PARTICIPATION PLAN FOR  
ROCK COUNTY COMPREHENSIVE PLANNING PROCESS  
Page 2

12.E.(3)

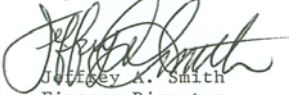
LEGAL NOTE:

The County Board is authorized to take this action by Wisconsin Statutes sections 59.03(1), 59.69(1)-(3) and 66.1001(4).

  
Eugene R. Dumas  
Deputy Corporation Counsel

FISCAL NOTE:

Sufficient funding is included in the Planning Department's 2005 Comprehensive Planning Grant, A/C 64-6401, for the costs of implementing the Citizen Participation Plan.

  
Jeffrey A. Smith  
Finance Director

ADMINISTRATIVE NOTE:

Recommended.

  
Craig Knutson  
County Administrator

## Appendix C

### Visioning Sessions - Questions and Attendee Responses

#### Visioning Session One (September 20, 2005)

The following is a set of questions presented to attendees of the Rock County Comprehensive Plan Visioning Session One, along with their responses. Bulleted text are the various responses given by attendees, whereas lettered text followed by percents indicates response choices presented to attendees and the percent of attendees concurring with each choice.

Rock County is projected to have 30,337 more people in 2035 than in 2000. This is a total increase of 19.9% in those 35 years.

1. What positive impacts do you think this growth could have on Rock County?

- Job creation (housing industry)
- Job creation (service jobs)
- Job creation (public services such as road maintenance)
- Increased workforce
- More talent and resources to increase quality of life
- More diversity of retail
- More industrial development
- Increase of tax base
- Increase land values
- New highways/infrastructure
- Increase in middle class

2. What negative impacts do you think this growth could have on Rock County?

- Continued disrespect of personal property
- False expectation of city services in rural areas
- Conflicts when non-farmers live in rural areas
- Sprawling placement of subdivisions
- Destruction of natural resources
- Loss of community character and quality of life
- Increase in traffic
- Loss of farmland
- Strain on infrastructure/more maintenance
- Increase of school crowding and costs
- More jail space needed
- Increase in regulation and intrusion by County government
- Increase pressure on government, health and human services
- Increase in government handouts
- Increase in poverty/homelessness
- Drugs and crime

3. What type of growth rate would you prefer?

- a. No growth (25%)
- b. Moderate growth (similar to what is projected) (71%)
- c. Major growth (greater than 1% a year, would equal over 1,550 new people a year to Rock County) (0%)
- d. No answer (prefer between "no" and "moderate") (4%)

To accommodate the increase in population, it is projected that approximately 17,000 additional housing units will be needed in Rock County by 2035.

4. What concerns do you have about the current/future housing market in Rock County?

- Town control of housing issues being taken away
- Loss of farmland
- Lack of affordable housing
- New housing is too spread out
- Land values driven up by Madison influence
- Lack of infill and replacement of old housing in cities
- Existing housing stock is not used enough

Currently, the average lot size for a single-family residence in unincorporated Rock County is 2.17 acres.

5. Do you feel 2.17 acres is too small or too large for a residential lot size in the unincorporated County?

- a. Too small (4%)
- b. Too large (20%)
- c. Just right (12%)
- d. Can't answer, it depends (64%)

6. What size lots would you like to see being developed between now and 2035?

- a. One acre and up with no maximum (16%)
- b. 12,000 to 15,000 square feet (~1/3 acre) (4%)
- c. 1 acre (4%)
- d. 1.5 acres (4%)
- e. 1-3 acres (8%)
- f. 3 acres (12%)
- g. 3 or more acres (8%)
- h. 5 or less acres (28%)
- i. No response (4%)

7. Which of these two subdivision site concepts do you prefer?

- a. Traditional subdivisions (20%)
- b. Conservation subdivisions (80%)

8. What are some natural features in Rock County that you believe will be affected by residential, commercial and industrial development by the year 2035?

- Water (rivers, lakes and streams)
- Parks
- Prairie land
- Groundwater
- Lowlands
- Air Quality
- Wetlands
- Woodlands
- Pasture
- Cropland
- Floodplain
- Moraine
- Kettles
- Steep slopes
- Watersheds
- Stormwater runoff
- Recreational paths

9. What natural features do you feel should be protected?

- Agricultural land (soil capability class 1, 2 and 3)
- Waterfront (Rock River and Lake Koshkonong)
- Wetlands and groundwater recharge areas
- Clean air
- Woodlands
- Parks
- Prairie
- Johnstown Moraine
- Kettles
- Steep slopes
- Avon Bottoms

10. What methods would you suggest to protect them?

- Local planning and zoning control
- Broad, regional planning (across county and state lines)
- Enforcing conservation easements
- Limit city annexations
- Purchase of development rights

Much agricultural land in Rock County is being converted into residential, commercial and industrial land uses.

11. What areas, if any, do you feel are particularly likely to be converted to residential, commercial or industrial uses by 2035, whether you agree with it or not?

- U.S. Highway 51 corridor between Cities of Beloit and Janesville
- State Highway 26 corridor between City of Milton and County line
- Interstate 90 corridor south of City of Janesville
- Town of Union
- Koshkonong Area
- State Highway 26 corridor between Cities of Milton and Janesville
- Interstate 90 corridor north of City of Janesville
- Town of Newark
- Town of Porter
- U.S. Highway 14 corridor between Cities of Evansville and Janesville
- Southwestern Town of Newark
- Town of Beloit
- State Highway 26 corridor between City of Milton and County line
- State Highway 26 Corridor between City of Milton and Janesville

12. Do you perceive these conversions to be a good thing or a bad thing?

Good

- U.S. Highway 51 corridor between Cities of Beloit and Janesville
- State Highway 26 corridor between City of Milton and County line
- Interstate 90 corridor south of City of Janesville
- Town of Union
- Koshkonong Area
- State Highway 26 corridor between Cities of Milton and Janesville
- Interstate 90 corridor north of City of Janesville
- Town of Newark

Bad

- Town of Porter
- U.S. Highway 14 corridor between Cities of Evansville and Janesville
- Southwestern Town of Newark
- Town of Beloit
- State Highway 26 corridor between City of Milton and County line
- State Highway 26 Corridor between City of Milton and Janesville

For the next two questions, keep in mind we are only talking about areas that have favorable physical conditions for development.

13. Should new development occur in and around existing development areas?

- a. Yes (80%)
- b. No (20%)

14. Should new development occur in a scattered sites pattern?

- a. Yes (28%)
- b. No (72%)

Community facilities include things such as parks, schools, emergency services, sewer, water, health care, etc.

15. What types of community facility/utility problems is your community experiencing?

- High-speed internet needs improvement
- Health care and housing for elderly
- Small library
- Facilities are old
- Too many parks
- Increased taxes for schools
- Some schools need more enrollment
- Need more road upkeep
- Too much heavy equipment traveling on Town roads
- Too many commuters traveling on local roads
- Some schools are filling up
- Need more park land
- Negative/undesirable people in some parks

16. What areas do you consider well served by community facilities/utilities?

- Schools
- Emergency services
- County snowplowing
- Law enforcement
- Parks
- Planning
- Highway infrastructure
- Koshkonong Sewer District
- State Highway 11 bypass in City of Janesville

Over 95% of all unincorporated land in Rock County has a primary activity of Natural Resources and Related Activities (agriculture, forestry, fishing and hunting), which account for just over 51% of all unincorporated parcels. Residential activities account for nearly 44% of all unincorporated area parcels, but less than 3% of all unincorporated area land.

17. Which areas of the County do you consider appropriate for residential growth?

- Town of Janesville
- Newville area
- Afton Road corridor west of Rock River between Cities of Beloit and Janesville
- Around City of Milton
- U.S. Highway 14 corridor, between Cities of Evansville and Janesville
- County Highway F between Cities of Edgerton and Janesville
- U.S. Highway 14 corridor between City of Evansville and County line

18. What types of land uses do you want to see in rural areas?

- Conservation/greenspace
- Agriculture
- Rural residential
- Recreation
- Shooting activities
- Light, non-polluting industry
- Uses that don't impact groundwater
- Property owner driven

19. What types of land uses do you want to see close to existing population centers?

- Clean manufacturing
- Park land
- Recreational trails
- Infill development
- Housing/residential
- Shooting activities
- Commercial and retail
- Daycare centers
- Sports complex

**Rock County communities have many cultural resources, including historic sites and structures.**

20. What specific cultural resources do you think Rock County should recognize?

- Cooksville
- Indianford Dam
- Carver's Rock Park
- Shopiere (1<sup>st</sup> Governor's house)
- 5-Arch Bridge (Outside Tiffany)
- Ball Tavern on U.S. Highway 14 (stagecoach stop)
- Turtleville
- Tobacco industry in City of Edgerton
- Tobacco Pole Cottage
- Lake Koshkonong Native American sites
- Cemeteries/gravesites

21. What are the strengths of the Rock County transportation system?

- Interstate 90
- Railroad for freight
- Van Galder bus service
- Roads are blacktopped
- Good road network
- Airport
- State Highway 26 and road improvements in City of Evansville

22. What are the weaknesses of the Rock County transportation system?

- U.S. Highway 14 should be four lanes to Madison
- Crowding on Interstate 90
- Abandoned rail lines
- Commuters using Class B highways
- No passenger service at airport
- Old highways in need of improvement
- Lack of public transportation in rural County
- Poor street layout in City of Evansville

An extension of Chicago Metra commuter rail, from Harvard, Illinois to the Village of Clinton, has been studied and determined to be cost effective.

23. Would you use commuter rail between Rock County and Chicago, if it were available?

- a. Yes (44%)
- b. No (52%)
- c. Maybe (4%)

24. Would you use commuter rail between Rock County and Madison, if it were available?

- a. Yes (16%)
- b. No (76%)
- c. Maybe (8%)

From 2000 to 2030, the number of Rock County residents considered to be of “working age” is projected to increase by 9,424 people, an increase of 11.7%.

25. What types of new businesses and industries do you think would thrive in Rock County, which could provide jobs for our increasing labor force?

- Innovative/unconventional agriculture
- Retail
- Agricultural-related Industries
- Construction
- Home-based businesses
- Distribution and logistics
- Entertainment
- Services for the elderly
- Bio-technology
- Health care
- Entrepreneurship
- High technology
- Service centers
- Incubators
- Research



Quality of life amenities include good schools, good health care, good recreational opportunities, good places for shopping and dining, good housing, etc.

26. What quality of life amenities do you think are most crucial for attracting economic development to Rock County?

- Skilled and diverse workforce
- Low taxes
- Good schools
- Good roads and rail
- Aesthetic value
- Lower the cost of energy
- Water resources
- Passenger air
- Good health care
- Wage scale/unions
- Dining and restaurants
- Recreation facilities
- Large retail

27. What ideas would you suggest to promote better cooperation between the various governments in Rock County?

- Local control/Town zoning/Town land divisions override County
- Better communication and sharing of information
- Mutual respect
- More frequent inter-jurisdictional meetings
- County to put out newsletter
- Follow recommendations of Task Force to improve visibility of County government
- Clarification of who has jurisdiction

28. What do you feel is the one most critical issue facing Rock County?

Need for local zoning and land divisions control

- State taking local control from the Towns
- Road maintenance (friction between Towns and County)
- Development pressures
- Jobs
- Protection of agricultural land
- Preservation of natural resources
- Intergovernmental cooperation
- Lack of land use planning
- Pollution of waterways
- Limited tax money to spend
- Influx of immigrants

Visioning Session Two (September 27, 2005)

The following is a set of questions presented to attendees of the Rock County Comprehensive Plan Visioning Session Two, along with their responses. These questions were initially presented at Visioning Session One, where responses, as shown in the following tables, were identified. These questions and responses were then presented at Visioning Session Two, and attendees were asked to rank the three responses they most agreed with in reverse order (3,2,1,) with a 3 indicating the response they most agreed with.

## 4. What concerns do you have about the current/future housing market in Rock County?

Rank	Response	Points	Percent
1	Town control of housing issues being taken away	47	44.7%
2	Loss of farmland	20	19.0%
3	Lack of affordable housing	13	12.4%
4	New housing is too spread out	7	6.7%
4	Land values driven up by Madison influence	7	6.7%
5	Lack of infill and replacement of old housing in cities	6	5.7%
6	Existing housing stock is not used enough	5	4.8%

## 9. What natural features do you feel should be protected?

Rank	Response	Points	Percent
1	Agricultural land (Soil capability class 1, 2 and 3)	40	39.2%
2	Waterfront (Rock River and Lake Koshkonong)	17	16.7%
3	Wetlands and groundwater recharge areas	14	13.7%
4	Clean air	11	10.8%
5	Woodlands	6	5.9%
6	Parks	5	4.9%
7	Prairie	3	2.9%
7	Johnstown Moraine	3	2.9%
8	Kettles	2	2%
9	Steep slopes	1	1%
10	Avon Bottoms	0	0%

11. What areas, if any, do you feel are particularly likely to be converted to residential, commercial or industrial uses by 2035, whether you agree with it or not?

Rank	Response (Positive)	Points	Percent
1	U.S. Highway 51 corridor between Cities of Beloit and Janesville	30	28.8%
2	State Highway 26 corridor between City of Milton and County line	21	20.2%
3	Interstate 90 corridor south of City of Janesville	13	12.5%
4	Town of Union	11	10.6%
5	Koshkonong Area	10	9.6%
6	State Highway 26 corridor between Cities of Milton and Janesville	9	8.7%
7	Interstate 90 corridor north of City of Janesville	7	6.7%
8	Town of Newark	3	2.9%

Rank	Response (Negative)	Points	Percent
1	Town of Porter	41	39.8%
2	U.S. Highway 14 corridor between Cities of Evansville and Janesville	21	20.4%
3	Southwestern Town of Newark	17	16.5%
4	Town of Beloit	9	8.7%
5	State Highway 26 corridor between City of Milton and County line	8	7.8%
6	State Highway 26 Corridor between City of Milton and Janesville	7	6.8%

17. Which areas of the County do you consider appropriate for residential growth?

Rank	Response	Points	Percent
1	Town of Janesville	33	30.8%
2	Newville Area	25	23.4%
3	Afton Road corridor west of Rock River between Cities of Beloit and Janesville	18	16.8%
4	Around City of Milton	15	14.0%
5	U.S. Highway 14 corridor between Cities of Evansville and Janesville	7	6.5%
6	County Highway F between Cities of Edgerton and Janesville	5	4.7%
7	U.S. Highway 14 Corridor between City of Evansville and County line	4	3.7%

21. What are the strengths of the Rock County transportation system?

Rank	Response	Points	Percent
1	Interstate 90	40	40%
2	Railroad for freight	23	23%
3	Van Galder Bus Service	10	10%
3	Roads are blacktopped	10	10%
4	Good road network	8	8%
5	Airport	4	4%
6	Highway 26	3	3%
7	Road improvements in City of Evansville	2	2%

22. What are the weaknesses of the Rock County transportation system?

Rank	Response	Points	Percent
1	U.S. Highway 14 should be four lanes to Madison	35	38.9%
2	Crowding on Interstate 90	17	18.9%
3	Abandoned rail lines	12	13.3%
4	Commuters using Class B highways	10	11.1%
5	No passenger service at airport	8	8.9%
6	Old highways in need of improvement	6	6.7%
7	Lack of public transportation in rural County	2	2.2%
8	Poor street layout in City of Evansville	0	0%

26. What quality of life amenities do you think are most crucial for attracting economic development to Rock County?


Rank	Response	Points	Percent
1	Skilled and diverse workforce	31	30.1%
2	Low taxes	18	17.5%
3	Good schools	17	16.5%
4	Good roads and rail	13	12.6%
5	Aesthetic value	7	6.8%
6	Lower the cost of energy	5	4.95%
7	Water resources	4	3.9%
8	Passenger air	3	2.9%
9	Good health care	2	1.9%
9	Wage scale/unions	2	1.9%
10	Dining and restaurants	1	1.0%
11	Recreation facilities	0	0%
11	Large retail	0	0%

27. What types of new businesses and industries do you think would thrive in Rock County, which could provide jobs for our increasing labor force?

Rank	Response	Points	Percent
1	Innovative/unconventional agriculture	18	19.4%
2	Retail	17	18.3%
3	Agricultural-related industries	13	13.9%
4	Construction	12	12.9%
5	Home-based businesses	7	7.5%
6	Distribution and logistics	5	5.4%
6	Entertainment	5	5.4%
7	Services for the elderly	4	4.3%
7	Bio-technology	4	4.3%
8	Health care	3	3.2%
8	Entrepreneurship	3	3.2%
9	High technology	2	2.2%
10	Service centers	0	0%
10	Incubators	0	0%
10	Research	0	0%

28. What do you feel is the one most critical issue facing Rock County?

Rank	Response	Points	Percent
1	Need for local zoning and land divisions control	59	48.8%
2	State taking local control from the Towns	26	21.5%
3	Road maintenance (friction between Towns and County)	12	9.9%
4	Development pressures	9	7.4%
5	Jobs	4	3.3%
5	Protection of agricultural land	4	3.3%
5	Preservation of natural resources	4	0.8%
6	Intergovernmental cooperation	1	0.8%
6	Lack of land use planning	1	0.8%
6	Pollution of waterways	1	0.8%
7	Limited tax money to spend	0	0%
7	Influx of immigrants	0	0%



## Appendix D

### Survey Instrument, Results, and Return Statistics

# 2035 COMPREHENSIVE PLAN COUNTYWIDE SURVEY RESULTS

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For questions 1 - 12, average point value is shown in parenthesis.  
An "X" in the tables denotes approximate location of average response.

For questions 14 - 21, percentage of respondents with the various answers is shown in parenthesis following the answers.

If you have any questions, please feel free to contact the  
Rock County Planning & Development Agency  
(608) 757-5587

1. How would you rate Rock County as a:

	Very Good	Good	Neither Good Nor Bad	Bad	Very Bad	No Opinion
Place to live (1.83)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
Place to work (2.33)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Place to retire (2.24)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Place to raise children (1.89)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>

2. How do you feel the quality of life in Rock County is today, when compared to:

	Much Better	Somewhat Better	The Same	Somewhat Worse	Much Worse	No Opinion
5 Years Ago (2.73)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
15 Years Ago (2.77)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
25 Years Ago (2.64)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>

3. Please rate the following characteristics as they relate to Rock County as a whole.

	Very Good	Good	Neither Good Nor Bad	Bad	Very Bad	No Opinion
Sense of Community (2.44)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Air Quality (2.24)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Water Quality (2.28)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Attractiveness/Cleanliness (2.31)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Quality of K-12 Schools (2.26)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Quality of Historical/Cultural Preservation Efforts (2.27)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Opportunities to Attend Cultural Activities (2.58)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Opportunities for Employment (2.99)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Opportunities for Continuing Education (2.18)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Opportunities for Dining Out (2.33)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Opportunities for Recreation (2.38)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Opportunities for Shopping (2.38)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Access to Parks & Open Space (1.88)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
ADA (Americans with Disabilities Act) Accessibility (2.54)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>



4. To what degree do you feel the following are a problem in Rock County?

	Not a Problem	Minor Problem	Major Problem	Extreme Problem	No Opinion
Crime (2.46)	1	2 <b>X</b>	3	4	<input type="checkbox"/>
Traffic Congestion (2.14)	1	2 <b>X</b>	3	4	<input type="checkbox"/>
Road Maintenance (2.42)	1	2 <b>X</b>	3	4	<input type="checkbox"/>
Sprawling Urban Development (2.42)	1	2 <b>X</b>	3	4	<input type="checkbox"/>
Lack of Affordable Housing (2.12)	1	2 <b>X</b>	3	4	<input type="checkbox"/>
Lack of Adequate Employment Opportunities (2.51)	1	2	<b>X</b> 3	4	<input type="checkbox"/>

5. What do you think about the current rate of the following types of growth in Rock County?

	Much Too Fast	Somewhat Too Fast	About Right	Somewhat Too Slow	Much Too Slow	No Opinion
Residential (2.21)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Retail/Commercial (3.01)	1	2	3 <b>X</b>	4	5	<input type="checkbox"/>
Professional Office (3.15)	1	2	3 <b>X</b>	4	5	<input type="checkbox"/>
Industrial/Manufacturing (3.76)	1	2	3	<b>X</b> 4	5	<input type="checkbox"/>
Recreation/Entertainment (3.49)	1	2	3	<b>X</b> 4	5	<input type="checkbox"/>

6. At what rates would you like the following types of growth to occur in the future?

	Much Faster	Somewhat Faster	Same Rate	Somewhat Slower	Much Slower	No Opinion
Residential (3.66)	1	2	3	<b>X</b> 4	5	<input type="checkbox"/>
Retail/Commercial (2.88)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Professional Office (2.86)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Industrial/Manufacturing (2.16)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Recreation/Entertainment (2.42)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>

## 7. What is your degree of satisfaction with the following facilities, utilities and services?

	Very Satisfied	Somewhat Satisfied	Neutral	Somewhat Dissatisfied	Very Dissatisfied	No Opinion
Police/Law Enforcement (2.31)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Health Care Facilities (2.51)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Emergency Medical Services (2.15)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Emergency Fire Services(1.81)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
Services for the Elderly (2.60)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Library Facilities (1.77)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
Child Daycare Services (2.46)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Cable Television (3.47)	1	2	3	<b>X</b> 4	5	<input type="checkbox"/>
Satellite Television (2.69)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Internet Service (2.75)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Telephone Service (2.57)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Cellular Phone Service (2.53)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
School Facilities (2.27)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Public Transportation (2.61)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Transportation for the Elderly (2.93)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Transportation for the Physically Impaired (2.86)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Private Well Water (2.36)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Public Water (2.47)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Public Sewer (2.41)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Gas Utility (2.66)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Electric Utility (2.61)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Building Inspection Services (2.75)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Erosion Control Services (2.81)	1	2	<b>X</b> 3	4	5	<input type="checkbox"/>
Garbage Collection Services (1.78)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
Recycling Services (1.84)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
Disaster/Emergency Warning Services (2.27)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>
Disaster/Emergency Response Services (2.28)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>

8. Please rate your level of support for the following, as we plan future development in the County.

	Very Supportive	Somewhat Supportive	Neutral	Somewhat Unsupportive	Very Unsupportive
Preservation of Agricultural Land (1.65)	1	<b>X</b> 2	3	4	5
Preservation of Environmentally Significant Areas (1.66)	1	<b>X</b> 2	3	4	5
Preservation of Cultural and Historic Resources (1.82)	1	<b>X</b> 2	3	4	5
Directing New Development to Areas In and Around Existing Similar Development (2.17)	1	2 <b>X</b>	3	4	5
Allowing Scattered Development in Rural Portions of the County (3.22)	1	2	3 <b>X</b>	4	5
Allowing New Development to Occur in the 100-Year Floodplain (3.46)	1	2	3 <b>X</b>	4	5
Extending Chicago Metra Commuter Rail from Harvard, IL to Rock County (2.00)	1	2 <b>X</b>	3	4	5
Establishing Commuter Rail Between Rock County and Madison, WI (1.87)	1	<b>X</b> 2	3	4	5

9. How important is it to you that:

	Very Important	Somewhat Important	Neutral	Somewhat Unimportant	Very Unimportant	No Opinion
Existing Businesses and Industries be Retained in Rock County (1.24)	1 <b>X</b>	2	3	4	5	<input type="checkbox"/>
New Business and Industries be Attracted to Rock County (1.27)	1 <b>X</b>	2	3	4	5	<input type="checkbox"/>
Incentives, Such as Tax Breaks, be Offered to Attract New Businesses and Industries (1.97)	1	<b>X</b> 2	3	4	5	<input type="checkbox"/>
Innovative and Unconventional Agriculture be a Component of Rock County's Economy (2.00)	1	2 <b>X</b>	3	4	5	<input type="checkbox"/>

10. Please rate your level of support for the following, as we plan future housing in the County.

	Very Supportive	Somewhat Supportive	Neutral	Somewhat Unsupportive	Very Unsupportive
Housing to be Close to Public Transportation (2.05)	1	2 <b>X</b>	3	4	5
Housing to be Close to Shopping & Commercial Centers (2.21)	1	2 <b>X</b>	3	4	5
Parks and Green Space to be Provided in New Housing Developments (1.77)	1	<b>X</b> 2	3	4	5
Housing to be Connected to Public Sewer & Water (1.76)	1	<b>X</b> 2	3	4	5
Housing to be in Areas Where Agricultural Land is Not Taken Out of Production (1.75)	1	<b>X</b> 2	3	4	5
Housing to be Diverse Enough So It Is Available to All Income Levels (1.86)	1	<b>X</b> 2	3	4	5

11. Please rate the *physical condition* of the following roadways throughout Rock County.

	Very Good	Good	Neither Good Nor Bad	Bad	Very Bad
Interstate 90 (2.07)	1	2X	3	4	5
Interstate 43 (2.77)	1	2	X 3	4	5
Highway 14 (2.49)	1	2	X 3	4	5
Highway 51 (2.42)	1	2	X 3	4	5
County Highways (2.64)	1	2	X 3	4	5
Town Roads (2.90)	1	2	X3	4	5
Local Roads in Cities & Villages (3.04)	1	2	3X	4	5

12. Please rate the *traffic congestion* on the following roadways throughout Rock County.

	No Congestion	Slight Congestion	Moderate Congestion	Heavy Congestion
Interstate 90 (2.80)	1	2	X 3	4
Interstate 43 (1.93)	1	X2	3	4
Highway 14 (2.31)	1	2 X	3	4
Highway 51 (2.04)	1	2X	3	4
County Highways (1.59)	1	X 2	3	4
Town Roads (1.53)	1	X 2	3	4
Local Roads in Cities & Villages (1.95)	1	X2	3	4

13. In the past 35 years the total population of Rock County has grown by approximately 25,019 people. During the 35 years from 2000 to 2035 the total population is projected to increase by 30,337 people, for a total increase of 19.9%. Do you feel this projected growth is: (check one)

- Much Too Fast
- Slightly Too Fast
- ←AVG
- Just Right
- Slightly Too Slow
- Much Too Slow
- No Opinion

14. Currently, rural residential lots in unincorporated Rock County average 2.17 acres in size. Should new residential lots be: (check one)

- Smaller (14%, of those who had opinion)
- Smaller with Shared Open Space (21%, of those who had opinion)
- The Same Size (47%, of those who had opinion)
- Larger (18%, of those who had opinion)
- No Opinion (25%, of total)

15. Currently under Wisconsin State Law, towns and counties have shared responsibility and authority for planning and development in the areas outside the corporate limits of cities and villages within a county. In your opinion, who do you feel should have primary responsibility and authority for Comprehensive Planning and Development in the unincorporated areas of the County? (check one)

- Town Governments (14%, of those who had opinion)
- The County Government (11%, of those who had opinion)
- The Towns and the County together, by reaching a consensus through intergovernmental cooperation. (75%, of those who had opinion)
- No Opinion (17%, of total)

16. How many years have you lived in Rock County?

- Less Than a Year - 4 Years (6.3%)
- 5 - 9 Years (7.5%)
- 10 - 14 Years (5.6%)
- 15 - 19 Years (5.4%)
- 20 - 29 Years (11.6%)
- 30 - 39 Years (17.9%)
- 40 - 49 Years (18.8%)
- 50 Years or Longer (26.9%)

17. What kind of residence do you live in?

- Single-family residence (86.9%)
- Apartment (5.7%)
- Condo (4.5%)
- Townhouse (1.1%)
- Mobile Home (1.5%)
- Other: duplex (2.0%)

18. Do you own or rent your residence?

- Own (88.2%)
- Rent (11.8%)

19. How many members of your household are in each of the following age groups?

_____ 0-5	_____ 6-12	_____ 13-17
_____ 18-24	_____ 25-34	_____ 35-44
_____ 45-54	_____ 55-64	_____ 65 +

NOT YET TALLIED

20. What is your gender?

- Male (47.7%)
- Female (51.8%)

21. How far is your workplace/school from your home? \_\_\_\_\_ miles NOT YET TALLIED

- work from home / not employed / not in school (please skip to "additional comments") (27%)

21 (a). How do you usually travel to work/school?

- |  |  |
|--|--|
| <input type="checkbox"/> Drive Alone (94.1%) | <input type="checkbox"/> Carpool (3.7%)                        |
| <input type="checkbox"/> Bike (.6%)          | <input type="checkbox"/> Bus (.2%)                             |
| <input type="checkbox"/> Walk (.6%)          | <input type="checkbox"/> Other: Fly (.1%), State Vanpool (.2%) |

21 (b). Where is your workplace/school located? (please name which city, village or unincorporated township)

59 different places were given as work/school locations. The most popular were:

- Janesville (45.5%)
- Beloit (15.1%)
- Madison (7.4%)
- Travel to Illinois for work/school (5.9%)

ADDITIONAL COMMENTS:

No additional comments (65%)

Of those who did have comments, the top comments were:

- Numerous comments, complaining about numerous things (13.3%)
- Save farmland/natural resources ((7.0%)
- Assessment/property taxes are too high (5.9%)
- Rock County needs more professional/higher paying jobs (4.1%)
- There are dangerous traffic/road conditions (3.8%)
- Rock County is great (2.9%)
- Should do more infill instead of building new (2.9%)

## Survey Return Statistics

5,000 surveys were distributed in April 2006. 1,288 surveys were completed and returned, a completion/return rate of 25.75%.

Figure C.1 displays total surveys distributed and returned, and return rate, by zip code.

**Figure C.1**  
**Survey Return Statistics**

Zip Code	Surveys Distributed	Surveys Returned	Return Rate
Beloit - 53511	1,466	312	21.3%
Janesville - 53546	978	286	29.2%
Janesville - 53545	746	192	25.7%
Janesville - 53548	570	150	26.3%
Milton - 53563	322	89	27.6%
Edgerton - 53534	315	80	25.4%
Evansville - 53536	247	63	25.5%
Clinton - 53525	117	27	23.1%
Orfordville - 53576	63	16	25.7%
Janesville - 53547	43	9	20.9%
Whitewater - 53190	42	18	42.8%
Brodhead - 53520	37	8	21.6%
Footville - 53537	21	3	14.2%
Avalon - 53505	9	3	33.3%
Brooklyn - 53521	6	4	60.0%
Afton - 53501	6	3	50.0%
Darien - 53114	5	4	80.0%
Fort Atkinson - 53538	4	0	0.0%
Hanover - 53542	2	0	0.0%
Lake Geneva - 53147	1	0	0.0%



## Appendix E

### Citizen Advisory Committee/Public Workshops Agendas and Minutes

AGENDA #1  
ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE  
OCTOBER 5, 2006 - 6:00 P.M.  
JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING  
ROCK COUNTY COURTHOUSE  
51 S MAIN STREET, JANESVILLE, WI

THIS IS NOT A PUBLIC HEARING

- 1) Introductions
- 2) Set future meeting dates and time
- 3) Citizen Participation Plan/Resolution
- 4) Required Comprehensive Plan Elements
- 5) Timeline
- 6) Issues & Opportunities Element (Homework)
- 7) Set Issues & Opportunities Workshop date
- 8) Open discussion between citizens, committee members, and staff
- 9) Adjourn

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #1**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**OCTOBER 5, 2006 - 6:00 p.m.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

Meeting began at 6:00 p.m. in the Jury Assembly Room on Second Floor of the Rock County Courthouse. In attendance for the first meeting of the Comprehensive Planning Advisory Committee was David Bendlin, Lora Boettcher, Stephanie Dobson, Peg Ekedahl, Mike Halsted, Alexis Kuklenski, Doug Marklein, Michael Pierick, Bob Soltau, Nancy Stabb, Russ Steeber, Tom Straub, Katie Udell, David Viney, Mark Worthing. Not in attendance was Chuck Elliott, and James Otterstein. There is also one vacant position. Rock County staff in attendance was Steve Schraufnagel, Colin Byrnes, Kurt Wheeler, Richard Cannon, Carrie Houston, Mary Robb, and Ryan Garcia. Citizen in attendance was Neil Deupree.

**Introductions:** The Advisory Committee and Rock County Planning Staff introduced themselves and gave background as to their affiliation.

**Set Future meeting dates and time:** Discussion ensued concerning meeting dates and times for future meetings. General consensus was to keep the meetings on Thursday nights at 6:00 p.m. on dates opposite the County Board meetings. It was suggested that meetings could be held at other venues around the County.

**Citizen Participation Plan/Resolution:** Staff planner Ryan Garcia explained the contents of the Citizen Participation Plan Resolution adopted by the Rock County Board on January 12, 2006.

**Comprehensive Plan Elements:** Posters of the required nine elements had been created for an "open house" staff held in May of 2006. Planning staff proceeded to explain each of the posters representing Issues & Opportunities, Housing, Transportation, Utilities & Community Facilities, Agricultural, Natural & Cultural Resources, Economic Development, Intergovernmental Cooperation, Land Use and Implementation.

**Timeline:** Colin Byrnes explained to the Committee the timeline staff is currently following. It was the general consensus that the timeline be revised with Agricultural, Natural & Cultural Resources Element moving to the second element to be worked on and Transportation Element moving up to fourth behind Agricultural Element.

**Survey and Visioning Process:** Carrie Houston reviewed the visioning process and the subsequent countywide survey that has been completed and tabulated. She went over the general responses and discussed the significance of the answers to the survey.

**Issues & Opportunities Element Workshop:** Staff distributed the first draft of the Issues and Opportunities Element for the committee to review. The next meeting will be held on November 2, 2006 to discuss the element.

**Open Discussion Between Citizens, Committee and Staff:** Since no citizens appeared at the meeting, staff explained that there will be a greater attempt to "get the word out" for the next meeting by utilizing press releases to all the county newspapers announcing the significance of the meeting along with the required class 3 notice.

**Adjournment:** Meeting adjourned at approximately 7:30 p.m.

**AGENDA #2**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**NOVEMBER 2, 2006 - 6:00 p.m.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Roll call
- 3) Approval of the agenda
- 4) Approval of minutes from the October 5, 2006 Comprehensive Plan Advisory Committee Meeting
- 5) Open discussion between citizens, committee members, and staff
- 6) Revision of Comprehensive Planning General Timeline
- 7) Work Session on the Issues & Opportunities Element of the County Comprehensive Plan
- 8) Public comment
- 9) Set date and content for next meeting of Comprehensive Plan Advisory Committee
- 10) Adjourn

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; no formal action will be taken by any governmental body at the above-stated meeting.

Submitted by: Ryan Garcia, Planner II, Rock County Planning and Development Agency  
Steve Schraufnagel, Director, Rock County Planning and Development Agency

**MINUTES #2**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**NOVEMBER 2, 2006 - 6:00 p.m.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the November 2, 2006 meeting of the Comprehensive Planning Advisory committee was David Bendlin, Stephanie Dobson, Peg Ekedahl. Alexis Kuklenski, Doug Marklein, James Otterstein, Michael Pierick, Robert Soltau, Nancy Stabb, Russ Steeber, Tom Straub, Katie Udell, David Viney, Mark Worthing. Not in attendance were Lora Boettcher, Charles Elliott, and Mike Halsted. Rock County planning staff in attendance was Ryan Garcia, and Steve Schraufnagel. Citizens in attendance were Steve Wagner, Belem Gonzalez-Regan, and Eric Gilbert.

The agenda was approved as presented.

The minutes from the October 5, 2006 meeting were approved as presented with the change under Open Discussion Between Citizens, Committee and Staff section that stated, "No citizens were present". There was one citizen in attendance. Minutes approved as amended by acclimation.

There were no comments from the citizens in attendance at this time.

The revision of the Comprehensive Planning Guideline was reviewed with the Advisory Committee. As discussed at the previous meeting, the Agricultural, Natural and Cultural Resources Element and Transportation Element was moved up the schedule to be worked on sooner in the planning process.

Planning staff member, Ryan Garcia, presented a power point on the Issues and Opportunities Element of the Rock County Comprehensive Plan. Comments concerned adding a goal and/or objective dealing with the elderly remaining in Rock County, adding individual overall objectives relating to land use, transportation, and economic development starting in part with creating jobs to retain young adults as well as "middle-aged adults". Additionally, a recommendation was made that an overall objective be incorporated to encourage diverse housing options, and an overall objective relating to natural resources or recreation resources.

Ryan stated that some issues that need to be dealt with concern population growth and how much the County wants to grow.

Nancy Stabb wondered if the Population Projections by Age Group could be amended to utilize more age groups beyond 55+. Ryan stated that it could be done.

Advisory members questioned the Inflow-Outflow Chart depicting where people travel to work and where people come from to work in Rock County. Ryan explained that Rock County is an attractive place to live because of affordable housing, good schools and low crime rate. James Otterstein recommended migration patterns be incorporated as well, citing a WISTAX study specifically as an example.

A change to table 1-11 Rock County Household Dynamics, 1980-2000 on page 27 was recommended concerning adding a category on Male - Single Head of Household.

Katie Udell wondered if information could be added to the income section concerning poverty level. Ryan stated that it would be taken care of with the next draft.

Michael Pierick requested that the State of Wisconsin location might include more Illinois counties in the northern portion of the state.

Doug Marklein stated that this element should not be limited to property owners but should include also include renters.

The next work session will be held at 6:00 p.m. on January 25, 2007. Staff will be presenting the Agricultural, Natural and Cultural Resources Element.

The meeting was adjourned at 7:20 p.m.

**AGENDA #3**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JANUARY 25, 2007- 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

- 1) Presentation of plan element, information, and issues (1 hour)
- 2) Break (10 minutes)
- 3) Questions, discussions, and recommendations from advisors concerning plan element, information, and issues
- 4) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #3**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JANUARY 25, 2007 - 6:00 p.m.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the January 25, 2007 meeting of the Comprehensive Planning Advisory committee was David Bendlin, Laura Boettcher, Stephanie Dobson, Doug Marklein, Robert Soltau, Russ Steeber, Tom Straub, Katie Udell, David Viney. Not in attendance were Peg Ekedahl, Charles Elliott, Mike Halsted, James Otterstein, Michael Pierick, Nancy Stabb, and Mark Worthing. Rock County planning staff in attendance was Steve Schraufnagel, Mary Robb, Carrie Houston, Colin Byrnes and Kurt Wheeler. The following citizens in attendance are: James Conway, Eric Gilbert, Julie Backeerkeller, Richard Smith, Lynn Jones, Tim Banwell, Harold Hanauska, Mike Guisleman, Wayne Redenius, Alex Cunningham, Norm Tadt, Brian Rose, Rob Baller, Archie Henkelmann, Ed Marshall, Sheila Everhart, Betty Villalohea - Tallman, Sue McGinniss, Randy Thompson, and Bryce O'Leary.

Planning staff member Kurt Wheeler, the primary author of the Agriculture, Natural, and Cultural Resources Element, presented a slide show depicting the element. He discussed the legislation mandating this element along with the "Smart Growth" law. He also gave the overview and important outcomes of this element and how it ties into the remainder of the Comprehensive Plan.

Carrie Houston spoke next on the Agricultural Preservation component of this element. She stated that this component is already adopted and is being made a part of this plan.

Kurt continued the discussion with the natural resources component of the element. He discussed woodlands, surface water, floodplains, fish and wildlife habitat, and parks and open space.

Colin Byrnes was introduced to speak about Environmentally Significant Open Space Areas (ESOSA). These areas were adopted as part of the Park and Open Space Plan (POROS) and are made up of such environmentally sensitive areas as floodplains, wetlands, hydric soils, 75-foot setback along all navigable streams, kettles, and slope in excess of 12%.

Rob Baller from the Rock County Parks Department was introduced to discuss the Natural Areas study of which he is the author. He proceeded to explain the procedure he used in gathering the information from selected sites throughout Rock County.

Kurt continued the discussion by addressing Cultural and Historical aspects of this element.

After a 10-minute break, questions were taken from the audience and Advisory Committee members. Jim Conway stated that he is concerned with the highway 26 project and the traffic congestion he foresees to occur on local town roads as a result of this project.

Tim Banwell of the Rock County Health Department stated that there have been two countywide groundwater studies done with the last completed in 1987. That study concluded that the aquifer was in no danger of being drawn down to a level that would be considered critical to the availability of drinking water.

Alex Cunningham inquired as to whether the County uses the "Drastic Index" when determining pollution of the groundwater. There are no monitoring wells currently in use within the county. It was suggested that these wells should be brought back in to use.

David Bendlin stated that the county should use the City of Janesville model when developing multi-use trails.

Doug Marklein voiced concern over slide #6 stating "Development Happens" was a negative expression. He went on to offer that he represents the South Central Wisconsin Builders Association (SCWBA) and that they come to this process in a non-adversarial position to work with the Comprehensive Planning Process. He also stated that they did not agree with the 3<sup>rd</sup> paragraph of page 24 dealing with community/development design. He stated that he would be submitting a review of this element to the planning staff.

Staff stated that a work session would be held on March 29, 2007 the Transportation Element. Staff will work with other County communities to discuss existing conditions and future direction of the transportation network in Rock County. It is anticipated that an "Open House" will be held on May 17<sup>th</sup> to review the up- to- date accomplishments of the comprehensive planning process.

The meeting was adjourned at 8:15 p.m.



**AGENDA #4**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**MARCH 27, 2007- 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Roll call
- 3) Approval of the agenda
- 4) Approval of minutes from the January 25, 2007 Comprehensive Plan Advisory Committee Meeting.
- 5) Discussion on the Agricultural, Natural and Cultural Resources Element
  - a. Purchase of Development Rights and Transfer of Development Rights
  - b. Goals, Objectives and Policies
- 6) Work Session on the Transportation Element
  - a. Survey and Visioning Results
  - b. Existing Conditions
  - c. Existing Plans
  - d. Current and Future Projects
- 7) Public comment
- 8) Set date and content for next meeting of Comprehensive plan Advisory Committee
- 9) Adjourn

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

Submitted by: Carrie Houston, planner II, Rock County Planning & Development Agency  
Steve Schraufnagel, Director, Rock County Planning & Development Agency

**MINUTES #4**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**MARCH 27, 2007**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the March 27, 2007 meeting of the Comprehensive Planning Advisory committee was David Bendlin, Laura Boettcher, Stephanie Dobson, Mike Halsted, Doug Marklein, James Otterstein, Michael Pierick, Robert Soltau, Nancy Stabb, Katie Udell, David Viney, Alexis Kuklenski. Not in attendance were Peg Ekedahl, Charles Elliott, Russ Steeber, Tom Straub and Mark Worthing. Rock County staff in attendance were Steve Schraufnagel, Carrie Houston, Mary Robb, Richard Cannon, and Colin Byrnes. Also in attendance was Ben Coopman of the Public Works Department, and Franklin Marcos of the Wisconsin DOT and the following citizens: Dick Smith, K Andreah Briarmoon, Alex Cunningham, Karl Dommershausen, Harold Hanauska, Lee Peich, David Kyle, and Shela Everhart.

Motion to approve the agenda made by Robert Soltau and seconded by David Viney. Agenda approved as presented.

The minutes from the January 25, 2007 meeting were approved as presented.

Discussion continued from the last meeting concerning the Agricultural, Natural and Cultural Resources Element. Mr. Schraufnagel asked the Committee if they had any other comments or questions concerning the January 25 meeting. There were none.

Mary Robb proceeded to present a power point on the topic of Purchase of Development Rights and Transfer of Development Rights. These are two tools that can be utilized to preserve farmland. Mary also introduced two new Natural Resource Objectives and a new Natural Resource Policy. The Committee was very interested in obtaining more information on PDR's and TDR's. It was suggested that a future work session be conveyed on this subject.

Rock County Planning Department Engineer, Rich Cannon presented a power point on the Transportation Element discussing a comprehensive review of County transportation services. Ben Coopman - Public Works Director - discussed future county road projects. Franklin Marcos from the Wisconsin DOT discussed a number of corridors studies that the state is currently involved: 1) I-39, 2) State Highway 11-14, 3) State Highway 81-213, 4) State Highway 11 Janesville to Monroe, 5) State Highway 92 to 14 to I-90.

Mr. Marcos also discussed Transportation Projects 2007-2012.

Committee member David Viney suggested adding State Highway 138 extension to Highway 14 be included as a potential project.

Carrie Houston reviewed with the Committee the survey results taken from the vision sessions that kicked off the planning process. Some responses to Carrie's questions concerning trails were: Currently no bike lane connections to UW-Rock County; no link to Consolidated School on County Road F; the City of Beloit Bike Trail system; and reference to the Safe Route to School Program; and native plants should be utilized to enhance roadside rehabs.

During the public comment section of the agenda, Alex Cunningham addressed the Committee with his concerns of the shortcomings of the plan as it is being developed by the Rock County Planning staff. He handed out two copies of his concerns. The planning department will copy and send this out to entire Committee for their information. Basically, it is his feeling that the staff is not being detailed enough with their analysis during the research process.

The next meeting of the Advisory Committee will be June 7<sup>th</sup>, 2007. Topics to be addressed will be the draft of the Transportation Element and a work session on PDR's and TDR's. An attempt will be made to have "experts" attend that can explain both the positive and negative aspects of PDR's and TDR's.

Meeting adjourned at 8:15 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Acting Planning Director

**AGENDA #5**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JUNE 27, 2007 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the March 27, 2007 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Informational Discussion
- 6) Follow up discussion on:
  - a. Purchase of Development Rights (PDR's)
  - b. Transfer of Development Rights (TDR's) - Powerpoint Presentation
  - c. Transportation Element - Powerpoint Presentation
- 7) Committee Action Item
  - a. Approval of Issues and Opportunities Element Draft (please contact planning department if you need a copy)
- 8) Public Comment (please limit to 4 minutes per speaker)
- 9) Set date for next meeting of Comprehensive Plan Advisory Committee
- 10) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #5**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JUNE 21, 2007**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00 p.m. in the Jury Assembly Room of the Rock County Courthouse. Members of the Advisory Committee in attendance were Laura Boettcher, Stephanie Dobson, Doug Marklein, Michael Pierick, Robert Soltau, Nancy Stabb, Katie Udell, Alexis Kulklenski, and Russ Steeber. Not in attendance were Peg Ekedahl, Mike Halstead, Dave Viney, David Bendlin, Charles Elliott, Mark Worthing, Tom Straub. James Otterstein came later. Rock County staff in attendance were Colin Byrnes, Carrie Houston, Mary Robb, Jennifer Borlick, and Steve Schraufnagel and the following citizens: Sandy and John Decker, Neil Deupree, Margaret Pulera, and Dan Wietecha.

Steve Schraufnagel pointed out to the Advisory Committee the changes to the agenda for tonight's meeting. Russ Steeber made a motion to approve the agenda. Michael Pierick seconded the motion. Agenda approved as presented.

Russ Steeber made a motion to approve the minutes from the March 27, 2007 Comprehensive meeting. Michael Pierick seconded the motion. Minutes approved as presented.

Under the public comment item on the agenda Neil Duepree mentioned the importance of the Transfer of Development Rights (TDR's) and Purchase of Development Rights (PDR's) as a method to help preserve farmland in Rock County. He is attending tonight's meeting to learn more about these tools.

Mary Decker, Mayor of Evansville, expressed her concern about the policy concerning the widening of Highway 14 from Janesville to the Rock County line.

Mary Robb proceeded to present to the Committee a power point presentation on TDR's. Michael Pierick questioned the possibility of the TDR program being implemented. Mary stated that the program will require much input from the County along with the participating communities to make the program viable.

Neil Deupree asked if the entire County needs to participate in order to make the program work? Mary stated that individual communities can be a part.

Doug Marklein expressed concern about the permanent easement. Once the easement is initiated it is almost impossible to remove. He is not in favor of TDR's and PDR's. He believes they cause "rural sprawl."

Mary disagreed stating that fragmentation of farmland is as important an issue as the loss of farmland because it makes it harder for a farmer to remain profitable.

Carrie Houston presented a power point presentation on the Transportation Element.

Russ Steeber stated that Neighborhood Electric Vehicles (NEV's) can not be regulated by local municipalities but feels that regulation would fall under chapters 344 & 346 of the Wisconsin State Statutes. Dan Wietecha, City of Evansville Administrator, mentioned that NEV's are currently regulated through the federal government.

Alexis Kuklenski stated that county dollars spent on bicycle facilities would not have to meet AASHTO standards. Only federal grant money would need to meet these standards. She also feels that more specific maps indicating location of bike paths and trails should be included in the chapter. Eight-foot sidewalks may be a cheaper alternative to bike trails.

Doug Marklein also stated that this plan should encourage and promote the commuter study currently being completed.

Robert Soltau stated urban development should be focused toward existing municipalities.

Katie Udell is concerned that expanding roads to four-lane will cause loss of farmland. We should maintain what we have instead of promoting new road development.

Alexis stated that this plan should support a corridor preservation plan. Also an accident location map would be an important inventory item that would aid in future planning.

A section on rustic roads should be included in this element.

Katie Udell had other additions and enhancements concerning this element.

- Establish trends - For example, will the Rock County Airport, in the future, have commercial air traffic.

- Promote traffic calming techniques

- List funding sources to accomplish some of the policies.

- Promote low-impact development of Rock County roads.

- Promoting bike lanes and trails and routes.

James Otterstein addressed the Committee on his proposed changes he found while reviewing the element.

Planning staff requested tentative approval of the Issues and Opportunities Element that was presented to them at the October 2006 meeting. Because of minor changes and additions, the Advisory Committee would like to review these and take care of that at the next meeting along with the Agriculture and Natural Resource Element.

During the public comment item on the agenda Sandy Decker, Mayor of Evansville, declared the community's support of the Madison Metro Bus Study which would provide rider-ship to and from the City of Madison. She hopes this element will address that support. She is also concerned whether the proposed four-lane expansion of Highway 14 will effect the proposed roundabout in the intersection of Highway 14 and County Road M.

Margaret Pulera stated that this element should promote more education for young people when obtaining their driving license and to emphasize safety and the better enforcement of speed limits.

The next meeting of the group will be on August 16<sup>th</sup>.

Meeting adjourned by acclamation at 7:58 p.m. in the Jury Assembly Room.

Respectfully submitted:  
Steve Schraufnagel, Acting Planning Director

**AGENDA #6**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**AUGUST 16, 2007- 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the June 21, 2007 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Items:
  - a. Tentative Draft Approval - Issues & Opportunities Element
  - b. Tentative Draft Approval - Agricultural, Natural & Cultural Resources Element
- 6) Committee Informational Item:
  - a. Wrap-up - Transportation Element
  - b. Targeting Working lands Pilot Project
- 7) Public Comment (please limit to 4 minutes per speaker)
- 8) Set date for next meeting of Comprehensive Plan Advisory Committee
- 9) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #6**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**AUGUST 16, 2007**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the August 16, 2007 meeting of the Rock County Comprehensive Planning Advisory committee were James Otterstein, Michael Pierich, Nancy Stabb, Stephanie Dobson, Robert Soltau, Tom Straub, Katie Udell and Alexis Kuklenski. Not in attendance were Charles Elliott, Mike Halsted, David Bendlin, Lora Boettcher, Russ Steeber, Doug Marklein, David Viney and Mark Worthing. Rock County planning staff in attendance was Carrie Houston, Colin Byrnes, Jennifer Borlick and Wade Thompson. The following citizens in attendance were: Alan Sweeney, Neil Deupree, John Decker, Sandy Decker, and Brad Reents.

The meeting was called to order at 6:00 pm.

Carrie Houston introduced the new Planner II on staff, Wade Thompson.

Motion was made to approve the agenda. Motion passed.

Suggestion was made to amend the June 21, 2007 minutes, so that the 5<sup>th</sup> paragraph referred to "Mayor Sandy Decker". Motion was made to approve the minutes. Motion passed.

There were no public comments.

Tentative draft approval of the Issues and Opportunities Element was discussed. Nancy Stabb suggested that Figure 1-4 be redone to combine the 55-59 and 60-64 age groups, and suggested that the 65 and over age group be further broken down to split off 65-75 as a separate group.

Katie Udell made a motion for tentative draft approval, seconded by Alexis Kuklenski. Motion passed unanimously.

Tentative draft approval of the Agricultural, Natural and Cultural Resources Element was discussed. Carrie Houston reviewed the options for incorporating goals, objectives and policies regarding Transfer of Development Rights and Purchase of Development Rights programs into the element. Committee members felt a revenue source should be identified before the plan should commit to such programs. The committee agreed to recommend that the goals, objectives and policies be worded to "investigate and research further" the possibility of TDR/PDR programs.

There was discussion about how "development" is actually defined, and whether it should be defined in the plan. It was discussed that the term is intentionally vague, and it means different things to different people. The committee decided a definition was not needed.

Katie Udell had several suggestions for the Agricultural, Natural and Cultural Resources Element. She suggested that Table 2.1 should include some explanation in the text for why people rezone to A2 and A3, and what the differences are in those agriculture zoning districts. She suggested that where the element references the Ice Age Trail it should also reference "and other trails." She suggested that where the element recommends a Sign



Ordinance to preserve rural character (page 46), it should also address how wind generating devices and cell towers also should not disturb rural character. It was discussed and decided that the policy would be worded to refer to "unnatural, tall structures" and the need to regulate them to preserve rural character. She said that the DNR is researching safe application levels for pesticides, to reduce groundwater contamination, and our plan should state that we support this DNR research.

Michael Pierich made a motion to wait to vote on approval of the Agricultural, Natural and Cultural Resources Element until they see the discussed changes made, at the next meeting, seconded by Stephanie Dobson. Motion passed unanimously.

Carrie Houston began discussion on the Transportation Element, and asked for thoughts and suggestions on the draft thus far. Alexis Kuklenski suggested that the portion of the element discussing the South Central Wisconsin Commuter Study refer specifically to "along I-90 corridor, between Rockford and Madison". Alexis also suggested that a policy be included to plan for shoulder improvements on County roads, during resurfacing, along mapped bicycle routes, as appropriate.

Jennifer Borlick explained the Targeting Working Lands Pilot Project, and answered a few questions about benefits of the project and the time line. The project is to have a GIS done by the Land Information and Computer Graphics Facility (LICGF), to use as a tool in implementing a Land Evaluation Site Assessment (LESA) scoring system to identify lands suitable for development. Rock County has applied to be one of two subject locations for the pilot project, and we should know within a month if we were chosen.

During the public comment portion of the meeting, Brad Reents said that with the way the tables are configured he has trouble hearing the discussions among committee members, when he sits in the crowd. A way to reconfigure the tables and chairs was discussed.

The next meeting of the Comprehensive Plan Advisory Committee was scheduled for November 8<sup>th</sup> at 6:00 PM.

The meeting was adjourned at 7:00 p.m.

**AGENDA #7**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**NOVEMBER 8, 2007 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the August 16, 2007 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Informational Discussion:
  - a. Follow up discussion on Agricultural, Natural, and Cultural Resources Element
- 6) Committee Action Item:
  - a. Preliminary approval of Agricultural, Natural and Cultural Resources Element
  - b. Preliminary approval of Transportation Element
- 7) Work session on Utilities and Community Facilities Element
- 8) Public Comment (please limit to 4 minutes per speaker)
- 9) Set date for next meeting of Comprehensive Plan Advisory Committee
- 10) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #7**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**NOVEMBER 8, 2007**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the November 8, 2007 meeting of the Rock County Comprehensive Planning Advisory Committee were James Otterstein, Nancy Stabb, Stephanie Dobson, Robert Soltau, Tom Straub, Katie Udell, Alexis Kuklenski, Russ Steeber, Lora Boettcher, Doug Marklein, and David Viney. Members not in attendance were Charles Elliott, Mike Halsted, David Bendlin, Mark Worthing, and Michael Pierich. Rock County planning staff in attendance was Carrie Houston, Steve Schraufnagel, Mary Robb, Jennifer Borlick, Rich Cannon, Wade Thompson and Scot Heinig, Rock County Planning Director. The following citizens attended the meeting: Mayor Sandy Decker, John Decker, Neil Deupree, Alan Sweeney, Wayne Moody, Ron Duffy, and Margaret Pelara.

The meeting was called to order at 6:00 p.m.

Steve Schraufnagel introduced Scott Heinig, the new Planning Director.

Motion was made to approve the agenda as presented. Motion adopted.

A motion to approve the minutes from the August 16, 2007 meeting was made with an amendment to the first paragraph on page 2 dealing with wind farms. Katie Udell would like the change to reflect the need for a town wind farm ordinance that they could use as a guide to regulate such development. Alternate energy sources are imperative with today's energy consumption.

There were no public comments at this time.

Mary Robb began the committee informational discussion portion of the agenda concerning the Agricultural, Natural, and Cultural Resources Element. Past and current recommended changes were noted. Doug Marklein expressed concern with some of the policies and other wording throughout the element. He feels that the statements need to be modified to better reflect the thoughts and ideas of the Advisory Committee. Other Committee members echoed these comments too, noting the need for balanced and quantified statements. It was agreed to put off preliminary approval of this element until the next meeting to give staff a chance to discuss the suggested changes.

James suggested that the growth management policy could be referred back to the Intergovernmental Cooperation Element.

Alexis stated that the mining reclamation policy needs to be made clearer and the mapping better reflect the differences between the municipalities and the unincorporated areas.

Carrie Houston reviewed several recommended changes to the Transportation Element stating that the most recent edition of the element is October 16. The following areas were noted: the Commuter Study, traffic accident data, rail ownership changes, enhancements / beautification as it relates to shoulder improvements, additional charts / graphs, etc.

Robert Soltau provided some additional clarification remarks regarding the Study's purpose and intent.

Russ Steeber, responding to the "flat lining" of recent accident data, stated that the County Sheriff Department has applied for and obtained numerous Federal and State grants that has aided his agency to increase enforcement. The increased presence of patrol cars may be reducing the accident rates.

It was suggested to add the new truck weight station along I-90 in La Prairie Township and perhaps mentioning the virtual I-43 system too.

Katie made a motion to recommend preliminary approval of the Transportation Element with the above-suggested changes. Motion seconded by Stephanie Dobson. Motion unanimously approved.

Rich Cannon introduced the Advisors to the Utilities and Community Facilities Element. His slide show touched on the major components of the element: inventories, capacities and ultimately future needs analyses. The element will address both rural and urban facilities.

During the citizen comment portion of the agenda, Margaret Palera stated that Wisconsin has been losing over 30,000 acres of farmland per year. The Wisconsin Academy of Sciences, Arts and Letters base this upon a report as stated recently in a Janesville Gazette article. She also commended Mary Robb for the work she has been putting toward the Agriculture, Natural and Cultural Resource Element.

Evansville citizen, John Decker, stated the Transportation Element failed to address the Union-Pacific Railroad that runs from Evansville to Janesville. This line from Janesville to Evansville and then onto Madison has been through a transition and one that will be important to preserve in the future. He also spoke about the need for the rail lines for transport of freight. There appears to be no mention about the importance of rail freight in the Transportation Element.

The next meeting of the Advisory Committee will be on February 7, 2008. During this meeting the Committee will be asked to act upon the revised Elements and then be introduced to the Land Use Element. Mary shared with the Committee that a new method to access the draft Elements will be available, hopefully making it easier for Advisors to retrieve / review the materials.

Stephanie Dobson made a motion to adjourn the meeting. Laura Boettcher seconded the motion. Meeting adjourned unanimously at 7:15 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III

**AGENDA #8**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**FEBRUARY 7, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the November 8, 2007 Comprehensive Plan Advisory Meeting.
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Agricultural, Natural and Cultural Resources Element
- 6) Committee Informational Discussion:
  - a. Discussion of Community Facilities and Utilities Element.
  - b. Introduction of Land Use Element
- 7) Public Comment (please limit to 4 minutes per speaker)
- 8) Set date for March meeting of Comprehensive Plan Advisory Committee
- 9) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #8**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**FEBRUARY 7, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the February 7, 2008 meeting of the rock County comprehensive Planning Advisory Committee were James Otterstein, Nancy Stabb, Stephanie Dobson, Robert Soltau, Katie Udell, Lora Boettcher, David Viney and Michael Pierich. Members not in attendance were Charles Elliott, Tom Straub, Alexis Kuklenski, Russ Steeber, Doug Marklein, Mike Halsted, David Bendlin, and Mark Worthing. Rock County planning staff in attendance: Carrie Houston, Steve Schraufnagel, Mary Robb, Jennifer Borlick, Rich Cannon, Wade Thompson, and Scott Heinig. The following citizens attended the meeting: Mayor Sandy Decker, John Decker, Alan Sweeney, John Lader, A. Pfaff, Jason Ahern, and Michael Moore.

The meeting was called to order at 6:00.

Motion was made to approve the agenda as presented. Motion seconded and adopted.

Motion to approve the minutes from November 8, 2007 as presented. Motion seconded and adopted.

There are no public comments at this time.

Mary Robb presented the most recent update of the Agricultural, Natural and Cultural Resources Element with several minor additions to section 1.1.3, 1.1.4, and 1.1.6 on page 19 of the Agriculture section.

Nancy Stabb alerted staff to the discrepancy concerning steep slope of 12% and 16%. Mary stated that the Rock County Planning & Development Committee has determined that 16% is now the slope that is regulated.

Nancy also referred to page 14 of the Cultural section and the duplication of the bullet points 1 and 2. Mary stated that she would correct that and also rewrite bullet point number 4 to read clearer.

Page 7 of the Historical section concerning the Ice Age Trail. Mention should be made concerning the addition of the Janesville Riverside Park trail segment completed this summer. She also mentioned that there is a historical marker located in the courthouse that was not included in the text. Also, Frances Willard marker was omitted.

With the above-mentioned corrections, David Viney made a motion to preliminary approve the Agricultural, Natural & Cultural Resources Element. Nancy Stabb seconded the motion. Motion approved unanimously.

Richard Cannon presented to the Advisory Committee a power point on the Community Facilities & Utilities Element of the Plan. Rich gave an overview of the major sections. Discussed the wind power potential overlays and Brownfield redevelopment sites and the fact that they will be depicted in the Land Use Element.

Kathy Udell wondered about wellhead protection zones?

Rich stated that a policy would be created addressing her concern. Michael Pierich stated that UW-Rock County has a 75-year lease with Rock County for \$1.

Discussion followed concerning the population projection scenarios and how they were calculated. Rich proceeded to explain the process.

Stephanie Dobson questioned Storm water Management and what agency regulates the ordinance. Rich stated that it is a countywide ordinance and that the Land Conservation Department regulates it.

Robert Soltau questioned the narrow range between the high and low population projections. Discussion followed concerning the staff decision process in determining the projections. The original 20% population increase seemed unrealistic and effort was put forth to have a more conservative projection.

Mary Robb introduced the Land Use Element to the Advisory Committee.

Katie Udell inquired about including snapshots of what staff considers "good development" in the element.

Scott Heinig stated that it is the intention of the Planning Department to seek out cooperation with the numerous governmental units within Rock County and also adjacent to the County borders.

Motion by James Otterstein and seconded by Laura Boettcher to adjourn the meeting.

Meeting adjourned at 7:20p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III

**AGENDA #9**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**APRIL 3, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the February 7, 2008 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Utilities and Community Facilities Element
- 6) Committee Informational Discussion:
  - a. Discussion of Land Use Element
  - b. Introduction of Housing Element
  - c. Introduction of Economic Element
- 7) Public Comment (please limit to 4 minutes per speaker)
- 8) Set date for next meeting of Comprehensive Plan Advisory Committee
- 9) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.



**MINUTES #9**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**APRIL 3, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the April 3, 2008 meeting of the Rock County Comprehensive Planning Advisory Committee were James Otterstein, Stephanie Dobson, Katie Udell, David Viney, Michael Pierick, Tom Straub, Alexis Kuklenski, Russ Steeber, and Doug Marklein. Members not in attendance were Nancy Stabb, Robert Soltau, Lora Boettcher, Charles Elliott, Mike Halsted, David Bendlin, and Mark Worthing. Rock County planning staff in attendance: Carrie Houston, Steve Schraufnagel, Mary Robb, Jennifer Borlick, Rich Cannon, Wade Thompson, Colin Byrnes and Scott Heinig. The following citizens attended the meeting: Mayor Sandy Decker, John Decker, Drew Pennington, Alan Sweeney, Michael Moore and Richard Ott.

Meeting was called to order at 6:00 p.m.

Russ Steeber made a motion to approve the agenda. David Viney seconded the motion. Motion adopted.

Russ Steeber made a motion to approve the minutes. James Otterstein seconded the motion. It was noted that the spelling of committee member Pierick is incorrect and the minutes will be amended to reflect that change. Minutes approved as amended.

There were no public comments at this time.

Staff member Richard Cannon was available to take any comments or answer any questions the Advisory Committee had concerning the Utility and Community Facility element. Michael Pierick requested some clarification on the zones of contribution maps depicted in this element. Jennifer Borlick replied that the maps represent a study completed in the 1980's depicting in what direction a drop of rainfall will ideally travel and approximately how long it will take to arrive at known City of Janesville well sites. Alexis stated that maybe an illustration would do a better job in depicting the zones of contribution.

Katie Udell wondered if more explanation was needed to distinguish between transient and non-transient wells. Doug Marklein questioned the number of wells and whether a county map would better depict where they were located and to include in the element the major users in Rock County and how they might affect future development.

Planning staff will make the appropriate corrections and additions and bring back to the committee just the changes at the May meeting of the Advisory Committee.

Staff member Mary Robb presented a power point of the major components of the Land Use Element. Mary described the current level of participation concerning the town zoning and development maps along with the 2000 Land Use Study.

Mary requested if the Advisory Committee had any suggestions for goals, objectives and policies for the land use element. PDR's was suggested and Mary reminded them that they were addressed in the Agriculture, Cultural and Natural Resources Element but she will make sure there is a reference back to that chapter.

Low-impact development (LID) was suggested as an alternative method for residential development. Michael Pierick suggested that adjoining counties should be included when discussing land use and transportation elements.

Mary stated that this element would tie the entire plan together. The views of the Towns will be also included in this element.

Wade Thompson reviewed the Housing Element with the committee. Discussed issues and opportunities along with historic district housing, whether public housing is adequate, and what real estate turns over and why, and where.

The element will investigate the retaining of historic structures, especially rural agricultural historic structures such as round barns. Will also look at handicapped housing and investigate the possibility of infill.

James Otterstein stated that a listing should be included in the element addressing the number and types of housing programs available.

Doug Marklein stated that a pattern of housing growth and depicting the progression of annexations in map form should be included.

Michael Moore, Town Chair from Avon, stated that his community is looking at allowing residential development on a 3-acre parcel if 40 acres are reserved as an agricultural easement that will prohibit future residential development.

James Otterstein presented a power point on the Economic Development Element. He touched on such things as the steps involved in economic development planning, implementation strategies, and evaluation benchmarks.

Katie Udell inquired whether tourism and the arts would be addressed. James stated that they would be. Katie Udell and Stephanie Dobson inquired about how industries were defined; Stephanie specifically asked about Beloit's food companies. James provided a working definition of "industries" and "clusters". In the context of industry data, Michael Pierick asked whether there would be some historical trend data discussed in the Element? James stated that this type of analysis would be included. There was discussion regarding economic development incentives, ranging from local (i.e. TIF) to state or federal assistance. James noted that strict guidelines or strings controlled each program. Katie Udell specifically mentioned TIF and James noted that TIF is the most utilized tool available that local communities have at their disposal to enhance their economic development efforts.

There was no further public comment concerning tonight's meeting or any other comments on the comprehensive planning process.

The next regular meeting will be held on May 15, 2008. Also, an open house will be held on May 29, 2008.

Meeting adjourned at 7:40 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III

**AGENDA #10**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**MAY 15, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the April 3, 2008 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Utilities and Community Facilities Element
- 6) Committee Informational Discussion:
  - a. Discussion of Land Use Element
  - b. Discussion of Housing Element
- 7) May 29 Open House
- 8) Public Comment (please limit to 4 minutes per speaker)
- 9) Set date for next meeting of Comprehensive Plan Advisory Committee
- 10) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #10**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**MAY 15, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

In attendance for the May 15, 2008 meeting of the Rock County Comprehensive Planning Advisory Committee were James Otterstein, Stephanie Dobson, Katie Udell, Michael Pierick, Alexis Kuklenski, Doug Marklein, Nancy Stabb, Robert Soltau, and new member Alan Sweeney who replaces Charles Elliott. Rock County planning staff in attendance: Steve Schraufnagel, Scott Heinig, Mary Robb, Jennifer Borlick, Richard Cannon, Wade Thompson, and Colin Byrnes. The following citizens attended the meeting: Neil Dupree, Julie Bachenkeller, and Dan Wietecha.

Meeting was called to order at 6:00 p.m.

Stephanie Dobson made a motion to approve the agenda. Alan Sweeney seconded the motion. Motion adopted.

Michael Pierick made a motion to approve the minutes from the April 3, 2008 meeting. Stephanie Dobson seconded the motion. Minutes approved as presented.

There were no public comments at this time.

Staff member Richard Cannon had a short power point presentation going over the recommended changes proposed by the Committee at the last meeting. Nancy Stabb wondered if information was available as to the number of citizens on on-site sewer system vs. number of citizens on public sewer. Rich will look in to acquiring that information from the Health Department.

Doug Marklein also would like to know the number of different types of septic systems (conventional, mound, etc.).

Doug would also like a map displayed that would indicate future power line corridors. James Otterstein that generally the utilities update that information about every 10 years.

At this time a motion was made by James Otterstein to preliminarily approve the Utility and Community Facility Element to the Comprehensive Plan. Alan Sweeney seconded the motion. Motion approved unanimously.

At this time new member Alan Sweeney was introduced. Alan Sweeney, the new chair of the Rock County Planning Department, replaces member Charles Elliott.

The next item on the agenda was for committee informational discussion. Staff member Mary Robb proceeded to discuss the first draft of the land use element. Much discussion followed concerning the content of the element.

Some pertinent comments from committee members concerned whether land use information within the municipalities should also be depicted for comparison purposes and relating to the Counties current land use map, whether the agricultural acreage could be broken out from the mining acreage to give a better read on actual agricultural coverage.

Michael Pierick had concern about the recent media coverage of chemical traces from discarded medications in the drinking water. Could the plan somehow address that with a goal, objective or policy?

Alan Sweeney stated that the towns that have adopted their comprehensive plans have already established the rate of growth, in some cases. Maybe the population projections need to be revisited at a later date to determine if any tweaking needs to occur.

Mary Robb stated that tonight's comments will be incorporated into the document and a complete version will be available for the next meeting on July 1, 2008.

Planning staff member Wade Thompson presented to the committee a power point displaying countywide housing data such as occupancy, vacancy, age, type, etc. This information will be incorporated into the housing element of the Comprehensive Plan.

Michael Pierick questioned whether the vacant housing data could be broken out by renter and owner? Wade did not believe so but would look into it.

Nancy Stabb was concerned about the renter data and whether renters in the higher category will be having trouble paying their rent.

The housing data statistics should also include the municipalities.

It was suggested that the countywide dot map showing house locations be broken down by decade to depict trends.

Discussion followed concerning the population projections.

It was announced that the annual Comprehensive Plan Open House would be held in the Jury Assembly room on May 29 at 6:00 p.m. Everyone was encouraged to attend to review what the past year accomplishments have been. Planning staff will be in attendance to provide input and answer any questions the public may have.

During the public comment period on the agenda citizen Julie Bakenkeller addressed her concerns about the City of Janesville's comp plan and the land they are projecting to acquire to satisfy their growth in the twenty year planning time. Rock County planning staff has been working with the City via the Towns of Harmony and Janesville concerning this issue and progress is being made. Alexis Kuklenski explained that any area the City depicts as future residential on the plan map still requires the individual owner of that parcel to request annexation for the area to actually become a part of the City of Janesville.

The next meeting of the Planning Advisory Committee will be held on July 1, 2008 in the Jury Assembly Room at 6:00 p.m. Potential items that may appear on the agenda are a final review of the Land Use element, a draft of the Housing element, an overview of the Economic Development element and possibly an introduction of the Intergovernmental Cooperation element.

Meeting adjourned at 7:30 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III

**AGENDA #11**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JULY 1, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the May 15, 2008 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Land Use Element
  - b. Discussion of Housing Element
- 6) Public Comment (please limit to 4 minutes per speaker)
- 7) Set date for next meeting of Comprehensive Plan Advisory Committee
- 8) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #11**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JULY 1, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00 p.m.

In attendance for the July 2, 2008 meeting of the Rock County Comprehensive Planning Advisory Committee were James Otterstein, Stephanie Dobson, Katie Udell, Robert Soltau, Al Sweeney, David Viney, and Laura Boettcher. Rock County Planning staff in attendance: Steve Schraufnagel, Scott Heinig, Mary Robb, Jennifer Borlick, Wade Thompson, and Colin Byrnes. The following citizens attended the meeting: Mayor Sandy Decker of Evansville, John Decker, and Jason Ahrens.

Al Sweeney made a motion to approve the agenda with the addition of item 4a concerning the open house. Katie Udell seconded the motion. Agenda adopted unanimously as amended.

James Otterstein made a motion to approve the minutes from the May 15 meeting. Lora Boettcher seconded the motion. Minutes from the May 15 meeting approved unanimously.

There were no public comments at this time.

Steve Schraufnagel filled in the committee on the May 29, 2008 annual open house. Staff was present to answer questions and to provide input concerning the recent accomplishments in the comprehensive planning process.

Mary Robb next presented the Land Use Element. She mentioned that the changes previously requested by committee members have been incorporated into the document and proceeded to review those changes. She also stated that there has been a change in focus because Rock County does not have zoning authority within the Towns except for shoreland regulations.

David Viney made a motion to preliminarily approve the Land Use Element. Stephanie Dobson seconded the motion. Motion approved unanimously.

Wade Thompson gave an overview of the Housing Element. Katie Udell had several questions concerning the introduction that Wade will look into. He also will include state and federal information when investigating housing affordability trends within the County.

Wade will amend Figure 6.9 to include historical data and trends.

Discussion ensued concerning household projections and how they were obtained for the 25-year planning period.

Wade will include a more detailed explanation of slide scale zoning and infill development programs.

At the next meeting Wade will provide a final version of the Housing Element for the committee to review.

There were no public comments at this time.

The next meeting will be held Thursday August 21, 2008. Topics to be discussed will be preliminary approval of the Housing chapter and introduction of the Intergovernmental Element.

Meeting adjourned at 6:50 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III



**AGENDA #12**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**AUGUST 21, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the July 1, 2008 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Housing Element
- 6) Committee Informational Discussion
  - a. Intergovernmental Cooperation
- 7) Public Comment (please limit to 4 minutes per speaker)
- 8) Set date for next meeting of Comprehensive Plan Advisory Committee
- 9) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #12**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**AUGUST 21, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00 p.m. in the Jury assembly room, Rock County Courthouse in Janesville, Wisconsin.

In attendance for the August 21, 2008 meeting of the Rock County comprehensive Planning Advisory committee were James Otterstein, Stephanie Dobson, Katie Udell, Robert Soltau, Laura Boettcher, Alexis Kuklenski, Doug Marklein, Michael Pierick, and Nancy Stabb. Rock County staff in attendance: Steve Schraufnagel, Scott Heinig, Mary Robb, Jennifer Borlick, Richard Cannon, and Wade Thompson. The following citizens attended the meeting: Mayor Sandy Decker of Evansville and John Decker.

Laura Boettcher made a motion to approve the agenda. Doug Marklein seconded the motion. Agenda approved as presented.

James Otterstein made a motion to approve the minutes from the July 1, 2008 meeting. Katie Udell seconded the motion. Minutes approved as presented.

There was no public comment at this time.

Wade Thompson presented the final review of the Housing Element. Utilizing a power point presentation, Wade went over the highpoints of the element along with changes proposed at the July 1 meeting. He reviewed the results of the countywide survey specific to housing issues and also touched on goals and objectives.

Doug Marklein addressed several concerns he had with portions of the text. Specifically, on page 22, third bullet point, mentioning that something should be stated about the potential loss of several major employers and how housing costs in Dane County might draw potential buyers to the Rock County market.

He also would like to see two new charts addressing existing lots that are not built upon and the number of building permits issued over the last 10-12 years along with sale prices.

He also would like to see a "handbook" created that would address people's questions dealing with building a house in the "country". Scott Heinig stated that these thoughts could be added as policies that staff could work towards. It was decided that section 6.1.9 would be a logical spot to place the above-mentioned issues.

Michael Pierick wondered if the table on page 4 could have a column added to indicate vacancy.

Figure 6.8 is missing information on the Baker Block. On page 19 (third bullet point) the paragraph describing infill development should be bolstered to encourage the use of infill when planning for future residential development.

Michael Pierick asked if the county survey results could be broken down by area to get a better understanding of the locations of certain responses. Staff replied that they do not have that information.

Section 6.1 under Housing Policies, the importance of infill development should be stressed. Katie Udell mentioned that this element should encourage commercial and industrial redevelopment of brown fields and that a policy be added for a future guidebook to be created that would list the grants that are available for such an endeavor.

The section on traditional neighborhoods needs to be better described.

At this time it was decided that the suggestions made at tonight's meeting be incorporated and brought back to the next meeting at which preliminary approval will be considered.

Planning Director Scott Heinig introduced the Intergovernmental Cooperation Element. He feels this is the most important element because it deals with the numerous governmental agencies cooperating for the benefit of the citizens residing in these municipalities.

Carrie Houston will be the primary author of this element.

The major emphasis will be Rock County's role in cooperating with the many agencies both within Rock County and adjoining Rock County.

Mayor Sandy Decker from Evansville wondered how incompatibility between plans with adjoining communities be handled? This will be addressed in this element.

The next meeting will be October 16. Topics to be discussed will be the preliminary approval of the Housing Element, Economic and Intergovernmental Element drafts and the introduction of the Implementation Element. Tentative future meeting dates are November 20 and December 18.

Michael Pierick made a motion to adjourn the meeting. Alexis seconded the motion. The meeting was adjourned at 7:10 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III

**AGENDA #13**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**OCTOBER 16, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the August 21, 2008 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Housing Element
- 6) Committee Discussion
  - a. Economic Element
  - b. Intergovernmental Cooperation Element
  - c. Introduction of Implementation Element
- 7) Public Comment (please limit to 4 minutes per speaker)
- 8) Next meeting of Comprehensive Plan Advisory Committee - November 20, 2008
- 9) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #13**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**OCTOBER 16, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00 p.m. in the Jury Assembly room, Rock County Courthouse in Janesville, Wisconsin.

In attendance for the October 16, 2008 meeting of the Rock County comprehensive Planning Advisory committee were James Otterstein, Stephanie Dobson, Katie Udell, Robert Soltau, Laura Boettcher, Alexis Kuklenski, Doug Marklein, and David Viney. Rock County staff in attendance: Scott Heinig, Steve Schraufnagel, Mary Robb, Wade Thompson, Carrie Houston and Ben Killam. Also in attendance was Mayor Sandy Decker from the City of Evansville.

David Viney made a motion to approve the agenda. James Otterstein seconded the motion. Agenda approved as presented.

David Viney made a motion to approve the minutes from the August 21, 2008 meeting. Stephanie Dobson seconded the motion. Minutes approved as presented.

There were no public comments at this time.

Wade Thompson provided the proposed changes as discussed at the August meeting for the Housing Element. There was no further discussion. Alexis Kuklenski made a motion to preliminarily approve the Housing Element. Katie Udell seconded the motion. Housing Element unanimously approved.

James Otterstein presented a PowerPoint presentation reviewing the Economic Element of the comprehensive plan. The presentation gave an overall analysis of the Economic Development process in Rock County. This element will be further discussed at the November meeting.

Carrie Houston presented the Intergovernmental Cooperation Element to the Advisory Committee. There are 30 units of government in Rock County, including the County. Cooperation with these many different entities is often difficult but necessary in order to save money and improve efficiency. This element will be discussed at the next meeting.

Scott Heinig introduced the Implementation Element. The implementation of any plan requires tools needed to implement the plan, a timeline that the policy shall be implemented, and how the goals and objectives will be utilized to implement the plan. Scott further explained the numbering system that will display the accumulation of the various goals and objectives from the other elements. All the goals and objectives from the previous reviewed elements will be pulled out and added to this element. There was no public comment at this time.

The next meeting of the Advisory Committee will be on November 20 at 6:00 p.m. Topics to be discussed will be preliminary approval of the Economic and Intergovernmental elements.

At this time Katie Udell made a motion to adjourn the meeting. Doug Marklein seconded the motion. Meeting adjourned at 7:20 p.m.

Respectfully Submitted:  
Steve Schraufnagel, Planner III

**AGENDA #14**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**NOVEMBER 20, 2008 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the October 16, 2008 Comprehensive Plan Advisory Meeting.
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Economic Element
  - b. Preliminary approval of Intergovernmental Cooperation Element
- 6) Public Comment (please limit to 4 minutes per speaker)
- 7) Next meeting of Comprehensive Plan Advisory Committee - January 15, 2009
- 8) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #14**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**NOVEMBER 20, 2008**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00 p.m. in the Jury Assembly room, Rock County Courthouse in Janesville, Wisconsin.

In attendance for the November 20, 2008 meeting of the Rock County Comprehensive Planning Advisory committee were James Otterstein, Stephanie Dobson, Katie Udell, Alexis Kuklenski, Nancy Stabb, and Michael Pierick. Rock County staff in attendance: Scott Heinig, Steve Schraufnagel, Mary Robb, Carrie Houston, Jennifer Borlick, Wade Thompson and Ben Killiam. Also in attendance were Mayor Sandy Decker, John Decker, Terry Thomas, and Dan Wietecha.

James Otterstein made a motion to approve the agenda. Michael Pierick seconded the motion. Agenda approved as presented.

Katie Udell made a motion to approve the October 16, 2008 meeting minutes. Alexis Kuklenski seconded the motion. Minutes approved as presented.

There were no public comments at this time.

James Otterstein presented a PowerPoint depicting the changes and updates to the Economic Development element as discussed at the last meeting and including comments and research completed since the October meeting.

At this time Nancy Stabb made a motion to preliminarily approve the Economic Development element. Michael Pierick seconded the motion. The motion passed unanimously.

Carrie Houston presented a PowerPoint listing the changes and additions to the Intergovernmental Cooperation element. Michael Pierick suggested including for the City of Evansville, the recent adoption of the Parks and Outdoor Recreation Plan, the Economic Development Plan and the Allen Creek & Union Street Redevelopment Master Plan.

At this time Stephanie Dobson made a motion to preliminarily adopt the Intergovernmental Cooperation element. Alexis Kuklenski seconded the motion. The motion passed unanimously.

There was no public comment at this time.

The next meeting of the Advisory committee will be on January 15, 2009 at 6:00 p.m. Topics to be discussed will be the Implementation element and possibly submitted the entire plan document. Discussion will include the next steps toward adoption that could occur sometime in March 2009.

At this time Katie Udell made a motion to adjourn. James Otterstein seconded the motion. Meeting adjourned at 6:38 p.m.

Respectfully Submitted: Steve Schraufnagel, Planner III

**AGENDA #15**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JANUARY 15, 2009 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the November 20, 2008 Comprehensive Plan Advisory Meeting.
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Committee Action Item:
  - a. Preliminary approval of Implementation Element
- 6) Public Comment (please limit to 4 minutes per speaker)
- 7) Next meeting of Comprehensive Plan Advisory Committee - March 19, 2009
- 8) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.



**MINUTES #15**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**JANUARY 15, 2009**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00p.m. in the Jury Assembly room, Rock County Courthouse in Janesville, Wisconsin.

In attendance for the January 15, 2009 meeting of the Rock County Comprehensive Planning Advisory committee were James Otterstein, Nancy Stabb, Laura Boettcher, Alan Sweeney, David Viney, and Michael Pierick. Rock County staff in attendance: Scott Heinig, Steve Schraufnagel, Mary Robb, Richard Cannon, and Wade Thompson.

David Viney made a motion to approve the agenda as presented. Alan Sweeney seconded the motion. Agenda approved as presented.

Michael Pierick made a motion to approve the minutes from the November 20, 2008 meeting. Laura Boettcher seconded the motion. Minutes approved as presented.

Alan Sweeney announced the February 4, 2009 workshop on the preservation of working lands. Speakers will focus on methods of preserving farmland.

Planning Director Scott Heinig presented Chapter 11 - Implementation at this time. First of all, Scott explained that the final draft document (of the entire Comprehensive Plan) would be ready in early March for the advisors to review for the March 19, 2009 meeting. After that meeting, there will be an open house and several public hearings with county board adoption sometime in August.

Scott went on to explain that the Implementation chapter is a reiteration of the previous chapters 2-10. This chapter is also separated into "Section III" as an accumulation of the goals, objectives and policies along with the tools needed to implement the policies. Also, a timeframe is associated with each policy to give an idea as to when the policy will be addressed within the scope of the planning departments work program.

Nancy Stabb wondered how this information was going to be disseminated? Scott stated that all the chapters are on the Rock County Website. Also, once the document is put together, all county municipalities will receive a copy. Staff would be available to discuss any issues a municipality may have concerning this plan.

Michael Pierick complimented the staff on the fine job that has been done completing the document. He questioned the connection between DOT and DNR recreational trail sections and how they coordinate their trail programs. Scott stated that state statute requires them to coordinate programs. Michael Pierick feels that this section may need to be strengthened.

Nancy Stabb questioned Scott as to how the agency will incorporate the Green Building practices into new housing construction. Scott stated that he really had not yet thought of that but possibly inserting such "green" standards into the update of the county ordinances.

Michael Pierick made a motion to recommend the Implementation element and "Section III" for preliminary approval. Nancy Stabb seconded the motion. Preliminary approval of the Implementation element is unanimously approved.

There was no further public comment.

David Viney made a motion to adjourn the meeting. Alan Sweeney seconded the motion. Meeting adjourned at 6:30 p.m.

Respectfully Submitted: Steve Schraufnagel, Planner III

**AGENDA #16**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**MARCH 19, 2009 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

*THIS IS NOT A PUBLIC HEARING*

- 1) Call to order
- 2) Approval of the agenda
- 3) Approval of minutes from the January 15, 2009 Comprehensive Plan Advisory Meeting
- 4) Public Comment (please limit to 4 minutes per speaker)
- 5) Discussion, Questions & Answers on Final Draft Comprehensive Plan
- 6) Recommendation to Approve the Draft Rock County Comprehensive Plan 2035
- 7) Public Comment (please limit to 4 minutes per speaker)
- 8) Tentative Open House - April 30, 2009
- 9) Adjournment

It is possible that members of and possibly a quorum of other governmental bodies of Rock County may be in attendance at the above-stated meeting to gather information; any governmental body at the above-stated meeting will take no formal action.

**MINUTES #16**  
**ROCK COUNTY COMPREHENSIVE PLAN ADVISORY COMMITTEE**  
**MARCH 19, 2009 - 6:00 P.M.**  
**JURY ASSEMBLY ROOM - 2<sup>nd</sup> FLOOR - WEST WING**  
**ROCK COUNTY COURTHOUSE**  
**51 S MAIN STREET, JANESVILLE, WI**

The meeting was called to order at 6:00 p.m. in the Jury Assembly Room, Rock County Courthouse in Janesville, Wisconsin.

In attendance for the March 19, 2009 meeting of the Rock County comprehensive Planning Advisory Committee were James Otterstein, Alan Sweeney, David Viney, Michael Pierick, Doug Marklein, Stephanie Dobson, Katie Udell, and David Soltau. Rock County staff in attendance; Scott Heinig, Steve Schraufnagel, Mary Robb, Wade Thompson, Carrie Houston, Jennifer Borlick and Chris Dornbush. The following citizens also attended meeting: Mayor Sandy Decker of Evansville, John Decker, Brad Cantrell, Neil and Kay Dupree.

David Viney made a motion to approve the agenda. Katie Udell seconded the motion. Motion approved unanimously.

Michael Pierick made a motion to approve the minutes from the January 15, 2009 meeting. David Viney seconded the motion. Motion approved unanimously.

Brad Cantrell, City of Janesville Community Development Director, complimented the planning staff on the effort put forth in compiling the Rock County Comprehensive Plan. He stated, however, that two issues concern the City and possibly other municipalities in the county. The first issue refers to the absence of the city and village plans being depicted on the countywide future land use plan. The cities and villages have either 3 or 1.5 mile extraterritorial jurisdiction review of land divisions and hence the right to control land uses. Failure to input this information on the map will not give a true picture of the future land use plan of Rock County.

The second issue concerns the absence of a list of potential land use conflicts between the county, town and city and village plans. It should be noted somewhere in the plan where differences in land use designations between city and town plans remain.

Planning Director Scott Heinig complimented the advisors for their dedication and work during this process. Planning staff appreciated working with this group and you should be commended.

Doug Marklein mentioned that he feels some mention should be made concerning the downturn in the economy that has recently occurred. This process has evolved over an almost 3 year period and maybe some of the early chapters might not be up-to-date in reflecting this economic slump. Staff will address that where appropriate.

David Viney mentioned that even though the State Department of Transportation has not included the upgrade of Tolles Road in Porter Township as a connection with State Road 134 and U.S. 14, he would like included in the Transportation element some mention of this alternative for the future. Scott stated that text would include that at the current time the State DOT as disregarded Tolles Road as an option. This may change in the future.

Michael Pierick complemented the staff on a job well done.

Staff is requesting that this committee recommend the comp plan to the Rock County Planning and Development committee for public hearing and onto the County Board for approval.

Doug Marklein asked what the time frame would be. Scott stated that after an open house at the end of April the plan will then be presented to the Planning and Development Committee for recommendation to the County Board sometime in June or July.

Stephanie Dobson made a motion to forward a favorable recommendation of the Draft Rock County Comprehensive Plan 2035 to the Rock County Planning and Development Committee for favorable consideration and recommendation onto the Rock County Board of Supervisors. An open house and public hearings before the County Board will be held to gather public input.

David Viney seconded the motion. Motion to approve recommendation of the plan to the Rock County Planning and Development Committee approved unanimously.

Mayor Sandy Decker of Evansville commented that she appreciates the hard work put in by staff and the advisory committee in compiling the information for this document.

At this time a motion was made by Robert Soltau to adjourn the meeting. Stephanie Dobson seconded the motion. Meeting adjourned at 6:25 p.m.

Respectfully Submitted: Steve Schraufnagel, Planner III

## Appendix F

### Projection Sources and Formulation Methodologies

The Rock County Planning, Economic & Community Development Agency (Agency) has formulated various projections, utilizing multiple methodologies integrating the best available information and data, in developing and presenting this *Plan*. This *Plan* utilized United States Bureau of the Census (USBC) and WDOA projections where available as these projections were formulated by non-partisan, professional demographers. In those cases where USBC and/or WDOA projections were not available, projections were formulated by the Agency, utilizing best available information, data, and expertise, with the best interest of all County resources and residents in mind.

Furthermore, the Agency recognizes that municipalities located in the County have and will formulate and present projections in their Comprehensive Plans that may contrast with those presented herein, and that the municipalities projections were formulated with the best interest of the municipalities resources and residents in mind.

Therefore, in recognizing the Agency's role as a regional, coordinating planning body, tasked with planning for the best interest of all County resources and residents, and to ensure clarity and consistency in development and presentation of this *Plan*, the Agency feels this *Plan* is best served by utilizing projections as presented herein, and concurrently recognizes projections put forth by the County's municipalities in their Comprehensive Plans may contrast with said projections.

The following identifies the projections utilized in this *Plan*, as well as projection sources (i.e. USBC, WDOA, and Agency) and projection formulation methodologies.

- Figure 1.12 and 1.13: Population: 2010 - 2035 (page II-1-15)  
These figures display three County population projection scenarios, High, Middle, and Low, illustrating possible future County population from 2010 to 2035. The High projection was developed by the Agency utilizing a linear projection based on a 25-year (1983-2007) historic County population trend. The Middle projection was developed by the WDOA in 2004 (*Methodology for Developing Minor Civil Divisions*). As the difference between the cumulative (2010-2035) growth rate of the High (14.8%) and Middle (13.5%) projection is 1.3%, the Agency utilized this same difference to develop the Low projection, a 12.2% cumulative (2010-2035) growth rate.
- Figure 5.7: Projected Land Use Factors and Land Demand By Use: 2010-2035 (page II-5-20)  
These projections were formulated by the Agency utilizing the 2005 WDOR Statement of Assessment total acreage for each type of property divided by the population ratio for those uses, which was then applied to the DOA population projection scenario as presented in Figure 5.7. Figure 5.7 indicates that the County will need an additional 1,116 acres of Commercial land and an additional 277 acres of Industrial land between 2010 and 2035. According to DOR data, it is expected that Rock County will need nearly an additional 4,972 acres of land for residential growth between 2010 and 2035, which would accommodate all of the new households (12,033 with the method used above) at approximately 2.42 units per acre.

- Figure 6.14: Housing Units: 2010 - 2035 (page II-6-17)  
This figure displays a County Housing Unit projection from 2010 to 2035. This projection was developed by the Agency utilizing a 91.5% occupancy (8.5% vacancy) rate applied to the Household projection for the County, as stated in Figure 6.15. After total County housing units were derived in this manner, municipal housing unit
- Figure 6.15: Households: 2010 - 2035 (page II-6-18)  
This figure displays a County Household and Persons Per Household projection from 2010 to 2035. This projection was developed by the WDOA in 2004 (*Methodology for Developing Minor Civil Divisions*) for the years 2010-2025. This projection for the years 2030 and 2035 was developed by the Agency utilizing WDOA's methodology. The Persons Per Household projection was developed by the Agency utilizing the Middle population projection, as presented in Figure 1.12 and 1.13 of this *Plan*, applied to the Household projection.

## Appendix G

### State of Wisconsin Statute 66.1001 - Comprehensive Planning

WISCONSIN STATE STATUTES CHAPTER 66:  
GENERAL MUNICIPALITY LAW  
-SUBCHAPTER X: PLANNING, HOUSING AND TRANSPORTATION

#### 66.1001 - Comprehensive Planning

##### (1) DEFINITIONS.

In this section:

(a) "Comprehensive plan" means:

1. For a county, a development plan that is prepared or amended under s. 59.69 (2) or (3).
2. For a city or a village, or for a town that exercises village powers under s. 60.22 (3), a master plan that is adopted or amended under s. 62.23 (2) or (3).
3. For a regional planning commission, a master plan that is adopted or amended under s. 66.0309 (8), (9) or (10). (*note: previously, s. 66.945(8), (9) or (10)*)

(b) "Local governmental unit" means a city, village, town, county or regional planning commission that may adopt, prepare or amend a comprehensive plan.

(c) "Political subdivision" means a city, village, town, or county that may adopt, prepare, or amend a comprehensive plan.

##### (2) CONTENTS OF A COMPREHENSIVE PLAN.

A comprehensive plan shall contain all of the following elements:

- (a) *Issues and opportunities element.* Background information on the local governmental unit and a statement of overall objectives, policies, goals and programs of the local governmental unit to guide the future development and redevelopment of the local governmental unit over a 20-year planning period. Background information shall include population, household and employment forecasts that the local governmental unit uses in developing its comprehensive plan, and demographic trends, age distribution, educational levels, income levels and employment characteristics that exist within the local governmental unit.
- (b) *Housing element.* A compilation of objectives, policies, goals, maps and programs of the local governmental unit to provide an adequate housing supply that meets existing and forecasted housing demand in the local governmental unit. The element shall assess the structural, value and occupancy characteristics of the local governmental unit's housing stock. The element shall also identify specific policies and programs that promote the development of housing for residents of the local governmental unit and provide a range of housing choices that meet the needs of persons of all income.



levels and of all age groups and persons with special needs, policies and programs that promote the availability of land for the development or redevelopment of low-income and moderate-income housing, and policies and programs to maintain or rehabilitate the local governmental unit's existing housing stock.

- (c) *Transportation element.* A compilation of objectives, policies, goals, maps and programs to guide the future development of the various modes of transportation, including highways, transit, transportation systems for persons with disabilities, bicycles, electric personal assistive mobility devices, walking, railroads, air transportation, trucking and water transportation. The element shall compare the local governmental unit's objectives, policies, goals and programs to state and regional transportation plans. The element shall also identify highways within the local governmental unit by function and incorporate state, regional and other applicable transportation plans, including transportation corridor plans, county highway functional and jurisdictional studies, urban area and rural area transportation plans, airport master plans and rail plans that apply in the local governmental unit.
- (d) *Utilities and community facilities element.* A compilation of objectives, policies, goals, maps and programs to guide the future development of utilities and community facilities in the local governmental unit such as sanitary sewer service, storm water management, water supply, solid waste disposal, on-site wastewater treatment technologies, recycling facilities, parks, telecommunications facilities, power-generating plants and transmission lines, cemeteries, health care facilities, child care facilities and other public facilities, such as police, fire and rescue facilities, libraries, schools and other governmental facilities. The element shall describe the location, use and capacity of existing public utilities and community facilities that serve the local governmental unit, shall include an approximate timetable that forecasts the need in the local governmental unit to expand or rehabilitate existing utilities and facilities or to create new utilities and facilities and shall assess future needs for government services in the local governmental unit that are related to such utilities and facilities.
- (e) *Agricultural, natural and cultural resources element.* A compilation of objectives, policies, goals, maps and programs for the conservation, and promotion of the effective management, of natural resources such as groundwater, forests, productive agricultural areas, environmentally sensitive areas, threatened and endangered species, stream corridors, surface water, floodplains, wetlands, wildlife habitat, metallic and nonmetallic mineral resources consistent with zoning limitations under s. 295.20 (2), parks, open spaces, historical and cultural resources, community design, recreational resources and other natural resources.
- (f) *Economic development element.* A compilation of objectives, policies, goals, maps and programs to promote the stabilization, retention or expansion, of the economic base and quality employment opportunities in the local governmental unit, including an analysis of the labor force and economic base of the local governmental unit. The element shall assess categories or particular types of new businesses and industries that are desired by the local governmental unit. The element shall assess the local governmental unit's strengths and weaknesses with respect to attracting and retaining businesses and industries, and shall designate an adequate number of sites for such businesses and industries. The element shall also evaluate and promote the use of environmentally contaminated sites for commercial or industrial uses. The element shall also identify county, regional and state economic development programs that apply to the local governmental unit.

- (g) *Intergovernmental cooperation element.* A compilation of objectives, policies, goals, maps and programs for joint planning and decision making with other jurisdictions, including school districts and adjacent local governmental units, for siting and building public facilities and sharing public services. The element shall analyze the relationship of the local governmental unit to school districts and adjacent local governmental units, and to the region, the state and other governmental units. The element shall consider, to the greatest extent possible, the maps and plans of any military base or installation, with at 200 assigned military personnel or that contains at least 2,000 acres, with which the local governmental unit shares common territory. The element shall incorporate any plans or agreements to which the local governmental unit is a party under s. 66.0301, 66.0307 or 66.0309. The element shall identify existing or potential conflicts between the local governmental unit and other governmental units that are specified in this paragraph and describe processes to resolve such conflicts.
- (h) *Land-use element.* A compilation of objectives, policies, goals, maps and programs to guide the future development and redevelopment of public and private property. The element shall contain a listing of the amount, type, intensity and net density of existing uses of land in the local governmental unit, such as agricultural, residential, commercial, industrial and other public and private uses. The element shall analyze trends in the supply, demand and price of land, opportunities for redevelopment and existing and potential land-use conflicts. The element shall contain projections, based on the background information specified in par. (a), for 20 years, in 5-year increments, of future residential, agricultural, commercial and industrial land uses including the assumptions of net densities or other spatial assumptions upon which the projections are based. The element shall also include a series of maps that shows current land uses and future land uses that indicate productive agricultural soils, natural limitations for building site development, floodplains, wetlands and other environmentally sensitive lands, the boundaries of areas to which services of public utilities and community facilities, as those terms are used in par. (d), will be provided in the future, consistent with the timetable described in par. (d), and the general location of future land uses by net density or other classifications.
- (i) *Implementation element.* A compilation of programs and specific actions to be completed in a stated sequence, including proposed changes to any applicable zoning ordinances, official maps, or subdivision ordinances, to implement the objectives, policies, plans and programs contained in pars. (a) to (h). The element shall describe how each of the elements of the comprehensive plan will be integrated and made consistent with the other elements of the comprehensive plan, and shall include a mechanism to measure the local governmental unit's progress toward achieving all aspects of the comprehensive plan. The element shall include a process for updating the comprehensive plan. A comprehensive plan under this subsection shall be updated no less than once every 10 years.

### **(3) ACTIONS, PROCEDURES THAT MUST BE CONSISTENT WITH COMPREHENSIVE PLANS.**

Beginning on January 1, 2010, if a local governmental unit engages in any of the following actions, those actions shall be consistent with that local governmental unit's comprehensive plan:

- (a) Official mapping established or amended under s. 62.23 (6).
- (b) Local subdivision regulation under s. 236.45 or 236.46.

- (c) County zoning ordinances enacted or amended under s. 59.69.
- (d) City or village zoning ordinances enacted or amended under s. 62.23 (7).
- (e) Town zoning ordinances enacted or amended under s. 60.61 or 60.62.
- (f) Zoning of shorelands or wetlands in shorelands under s. 59.692, 61.351 or 62.231.

#### (4) PROCEDURES FOR ADOPTING COMPREHENSIVE PLANS

A local governmental unit shall comply with all of the following before its comprehensive plan may take effect:

- (a) The governing body of a local governmental unit shall adopt written procedures that are designed to foster public participation, including open discussion, communication programs, information services, and public meetings for which advance notice has been provided, in every stage of the preparation of a comprehensive plan. The written procedures shall provide for wide distribution of proposed, alternative or amended elements of a comprehensive plan and shall provide an opportunity for written comments on the plan to be submitted by members of the public to the governing body and for the governing body to respond to such written comments. The written procedures shall describe the methods the governing body of a local governmental unit will use to distribute proposed, alternative, or amended elements of a comprehensive plan to owners of property, or to persons who have a leasehold interest in property pursuant to which the persons may extract nonmetallic mineral resources in or on property, in which the allowable use or intensity of use of the property is changed by the comprehensive plan.
- (b) The plan commission or other body of a local governmental unit that is authorized to prepare or amend a comprehensive plan may recommend the adoption or amendment of a comprehensive plan only by adopting a resolution by a majority vote of the entire commission. The vote shall be recorded in the official minutes of the plan commission or other body. The resolution shall refer to maps and other descriptive materials that relate to one or more elements of a comprehensive plan. One copy of an adopted comprehensive plan, or of an amendment to such a plan, shall be sent to all of the following:
  1. Every governmental body that is located in whole or in part within the boundaries of the local governmental unit.
  2. The clerk of every local governmental unit that is adjacent to the local governmental unit that is the subject of the plan that is adopted or amended as described in par. (b) (intro.).
  3. The department of administration.
  4. The regional planning commission in which the local governmental unit is located.
  5. The public library that serves the area in which the local governmental unit is located.

- 
- (c) No comprehensive plan that is recommended for adoption or amendment under par. (b) may take effect until the political subdivision enacts an ordinance or the regional planning commission adopts a resolution that adopts the plan or amendment. The political subdivision may not enact an ordinance or the regional planning commission may not adopt a resolution under this paragraph unless the comprehensive plan contains all of the elements specified in sub. (2). An ordinance may be enacted or a resolution may be adopted under this paragraph only by a majority vote of the members-elect, as defined in s. 59.001 (2m), of the governing body. An ordinance that is enacted or a resolution that is adopted under this paragraph, and the plan to which it relates, shall be filed with at least all of the entities specified under par. (b).
- (d) No political subdivision may enact an ordinance or no regional planning commission may adopt a resolution under par. (c) unless the political subdivision or regional planning commission holds at least one public hearing at which the proposed ordinance or resolution is discussed. That hearing must be preceded by a class 1 notice under ch. 985 that is published at least 30 days before the hearing is held. The political subdivision or regional planning commission may also provide notice of the hearing by any other means it considers appropriate. The class 1 notice shall contain at least the following information:
1. The date, time and place of the hearing.
  2. A summary, which may include a map, of the proposed comprehensive plan or amendment to such a plan.
  3. The name of an individual employed by the local governmental unit who may provide additional information regarding the proposed ordinance.
  4. Information relating to where and when the proposed comprehensive plan or amendment to such a plan may be inspected before the hearing, and how a copy of the plan or amendment may be obtained.
- (e) At least 30 days before the hearing described in par. (d) is held, a local governmental unit shall provide written notice to all of the following:
1. An operator who has obtained, or made application for, a permit that is described under s. 295.12 (3) (d).
  2. A person who has registered a marketable nonmetallic mineral deposit under s. 295.20.
  3. Any other property owner or leaseholder who has an interest in property pursuant to which the person may extract nonmetallic mineral resources, if the property owner or leaseholder requests in writing that the local governmental unit provide the property owner or leaseholder notice of the hearing described in par. (d).

- (f) A political subdivision shall maintain a list of persons who submit a written request to receive notice of any proposed ordinance, described under par. (c), that affects the allowable use of the property owned by the person. At least 30 days before the hearing described in par. (d) is held a political subdivision shall provide written notice, including a copy of the proposed ordinance, to all such persons. The notice shall be by mail or in any reasonable form that is agreed to by the person and the political subdivision. The political subdivision may charge each person on the list who receives a notice a fee that does not exceed the approximate cost of providing the notice to the person.

**(5) APPLICABILITY OF A REGIONAL PLANNING COMMISSION’S PLAN**

A regional planning commission’s comprehensive plan is only advisory in its applicability to a political subdivision and a political subdivision’s comprehensive plan.

**(6) COMPREHENSIVE PLAN MAY TAKE EFFECT**

Notwithstanding sub. (4), a comprehensive plan, or an amendment of a comprehensive plan, may take effect even if a local governmental unit fails to provide the notice that is required under sub. (4) (e) or (f), unless the local governmental unit intentionally fails to provide the notice.

## Appendix H

### Land Use Inventory by LCBS Category

(Describing land uses shown on Map 5.1,  
Section II - Chapter 5: Land Use, *Rock County Comprehensive Plan 2035*)

Land Use Activity Group	Land Use Activity Code	Land Use Activity	Acres	Acres in Activity Group	Percent of Acreage in Activity Group	Percent of Total Rural Acreage in Rock County
1000 Yellow	1000	Residential Activities	509	24,039	2.1	5.75
	1100	Household Activities	23,500		97.8	
	1200	Transient Living	30		< 0.1	
2000 Red	2000	Shopping, Business, or Trades	618	999	61.9	0.24
	2100	Shopping Activities	36		3.6	
	2110	Goods Oriented Shopping	90		9.0	
	2120	Service Oriented Shopping	116		11.6	
	2200	Restaurant	50		5.0	
	2300	Office (General)	87		8.7	
	2310	Office w/ High Turnover Activities	2		.2	
3000 Purple	3000	Industrial Manufacturing and Waste related	199	526	37.8	0.13
	3100	Plant, Factory, or Heavy Goods and Handling	30		5.7	
	3110	Primarily Plant or Factory Activities	2		.4	
	3120	Primarily Goods Storage, or Handling Activities	77		14.6	
	3200	Solid Waste Management	35		6.7	
	3210	Landfills or Dumping Activities	33		6.3	
	3220	Waste Pressing or Recycling	69		13.1	
	3230	Waste Processing or Recycling	20		3.8	
	3300	Construction (grading, excavation, etc.)	61		11.6	

Land Use Activity Group	Land Use Activity Code	Land Use Activity	Acres	Acres in Activity Group	Percent of Acreage in Activity Group	Percent of Total Rural Acreage in Rock County
4000 Blue	4000	Social Institutional, or Infrastructural	53	1,446	3.7	0.35
	4100	School, or Libraries	182		12.6	
	4130	Other Instructional	1		< 0.1	
	4200	Emergency Response, or Public Safety	10		.7	
	4210	Fire and Rescue Related Activities	7		.1	
	4220	Police, Security, and Police Protection	2		< 0.1	
	4300	Utility Oriented Activities (water, sewer, etc)	335		23.2	
	4310	Water Supply Activates	72		5.0	
	4320	Sewer Related Control, Monitor, or Distribution	77		5.3	
	4330	Power Generation, Control, Monitor, or Distribution	44		3.0	
	4331	Power Transmission Lines	39		3.0	
	4340	Telecommunications Control, Monitoring, and Related Functions	246		17.0	
	4350	Natural Gas, or Fuels and Distribution	39		2.7	
	4400	Mass Storage	146		10.1	
4500	Health Care, Medical, or Treatment Activities	27	1.9			
4600	Internment, Cremation, or Grave Digging	166	11.5			
5000 Light Grey	5000	Travel Related Activities	11	2,197	.5	0.53
	5100	Pedestrian Movement	30		1.4	
	5200	Vehicular Movement	471		21.4	
	5210	Vehicle Parking and Storage	49		2.2	
	5400	Trains and Rail Movement	611		27.8	
	5500	Sailing, Boating and Other Port, Marine Water-based	4		.2	
	5510	Boat Mooring, Docking, or Service	7		.3	
	5600	Airport and Related Activities (Takeoff, Landing, Parking, etc)	1,014		46.2	
6000 Black	6600	Social, Cultural, Religious Assembly	213	213	100	0.05

Land Use Activity Group	Land Use Activity Code	Land Use Activity	Acres	Acres in Activity Group	Percent of Acreage in Activity Group	Percent of Total Rural Acreage in Rock County
7000 Light Green	7000	Leisure Activities	1,172	9,753	12.0	2.33
	7100	Active Leisure Sports	37		.4	
	7110	Running, Jogging, Bicycling, Aerobics	54		.6	
	7150	Automobile and Motorbike Racing	10		.1	
	7160	Golf	744		7.6	
	7190	Track and Field, Team Sports (Baseball, Soccer, etc.)	102		1.0	
	7200	Passive Leisure Activities	7,247		74.3	
	7210	Camping	208		2.1	
	7240	Promenading and Other Activities (in Parks)	139		1.4	
	7250	Shooting Activities	6		0.1	
	7260	Trapping Activities	20		0.2	
	7400	Water Sports and Related Activities	9		0.1	
	7410	Boating, Sailing, etc.	5		0.1	
8000 Dark Green	8000	Natural Resources Related Activities	59,088	365,612	16.2	87.47
	8100	Farming, Plowing, Tilling, Harvesting,	301,868		82.6	
	8200	Livestock Related Activities	1,405		0.3	
	8300	Pasturing and Grazing	1,559		0.4	
	8600	Mining (Surface and Sub- Surface)	1,692		0.5	
9000 White	9000	No Human Activities	13,191	13,197	99.9	3.16
	9200	Unclassifiable Activities	4		< 0.1	
	9900	To Be Determined	2		< 0.1	
No Data- Dark Grey	-	-				
<b>TOTAL UNINCORPORATED ZONED AREAS</b>				<b>417,982</b> *		<b>100.01**</b>

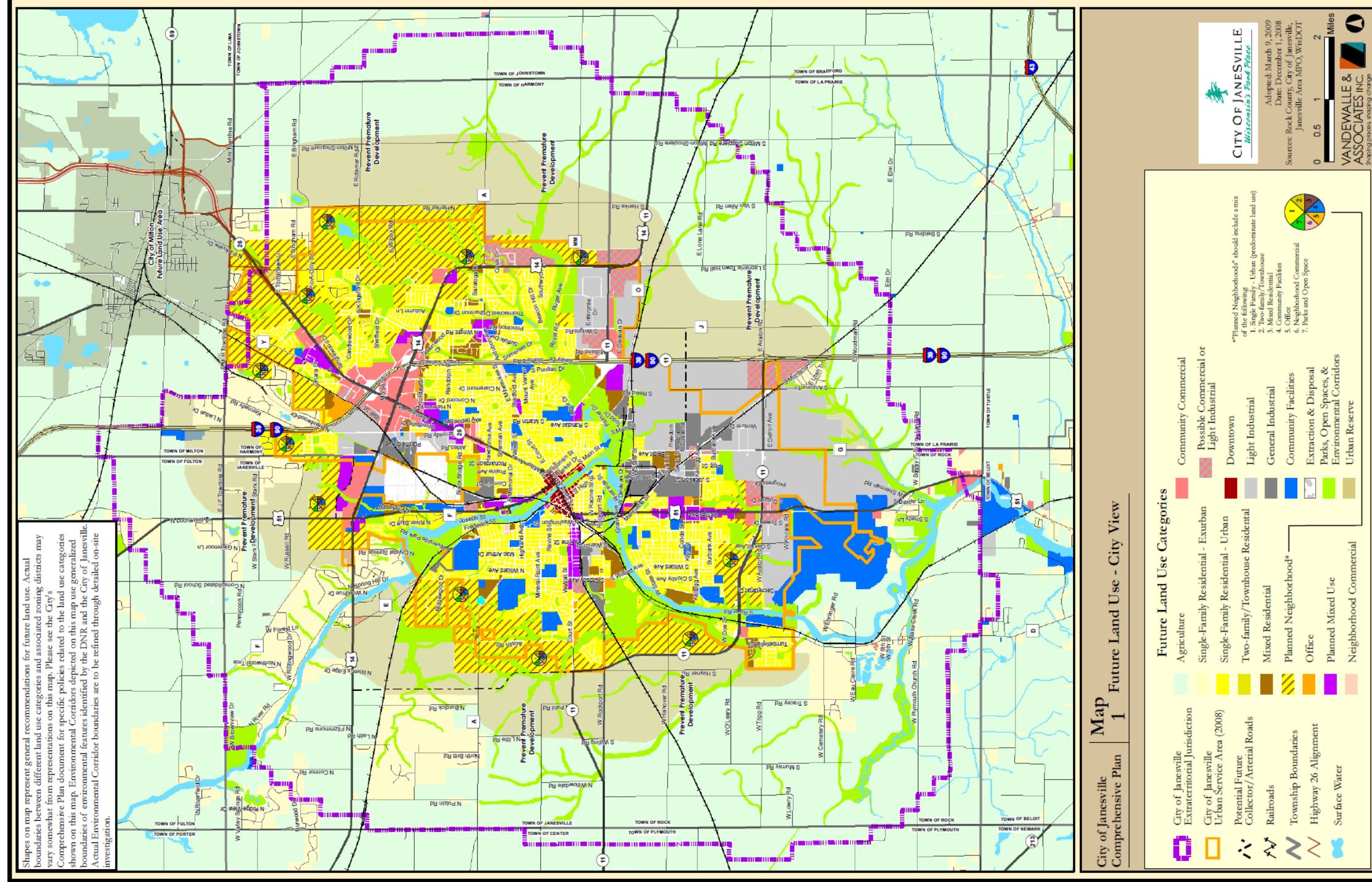
\* This number does not represent the total unincorporated area in Rock County, only zoned area. \*\*>100 due to rounding.



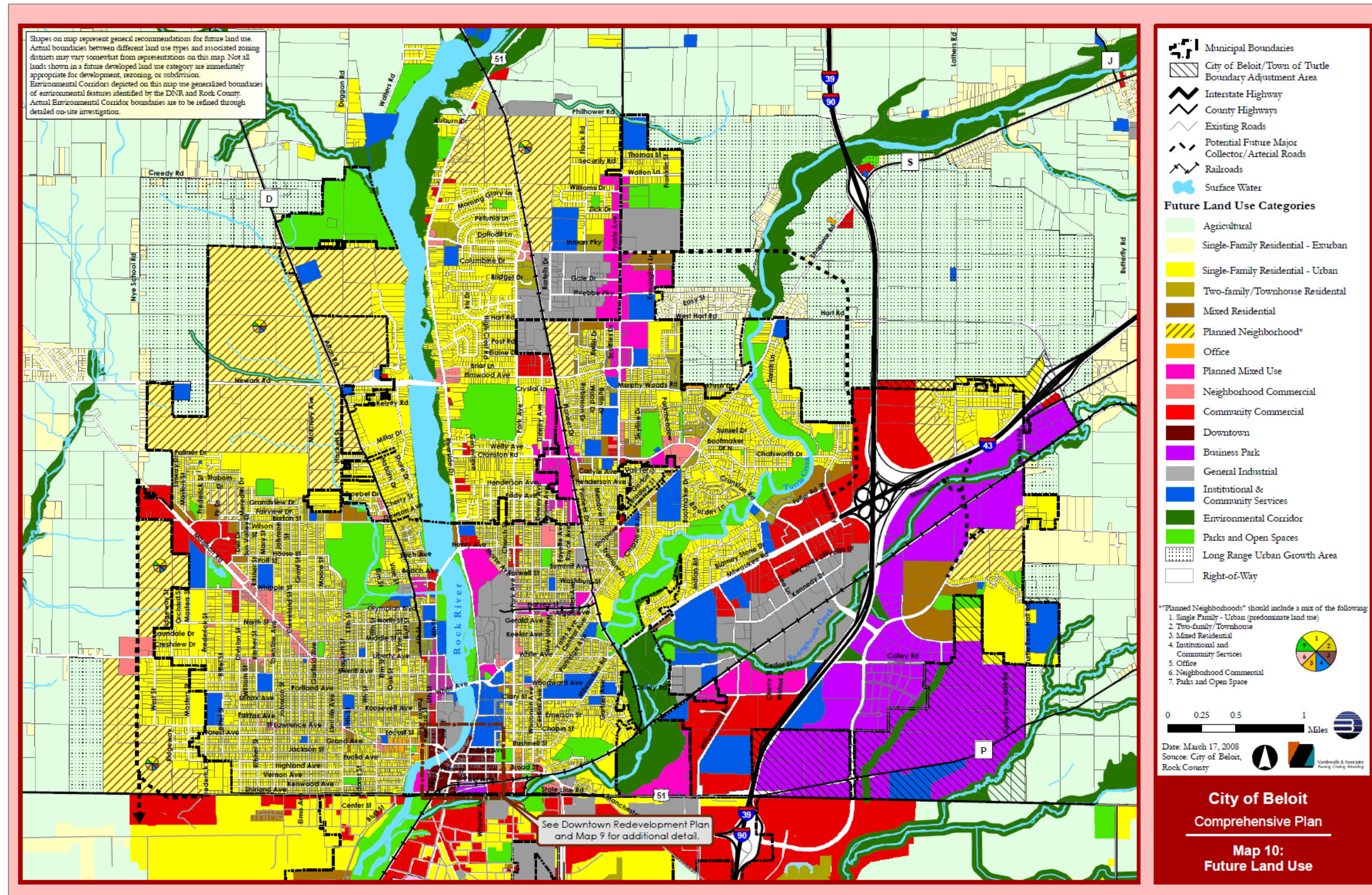
# Appendix I

## City and Village Future Land Use Maps

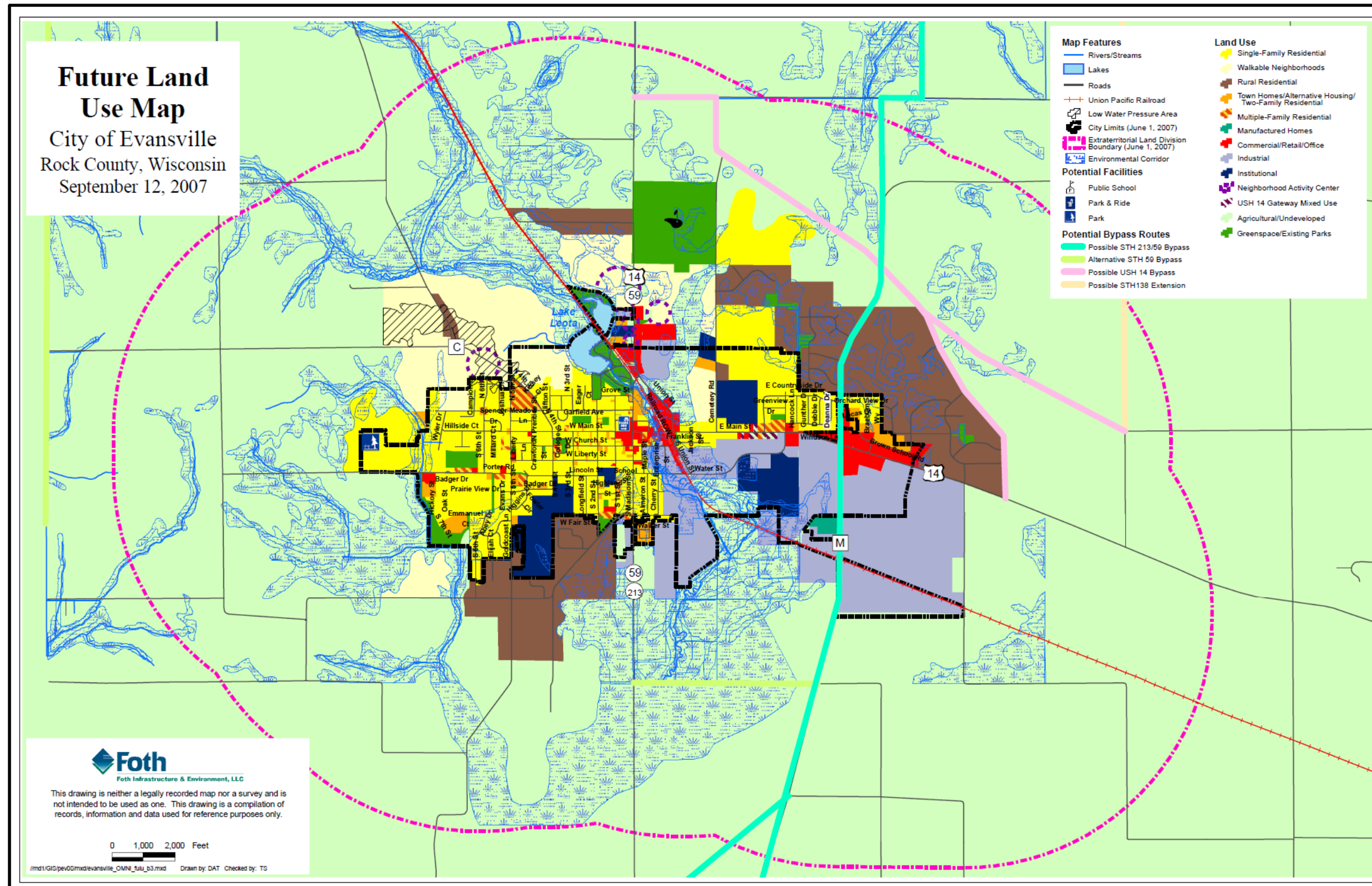
### City of Janesville



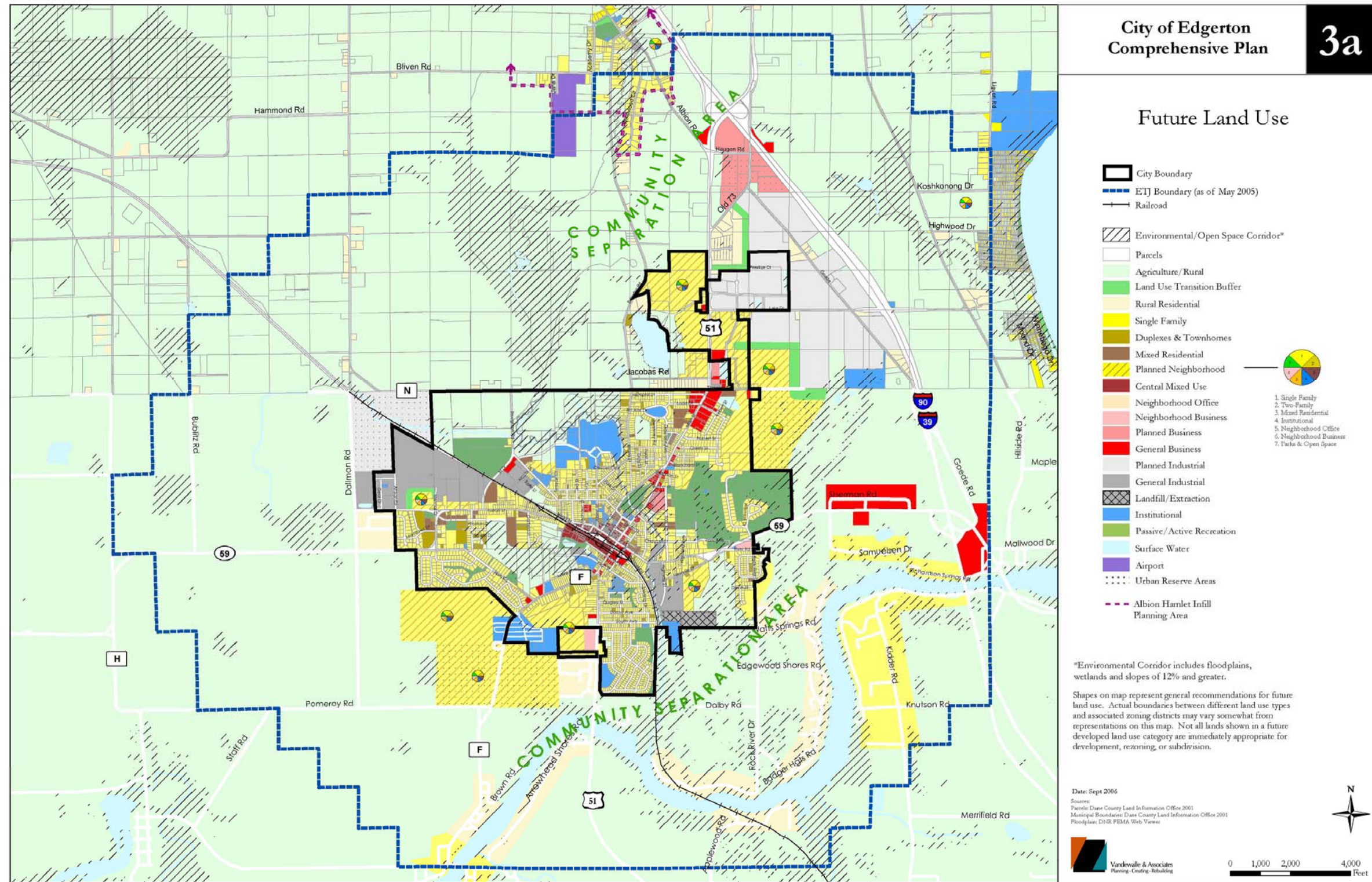
City of Beloit



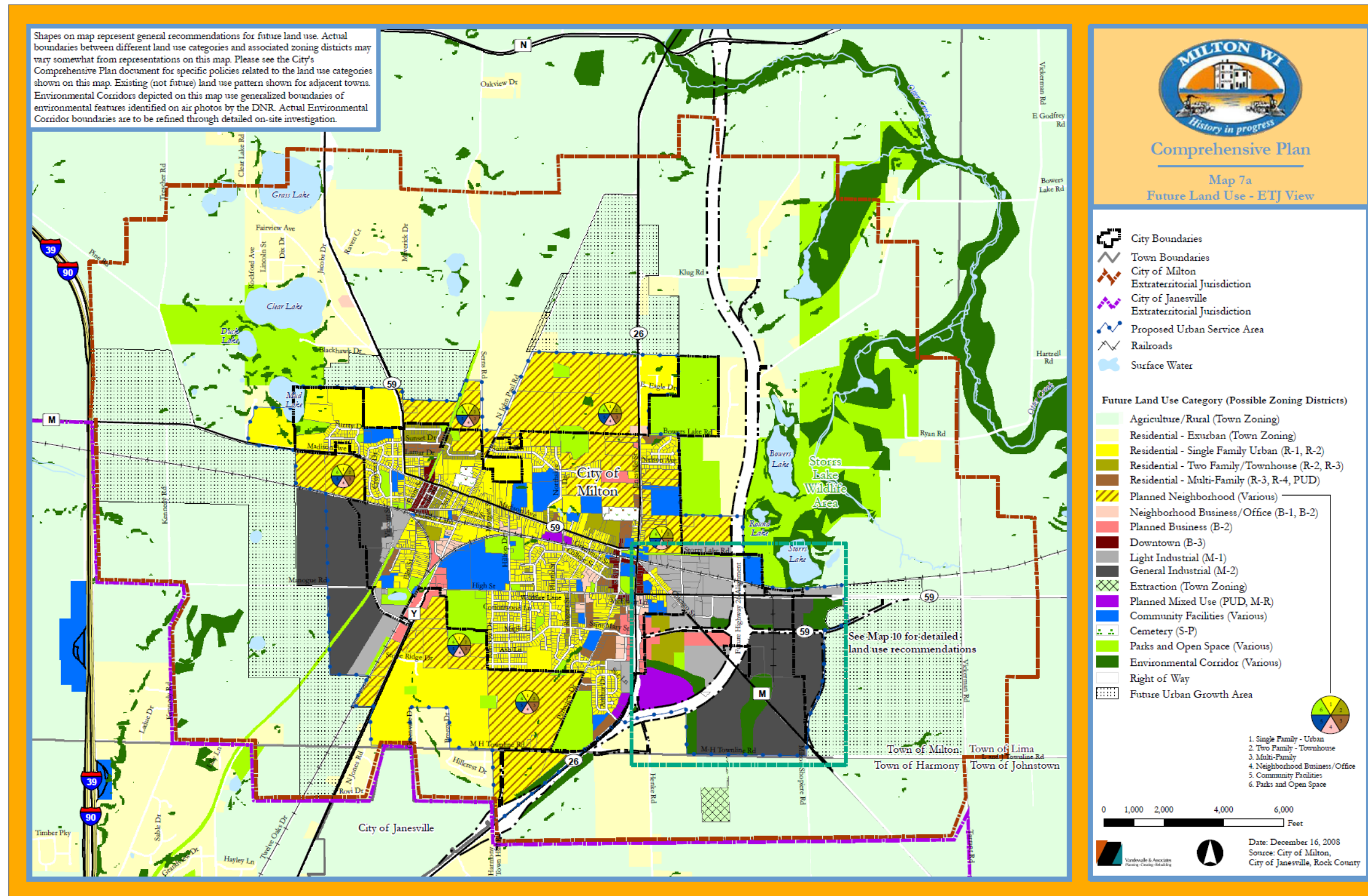
City of Evansville



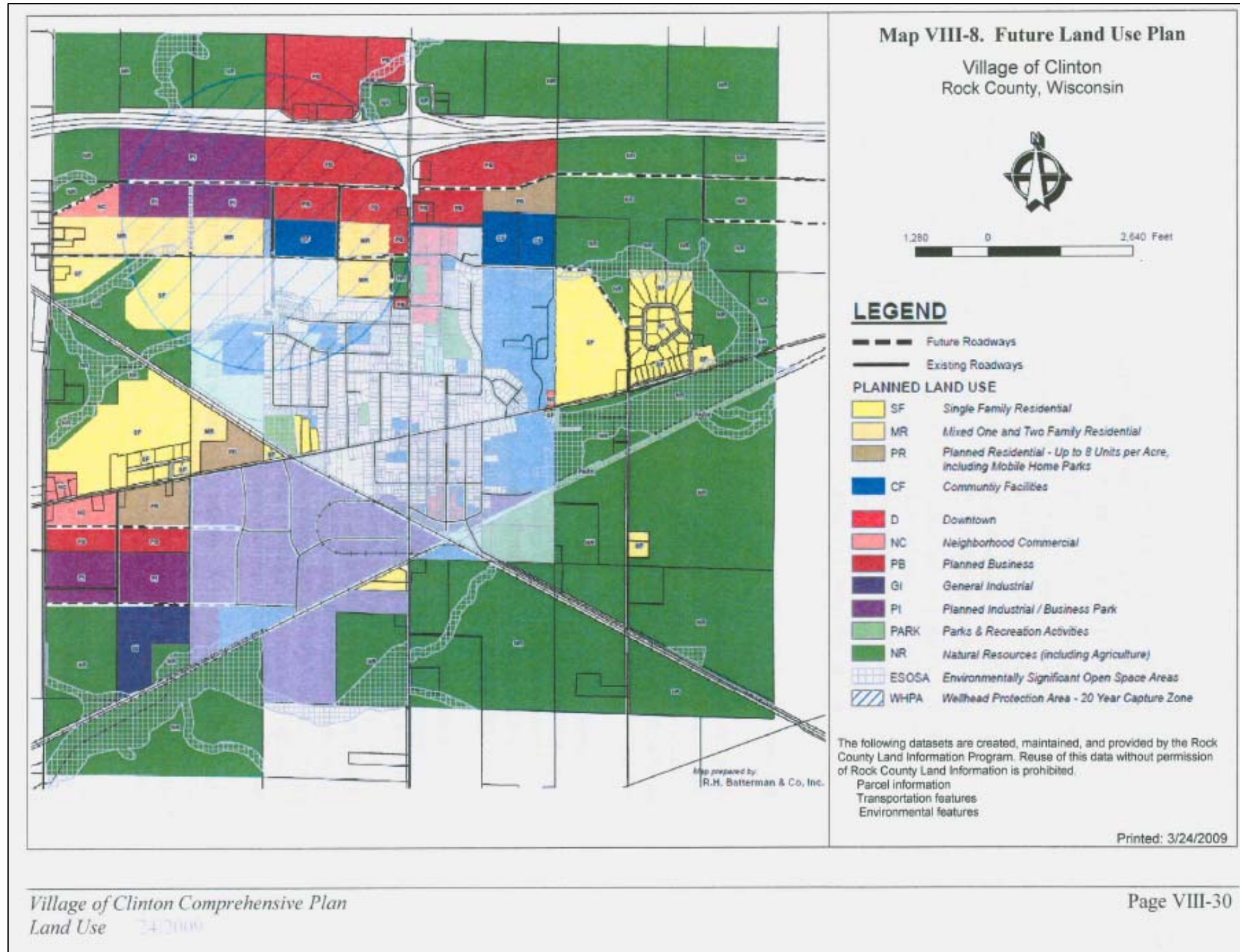
City of Edgerton



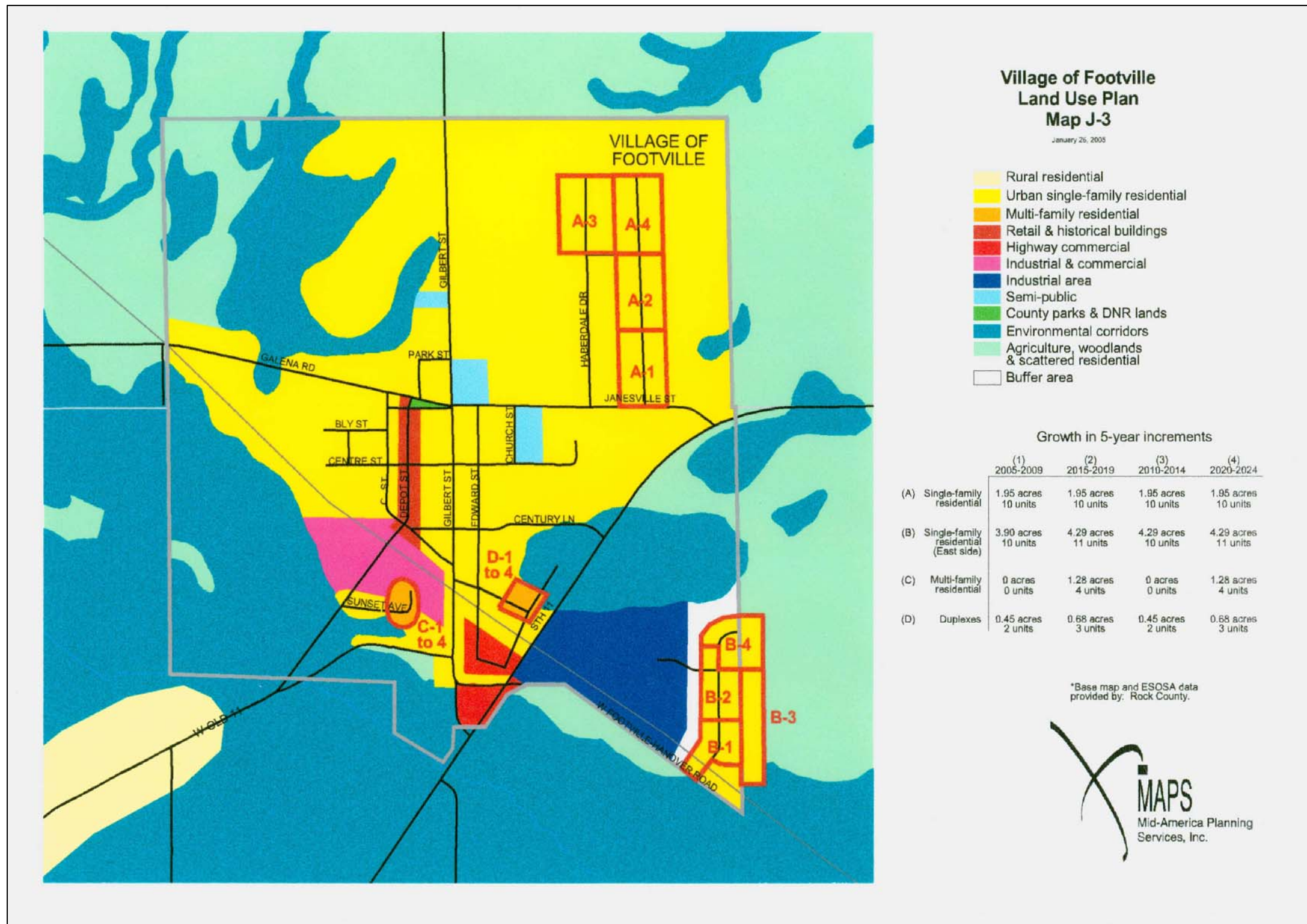
City of Milton



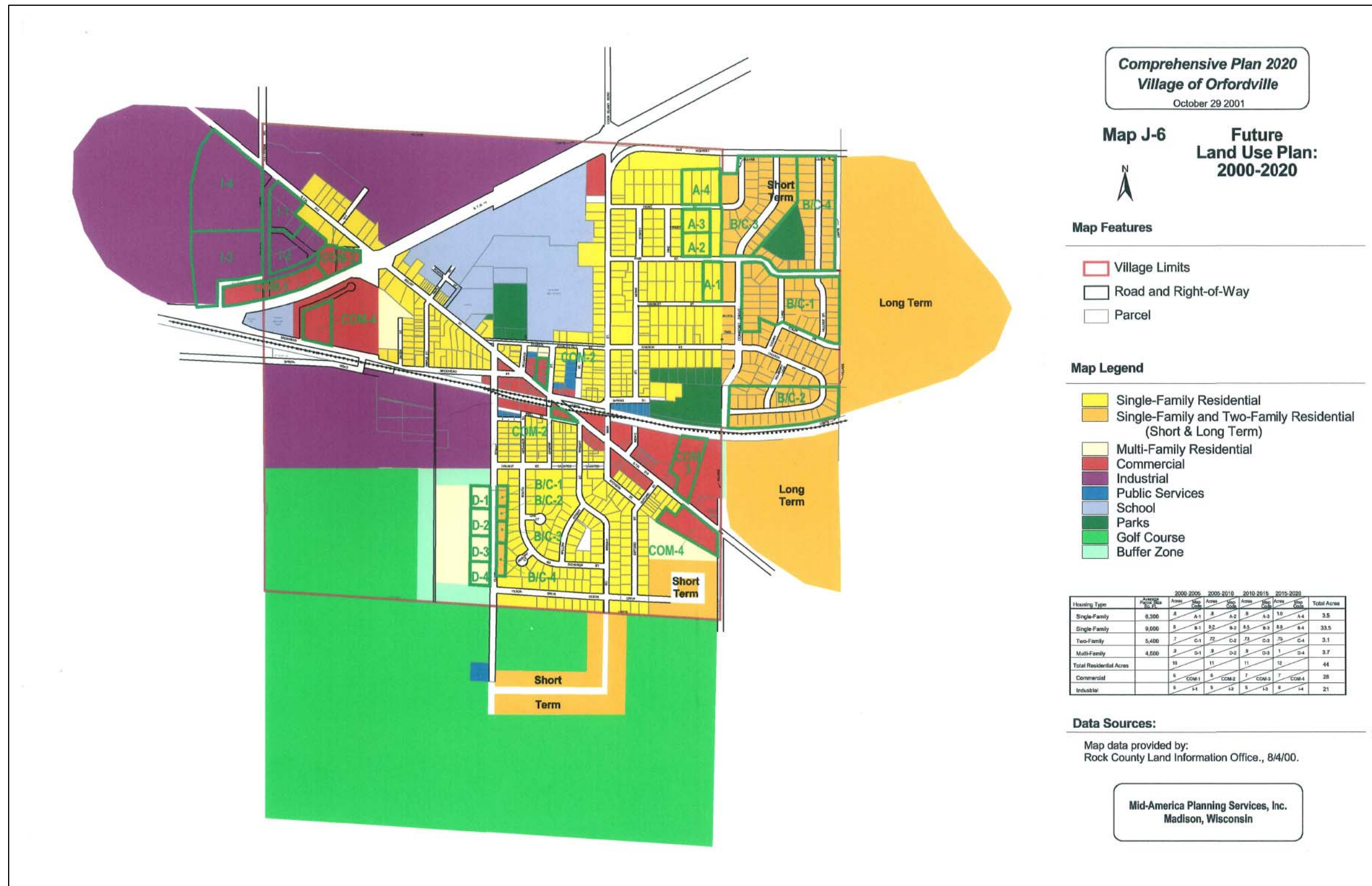
Village of Clinton



Village of Footville



Village of Orfordville





# Appendix J

## Legal and Grant Consistency

ROCK COUNTY, WISCONSIN



Corporation Counsel Office  
51 South Main Street  
Janesville, WI 53545  
(608) 757-5530  
Fax: (608) 757-5511

October 15, 2009

Steve Schraufnagel  
Acting Planning Director  
Rock County Planning & Development  
51 S. Main Street  
Janesville, WI 53545

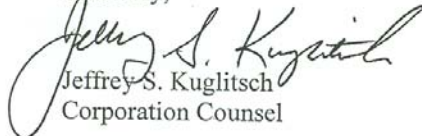
RE: Comprehensive Plan

Dear Steve:

I wanted to officially notify you that I did have the opportunity to discuss and review the Comprehensive Plan before its adoption. After review of the document, I believe that it meets all legal requirements and, in my opinion, is very well done. You and your staff should be commended for completing such a monumental project.

If you have any other questions, please do not hesitate to contact me.

Sincerely,

  
Jeffrey S. Kuglitsch  
Corporation Counsel



**WISCONSIN DEPARTMENT OF  
ADMINISTRATION**

**JIM DOYLE**  
GOVERNOR

**MICHAEL L. MORGAN**  
SECRETARY

**Division of Intergovernmental Relations**  
101 E. Wilson Street, 10<sup>th</sup> Floor  
Madison, WI 53702-0001  
Tel. (608) 267-3369 Fax (608) 267-6917  
<http://www.doa.state.wi.us>

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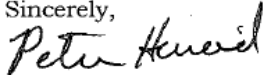
October 22, 2009

Wade Thompson, Planner  
Rock County Planning and  
Development Agency  
51 South Main Street  
Janesville, WI 53545

Mr. Thompson:

The Comprehensive Planning Grant Program received the final comprehensive plan for Rock County on October 11, 2009. Thank you for addressing the requirements listed as missing in the draft version of the plan.

Sincerely,



Peter Herreid  
Comprehensive Planning Grant Administrator  
Tel. 608.267.3369  
[Peter.Herreid@wisconsin.gov](mailto:Peter.Herreid@wisconsin.gov)

cc: Steve Schraufnagel, Acting Director, Rock County Planning & Development Agency