

## CRIMINAL JUSTICE COORDINATING COUNCIL

June 21, 2012

**Call to Order.** Chair Gubbin called the meeting of the Criminal Justice Coordinating Council order at 4:08 P.M. in the Courthouse Conference Center on the second floor of the Rock County Courthouse-East.

**Committee Members Present:** Chair Tom Gubbin, Neil Deupree, Judge Bates (for Judge Daley), Lorenzo Henderson, Charmian Klyve, Sandy Kraft, Chief David Moore, Eric Nelson, Perry Folts (for David O'Leary), Amanda Galaviz (for Ed Pearson), George Smith and Sheriff Bob Spoden.

**Committee Members Absent:** Max Arriaga, Laura Kleber, Regina Dunkin, Rich Gruber and Marv Wopat.

**Staff Members Present:** Elizabeth Pohlman McQuillen, Criminal Justice Planner/Analyst; Nick Osborne, Assistant to the County Administrator; Kate Flanagan, Mental Health/AODA Division Manager; Lance Horozewski, Juvenile Justice Division Manager; Linda Scott-Hoag, Social Worker.

**Others Present:** Lieutenant Tim Hiers, City of Janesville Police Department; Steve Howland, County Board Supervisor; Kay Deupree, Janesville League of Women Voters; Ethel Below, Audrey Below, Randy Westby, Laura Binkley, NAMI-Rock County; and Lynda Owens, League of Women Voters.

**Approval of Agenda.** Mr. Deupree moved approval of the agenda, second by Ms. Klyve. ADOPTED.

**Approval of Minutes from May 17, 2012.** Ms. Klyve moved approval of the minutes, second by Ms. Kraft. ADOPTED.

**Presentation of Repeat Offenders.** Lieutenant Hiers showed the committee a PowerPoint presentation (attached) on the five most resource intensive persons/offenders the City of Janesville Police Department has to deal with. Lieutenant Hiers touched on each of the five offenders and then talked about the strategies. He commented that the communication is extremely important, both inside of the Department and with the Sheriff's Office, the D.A., and the courts, so everyone knows whom these people are. He also said maybe some of these people need to serve jail time. He stated that people should be looked at individually as to what works to control their recidivism. Judge Bates commented that the vast majority of offenders he sees are for misdemeanors and it is lack of knowledge about all of the police contacts the person has on his end. Ms. Klyve asked Lieutenant Hiers if he or the arresting officers would have suggestions about what may work better for certain offenders (probation, AODA services, jail time). Mr. Nelson inquired about the phrase regarding "threats to resources" and what does this mean. Lieutenant Hiers responded that officer's time spent with the repeat offenders over and over takes away from the time that could be spent to serve the community better. Sheriff Spoden agreed and spoke of the time his officer's spend when there is a discipline issue in the jail with a repeat offender.

**Report on Justice and Mental Health Ad Hoc Committee Site Visits and Grant Closeout.** Ms. Flanagan introduced Mr. Horozewski and Ms. Scott-Hoag to the committee and stated that Mr. Luster was unable to attend this meeting. Ms. Flanagan summarized their site visits with a short PowerPoint presentation (attached). Ms. Flanagan, Mr. Horozewski and Ms. Scott-Hoag all shared very positive comments regarding the site visits in both Sedgwick and Johnson County, Kansas. They

were especially impressed with the Justice Information Management System (JIMS) – Integrated database for justice systems, along with the “Mental Health Flag” strategy.

**OWI Court Update & Recommendation for OWI Court Case Management Provider.**

Judge Bates shared the OWI updates including the training the OWI Court team has undertaken in getting this program running. He spoke of the OWI Court’s mission and importance to improve public safety. This program will run approximately eighteen months in length and can accommodate a maximum of twenty five participants who will be charged \$75 per month to participate in the program. The program will be voluntary and eligible to OWI 3<sup>rd</sup> offenders. By participating in the program, the offenders are saving about \$3,500 since they will not be paying Huber/electronic monitoring fees along with reduced fines and less jail time. The County Board has set aside \$100,000 for this pilot program. He said he hopes to have the OWI Court program running by September. Rock Valley Community Programs is recommended to be the case management provider. Ms. Pohlman McQuillen presented a draft of the resolution to the committee for their review and support.

Mr. Deupree moved approval of the resolution, second by Mr. Henderson. ADOPTED.

**Update Regarding Offender Community Resource Fair 2012.** Mr. Gubbin announced that the event on Thursday, June 7<sup>th</sup> was very successful. They had 46 vendors participate and about 150 people attended. The date has been set for next year, June 6, 2013.

**Recommendation and Approval of Application JAG Criminal Justice Coordinating Councils (2010) Grant through the Wisconsin Office of Justice Assistance.** Ms. Pohlman McQuillen stated that last year the CJCC applied for a \$10,000 grant. This year’s grant application would be for a consultant to assist the Behavioral Health Redesign Steering Committee with strategic planning and establishing an implementation process. She said that everyone from CJCC needed to sign a letter of support for the application. Mr. Deupree stated that the grant money is necessary to hire a temporary staff person to help the Behavioral Health Redesign Steering Committee get off the ground.

Mr. Deupree moved approval of the grant application and the letter of support, second by Sheriff Spoden. ADOPTED.

**Formalization of Process & Opportunities Subcommittee Membership.**

Chair Gubbin said the CJCC would skip this until the next meeting in the interest of time.

**Grants Update.**

**TAD Grant** - Ms. Pohlman McQuillen stated she is anticipating the same award amount as last year—approximately \$110,000.

**Federal Drug Court Grant** - Ms. Pohlman McQuillen said this grant is scheduled to end at the end of August 2012. She said she already applied for and received a one-year extension from 2011 to 2012 but the grant manager said she could try to apply for another one. She will keep the committee informed as to the status of this and whether we will have more time to spend the money allocated under the grant.

**CIT Grant** – Ms. Pohlman McQuillen said training is set for the week of September 10<sup>th</sup> thru the 14<sup>th</sup>. Training will be held for the partners under the grant—City of Janesville, City of Beloit,

Town of Beloit, and the Sheriff's Office. NAMI Waukesha is conducting the training at the Job Center. She said there is also another round of CIT and CIP grants being offered in the fall.

**Discussion Regarding Law Enforcement Concerns.** Mr. Henderson stated the presentations from Lieutenant Hiers and the Justice and Mental Health Ad Hoc Committee were great. He said it would be beneficial if all officers were able to identify/flag the mental health offenders prior to a confrontation or call. He stated that three officers were injured when they were dealing with a mental health subject. The outcome could have been different if they were alerted. Chief Moore commented again on the numerous OWI repeaters. Sheriff Spoden mentioned the beds that the jail is under capacity right now and there is the potential to have these beds available for the OWI repeaters.

**Areas of Future Action and Discussion for CJCC.** Nothing more.

**Citizen Participation and Announcements.** Ms. Owens asked if the Resource Fair time could be changed to later in the day due to the amount of people that work and are unable to attend. Chair Gubbin stated they have considered that and will take it under advisement.

**Future Meeting Date.** The next CJCC meeting is Thursday, July 19, 2012, here at 4:00 P.M.


**Adjournment.** The meeting adjourned by acclamation at 5:27 P.M.

Respectfully submitted,

Sue Zastoupil  
Human Resources Secretary


**NOT OFFICIAL UNTIL APPROVED BY COMMITTEE.**

### Threats to Criminal Justice Resources



### Who are they?

- ☐ Male/White, 21
  - Drug/Gang History
- ☐ Male/Hispanic, 16
  - Gang History
- ☐ Male/White, 46
  - History of Mental Illness
- ☐ Male/Black, 25
  - Drug and Gang History
- ☐ Male/White, 46
  - History of Substance Abuse




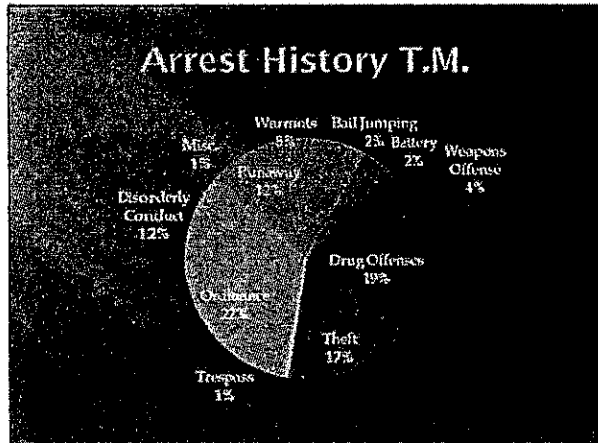
### Purpose

- ☐ Identify five most resource intensive persons.
- ☐ Provide historical perspective.
- ☐ Identify contributing factors to their recidivism.
- ☐ Identify future strategies to recidivism.


### T.M.

- ☐ Arrests: 99 (1999-2012)
- ☐ Suspect 109 (1998-2012)
- ☐ First arrest 1999 (Weapons Offense)
- ☐ First suspect 1997 (Truancy)
- ☐ Notable Family Data:
  - Father, 66 arrests,
  - Mother, 1 arrest
  - Step mother, 2 arrests





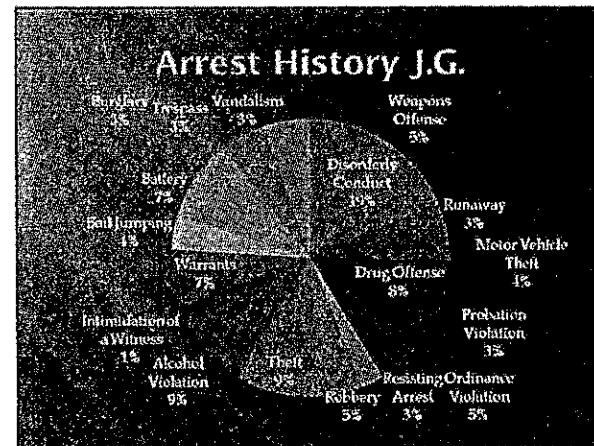
### J.G.



- ▣ Arrests 42 (2006-2012)
- ▣ Suspect 55 (2006-2012)
- ▣ First arrest 2006 (Battery)
- ▣ First suspect 2006 (Disorderly Conduct)
- ▣ Notable Family Data:
  - Mother arrests: 0 Father: 0
  - 2 - Brothers arrest 27

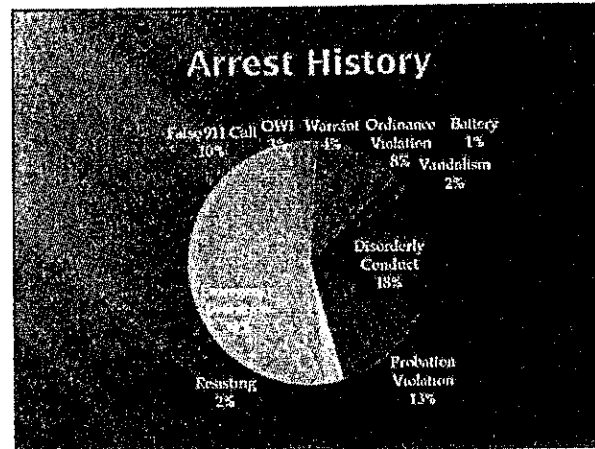
### Case Dispositions

- ▣ Most severe sentence 90 days jail
- ▣ 286 days
- ▣ \$600.00
- ▣ Only one dismissed criminal traffic case
- ▣ Never assigned probation.
- ▣ Most serious felony offenses are currently pending




### Case Dispositions

- Waived to Adult Court
- Pending Adult Charges
- Unknown Juvenile Dispositions



### S.B.

- Arrests 79 (1991-2012)
- Suspect 180 (1993-2012)
- First arrest 1991 (§§ 51.15)
- First suspect 1993 (Check Welfare)
- Notable Family Data:
  - None known

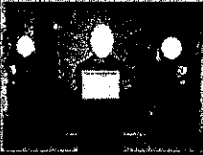


### Case Dispositions

- Most severe sentence: 30 months prison for resisting after initial sentence of 2 years probation.
- 12 years total probation

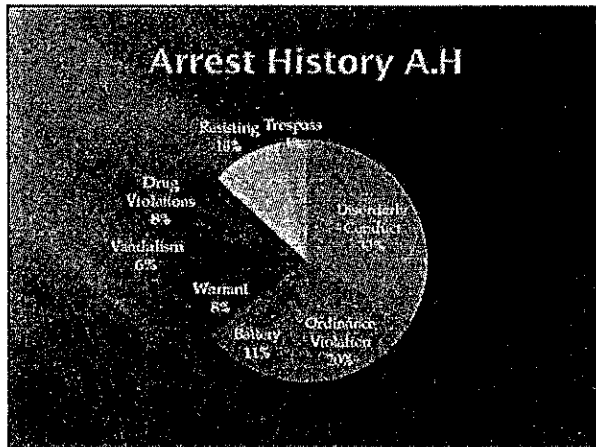
### A.H.

- ☐ Arrests 112 (1993-2012)
- ☐ Suspect 142 (1996-2012)
- ☐ First arrest (1993 CDTP)
- ☐ First suspect (1996 DC)
- ☐ Notable family data:
  - Father: Wanted
  - Numerous arrest History




### Case Dispositions

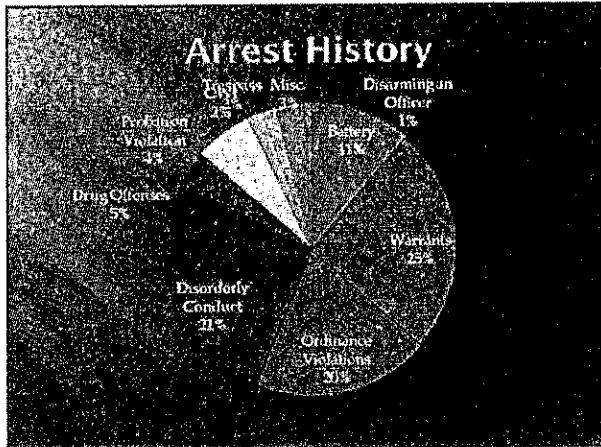
- ☐ Most severe sentence 36 months prison Aggravated Battery
- ☐ Total 149 months prison sentence. 121 months as a result of probation revocation.
- ☐ Did not cooperate with AODA Counseling.
- ☐ He has had numerous Out-patient AODA Programs, CGIP, Anger Management and DV referrals with usually failed attempts on his part.



### D.S.

- ☐ Arrests 126 (1990-2012)
- ☐ Suspect 157 (1990-2012)
- ☐ First arrest (1990 Battery)
- ☐ First suspect (1990 Assault)
- ☐ Notable Family Data:
  - Brother and cousin with numerous police contacts





- ### Strategies
- ❑ Improved communication within LE.
  - ❑ Increased accountability on bail jumping?
  - ❑ Increased cooperative home visits with LE and P&P?
  - ❑ Increased communication within criminal justice system on those who are threats to resources?
  - ❑ Individualized approach?

- ### Case Dispositions
- ❑ Most severe sentence 60 months prison for Bail Jumping Habitual Criminal.
  - ❑ 144 months total prison sentences
  - ❑ Numerous treatment interventions for substance abuse.



**Mental Health Ad Hoc  
Committee  
Kansas Site Visit Summary**

**Participants:**

**Kate Flanagan** HSD Mental Health/AODA,

**Lance Horowitz** HSD Juvenile Justice

**Denny Luster** RCSO-RECAP

**Linda Scott-Hoag** HSD Court Services

**Kansas Overview**

**March 12-15 2012**

- **Johnson County (Kansas City Suburb)**
  - Population : 544,000
  - Key Contact: Rise Haneberg, Criminal Justice Coordinator
- **Sedgwick County (Wichita)**
  - Population : 498,000
  - Key Contact: Jason Scheck – Mental Health Manager
- **Both Counties identified as Best Practice Sites**

**Johnson County Activities**

- **Overview of Johnson County Intercept Project, including CIT**
- **Justice Information Management System (Integrated database for justice systems)**
- **Co- Responder program**
- **Juvenile Detention Center Site Visit**

**Johnson County Activities- Con't**

- **Dialogue with Sheriff Frank Denning**
- **Lunch with County Leadership Team**
- **Tour of Jail and discussion of Jail Services**
- **Tour of Adult Residential Center (Jail Diversion) and Discussion of Services**

## Sedgwick County Activities

- Overview of Criminal Justice Alternatives and Drug Courts
- Sedgwick County Offender Assessment Program (SCOAP)
- Overview of County Crisis Services
- CIT Program

## Sedgwick County Activities

- City of Wichita Drug Court Docket
- Overview of Mental Health Court  
-City of Wichita Drug Court Docket  
-Overview of Mental Health Court  
-Juvenile Justice Systems Orientation Panel and Discussion of Structural Collaborations  
-Tour of Juvenile Detention and Residential Facilities
- Juvenile Justice Systems Orientation Panel and discussion of Structural Collaborations
- Tour of Juvenile Detention and Residential Facilities

## Key Lessons Learned

- Strategic Planning Processes should start with thorough Systems Mapping
- Strategies such as a "Mental Health Flag" can be very effective in improving law enforcement responses to the mentally ill.
- Having solid data and an integrated system for managing it are key priorities

## Key Lessons Learned

- Comprehensive Cognitive Intervention programs in Jails and Detention Centers are effective interventions.
- CIT in both counties has been a very effective method for deterring the Mentally Ill from Criminal Justice systems
- Ready access to Mental Health Services, including psychiatry, is essential

## Key Lessons Learned

- **Electronic Medical Records systems create significant efficiencies**
- **Efficient innovative programs should be viewed as ways to reinvest resources appropriately, not just a way to just save dollars**

## Next Steps

- **Behavioral Health Redesign Steering Committee**
- **Integrate knowledge from Zia Partners report and site visits to inform strategic planning process**
- **Pursue grant funding to assist with planning and implementation of system redesign**