

CRIMINAL JUSTICE COORDINATING COUNCIL

Minutes – September 19, 2019

Call to Order. Chair Mattingly called the meeting of the Criminal Justice Coordinating Council to order at 3:03 P.M. in the Courthouse Conference Center on the second floor of the Rock County Courthouse-East.

Committee Members Present: Chair Kelly Mattingly, Deputy Chief John Olson, then Chief David Moore at 3:50pm, Vicki Brown (alt. for Angela Moore), Bill Rankin, Steve Howland, Cmdr. Craig Strouse (alt. for Sheriff Troy Knudson), Ryan Trautsch, Supervisor Terry Fell, Lonnie Brigham, Cpt. Stigler (alt. for Chief David Zibolski), David O’Leary, Kate Luster, Marc Perry, and Judge Barbara McCrory (alt. for Judge Dillon).

Committee Members Absent: Billy Bob Grahn, Troy Enger, and Carol Wickersham.

Staff Members Present: Dr. Kendra Schiffman, HSD Analyst; and Elizabeth Pohlman McQuillen, Justice System Manager.

Others Present: Sara Schumacher and Pam Carper, Rock County Anti-Human Trafficking Taskforce; Erin Davis, JM4C; Rahn Gearhart, J.O.B.; and Ethel Below.

Approval of Agenda. Mr. Brigham moved approval of the amended agenda as presented, second by Mr. Perry. ADOPTED.

Approval of Minutes of August 15, 2019. Mr. Brigham moved approval of the minutes as presented, second by Mr. Perry. ADOPTED.

Anti-Human Trafficking Taskforce Presentation. Ms. Schumacher and Ms. Carper discussed the Anti-Human Trafficking Taskforce in Rock County. There are over 30 agencies involved in the Taskforce. It was started by the Women's Fund - Stateline Community Foundation. They are educating agencies/entities across the state and are specifically targeting educating youth. They have worked their way from school boards to classrooms. They’ve trained 2000+ individuals in Rock County since January 2018. They discussed the prevalence of human trafficking across the state and Rock County and how it is the 2nd largest income producing business behind the drug trade. They are starting a support group for families in Rock County affected by human trafficking. They encouraged people to say something if they see something that could be human trafficking.

Presentation and Discussion on Rock County Heroin Epidemic-Strategies & Responses Report. Ms. Davis gave an overview of the report and recommendations.

Update on October Presentation on State Opiate Strategies and Harm Reduction. Ms. Pohlman McQuillen asked for specific questions/topics they want answered at the October presentation by DHS on harm reduction and the state’s opiate strategy. The questions raised were:

- Wisconsin’s position on the opiate settlement
- Pilot projects
- Best practices/coordination for statewide programs
- Expansion of APNPs to do MAT
- More doctors to prescribe MAT—including expanding to more primary care
- Assistance in incentivizing health systems to make MAT prescribing a priority
- How to structure Medicaid plans to get people services

- Changing Medicaid funding structure to better serve people and meet their needs
- Shortage of specialty practitioners

EBDM Update. Ms. Pohlman McQuillen said there was a PSA assessor training yesterday that went well. There will be a Rock County PSA stakeholder training on October 24th from 1-4pm at the airport. If that date doesn't work, they can attend the training in Waukesha on October 25th from 9am-Noon. We continue to work with the Wisconsin Department of Justice on the pretrial case management/data system and expect the pretrial grant to continue in 2020. JusticePoint continues to conduct assessments in the jail and provide data.

Discussion Regarding Law Enforcement Concerns. None.

Consideration of Future Areas for CJCC Focus/Action (from current and past meetings).

- Chief Moore would like to track school violence
- Mr. Brigham would like a presentation on Restorative Justice—possibly Jan. 2020
- EBDM presentation on Risk Assessment
- Mr. Perry would like to speak with Homeless liaisons in Beloit and Janesville to get an update on unaccompanied youth population
- Ms. Wickersham would like a conversation on AODA/Mental Health services in the Rock County jail and wrap around services in the community. Mr. Brigham would like to extend this to Rock County youth.
- Safe Families presentation
- Mr. Perry said there have been several studies that name Wisconsin as the most segregated state. He would like to have a conversation around solutions to this issue. He will forward the links to these studies for Ms. Pohlman McQuillen to distribute.
- Mr. Brigham would like to know the percentage of juvenile citations in schools and how this is working.

Citizen Participation and Announcements.

Rock County Community Resource Fair will be held on September 25th from 1-3pm at the Job Center.

Rock for Recovery will be held Wednesday, October 9, 2019 from 6 to 8 P.M. at the Rock County Fairgrounds with an awareness walk sponsored by the Drug Court.

CJCC Legislative Forum on Opiates—November 13th from 6:30-8pm at Blackhawk Technical College.

Future Meeting Date: Thursday, October 17, 2019, 3:00 P.M., Courthouse Conference Center, 2nd Floor Courthouse East

Adjournment. Mr. Brigham moved to adjourn at 4:22 P.M., second by Mr. Perry. ADJOURNED.

Respectfully submitted,

Elizabeth Pohlman McQuillen
Justice System Manager

NOT OFFICIAL UNTIL APPROVED BY COMMITTEE.

Recommendations

Addiction is recognized as a chronic but treatable brain disorder. "Researchers have identified neurobiological abnormalities that can be targeted with therapeutic interventions."⁴

Punishment is an ineffective and inappropriate tool to address an individual's addiction disorder. In fact, individuals who detox from opioids in jail are most at risk for overdose upon their release if they attempt to use opioids at the same dosage level as they had prior to incarceration.

Treatment for opiate addiction requires long-term management. Medication assisted treatment, drug counseling, and support groups have successfully help people into recovery and maintenance.

Environmental and social influences can raise the risk of addiction for people who may be genetically or psychologically predisposed to it. Prevention plays a crucial element in addressing environmental factors that put people at risk for addiction disorders.

Recognizing addiction as a public health problem lessens the stigma around addiction and focuses on a medical response for effective treatment and recovery.

Since the publication of the SCAODA Heroin Report in 2014 Rock County has made great strides towards completing the recommended activities under each of the pillars, with the exception of the Workplace Pillar. The following recommendations are a continuance of previous activities to sustain progress made, an increase to previous responses or suggested action that has not previously been made or attempted.

Prevention

- Continue to raise public awareness that addiction is a medical condition that requires medical intervention
- Awareness campaigns
- Incorporate SBIRT into routine medical check ups
- Increase recognition that trauma can be a risk factor for addiction: increase trauma informed strategies used
- Continue to restrict access to opioids
- Distribute free lock boxes to high risk populations
- Continue to increase options for safely disposing of unwanted medications
 - ◆ Promote drop boxes
 - ◆ Hold Drug Round-ups
 - ◆ Provide Drug Take Back envelopes

Harm Reduction

- Widely promote the use of fentanyl test strips
- Continue to promote the use of Narcan within the community

Law Enforcement

- Increase the number of first responders that carry Narcan
- Increase county-wide police assisted diversion programs

Treatment

- Increase the number of service providers that provide Medication Assisted Treatment
- Increase the number of recovery coaches

Workplace

- Survey businesses to identify the percentage that have workplace drug policies
- Survey businesses to identify the percentage that have Narcan on site
- Offer training to businesses to identify drug misuse

Recommendations, continued

A theoretical perspective of a drug epidemics suggests that there are four distinct phases within the epidemic⁵:

- Incubation: The first appearance of use of a substance
- Expansion: An increase in use is seen. In this phase and the previous phase primary intervention initiatives such as education, interdictions to decrease supply and prescribing guidelines are necessary. Prevention and Law Enforcement can play a great role, and Harm Reduction can be used
- Plateau: The number of people experiencing a use disorder for the substance begins to level out. During the plateau phase Treatment and Harm Reduction strategies are required
- Decline: Use of the substance begins to reduce. Responses should continue to include Harm Reduction, as well as Treatment and Offender Re-Entry

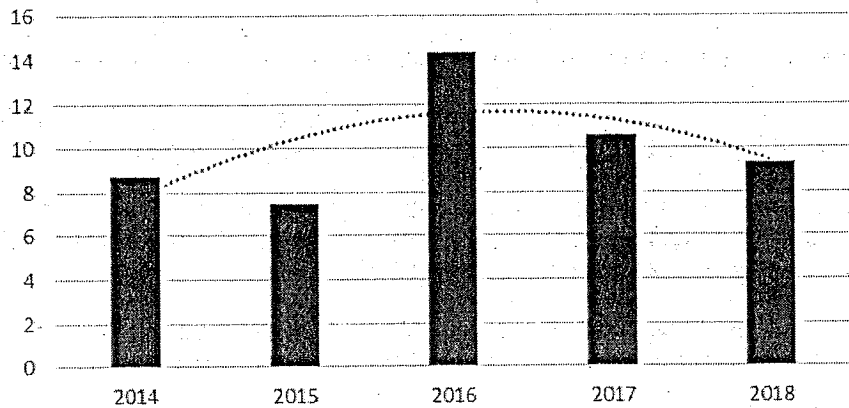
Dr. Mishka Terplan from VCU Health suggests that nationally there are currently three drug epidemics in different phases⁶:

- Prescription Opioid Misuse- Decline
- Heroin - Plateau
- Synthetic - Expansion

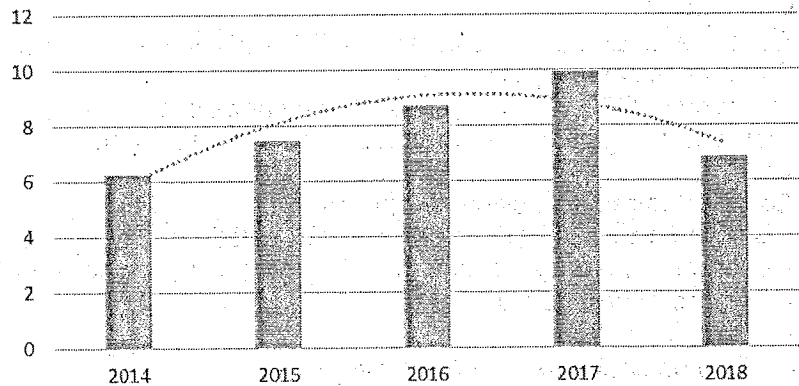
The trend data for Rock County follows the same pattern as seen nationally and the Pillar strategies implemented should align with the epidemic phase of each substance.

In particular, Prevention and Law Enforcement agencies should increase education, interdiction and other primary prevention strategies specific to Synthetic Opioids.

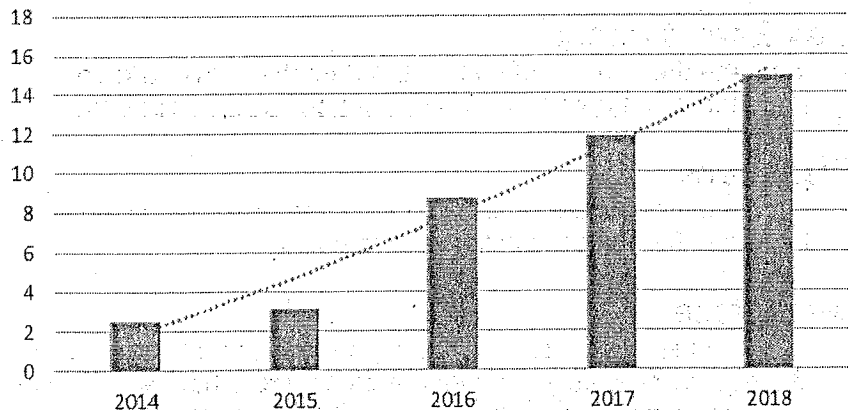
Rock County Rx Opioid Deaths
Per 100,000



Rock County Heroin Deaths
Per 100,000



Rock County Synthetic Opioid Deaths
Per 100,000



Wisconsin Department of Health Services. Data Direct, Opioid Death Module (web query). Data last updated 8/15/19 4:00:47 AM.