ROCK COUNTY, WISCONSIN



PUBLIC SAFETY & JUSTICE COMMITTEE MONDAY – AUGUST 20, 2018 - 4:00 P.M. CONFERENCE ROOM N-1 - FIFTH FLOOR ROCK COUNTY COURTHOUSE-EAST

Agenda

- 1. Call to Order
- 2. Adoption of Agenda
- 3. Citizen Participation, Communications, Announcements, Information
- 4. Approval of Minutes August 6, 2018
- 5. Consent Calendar
 - A. Transfers
- 6. Resolutions
 - A. Jury Appreciation Month
 - B. Amending Section 3.209 of the Rock County Ordinances (Animals at Large)
 - C. In Support of Increasing State Funding for and Expanding Access to the Treatment Alternative and Diversion (TAD) Grant Program
- 7. Updates
 - A. Child Support Overview
- 8. Committee Requests and Motions
- 9. Adjournment

The County of Rock will provide reasonable accommodations to people with disabilities. Please contact us at 608-757-5510 or e-mail <u>countyadmin@co.rock.wi.us</u> at least 48 hours prior to a public meeting to discuss any accommodations that may be necessary.

RESOLUTION NO.	AGENDA NO.
RESOLUTION NO.	TIGET (BITTO)

RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

Public Safety and Justice Committee INITIATED BY



Jacki Gackstatter DRAFTED BY

August 8 2018

JURY APPREC	IATION MONTH
WHEREAS, the right to have a trial by fair and represe Untied States and Wisconsin Constitutions; and,	entative jury is an essential safeguard protected by bo
WHEREAS, service as a juror in the Rock County Circ responsibilities of citizenship; and,	cuit Court is, along with voting, one of the most imp
WHEREAS, the Wisconsin State Court System, parts September as Juror Appreciation Month, a time to public and serve.	nering with the State Bar of Wisconsin, has estable cly recognize the contribution of those who are summer to the contribution of the contribution
NOW, THEREFORE, BE IT RESOLVED that the day of, 2018:	Rock County Board of Supervisors duly assemble
Educate the public about jury duty and to	the importance of jury service; and,
Applaud the efforts of jurors who fulfill	I their civic duty; and,
 Ensure that all jurors are treated with re burdensome. 	spect and that their service is not unduly
BE IT FURTHER RESOLVED, by the Rock County I appreciation to all employers who pay employees their in preventing financial hardship and fostering community s	ormal wages while allowing them to serve as jurors,
BE IT FURTHER RESOLVED, by the Rock County I	
citizens who perform jury duty, who by participating in to of Rock County by preserving the rule of law, the basis to Respectfully submitted,	the judicial process aid those elected to serve the citi for a free society.
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	RESO	LUTION NO.			AGENDA NO
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	COMMI COUNT INITIA PUBLIC COMMI COUNT	C SAFETY & JU TTEE and Y BOARD STA TED BY C SAFETY & JU TTEE and Y BOARD STA ITTED BY	ISTICE		JODI TIMMERMAN DRAFTED BY AUGUST 1, 2018 DATE DRAFTED
		AME	NDING SECTION	N 3.209 OF THE ROCE	K COUNTY ORDINANCES
1 2 3 4 5	ŕ	loes ordain as I. Section 3	follows: 3.209 of the Rock (nces shall be amended to read as follow
6			· · · · · · · · · · · · · · · · · · ·		nd <u>Dogs</u> Rabies Program
9 (1) An owner, 10 otherwise, the ani 11 premises of the ocustodian. 13 14 (2) If the owner 15 run at large, he/sh			e animal to run at the owner, keeper wner, keeper, or c he/she shall forfei	large. An animal is co , or custodian and not ustodian of an animal n	I shall not permit, whether negligently or unsidered to be running at large if it is off the under the control of the owner, keeper, or negligently or otherwise permits an animal to more than \$100 for the first offense and not uses.
17 18 19 20					dogs are hereby adopted and incorporated ents and revisions now or hereafter made
21 22 23 24 25 26 27 28 29 30 31 32		(<u>A</u>)1.	(a) Without notice \$1002,500 if the corproperty, deer, gas (b) After notice. than \$5005,000 is livestock, propert owner was notification.	e. The owner of a dog dog injures or causes in me birds or the nests or The owner of a dog slif the dog injures or cy, deer, game birds or ed or knew that the dog or the dog or knew that the dog dog slife.	OWNER OF DOG CAUSING DAMAGE. shall forfeit not less than \$50 nor more than a pury to a person, domestic animal livestoek, eggs of game birds. hall forfeit not less than \$100200 nor more causes injury to a person, domestic animal the nests or eggs of game birds, and if the previously injured or caused injury to a perty, deer, game birds or the nests or eggs of
33 34 35		<u>(B)2.</u>	174.042 <u>(2) &</u> Impoundment; Pe		t large and Untagged Dogs Subject to
36 37 38					considered to be running at large if it is off er the control of the owner or some other
39 40 41 42			not attached to a		dered to be untagged if a valid license tag is the dog whenever the dog is outdoors unless area.

(b) Refusal to comply with order or quarantine. An owner who refuses to comply

with an order issued under this section to deliver an animal to an officer, isolation

facility or veterinarian or who does not comply with the conditions of an order that

an animal be quarantined shall be fined not less than \$100 nor more than \$1,000.

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	MENDING SECTION 3.209 OF THE ROCK COUNTY ORDINANCES
Pag	ge 3
)2	(4) Abatement of Violations.
)3	
) 4	(A) Issuance of Order. If a humane officer or law enforcement officer after investigation
)5	has reasonable grounds to believe that a violation of a statute or ordinance is occurring
6	and the violation is causing or has the potential to cause injury to an animal, the humane
7	officer or law enforcement officer may issue and serve an order of abatement directed to
8	named persons.
9	(B) Content of Order. An abatement order issued under sub. (A) shall contain all of the
LO	following:
12	(1) The name and address of the person to whom directed.
13	(2) The statute or ordinance alleged to be violated.
L 4	(3) A prohibition on further violations.
15	(4) A description of measures necessary to correct the alleged violation.
16	(5) A description of the hearing and appeal provisions under subs. (C) and (E)
1.7	
18	(C) Hearing. Any person named in an abatement order may appeal such order to the
19	Rock County Administrator or his/her designee within 10 days of service of the order. The
20	hearing shall be held within 10 days after the request is made, unless the requester agrees
21	to a later date. The hearing shall be informal in nature.
22	
23	(D) Decision. Within 10 days after the hearing, the Rock County Administrator or
24	his/her designee shall affirm the order, modify and affirm the order or withdraw the order.
25	
26	(E) Appeal. Any person adversely affected by a decision under sub. (3) may seek judicial
27	review by commencing an action in circuit court within 30 days after the day that the decision is issued.
28	decision is issued.
	II. Section 3.209 shall be effective upon publication.
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	Daniel of the military
	Respectfully submitted:
	PUBLIC SAFETY AND JUSTICE COMMITTEE
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	Mary Beaver, Chair
	Phillip Owens Jr., Vice Chair
	Timing Ownissin, The Ondir
	Terry Fell
	Brian Knutson
	Y
	Kara Hawes

AMENDING SECTION 3.209 OF THE ROCK COUNTY ORDINANCES Page 4 COUNTY BOARD STAFF COMMITTEE J. Russell Podzilni, Chair Mary Mawhinney, Vice Chair Richard Bostwick Hank Brill Betty Jo Bussie Bob Yeomans Louis Peer Alan Sweeney Terry Thomas FISCAL NOTE: **ADMINISTRATIVE NOTE:** Recommended. Minimal fiscal impact. Sherry Oja Josh Smith Finance Director County Administrator LEGAL NOTE: The County Board is authorized to take this action by Wisconsin Statutes section 59.02(2). Richard Greenlee

Corporation Counsel

EXECUTIVE SUMMARY

Amending Section 3.209 of the Rock County Ordinances

This ordinance amendment would expand the authority of the Humane Officer and the Rock County Sheriff's Office with regard to any animal running at large, rather than limiting the ordinance to dogs. From time to time, issues arise with larger animals who are at large and creating a danger to the public as the result of being on highways and not properly controlled.

DEGOLITICAL MO	AGENDA NO.
RESOLUTION NO.	AGENDA NO.
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RESOLUTION ROCK COUNTY BOARD OF SUPERVISORS

Supervisor Vicki L. Brown INITIATED BY

Supervisor Vicki L. Brown SUBMITTED BY

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<u>Justice Overcoming Borders</u> DRAFTED BY

August 7, 2018 DATE DRAFTED

IN SUPPORT OF INCREASING STATE FUNDING FOR AND EXPANDING ACCESS TO THE TREATMENT ALTERNATIVES AND DIVERSION (TAD) GRANT PROGRAM

	GRANT TROUMANT
1 2	WHEREAS, Wisconsin's state prisons are overcrowded, understaffed and, in some cases, very near the end of their physical viability, and
3	
4	WHEREAS, new OWI laws, the heroin epidemic, and the continuing crisis of methamphetamine
5	addiction are threatening to further increase the population of our prisons, and
6	
7	WHEREAS, Wisconsin has many proven, evidence-based, cost-effective alternatives to incarceration.
8	Drug Treatment Courts, Veteran's Courts, Family Courts, OWI Courts, and other interventions have
9	all proven to be more effective than incarceration for reducing recidivism, and
10	WITTENDE AC 1-1-1-1-1-1
11	WHEREAS, legislatively-mandated evaluations of the programs funded by the Treatment Alternatives and Diversions (TAD) fund show that they save taxpayers almost \$2 for every \$1 the state has
12 13	invested, and
14	mvested, and
15	WHEREAS, Rock County has a Criminal Justice Coordinating Council (CJCC) which advises an
16	Adult Drug Court and an OWI Court. Additionally, we have a Veterans' Treatment Court and a
17	Deferred Prosecution Program. All of these interventions have averted thousands of jail-bed days and
18	improved public health and safety by addressing criminogenic risks and needs.
19	
20	WHEREAS, Rock County and all local units of government in Wisconsin are statutorily restricted in
21.	their ability to raise revenue to fund local initiatives such as those described above.
22	
23	NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly
24	assembled this day of, 2018, does hereby urge the Governor and State
25	Legislature to enhance public safety and reduce unnecessary Corrections related expenditures by: 1. Increasing funding for the Treatment Alternatives and Diversion (TAD) Grant Program
26 27	by \$15 million annually;
28	2. Changing the TAD statute so that people who were once convicted of a violent crime can
29	be eligible if the new crime is non-violent in nature;
30	3. Focusing the growth in TAD in four main areas:
31	a. Expansion of all forms of treatment courts;
32	b. Expansion of programs that address substance abuse treatment for those in the criminal
33	justice system;
34	c. Expansion of funding for treatment alternatives that are targeted to the communities
35	that have the state's highest incarceration rates.
36	d. Provide adequate administrative support at the Wisconsin Department of Justice to
37	administer TAD funded programs;

BE IT FURTHER RESOLVED that the County Clerk be authorized and directed to send a copy of this resolution to Governor Walker and the Rock County Legislative Delegation.

IN SUPPORT OF INCREASING STATE FUNDING FOR AND EXPANDING ACCESS TO THE TREATMENT ALTERNATIVES AND DIVERSION (TAD) GRANT PROGRAM Page 2

Respectfully submitted:	
PUBLIC SAFETY AND JUSTICE COMMITTEE ,	FISCAL NOTE:
Mary Beaver, Chair	This resolution addresses State policy and budgeting issues and has no direct fiscal impact on Rock County operations in and by itself.
Phillip Owens Jr., Vice Chair	
Terry Fell	Sherry Oja Finance Director
Brian Knutson	
Kara Hawes	LEGAL NOTE:
COUNTY BOARD STAFF COMMITTEE	Advisory only. Richard Greeniee
J. Russell Podzilni, Chair	Corporation Counsel
Mary Mawhinney, Vice Chair	
Richard Bostwick	•
Henry Brill	
Betty Jo Bussie	ADMINISTRATIVE NOTE:
Bob Yeomans	Matter of policy.
Louis Peer	Josh Smith
Alan Sweeney	County Administrator
Terry Thomas	

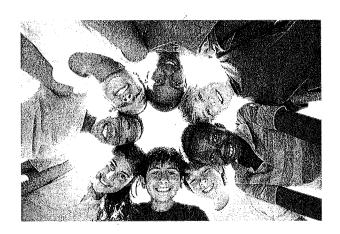
Rock County Child Support

2019 Strategic Business Plan

Courthouse 51 South Main Street Janesville, WI 53545



TEL: 608/757-5700 FAX: 608/757-5710 TDD: 800/947-3529



Our Mission

The Rock County Child Support Department serves the children and families of our county. We locate parents, establish paternity, medical, and child support orders, and modify and enforce those orders.

Our Community

Promoting Well-Being & Self-Sufficiency

- 1. Child Support's core mission is to locate parents, establish paternity, establish orders and modify and enforce those orders.
- 2. Child support programs are engaged in outreach, referral, case management and other strategies in partnership with key stakeholders and partners, including fatherhood initiatives and workforce development programs.
- 3. Child support programs provide innovative services to families. These services ensure that parents have the tools and resources they need to support their children and be positively involved in raising them.
 - a. Child Support Education
 - b. Workforce Development Resources and Tools
 - c. Fatherhood Initiatives and Early Engagement
 - d. Economic Stability

Economic & Fiscal Trends

Unemployment: As of July 2018, Wisconsin's Unemployment Rate was 3.4%; Rock County's unemployment rate is 3.7% (Source: worknet.wisconsin.gov). Income: In 2016 Rock County's median household income was \$50,968 with the per capita average at \$25,884; an estimated 12.9% were at or below the poverty level (Source: census.gov). The State of Wisconsin data is significantly better than Rock County data.

Demographic & Social Changes

Population: Rock County's 2017 population estimate is 162,309; this is a 1.2% increase from the 2010 population of 160,331. Education for the Rock County population age 25 and over, between 2012 to 2016, an estimated 89.4% attained at least high school graduation, but only 20.3% attained a bachelor's degree (Source: Quickfacts.census.gov). Again, the State of Wisconsin has better numbers in all of these categories than Rock County.

Child Support Enforcement Caseload

The number of open cases in the Rock County Child Support Enforcement caseload was 11,501 as of July 2018 compared to 12,253 in 2007, a 5% decrease over the last 10 years. With the population growth, we would expect to see an increase in the caseload size, particularly because of the alarming percentage of families at or below the poverty level who would rely on public assistance to sustain their living circumstances.

Our Goals

Goal 1 – Improve Child Support Outcomes to Strengthen Families: Align local goals with Federal and State child support goals that focus on promoting child and family well-being and self-sufficiency.

Goal 2 – Increase Case Management Efficiency and Effectiveness: Improve caseload size per case worker and utilize targeted case management to allow case workers to focus on cases that have the best potential outcomes for our children and families.

Goal 3 — Utilize Technology Solutions to Improve Customer Service: Automated solutions can increase efficiency, improve communications with peers, stakeholders, and partners, and help offset the existing staffing short falls until funding is available. Goal 4 – Strengthen Staff Commitment: Adhere to the policy directives of the County Administrator and the Rock County Board of Supervisors, the Bureau of Child Support, and other State and Federal Agencies.

Our Funding

Our level of funding allocated by the State and County government determines the resources available to the Child Support Agency. The Federal government reimburses 66% of all allowable expenditures and provides each state with an incentive payment, based on performance. Please see attachment for details on Rock County performance and Wisconsin incentives (Attachment *Performance and Funding*).

Director's Message

"It is our goal to be a high-performing agency in five years, as represented by meeting all of our incentive goals and serving our customers in innovative ways to meet the needs of the children and families in our community. It is my honor to lead the way in achieving success for our customers by strengthening our organization. Together, we will build our workforce to better serve our community."

~Emily Jernigan, Rock County Child Support Enforcement Director

Goal 1 – I	mprove Child Support Outcomes to Strengthen Families
	Align local goals with Federal and State child support goals that focus on child and family well-being and self-sufficiency. Establish Paternity for Children Born out of Wedlock
Actions	1) identify children in need of paternity establishment and establish paternity by working with the mother and alleged father 2) within 90 days of locating the alleged father, establish an affidavit of parentage, serve the alleged father with a complaint to establish paternity, or complete genetic testing where appropriate
Strategy	Establish Support Orders for Children
Actions	 within 90 days of locating the non-custodial parent, establish an order for support exceed the state's goal of 80% court order establishment achieve the department's goal of 93% court order establishment
Strategy	Enforce Support Orders for Children
Actions	 utilize all available enforcement tools meet the state's goal of 80% collections on both current support and arrears develop creative campaigns to encourage court order compliance, such as amnesty or legal action avoidance campaigns
Strategy	Provide collaborative family-centered programming that demonstrates to the community that the department cares about the physical and emotional well-being of children and families
Actions	 partner with Community Action to participate in existing Fatherhood Initiatives partner with Workforce Development to create an Employment Resource hub for unemployed and underemployed non-custodial parents to obtain and maintain employment plan outreach events helpful to children and families as researched and realized as evidenced-based models, specifically geared towards the atrisk and hard-to-reach populations

Objective allow case	Increase Case Management Efficiency and Effectiveness Improve caseload size per case worker and utilize targeted case management to workers to focus on cases that have the best potential outcomes for our children
and familie Strategy	Improve caseload size per caseworker, thereby changing the workload from reactive to proactive
Actions	 fill and train vacant positions so that the staff is competent and capable of managing the caseload add positions to bring caseload size down to manageable level per case worker so that strategic work can be done to improve outcomes rather than reactive work only, such as responding to repeated inquiries
Strategy	Capacity building of enforcement and establishment staff
Actions	 conduct cross training of enforcement and establishment staff to increase competence and flexibility build staff skillsets to help customers meet their obligations

Goal 3 – Utilize Technology Solutions to Improve Customer Service			
	Automated solutions can increase efficiency, improve communications with cholders, and partners, and help offset the existing staffing short falls until funding		
Strategy	Leverage Social Media to Engage and Educate Child Support Customers		
Actions	 develop Facebook Government Page with Resources for both parents educate parents to self-serve using electronic media engage parents to participate in their own cases 		
Strategy	Develop Email Campaign as Outreach to Customers		
Actions	 research email campaigns from other counties and states as best practices or evidence-based models develop model specific to goals of Rock County 		
Strategy	Update the Child Support Website		
Actions	 refresh the child support website with current information develop welcoming message and pictures to invite customers simplify website and explore phone app potential for ease of use 		

	: Adhere to the policy directives of the County Administrator and the Rock County spervisors, the Bureau of Child Support, and other State and Federal Agencies.
Strategy	Conduct regular staff engagement forums
Actions	 schedule monthly all-staff meetings develop and schedule monthly trainings for the different levels of staff implement an anonymous employee suggestion method for positive and negative feedback; share feedback and request solution-based ideas
Strategy	Participate in local and state work groups and forums to enlighten and develop staff
Actions	 seek out workgroups and rotate staff assignment to participate share information offered by the state and other counties to instigate conversation and discover staff interest in a variety of topics
Strategy	Conduct Leadership and Soft Skills Training
Actions	 implement Crucial Conversations Training for Leaders research and purchase soft skills training for all staff with customer contact focus on negotiations skills and improving customer service
Strategy	Promote Staff Development though state and national training conferences
Actions	 select staff to attend on rotating basis select a variety of trainings to have staff attend promote networking and awareness of global child support program implement "report out" process where staff in attendance provide the department with information on what they experienced/learned create a climate where best practices are gathered and shared

Federal Reimbursement Program

For every dollar spent on the child support program, the federal government reimburses 66 cents. Example: When making a \$100 purchase, the county ends up paying \$34 because the federal government reimburses \$66.

Therefore, when there are budget cuts, the department must cut approximately three times the amount required because the federal funding is lost. Example: the county board is cutting \$1000 of the levy to the child support budget, resulting in \$3000 cut from actual child support budget because of the federal reimbursement loss.

Likewise, for every dollar appropriated to the child support budget, we get the 2:1 federal match (or 66% reimbursement) and can partially fund other departments for their child support work, such as the Clerk of Courts and the Circuit Court, whose budgets rely upon child support receiving the county levy and the additional federal reimbursement money.

Child Support Revenue

Income received from fees and other revenue offset the costs of the county child support program. Examples: application fees, recovered vital record fees, recovered service of process fees, recovered birth expense fees (15% of collections goes back to the county general fund).

The child support program also recovers (collects) welfare and foster care monies that have been expended.

State Performance-Based Incentives

Wisconsin awards counties incentive money based on the county's percentage of the state's caseload, and based on performance. These are the performance measures:

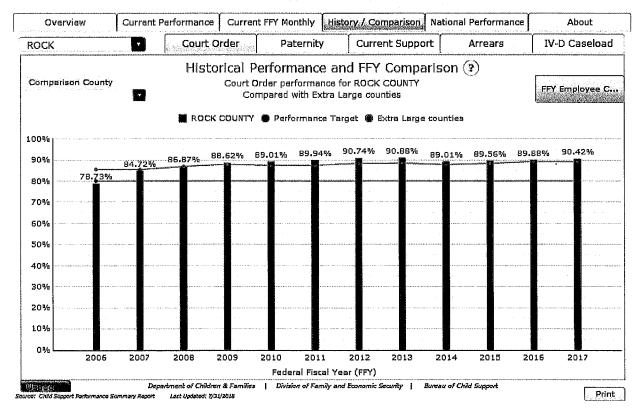
- 1) Cases With Orders (based on county share of caseload)
- 2) Paternity Establishment (based on county share of caseload)
- 3) Current Support Collections (based on performance)
- 4) Arrears Collections (based on performance)
- 5) Adjusted Caseload (based on county share of caseload)

1) Cases With Court Orders (percentage of cases in caseload with an order) = number of cases with an order ÷ number of cases in caseload

State's Goal for Rock County is 80% We are currently exceeding our goal!

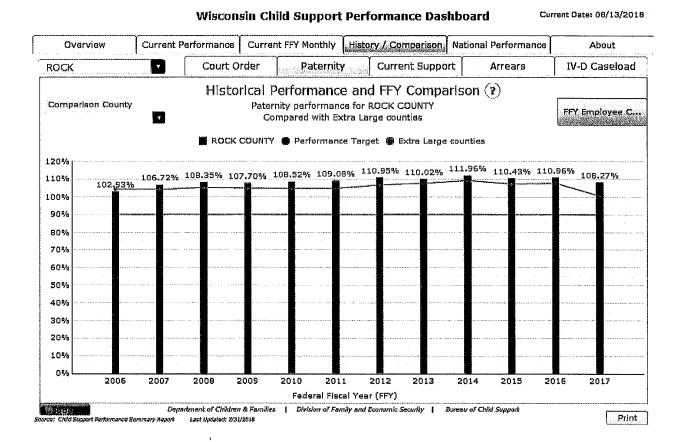
Wisconsin Child Support Performance Dashboard

Current Date: 08/13/2018



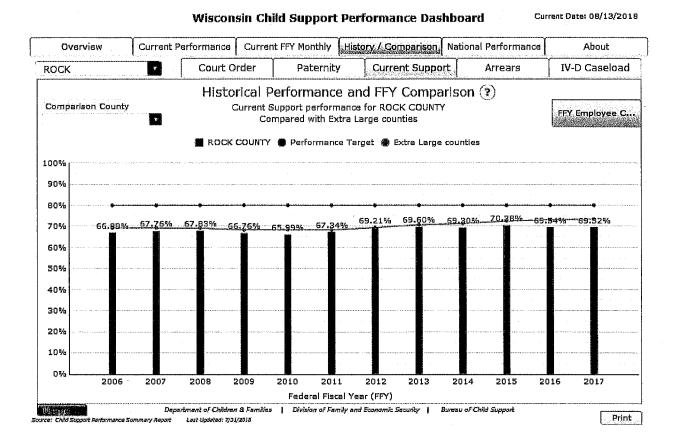
2) Paternity Establishment (number of children for whom paternity is established versus number of children born out of wedlock) = number of children with paternity established ÷ number of children born out of wedlock

State's Goal for Rock County is 90% We are currently exceeding our goal!



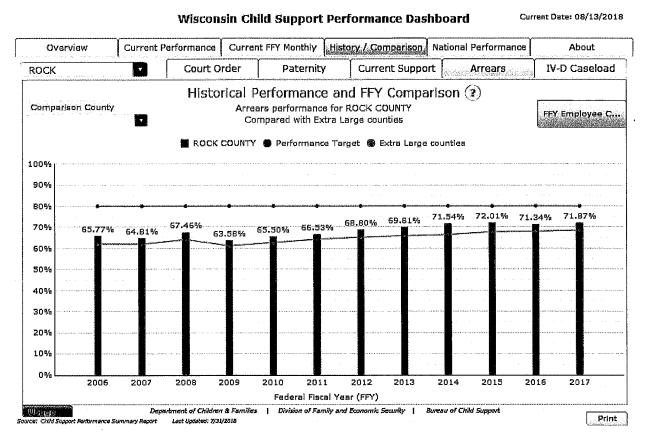
3) Collections On Current Support (percentage of current support collected versus amount due) = amount collected ÷ amount due

State's Goal for Rock County is 80% We are <u>not</u> meeting our goal, and not receiving full Wisconsin incentives.



4) Collections On Arrears (percentage of cases with at least one arrears payment in the Federal Fiscal Year) = number of cases with an arrears payment ÷ number of cases with an arrears balance

State's Goal for Rock County is 80% We are <u>not</u> meeting our goal, and not receiving full Wisconsin incentives.



An estimated \$150,706 is showing as unearned incentive funds in the 2018 budget based on not meeting the State's goals of 80% in both the current support and arrears collections categories.

Current Support and Arrearage Collection

Actual Performance	Applicable Incentive
Percentage	Percentage
80% and above	100%
79%	98%
78%	96%
77%	94%
76%	92%
75%	90%
74%	88%
73%	86%
72%	84%
71%	82%
70%	80%
41% - 69%	51% - 79%
40%	50%
Less than 40%	0

If the current support collection percentage is less than 40 percent and has increased 5 percentage points since the previous federal fiscal year, the applicable incentive percentage is 50 percent.

If the arrearage collection percentage is less than 40 percent and has increased 5 percentage points since the previous federal fiscal year, the applicable incentive percentage is 50 percent.

5) Adjusted Caseload = number of Rock County cases ÷ number of cases statewide

Rock County has 11,638 of 361,406 statewide cases, or 3.22%

Federal Fiscal Performance determines funding for the next *calendar year*. For example, performance in Federal Fiscal Year 2016-2017 ending September 20, 2017 determines funding for County Year Budget 2019.