

RESOLUTION
ROCK COUNTY BOARD OF SUPERVISORS

Criminal Justice Coordinating
Council
INITIATED BY

Public Safety & Justice Ctte.
SUBMITTED BY



Elizabeth Pohlman McQuillen
DRAFTED BY

June 20, 2012
DATE DRAFTED

**AUTHORIZING CONTRACT WITH ROCK VALLEY COMMUNITY PROGRAMS, INC. FOR
OWI COURT CASE MANAGEMENT SERVICES AND AMENDING THE 2012 BUDGET**

1 WHEREAS, as of July 1, 2010, the penalties for Operating While Intoxicated (OWI) offenses in the
2 state of Wisconsin, through the enactment of Act 100, increased; and,
3
4 WHEREAS, with an average of 1,200 OWI convictions each year, the system is overloaded with these
5 cases and public safety is put in issue with intoxicated drivers on the roads; and,
6
7 WHEREAS, in the Act 100 legislation, there is a provision for treatment to aid offenders in treating
8 their substance abuse issues; and,
9
10 WHEREAS, in 2011, the County Board set aside \$100,000 to address OWI offenses; and,
11
12 WHEREAS, a maximum of 25 participants will be charged \$75/month to participate in the program
13 for approximately 18 months; and,
14
15 WHEREAS, Rock County has found that its Drug Court, with regular judicial oversight, has proven
16 successful in dealing with offenders with drug and alcohol dependencies from continually cycling
17 through the criminal justice system. Similarly, Rock County is interested in starting a specific post-
18 conviction OWI Court docket to address these offenders; and,
19
20 WHEREAS, such a system holds offenders accountable but provides them with the treatment they
21 need to become productive members of society and stop the cycle of recidivism. It also alleviates
22 pressure on the jail as well as the other system players from having to repeatedly process and deal with
23 these individuals time and again in the criminal justice system; and,
24
25 WHEREAS, to this end, the County's Criminal Justice Coordinating Council, a diverse, advisory
26 committee to the County Board, composed of key stakeholders from the justice system, county
27 administration, and the community, is recommending the initiation of an OWI Court Pilot Program.
28 The OWI Court will use community and justice system resources in a cost effective and efficient
29 manner while holding offenders accountable and protecting public safety; and,
30
31 WHEREAS, qualifications were solicited from firms having experience in providing case management
32 for offenders, with Rock Valley Community Programs, Inc. submitting the most responsive and
33 responsible proposal.
34
35 NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled
36 this 12 day of July, 2012 does hereby authorize a contract with Rock Valley Community
37 Programs, Inc. under terms and conditions per the Request for Qualifications and any subsequent contract
38 in an amount not to exceed \$100,000 net of fees to provide case management services for offenders
39 participating in the OWI Court Program.
40
41 BE IT FURTHER RESOLVED, that the 2012 Rock County budget be amended as follows:
42

12-7A-070

	<u>Budget at</u>	<u>Increase</u>	<u>Amended</u>
<u>Account/Description</u>	<u>6/19/12</u>	<u>(Decrease)</u>	<u>Budget</u>
<u>OWI Programming</u>			
<u>Source of Funds</u>			
19-1992-0000-44100			
Fees	0	33,750	33,750
<u>Use of Funds</u>			
19-1992-0000-64904			
Administration Expense	100,000	33,750	133,750

Respectfully submitted,

PUBLIC SAFETY AND JUSTICE COMMITTEE

FINANCE COMMITTEE ENDORSEMENT

Absent
 Ivan Collins, Chair

Reviewed and approved on a vote of
4-0

Henry Brill
 Henry Brill, Vice Chair

Mary Mawhinney
 Mary Mawhinney, Chair

Mary Beaver
 Mary Beaver

Brian Knudson
 Brian Knudson

Larry Wiedenfeld
 Larry Wiedenfeld

FISCAL NOTE:

This resolution authorizes a contract with Rock Valley Community Programs for OWI Court case management services in an amount not to exceed \$100,000, net of fees. This resolution also amends the budget to allow for the collection and expenditure of participant fees.

Sherry Oja
 Sherry Oja
 Finance Director

LEGAL NOTE:

The County Board is authorized to take this action pursuant to Sections 59.01 and 59.51, Wis. Stats. Professional services are not subject to bidding requirements of Sec. 59.52(29), Wis. Stats.

Jeffrey S. Kuglitsch
 Jeffrey S. Kuglitsch
 Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.
Craig Kautson
 Craig Kautson
 County Administrator

Executive Summary

AUTHORIZING CONTRACT WITH ROCK VALLEY COMMUNITY PROGRAMS, INC. FOR OWI COURT CASE MANAGEMENT SERVICES AND AMENDING THE 2012 BUDGET

As of July 1, 2010, the penalties for Operating While Intoxicated (OWI) offenses in the state of Wisconsin, through the enactment of Act 100, have increased. Currently, our system in dealing with OWI offenders in Rock County does little to lower recidivism. With approximately 1,200 OWI convictions each year, the system is overloaded with these cases and public safety is put in issue with intoxicated drivers on the roads. In the Act 100 legislation, there is a provision for treatment to aid offenders in treating their substance abuse issues. Rock County has found that its Drug Court, with regular judicial oversight, has proven successful in dealing with offenders with drug and alcohol dependencies from continually cycling through the criminal justice system. Similarly, Rock County is interested in starting a specific post-conviction OWI Court docket to address these offenders. Such a system holds offenders accountable but provides them with the treatment they need to become productive members of society and stop the cycle of recidivism. It also alleviates pressure on the jail as well as the other system players from having to repeatedly process and deal with these individuals time and again in the criminal justice system.

To this end, the County's Criminal Justice Coordinating Council, a diverse, advisory committee to the County Board, composed of key stakeholders from the justice system, county administration, and the community, is recommending the initiation of an OWI Court Pilot Program. The OWI Court will use community and justice system resources in a cost effective and efficient manner while holding offenders accountable and protecting public safety.

The Rock County OWI Court's mission is to improve public safety by producing sober drivers. The Court will incorporate research driven principles and accountability to save money, lives, and create a better community. Rock County's OWI Court will be a voluntary, post-adjudication specialty court created to reduce recidivism by allowing OWI 3rd offense offenders to participate in substance abuse treatment under judicial and community supervision. It will be a four-phase program consisting of intensive supervision of defendants by supervision of case managers and probation officers, frequent appearances before the OWI Court judge, mandatory individualized drug/alcohol treatment and other treatment/counseling as necessary, random drug testing, home visits, and support group attendance. Participants will also be required to be on an electronic monitoring/Sobriotor through the office of Department of Community Corrections. Treatment requirements will vary based upon each individualized treatment plan. Treatment will be provided by the Rock County Human Services Department or its contracted provider. Monitoring and linking to collateral services will continue throughout all phases of the program. OWI Court will also work in concert with the Rock County Human Services' Intoxicated Driver Program (IDP) in an effort to secure participants' licenses.

All Rock County OWI Court participants will be on Probation through the Department of Corrections and assigned a specialized probation agent that works with the OWI Court in addition to an intensive Community Case Manager provided by Rock County. Participants will be in the OWI Court program for approximately 18 months.

To operate OWI Court, Rock County intends to contract with a provider for community case management services outlined in this Request for Qualifications. It is expected that case management services would initially be provided by one certified social worker or staff member with similar qualifications. It is anticipated that staff would begin work in August 2012, with the OWI Court sessions beginning in September 2012. There will be a 1:25 case manager to participant ratio.

Rock County anticipates entering into a contract beginning in August 2012 through December 2013, with the possibility to renew for two additional one-year periods. Funding in future years is based on the availability of funding authorized by the Rock County Board of Supervisors.

This resolution authorizes a contract with Rock Valley Community Programs, Inc., in an amount not to exceed \$100,000, to provide case management services to the OWI Court. Rock Valley will provide 1.0 FTE staff to provide intensive case management and drug testing services.

ROCK COUNTY, WISCONSIN
FINANCE DIRECTOR

PURCHASING DIVISION
FAX (608) 757-5539
PHONE (608) 757-5517



PROJECT NUMBER: 2012-29
PROJECT NAME: OWI COURT COMMUNITY CASE MANAGER
PROPOSAL DUE DATE: APRIL 9, 2012 -12:00 NOON
DEPARTMENT: ADMINISTRATION

	ROCK VALLEY COMMUNITY PROGRAMS JANESVILLE WI	ATTIC CORRECTIONAL SERVICE MADISON WI
RATER 1	48	44
RATER 2	55	45
RATER 3	54	56
RATER 4	57	55
RATER 5	52	54
RATER 6	47	53
TOTAL SCORE	313	307

Proposals were evaluated based on the following criteria:

SERVICES TO BE PROVIDED – 20 POINTS MAXIMUM

- Rock County has \$100,000 for the start-up of this program.
- The program is 18 months in duration for each participant.
- Contractor will not be allowed to charge participants a fee.
- Rock County expects that 50% of contact with participants be in the community.
- Vast majority of testing shall be on-site/instant and not sent to the lab. If a participant requests that their testing be sent to the lab, and the test comes back with the same results done on-site, the participant will be required to pay the lab fees (see Testing Protocol in OWI Manual).

PERSONNEL - 20 POINTS MAXIMUM

- Number of staff
- Number of participants that could be served
- Hours of coverage
- Locations

COST PROPOSAL - 20 POINTS MAXIMUM

- Staff costs, including the salary and fringe benefit costs for each position.
- Facility costs
- All other costs, including equipment, furniture, office supplies, and other expenses.

Request for Proposals was advertised in the Janesville Gazette and on the Internet. Two additional vendors were solicited that did not respond. One vendor submitted a Proposal that did not meet the specifications.

PREPARED BY: JODI MILLIS, PURCHASING MANAGER

DEPARTMENT HEAD RECOMMENDATION: ROCK VALLEY COMMUNITY PROGRAMS

Elizabeth P. McQuilly
SIGNATURE

DATE

GOVERNING COMMITTEE APPROVAL: *Henry Bull* *July 2/12*
CHAIR VOTE DATE

PURCHASING PROCEDURAL ENDORSEMENT:

Maureen
CHAIR

4-0
VOTE

7-5-12
DATE