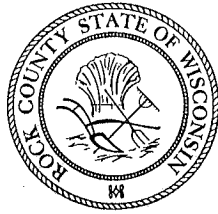


ROCK COUNTY, WISCONSIN



Board of Supervisors  
51 S. Main Street  
Janesville, WI 53545  
Phone: 608/757-5510  
FAX: 608/757-5511  
www.co.rock.wi.us

ROCK COUNTY BOARD OF SUPERVISORS' MEETING  
THURSDAY, OCTOBER 11, 2018 – 6:00 P.M.

**Amended:  
10/8/18**

COUNTY BOARD ROOM/COURTROOM H  
FOURTH FLOOR/COURTHOUSE EAST

Agenda

1. CALL TO ORDER
2. INVOCATION & PLEDGE OF ALLEGIANCE
3. ROLL CALL
4. ADOPTION OF AGENDA
5. APPROVAL OF MINUTES – September 27, 2018
6. PUBLIC HEARING
7. CITIZEN PARTICIPATION, COMMUNICATIONS AND ANNOUNCEMENTS
8. NOMINATIONS, APPOINTMENTS AND CONFIRMATION
  - A. Appointments to the Land Information Council
9. RECOGNITION OF COUNTY EMPLOYEES OR OTHERS
  - A. Recognizing Tahirih Carr
  - B. Recognizing Stephen Kramer
  - C. Recognizing Blake Peterson
  - D. Recognizing Dianne Higbee
10. INTRODUCTION OF NEW RESOLUTIONS OR ORDINANCES BY SUPERVISORS FOR REFERRAL TO APPROPRIATE COMMITTEE
11. REPORTS
12. NEW BUSINESS
  - A. Supplementary Appropriations and Budget Changes - Roll Call
    - 1) Amending the 2018 Land Conservation Department Budget to Offset Costs Associated with the Clean Sweep Program
    - 2) Accepting State Health Assessment Community Conversations Mini-Grant Amendment to the Established Prevention Grant and Amending the Rock County Public Health Department Budget

The County of Rock will provide reasonable accommodations to people with disabilities. Please contact us at 608-757-5510 or e-mail [countyadmin@co.rock.wi.us](mailto:countyadmin@co.rock.wi.us) at least 48 hours prior to a public meeting to discuss any accommodations that may be necessary.

**ROCK COUNTY BOARD OF SUPERVISORS**

**OCTOBER 11, 2018**

**Page 2**

12. NEW BUSINESS

B. Contracts – Roll Call

1. Authorizing Renewal of AT&T Circuits Contract
2. Authorizing Purchase of Patrol Squads and Fleet Vehicles
3. Awarding Bid to Aramark Uniform Services for Laundry Services at the Rock County Jail
4. Authorizing an Intergovernmental Agreement for Conducting an Analysis of Impediment to Fair Housing

C. Amending Various Sections of the Rock County Floodplain Zoning Ordinance (Chapter 4 Part 4) (Second Reading and Approval)

D. Authorizing Application with Wisconsin Department of Natural Resources for County Conservation Aids Grant Funds

E. Maintaining Protective Occupation Status for Correctional Officers

~~F. Revising Board Rules and Establishing Airport Board~~

G. Requesting Increased Funding and Oversight Reforms for Wisconsin's Child Protective Services System

H. Presentation of the 2019 Recommended Budget – County Administrator

I. **EXECUTIVE SESSION:** Per Section 19.85(1)(g), Wis. Stats. – Confer with Legal Counsel Regarding Litigation

13. ADJOURNMENT

**APPOINTMENTS TO LAND INFORMATION COUNCIL**

**POSITION:** Members of the Land Information Council

**AUTHORITY:** County Board Resolution #10-8A-113

**TERM:** Terms Ending 8/31/21

**PER DIEM:** For County Board Supervisors Only  
Yes, Per Board Rule IV.J.

**CONFIRMATION:** Yes, by County Board of Supervisors

**PRESENT MEMBERS:** Treasurer  
Jennifer Borlick

**NEW APPOINTMENTS:** Treasurer  
  
Jennifer Borlick  
Planning & Development Department

**EFFECTIVE DATE:** October 11, 2018

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Katherine Luster  
INITIATED BY



Steve Hegg / Sara Mooren  
DRAFTED BY

Human Service Board  
SUBMITTED BY

September 28, 2018  
DATE DRAFTED

**RECOGNIZING TAHIRIH CARR**

1 **WHEREAS**, Tahirih Carr has served the citizens of Rock County for thirty-three (33) years as a  
2 dedicated and valued employee of Rock County; and,

3  
4 **WHEREAS**, Tahirih Carr began her career with Rock County on September 24, 1985 as a Nursing  
5 Assistant in Rock Haven, where she carried out a variety of responsibilities including, but not limited to,  
6 caring for resident's needs, decorating the residents' birthday boards, and even received a commendation  
7 for performing the Heimlich maneuver on a choking resident; and,

8  
9 **WHEREAS**, Ms. Carr, then moved to Central Supply as a Clerk in January of 1991, where she made  
10 sure that proper equipment was in place to create a safe efficient work environment; and,

11  
12 **WHEREAS**, Ms. Carr then took a position in February 1995 as an Account Clerk II in the Human  
13 Services Department where her new responsibilities included billing commercial insurance and private  
14 pay balances for the outpatient clinics, reconciling charges, deposits, data entry, collecting and reviewing  
15 staff billable timesheets; and,

16  
17 **WHEREAS**, In October of 1999 Ms. Carr then moved to the Developmental Disabilities Board first as  
18 an Account Clerk II and later as a Financial Worker in February of 2010; and,

19  
20 **WHEREAS**, during her time at the Developmental Disabilities Board Ms. Carr had responsibility for  
21 reconciling payments from Medical Assistance, maintaining representative payee records for clients,  
22 creating and implementing billing processes for several key programs, and performing critical data entry  
23 into the state reporting system; and,

24  
25 **WHEREAS**, Ms. Carr then returned to the Human Services Department in December, 2016 as an  
26 Account Clerk II, where she carried out a variety of responsibilities including, but not limited to, billing  
27 Medical Assistance, Medicare, and commercial insurance for the outpatient clinics, reconciling charges,  
28 deposits, data entry, and reviewing staff billable time; and,

29  
30 **WHEREAS**, Ms. Carr retired from the Rock County Human Services Department on October 6, 2018;  
31 and,

32  
33 **WHEREAS**, during her career with Rock County, Tahirih Carr has proven herself to be a dedicated  
34 employee on behalf of Rock County children and families; and,

35  
36 **WHEREAS**, the Rock County Board of Supervisors, representing the citizens of Rock County, wishes  
37 to recognize Tahirih Carr for her contributions to the citizens of Rock County.

38  
39 **NOW, THEREFORE, BE IT RESOLVED** that the Rock County Board of Supervisors, duly  
40 assembled this \_\_\_\_\_ day of \_\_\_\_\_, 2018, does hereby recognize Tahirih Carr for her  
41 thirty-three (33) years of service and extend best wishes to her in her future endeavors.

18-10A-089

Recognizing Tahirih Carr  
Page 2

Respectfully Submitted,

**ROCK COUNTY HUMAN SERVICES BOARD**

\_\_\_\_\_  
Brian Knudson, Chair

\_\_\_\_\_  
Sally Jean Weaver-Landers, Vice Chair

\_\_\_\_\_  
Stephanie Aegerter

\_\_\_\_\_  
Vicki L. Brown

\_\_\_\_\_  
Terry Fell

\_\_\_\_\_  
Ashley Kleven

\_\_\_\_\_  
Kathy Schulz

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Shirley Williams

**COUNTY BOARD STAFF COMMITTEE**

\_\_\_\_\_  
J. Russell Podzilni, Chair

\_\_\_\_\_  
Mary Mawhinney, Vice Chair

\_\_\_\_\_  
Richard Bostwick

\_\_\_\_\_  
Henry Brill

\_\_\_\_\_  
Betty Jo Bussie

\_\_\_\_\_  
Louis Peer

\_\_\_\_\_  
Alan Sweeney

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Bob Yeomans

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Dara Mosley  
INITIATED BY



Dara Mosley  
DRAFTED BY

Finance Committee  
SUBMITTED BY

September 11, 2018  
DATE DRAFTED

**RECOGNIZING STEPHEN KRAMER**

- 1 **WHEREAS**, Stephen Kramer has served the citizens of Rock County for the past twenty-one years, five
- 2 months as an employee of the Rock County Sheriff's Office and Information Technology Department; and
- 3
- 4 **WHEREAS**, Steve began his career as an Application Support Specialist on April 14<sup>th</sup>, 1997; and
- 5
- 6 **WHEREAS**, Steve was promoted to Computer Programmer/Analyst in October, 2001; and
- 7
- 8 **WHEREAS**, Steve worked in that position until his resignation on September 6, 2018; and
- 9
- 10 **WHEREAS**, the Rock County Board of Supervisors, representing the citizens of Rock County, wishes to
- 11 commend Stephen Kramer for his service to the citizens of Rock County,
- 12
- 13 **NOW, THEREFORE, BE IT RESOLVED** that the Rock County Board of Supervisors duly assembled
- 14 this \_\_\_\_\_ day of \_\_\_\_\_, 2018 does hereby recognize Stephen Kramer for his twenty-one years,
- 15 five months of service and extend their best wishes to him in his future endeavors.

18-10A-090

Respectfully submitted,

FINANCE COMMITTEE

COUNTY BOARD STAFF COMMITTEE

Mary Mawhinney  
Mary Mawhinney, Chair

\_\_\_\_\_  
J. Russell Podzilni, Chair

Mary Beaver  
Mary Beaver, Vice Chair

\_\_\_\_\_  
Mary Mawhinney, Vice Chair

absent  
Brent Fox

\_\_\_\_\_  
Richard Bostwick

J. Russell Podzilni  
J. Russell Podzilni

\_\_\_\_\_  
Henry Brill

Bob Yeomans  
Bob Yeomans

\_\_\_\_\_  
Betty Jo Bussie

\_\_\_\_\_  
Louis Peer

\_\_\_\_\_  
Alan Sweeney

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Bob Yeomans

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

General Services Committee  
INITIATED BY

General Services Committee  
SUBMITTED BY



Brent Sutherland-Director  
Facilities Management  
DRAFTED BY

September 17, 2018  
DATE DRAFTED

**RECOGNIZING BLAKE PETERSON**

- 1 **WHEREAS**, Blake Peterson has served the citizens of Rock County for the past 22 years and 5
- 2 months as a dedicated and valued employee, and is retiring effective September 27, 2018; and
- 3
- 4 **WHEREAS**, Blake Peterson began his career with Rock County on April 2, 1996 as a Mechanical
- 5 Maintenance II worker at the Health Care Center and Rock Haven Nursing Home; and
- 6
- 7 **WHEREAS**, Blake Peterson has served the staff and residents of Rock Haven, Health Care Center,
- 8 Health Department., Council on Aging and Diversion; and
- 9
- 10 **WHEREAS**, Blake Peterson has always stepped up to help each and every person efficiently; and
- 11
- 12 **WHEREAS**, the Rock County Board of Supervisors representing the citizens of Rock County,
- 13 wishes to recognize Blake Peterson for his long, dedicated and faithful service.
- 14
- 15 **NOW, THEREFORE, BE IT RESOLVED**, that the Rock County Board of Supervisors, at its
- 16 regular meeting this \_\_\_\_ day of \_\_\_\_\_, 2018, directs that a sincere expression of recognition
- 17 be given to Blake Peterson for his 22 years and 5 months of service and expresses to him best wishes
- 18 for the future.

18-10A-091

Respectfully submitted,

GENERAL SERVICES COMMITTEE

Henry Brill  
Henry Brill, Chair

Jeremy Zajac  
Jeremy Zajac, Vice Chair

Tom Brien  
Tom Brien

absent  
Robert Potter

Yuri Rashkin  
Yuri Rashkin

COUNTY BOARD STAFF COMMITTEE

\_\_\_\_\_  
J. Russell Podzilni, Chair

\_\_\_\_\_  
Mary Mawhinney, Vice Chair

\_\_\_\_\_  
Richard Bostwick

\_\_\_\_\_  
Henry Brill

\_\_\_\_\_  
Betty Jo Bussie

\_\_\_\_\_  
Louis Peer

\_\_\_\_\_  
Alan Sweeney

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Bob Yeomans

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Katherine Luster  
INITIATED BY



Shelley Schmidt  
DRAFTED BY

Human Service Board  
SUBMITTED BY

September 19, 2018  
DATE DRAFTED

**RECOGNIZING DIANNE HIGBEE**

1 **WHEREAS**, Dianne Higbee has served the citizens of Rock County for forty (40) years as a  
2 dedicated and valued employee of Rock County; and,  
3

4 **WHEREAS**, Dianne Higbee began her career on October 5, 1978 employed at Rock Haven.  
5 During her (32) years of services as an employee at Rock Haven Ms. Higbee's positions  
6 included Unit Aide, Nursing Assistant/Medication Assistant, Environmental Service Worker,  
7 and Central Supply Clerk; and,  
8

9 **WHEREAS**, Ms. Higbee changed positions in April of 2010, and began working as a Clerk  
10 III under Human Services Department. In her role as Clerk III and later reclassified as an  
11 Administrative Assistant, she was the receptionist at the Health Care Center building. Ms.  
12 Higbee not only the first point of contact of visitors to the building but also manned the  
13 switchboard console for the Human Services Department; and,  
14

15 **WHEREAS**, during Ms. Higbee's time as employed by Rock County, she has interacted with  
16 and assisted countless citizens, clients, and patients. Her knowledge of the various Rock  
17 County Departments, Divisions, and Programs assisted her in being a valuable resource for a  
18 variety of inquiries both in person and over the phone; and,  
19

20 **WHEREAS**, Ms. Higbee retired from the Rock County Human Services Department on  
21 October 5, 2018; and,  
22

23 **WHEREAS**, the Rock County Board of Supervisors, representing the citizens of Rock  
24 County, wishes to recognize Dianne Higbee for her contributions to the citizens of Rock  
25 County.  
26

27 **NOW, THEREFORE, BE IT RESOLVED** that the Rock County Board of Supervisors,  
28 duly assembled this \_\_\_\_\_ day of \_\_\_\_\_, 2018, does hereby recognize Dianne  
29 Higbee for her forty (40) years of service and extend best wishes to her in her future  
30 endeavors.  
31

32 **BE IT FURTHER RESOLVED** that the County Clerk be authorized and directed to furnish  
33 a copy of this resolution to Dianne Higbee.

18-10A-092



Recognizing Dianne Higbee  
Page 2

Respectfully Submitted,

**ROCK COUNTY HUMAN SERVICES BOARD**

\_\_\_\_\_  
Brian Knudson, Chair

\_\_\_\_\_  
Sally Jean Weaver-Landers, Vice Chair

\_\_\_\_\_  
Stephanie Aegerter

\_\_\_\_\_  
Vicki L. Brown

\_\_\_\_\_  
Terry Fell

\_\_\_\_\_  
Ashley Kleven

\_\_\_\_\_  
Kathy Schulz

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Shirley Williams

**COUNTY BOARD STAFF COMMITTEE**

\_\_\_\_\_  
J. Russell Podzilni, Chair

\_\_\_\_\_  
Mary Mawhinney, Vice Chair

\_\_\_\_\_  
Richard Bostwick

\_\_\_\_\_  
Henry Brill

\_\_\_\_\_  
Betty Jo Bussie

\_\_\_\_\_  
Louis Peer

\_\_\_\_\_  
Alan Sweeney

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Bob Yeomans

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Land Conservation Comm.  
INITIATED BY



Thomas Sweeney  
DRAFTED BY

Land Conservation Comm.  
SUBMITTED BY

September 17, 2018  
DATE DRAFTED

**AMENDING THE 2018 LAND CONSERVATION DEPARTMENT BUDGET  
TO OFFSET COSTS ASSOCIATED WITH THE CLEAN SWEEP PROGRAM**

1       **WHEREAS**, the Land Conservation Department (LCD) has participated in various components of  
2 the Wisconsin Clean Sweep Program (Program), which is set up to allow homeowners, farm  
3 owners, businesses and governmental units an affordable option for the disposal of hazardous  
4 chemicals no longer accepted at landfills. The LCD has participated in the Program since 2002;  
5 and,  
6

7       **WHEREAS**, the LCD continues to make an annual grant request to the DATCP for Clean Sweep  
8 Program funding; and,  
9

10       **WHEREAS**, various communities in Rock County continue to make monetary donations to help  
11 defray costs of this program; and,  
12

13       **WHEREAS**, numerous budgetary changes have occurred to the Clean Sweep program during 2018  
14 and the Land Conservation Committee requests the 2018 Budget be amended to reflect those  
15 changes.  
16

17       **NOW, THEREFORE, BE IT RESOLVED** that the Rock County Board of Supervisors duly  
18 assembled this \_\_\_\_ day of \_\_\_\_\_, 2018, amends the Land Conservation  
19 Department's budget as follows:  
20

<u>A/C DESCRIPTION</u>	<u>BUDGET AT 09/17/2018</u>	<u>INCREASE (DECREASE)</u>	<u>AMENDED BUDGET</u>
<b><u>Source of Funds:</u></b>			
62-6300-0000-42200 State Aid	\$9,000	(\$568)	\$8,432
62-6300-0000-46000 Contributions	\$5,000	\$8,215	\$13,215
62-6300-0000-47000 Transfer In	\$25,309	(\$1,198)	\$24,111
<b><u>Use of Funds:</u></b>			
62-6300-0000-62119 Other Contracted Services	\$20,000	\$6,831	\$26,831
62-6300-0000-63110 Administrative Expense	\$17,709	\$0	\$17,709
62-6300-0000-64918 Advertising	\$ 1,600	(\$382)	\$1,218

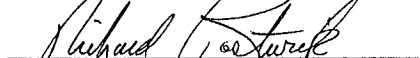
18-10A-093

AMENDING THE 2018 LAND CONSERVATION DEPARTMENT BUDGET TO OFFSET COSTS ASSOCIATED WITH THE CLEAN SWEEP PROGRAM


Page 2

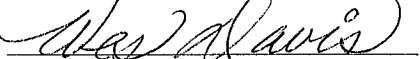
Respectfully submitted:

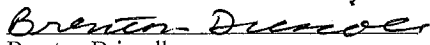
LAND CONSERVATION COMMITTEE

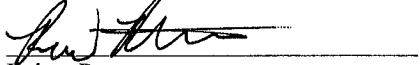
  
Richard Bostwick, Chair

  
Alan Sweeney, Vice Chair

  
Stephanie Aegerter

  
Wes Davis

  
Brenton Driscoll

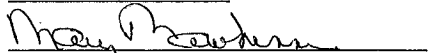
  
Robert Potter

  
James Quade, USDA-FSA

  
Jeremy Zajac

FINANCE COMMITTEE ENDORSEMENT

Reviewed and approved on a vote of  
4-0

  
Mary Mawhinney, Chair Date

ADMINISTRATIVE NOTE:

Recommended.

  
Josh Smith  
County Administrator

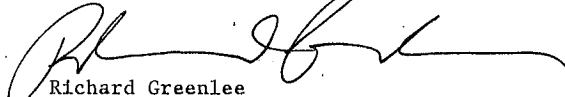
FISCAL NOTE:

This resolution amends the Clean Sweep budget to recognize additional contributions from communities and increase the budget for disposal costs. No additional County funding is required.

  
Sherry Oja  
Finance Director

LEGAL NOTE:

The County Board is authorized to accept grant funds pursuant to sec. 59.52(19), Wis. Stats. As an amendment to the adopted 2018 County Budget, this Resolution requires a 2/3 vote of the entire membership of the County Board pursuant to sec. 65.90(5)(a), Wis. Stats.

  
Richard Greenlee  
Corporation Counsel

**EXECUTIVE SUMMARY**

The request to amend Land Conservation Department budget will balance the Clean Sweep account. The amendment to the 2018 budget for the Clean Sweep Program is the result of increased disposal service costs due to the popularity of the household and agricultural hazardous waste programs, the nature of the agricultural wastes received, an increase in the vendor (hauler) rates due to the nature of the wastes received and an increase in the number of household clean sweep participants served.

The 2018 programs served 165 households and 5 farms, with a total of 13,602 lbs. of material collected from households and 1,239 lbs. collected from farms. The net result of this program's success is the need to amend the budget to facilitate the increase in costs and larger than budgeted contributions to the program. The program has been reduced from four days of collection to three days which resulted in reduced state aid.

The actions requested will balance this account for 2018.

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Board of Health  
INITIATED BY



Marie-Noel Sandoval  
DRAFTED BY

Board of Health  
SUBMITTED BY

September 20, 2018  
DATE DRAFTED

**Accepting State Health Assessment Community Conversations Mini-Grant Amendment to the Established Prevention Grant and Amending the 2018 Rock County Public Health Department Budget**

1 WHEREAS, by providing the basis for discussion and action, the State Health Assessment (SHA) is the  
2 foundation for improving and promoting the health of community members. Through active community  
3 engagement, factors that affect the health of a population are identified and availability of resources is  
4 determined within the community to adequately address these factors. The SHA Community  
5 Conversations is a results-driven effort to actively embrace communities or populations in Rock County  
6 whose voice is less often heard in discussions surrounding public health; and,  
7

8 WHEREAS, Rock County Public Health Department was awarded a mini-grant from the Wisconsin  
9 Department of Health Services (DHS) for the SHA Community Conversations; and,  
10

11 WHEREAS, this is a grant amendment of \$6,500 to the established Prevention Grant, with fund  
12 expenditures to begin August 8, 2018 and end on October 15, 2018; and,  
13

14 WHEREAS, this grant amendment will provide diverse community engagement through the health  
15 improvement of communities most affected by inequities. Through this active community engagement the  
16 community voice will be reflected in the State Health Assessment ensuring population-wide interventions  
17 are developed to address disparities in Rock County.  
18

19 NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled  
20 this \_\_\_\_\_ day of \_\_\_\_\_, 2018 does hereby authorize the Rock County Health  
21 Department to accept this grant in the amount of \$6,500, and amend the 2018 Rock County Public Health  
22 Department Budget as follows:

	Budget	Increase	Amended
<u>Account/Description</u>	<u>9/25/18</u>	<u>(Decrease)</u>	<u>Budget</u>
<u>Source of Funds</u>			
31-3025-0000			
42100 Federal Aid	\$14,846	\$6,500	\$21,346
<u>Use of Funds</u>			
31-3025-0000			
63110 Administrative Expense	\$14,846	\$6,500	\$21,346

Respectfully submitted,

BOARD OF HEALTH

Lou Peer  
Lou Peer, Chair

Eric Gresens  
Eric Gresens, RPh

Connie Winter  
Dr. Connie Winter, DDS, Vice Chair

Vicki Brown  
Vicki Brown

Dr. Kaitlyn Meyers, DVM, MPH

Craig Gramke  
Craig Gramke

Dr. Vijaya Somaraju  
Dr. Vijaya Somaraju, MD, MPH, FACP

D. Rynes  
Danette Rynes

Judy Wade  
Judy Wade, WHNP

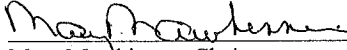
18-10A-094

Accepting State Health Assessment Community Conversations Mini-Grant Amendment to the  
Established Prevention Grant and Amending the 2018 Rock County Public Health Department  
Budget  
Page 2

FINANCE COMMITTEE ENDORSEMENT

Reviewed and approved on a vote of

4-0



Mary Mawhinney, Chair                      Date

FISCAL NOTE:

This resolution accepts and authorizes the expenditure of \$6,500 in additional Federal Aid funds for the  
Prevention Grant. No county matching funds are needed.



Sherry Oja  
Finance Director

LEGAL NOTE:

The County Board is authorized to accept grant funds pursuant to sec. 59.52(19),  
Wis. Stats. As an amendment to the adopted 2018 County Budget, this Resolution  
requires a 2/3 vote of the entire membership of the County Board pursuant to  
sec. 65.90(5)(a), Wis. Stats.



Lisa-Marie Line  
Assistant Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.



Josh Smith  
County Administrator

## Executive Summary

The HEAR Community Engagement Project is a results-driven effort, which will be led by the Health Equity Alliance of Rock County (HEAR). The HEAR Community Engagement Project is a proactive effort, that will actively embrace diverse community engagement, to improve the health of communities most affected by inequities. By providing the basis for discussion and action, the Community Health Assessment (CHA) is the foundation for improving and promoting the health of community members. Through active community engagement, factors that affect the health of a population are identified and availability of resources is determined within the community to adequately address these factors.

The HEAR Community Engagement Project will ensure the community voice will be reflected in the 2017-2020 Rock County Community Health Assessment (CHA) and Community Health Improvement Plan (CHIP), ensuring population-wide interventions are developed to address disparities among subpopulations. In addition to the 2017 CHA and CHIP reports, through the Change Incubator Funding HEAR will produce a supplemental, storytelling report titled, "Community Conversations: Real Stories in Rock County" based on the findings from the HEAR Community Engagement Project. By ensuring that the needs of the populations are reflected in CHA and CHIP the HEAR Community Engagement project will work to make Rock County a healthier place for all to live, work, learn, and play. This grant will serve to improve the health of Rock County.

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Finance Committee  
INITIATED BY



Dara Mosley  
DRAFTED BY

Finance Committee  
SUBMITTED BY

September 12, 2018  
DATE DRAFTED

**AUTHORIZING RENEWAL OF AT&T CIRCUITS CONTRACT**

- 1 **WHEREAS**, the existing AT&T contract expires November 1<sup>st</sup>, 2018; and,
- 2
- 3 **WHEREAS**, renewing the contract at this time allows us to maintain the current state rate as executed in
- 4 state contract 505ENT-M11-HICAPaTT-01; and,
- 5
- 6 **WHEREAS**, these lines comprise the majority of local call phone lines for nearly every Rock County
- 7 department, as well as additional lines to the 911 backup site; and,
- 8
- 9 **WHEREAS**, funds for circuits are included in the 2018 Information Technology budget.
- 10
- 11 **NOW, THEREFORE, BE IT RESOLVED** that the Rock County Board of Supervisors duly assembled
- 12 this \_\_\_\_\_ day of \_\_\_\_\_, 2018 authorize a five-year agreement with AT&T in the amount of
- 13 \$326,802 payable monthly in the amount of approximately \$5,446.70.

Respectfully submitted,

FINANCE COMMITTEE

Mary Mawhinney  
Mary Mawhinney, Chair

Mary Beaver  
Mary Beaver, Vice Chair

absent  
Brent Fox

J. Russell Podzilni  
J. Russell Podzilni

Bob Yeomans  
Bob Yeomans

FISCAL NOTE:

Funds will need to be included in future years for the cost of this contract.

Sherry Oja  
Sherry Oja  
Finance Director

LEGAL NOTE:

The County Board is authorized to take this action pursuant to secs. 59.01 and 59.51, Wis. Stats. In addition, sec. 59.52(29), Wis. Stats. requires the project to be let to the lowest responsible bidder.

Lisa-Marie Line  
Lisa-Marie Line  
Assistant Corporation Counsel

ADMINISTRATIVE NOTE:

Josh Smith  
Josh Smith  
County Administrator

18-10A-095



### **Executive Summary**

Rock County has an existing contract with AT&T for its many phone lines that service County operations. The circuits provide local calling capability for nearly all of the County departments. In addition, the contract includes the circuit used by the 911 Communications Center at its backup site. These rates are based on a state contract. Rock County's current agreement ends November 1<sup>st</sup> of 2018.

This agreement continues our current service, so no upgrades to any equipment are needed for this contract.

The County Board's approval allows us to renew our contract for five years, and continues our current pricing level. Rates were negotiated under state contract: 505ENT-M11-HICAPaTT-01.

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Sheriff Robert D. Spoden  
INITIATED BY



Diane Michaelis  
DRAFTED BY

Public Safety and Justice Committee  
SUBMITTED BY

September 11, 2018  
DATE DRAFTED

**Authorizing Purchase of  
Patrol Squads and Fleet Vehicles**

1 **WHEREAS**, the last day to order the 2019 year model Ford Utility Interceptors will be September 21,  
2 2018; and,  
3  
4 **WHEREAS**, the 2020 models will not go into production until June of 2019; and,  
5  
6 **WHEREAS**, the 2020 model price increase is estimated to be \$4,600 per vehicle; and,  
7  
8 **WHEREAS**, funds were requested in the Sheriff's Office's 2019 budget for the purchase of two Ford  
9 Utility Interceptor patrol squads; and,  
10  
11 **WHEREAS**, section 2.218 (4) of the Purchasing Ordinance does allow Rock County to purchase vehicles  
12 through a cooperative purchasing agreement with the State of Wisconsin under Contract #505ENT-M18-  
13 2018VEHICS-02; and,  
14  
15 **WHEREAS**, Ewald Hartford Ford, of Hartford, Wisconsin, was awarded the State contracts for law  
16 enforcement vehicles; and,  
17  
18 **WHEREAS**, the Sheriff's Office and the Purchasing staff have reviewed the State of Wisconsin bid  
19 specifications and do recommend purchasing two Ford Interceptor Utilities.  
20  
21 **NOW, THEREFORE, BE IT RESOLVED** by the Rock County Board of Supervisors duly assembled  
22 this \_\_\_\_\_ day of \_\_\_\_\_, 2018 that a Purchase Order be issued to Ewald Hartford Ford, of  
23 Hartford, Wisconsin, in the amount of \$60,479, for the purchase of the 2019 Sheriff's Office's Ford Utility  
24 Interceptors.

18-10A-096

Respectfully submitted,

PUBLIC SAFETY AND JUSTICE COMMITTEE

Mary Beaver  
Mary Beaver, Chair

Terry Fell  
Terry Fell

Kara Hawes  
Kara Hawes

Brian Knudson  
Brian Knudson

Philip Owens  
Philip Owens, Vice Chair

**Authorizing Purchase of Patrol Squads and Fleet Vehicles**

Page 2

FISCAL NOTE:

Funds will need to be approved in the 2019 budget for the cost of these vehicles.



Sherry Oja  
Finance Director

LEGAL NOTE:

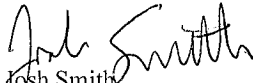
The County Board is authorized to take this action pursuant to secs. 59.01 and 59.51, Wis. Stats. In addition, sec. 59.52(29), Wis. Stats. Requires the project to be let to the lowest responsible bidder.



Richard Greenlee  
Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.

  
Josh Smith  
County Administrator

**Executive Summary**

The last day to order the 2019 year model Ford Utility Interceptors will be September 21, 2018. The 2020 models will not go into production until June of 2019. The 2020 model price increase is estimated to be \$4,600 per vehicle.

At this time, the 2019 budget has not been approved yet. Funds were requested in the Sheriff's Office's 2019 budget for the purchase of a two Ford Utility Interceptor patrol squads. Under Section 2.218 (4) of the Purchasing Ordinance, Rock County can utilize the State of Wisconsin bid to purchase vehicles through a cooperative purchasing agreement.

Ewald Hartford Ford, of Hartford, Wisconsin, was awarded the State contract for law enforcement vehicles for 2019. The Sheriff's Office and the Purchasing staff have reviewed the State of Wisconsin bid specifications and do recommend purchasing two Ford Utility Interceptors.

Qty	Price	Total	
2	\$30,239.50	\$60,479.00	Ford Utility Interceptors
2	\$4,600.00	\$9,200.00	Savings over 2020 pricing

The purchase order will be submitted in 2018. The Ford Utility Interceptor patrol squads will not be delivered until after January 1, 2019.

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Sheriff Robert Spoden  
INITIATED BY



Cmdr. Troy Knudson  
DRAFTED BY

Public Safety & Justice Committee  
SUBMITTED BY

September 17, 2018  
DATE DRAFTED

**AWARDING BID TO ARAMARK UNIFORM SERVICES FOR LAUNDRY  
SERVICES AT THE ROCK COUNTY JAIL**

- 1 **WHEREAS**, funds have been incorporated into the 2019 Budget to contract with a private firm for
- 2 providing laundry services at the Rock County Jail; and,
- 3
- 4 **WHEREAS**, the Rock County Sheriff's Office is committed to the safe, efficient and cost effective
- 5 operation of the Rock County Jail; and,
- 6
- 7 **WHEREAS**, the Purchasing Division did solicit bids from laundry services vendors for laundry services
- 8 with the results attached; and,
- 9
- 10 **WHEREAS**, Sheriff and Purchasing staff did review all bids submitted and samples supplied for
- 11 compliance with the specifications and determined that Aramark Uniform Services is the most responsive
- 12 and responsible bidder.
- 13
- 14 **NOW, THEREFORE, BE IT RESOLVED**, that the Rock County Board of Supervisors duly
- 15 assembled this \_\_\_\_\_ day of \_\_\_\_\_, 2018, award the bid to Aramark Uniform Services of
- 16 Madison, WI, for providing laundry services to the Rock County Jail.

18-10A-097

Respectfully submitted,

PUBLIC SAFETY & JUSTICE COMMITTEE

FISCAL NOTE:

Mary Beaver  
Mary Beaver, Chair

Funds for these services will need to be included in the FYs 2019-2021 budgets.

Philip Owens  
Philip Owens, Vice Chair

Sherry Oja  
Sherry Oja  
Finance Director

Terry Fell  
Terry Fell

LEGAL NOTE:

Kara Hawes  
Kara Hawes

The County Board is authorized to take this action pursuant to secs. 59.01 and 59.51, Wis. Stats. In addition, sec. 59.52(29), Wis. Stats. requires the project to be let to the lowest responsible bidder.

Brian Knudson  
Brian Knudson

ADMINISTRATIVE NOTE:

Recommended.

Richard Greenlee  
Richard Greenlee  
Corporation Counsel

Josh Smith  
Josh Smith  
County Administrator

**AWARDING BID TO ARAMARK UNIFORM SERVICES FOR LAUNDRY  
SERVICES AT THE ROCK COUNTY JAIL**

EXECUTIVE SUMMARY

The 2019 Budget contains funds for the provision of laundry services at the Rock County Jail. This contract runs from 2019-2021, with options to renew for two one-year terms.

The Purchasing Division solicited bids from laundry services vendors for providing laundry services. Two vendors submitted complete bids. Commander Knudson and Captain Strouse reviewed the bids for compliance with the bid specifications.

Based on the information provided, the recommendation of the Sheriff's Office is to contract with Aramark Uniform Services as the vendor for laundry services.

ROCK COUNTY, WISCONSIN  
FINANCE DIRECTOR

**ORIGINAL**

PURCHASING DIVISION



**PROPOSAL SUMMARY FORM**

PROJECT NUMBER: 2019-01  
 PROJECT NAME: LAUNDRY SERVICES  
 PROPOSAL DUE DATE: SEPTEMBER 11, 2018 -12:00 NOON  
 DEPARTMENT: ROCK COUNTY JAIL

	ARAMARK UNIFORM MADISON WI	MADISON UNITED HEALTHCARE LINEN MADISON WI
PRICE PER POUND 2019-2021-LINEN	.35	.50
PRICE PER POUND 2019-2021-UNIFORMS	35	.385
PERCENT INCREASE 2022	NO INCREASE	1.5%
PERCENT INCREASE 2023	NO INCREASE	1.0%

Proposal was advertised in the Janesville Gazette and on the Internet. One additional vendor was solicited that did not respond.

PREPARED BY: JODI MILLIS  
Purchasing Manager

DEPARTMENT HEAD RECOMMENDATION: Aramark  
Sheriff Robert Spodeen 09-17-18  
 Signature Date

GOVERNING COMMITTEE APPROVAL:  
ManBear 5-0 10/1/18  
 Chair Vote Date

**RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS**

Colin Byrnes – Director Rock Co.  
Planning & Development Agency  
INITIATED BY



Colin Byrnes – Director Rock  
Co. Planning & Development  
Agency  
DRAFTED BY

Planning & Development Committee  
SUBMITTED BY

October 2, 2018  
DATE DRAFTED

**AUTHORIZING AN INTERGOVERNMENTAL AGREEMENT FOR  
CONDUCTING AN ANALYSIS OF IMPEDIMENTS TO FAIR HOUSING**

1 **WHEREAS**, the federal government has appropriated funds on a national level under the HOME  
2 Investment Partnership Act, which is Title II of the Cranston-Gonzalez National Affordable Housing Act  
3 of 1990 (hereinafter "NAHA"), as amended (42 U.S. C. 12701); and  
4

5 **WHEREAS**, NAHA allows units of local government to form a "HOME Consortium" to obtain Federal  
6 funds as a participating jurisdiction under the HOME Program; and  
7

8 **WHEREAS**, Rock County with the Cities and Villages of Rock County formed a HOME Consortium to  
9 receive direct entitlement funding from the U.S. Department of Housing and Urban Development via Rock  
10 County Board Resolution 16-6B-055; and  
11

12 **WHEREAS**, Municipalities in Wisconsin pursuant to § 66.0301, Wis. Stats., and counties in Wisconsin  
13 pursuant to § 59.01, Wis. Stats. have the necessary authority to enter into intergovernmental agreements  
14 of the type herein contemplated; and  
15

16 **WHEREAS**, the City of Beloit, the City of Janesville, and Rock County seek to provide safe and healthy  
17 communities by promoting affordable housing; and  
18

19 **WHEREAS**, an Analysis of Impediments (AI) to Fair Housing will identify impediments to fair housing  
20 choices for each jurisdiction; identify and evaluate actions that have been undertaken to address  
21 impediments; and identify objectives and actions that can be taken to address barriers to fair housing in  
22 compliance with the requirements of the HOME Program and the Fair Housing Act; and  
23

24 **WHEREAS**, a Request for Proposal for the development of the AI was issued and representatives from the City  
25 of Beloit, City of Janesville, and Rock County considered submittals, and selected the Milwaukee Metropolitan  
26 Fair Housing Council as the preferred contracted service provider to assist with the AI; and  
27

28 **WHEREAS**, funding for these contracted services is available through HOME Program administration funds  
29 (each participants share will be in approximate proportion to its HOME funding allocation); and  
30

31 **WHEREAS**, the City of Janesville will provide overall HOME administrative duties for the entire AI, and the  
32 Cities of Beloit and Janesville will assist in the development of the AI for their respective communities, and  
33 Rock County will assist in the development of the AI for the Cities of Edgerton, Evansville, Milton; the  
34 Villages of Clinton, Footville, Orfordville, and the remaining Political Subdivisions throughout the  
35 County; and  
36

37 **NOW, THEREFORE, BE IT RESOLVED**, that the Rock County Board of Supervisors duly assembled  
38 this \_\_\_\_\_ day of \_\_\_\_\_, 2018 hereby authorizes and directs the Chairman of the Rock  
39 County Board of Supervisors and the Rock County Clerk to enter into and execute an Intergovernmental  
40 Cooperation Agreement with the City of Beloit and City of Janesville, and to provide funding within the  
41 intent of this resolution.

18-10A-098



Respectfully submitted,

**PLANNING & DEVELOPMENT COMMITTEE**

\_\_\_\_\_  
Alan Sweeney, Chair

\_\_\_\_\_  
Mary Mawhinney, Vice Chair

\_\_\_\_\_  
Wes Davis

\_\_\_\_\_  
Wayne Gustina

\_\_\_\_\_  
Phil Owens

ADMINISTRATIVE NOTE:

Recommended.



Josh Smith  
County Administrator

FISCAL NOTE:

Minimal fiscal impact to Rock County.



Sherry Oja  
Finance Director

LEGAL NOTE:

**EXECUTIVE SUMMARY**

Rock County, along with the Cities of Beloit and Janesville, is a member of the Rock County HOME Consortium for the receipt of HOME Investment Partnership Act funds. Rock County also has agreements with the remaining cities and villages throughout Rock County to administer HOME programs on their behalf. These agreements were first executed for Federal fiscal years 2002-2004 and have been automatically renewed for subsequent three-year periods under the automatic renewal provisions of these agreements.

HOME funding allows the Consortium to support affordable housing in our communities via programs involving housing rehabilitation; affordable housing construction; down payment and closing cost assistance; and other authorized housing activities for those residents who are low-to-moderate income qualified.

As a recipient of federal grant funds the HOME Consortium is required to periodically complete an Analysis of Impediments to Fair Housing (AI). An AI will identify impediments to fair housing choice for each jurisdiction, identify and evaluate actions that have been undertaken to address impediments, and identify objectives and actions that can be taken to address barriers to fair housing.

The City of Janesville last completed an AI in 2014, which included an AI for Janesville and Rock County as a whole. The City of Beloit completed an AI in 2012. HUD encourages communities to explore fair housing on a regional basis, and it is recognized that there may be county-wide fair housing impediments and benefits to identifying county-wide actions or recommendations. It is also desired to undertake an updated AI before beginning the development of the next Consortium 5-Year Consolidated Plan, which will begin in 2019.

A Request for Proposal for the development of the AI was issued and representatives from Beloit, Janesville and Rock County selected the Milwaukee Metropolitan Fair Housing Council as the preferred contracted service provider to assist with the AI. Funding for the contracted service provider is available through HOME Program administration funds (i.e. each communities share will be in approximate proportion to its HOME allocation). The current proportional share for Rock County is \$10,400.

**ORDINANCE  
ROCK COUNTY BOARD OF SUPERVISORS**

PLANNING &  
DEVELOPMENT  
COMMITTEE  
INITIATED BY



ANDREW BAKER, SENIOR PLANNER  
DRAFTED BY

PLANNING &  
DEVELOPMENT  
COMMITTEE  
SUBMITTED BY

AUGUST 28, 2018  
DATE DRAFTED

AMENDING VARIOUS SECTIONS OF THE ROCK COUNTY FLOODPLAIN ZONING  
ORDINANCE (CHAPTER 4 PART 4)

1 The County Board of Supervisors of the County of Rock does ordain as follows:

2  
3 I. Chapter 4, Part 4, of the Rock County Ordinances shall be amended to read as follows (new  
4 language underscored, ~~deleted language crossed-out~~):

5  
6 **4.401 Statutory Authorization, Finding of Fact, Statement of Purpose, Title and General**  
7 **Provisions**

8 .....  
9  
10 (5) General Provisions

11  
12 (A) Areas To Be Regulated

13  
14 This ordinance regulates all areas that would be covered by the regional flood or base  
15 flood as shown on the Flood Insurance Rate Map (FIRM) or other maps approved by  
16 DNR. Base flood elevations are derived from the flood profiles in the Flood Insurance  
17 Study (FIS) and are shown as AE, A1-30, and AH Zones on the FIRM. Other regulatory  
18 zones are displayed as A and AO zones. Regional Flood Elevations (RFE) may be derived  
19 from other studies. If more than one map or revision is referenced, the most restrictive  
20 information shall apply.

21  
22 (B) Official Maps & Revisions

23  
24 The boundaries of all floodplain districts are designated as A, AE, AH, AO or A1-30 on  
25 the maps based on the Flood Insurance Study (FIS) listed below. Any change to the base  
26 flood elevations (BFE) or any changes to the boundaries of the floodplain or floodway FIS  
27 or on the Flood Insurance Rate Map (FIRM) must be reviewed and approved by the DNR  
28 and FEMA through the Letter of Map Change process (see sec. 4.408 *Amendments*) before  
29 it is effective. No changes to regional flood elevations (RFE's) on non-FEMA maps shall  
30 be effective until approved by the DNR. These maps and revisions are on file in the office  
31 of the Planning, Economic and Community Development Agency, County of Rock. If  
32 more than one map or revision is referenced, the most current approved information shall  
33 apply.

- 34  
35 OFFICIAL MAPS: Flood Insurance Rate Map (FIRM), Map Number 55105C0005E, 55105C0010E,  
36 55105C0012E, 55105C0014E, 55105C0015E, 55105C0016E, 55105C0017E, 55105C0018E,  
37 55105C0019E, 55105C0030E, 55105C0031E, 55105C0033E, 55105C0034E, 55105C0040E,  
38 55105C0042E, 55105C0044E, 55105C0045E, 55105C0052E, 55105C0053E, 55105C0054E,  
39 55105C0057E, 55105C0058E, 55105C0059E, 55105C0061E, 55105C0062E, 55105C0063E,  
40 55105C0066E, 55105C0070E, 55105C0076E, 55105C0077E, 55105C0078E, 55105C0079E,  
41 55105C0081E, 55105C0083E, 55105C0084E, 55105C0090E, 55105C0091E, 55105C0092E,  
42 55015C0095E, 55105C0105E, 55105C0110E, 55105C0115E, 55105C0120E, 55105C0130E,  
43 55105C0131E, 55105C0135E, 55105C0140E, 55105C0145E, 55105C0155E, 55105C0157E,  
44 55105C0160E, 55105C0161E, 55105C0162E, 55105C0164E, 55105C0166E, 55105C0168E,  
45 55105C0169E, 55105C0176E, 55105C0177E, 55105C0178E, 55105C0179E, 55105C0181E,

18-9B-083

46 55105C0183E, 55105C0184E, 55105C0186E, 55105C0187E, 55105C0188E, 55105C0189E,  
47 55105C0191E, 55105C0192E, 55105C0193E, 55105C0201E, 55105C0202E, ~~55105C0203E~~,  
48 55105C0204E, 55105C0208E, 55105C0209E, 55105C0211E, 55105C0212E, 55105C0216E,  
49 55105C0240E, 55105C0243E, 55105C0244E, 55105C0255E, 55105C0260E, 55105C0261E,  
50 55105C0262E, 55105C0263E, 55105C0264E, 55105C0266E, 55105C0267E, 55105C0268E,  
51 55105C0269E, 55105C0280E, 55105C0282E, 55105C0285E, 55105C0286E, 55105C0287E,  
52 55105C0288E, 55105C0289E, 55105C0291E, 55105C0292E, 55105C0293E, 55105C0294E,  
53 55105C0301E, 55105C0302E, 55105C0305E, 55105C0306E, 55105C0307E, 55105C0308E,  
54 55105C0309E, 55105C0312E, 55105C0313E, 55105C0314E, 55105C0316E, 55105C0318E,  
55 55105C0319E, 55105C0328E, 55105C0329E, 55105C0331E, 55105C0332E, 55105C0333E,  
56 55105C0334E, 55105C0336E, 55105C0337E, 55105C0338E, 55105C0339E, 55105C0341E,  
57 55105C0342E, 55105C0343E, 55105C0344E, 55105C0351E, 55105C0352E, 55105C0353E,  
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59 55105C0365E, 55105C0369E, 55105C0370E, 55105C0377E, 55105C0381E, 55105C0382E,  
60 55105C0406E, 55105C0407E, 55105C0426E, ~~55105C0431E~~, 55105C0432E, 55105C0452E,  
61 55105C0460E, 55105C0485E, ~~55105CIND0B~~, ~~55105CV001B~~, ~~55105CV002B~~, ~~55105C\_20150916~~,  
62 dated September 16, 2015 with corresponding profiles that are based on the Flood Insurance Study  
63 (FIS) Number 55105CV001B and 55105CV002B  
64

65 Approved by: the DNR and FEMA

66  
67 OFFICAL MAPS: Based on other studies. Any maps referenced in this section must be approved by  
68 the DNR and be more restrictive than those based on the FIS at the site of the proposed development.  
69

- 70 1. Letter of Maps Revision: LOMR 16-05-6630P dated May 4, 2017  
71  
72 2. Rock County Flood Storage Maps, Panel Number 1-5, Dated September 16, 2015, Prepared by  
73 the Wisconsin Department of Natural Resources  
74

75 **4.406 Nonconforming Uses**

76  
77 (1) General

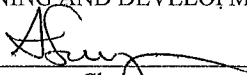
78  
79 (A) Applicability

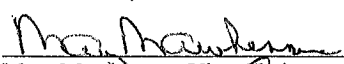
80  
81 ~~If these standards conform with Wis Stat. §§ 59.69(10), 87.30 and NR116.15 State~~  
82 ~~Administrative Code, they~~ This section shall apply to all modifications or additions to any  
83 nonconforming use or structure and to the use of any structure or premises which was  
84 lawful before the passage of this ordinance or any amendment thereto.  
85

86 II. The amendments to Chapter 4, Part 4, shall be effective upon publication.


Respectfully submitted:

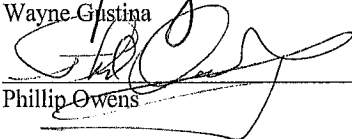
PLANNING AND DEVELOPMENT COMMITTEE

  
\_\_\_\_\_  
Alan Sweeney, Chair

  
\_\_\_\_\_  
Mary Mawhinney, Vice Chair

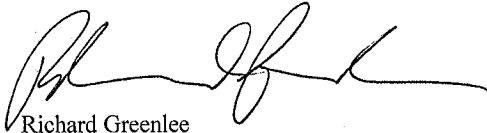
  
\_\_\_\_\_  
Wes Davis

  
\_\_\_\_\_  
Wayne Gustina

  
\_\_\_\_\_  
Phillip Owens

LEGAL NOTE:

The County Board is authorized to take this action  
by Wisconsin Statutes sections 59.02(2).



Richard Greenlee  
Corporation Counsel

FISCAL NOTE:

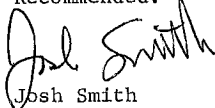
No fiscal impact.



Sherry Oja  
Finance Director

ADMINISTRATIVE NOTE:

Recommended.



Josh Smith  
County Administrator



### Executive Summary

#### Amending Various Sections of the Rock County Floodplain Zoning Ordinance (Chapter 4 Part 4)

Revisions to the Rock County Floodplain Zoning Ordinance have been drafted to conform to Wisconsin Administrative Code NR 116, the most recent state model ordinance and the minimum standards of the National Flood Insurance Program (NFIP). All communities participating in the NFIP must comply with both federal and state requirements. The purpose of the Floodplain regulations are to: protect life, health and property; minimize public expenditures for costly flood control projects; minimize rescue and relief efforts; minimize business interruptions; minimize damage to public facilities; minimize the occurrence of future flood blight areas; discourage the victimization of unwary land and home buyers; and prevent increases in the regional flood from occurring.

In general, without an approved Floodplain Zoning Ordinance federal flood insurance would not be available in unincorporated Rock County. More specifically, failure to update the Ordinance when deemed necessary and maintain general compliance with the NFIP may prohibit federal officers or agencies from approving any form of loan, grant, guaranty, insurance, payment, rebate, subsidy, and disaster assistance loan or grant, for acquisition or construction purposes with Floodplain areas.

Through this action, various section 4.4 of the Rock County Code of Ordinances will be amended. The revisions include both substantive changes and what would be considered "clean up" type changes. The substantive changes include:

1. Six map panels are being removed because the areas are not within County jurisdiction. These panels were inadvertently included in the Rock County list since 2015 when the maps were last amended.
2. A Letter of Map Revision (LOMR) approved by FEMA is added to the list of official maps. This map revision was necessary due to a bridge project in the City of Evansville, the construction of which changed the Floodplain boundaries up and downstream.
3. Rock County Flood Storage Maps are added to the list of official maps. These maps only effect a small portion of the existing Floodplain Zoning District, primarily in the area around Lake Koshkonong and often in wetlands. The text for the Flood Storage District standards is already included in the Ordinance and does not require amendment. The Flood Storage District specifies certain portions of the area mapped as Floodfringe on the Flood Insurance Rate Maps (FIRMs) that were specially considered in the hydraulic modelling done when the maps were updated in 2015. As the name suggests, the flood water storage capacity in these areas allows for lower predicted Floodplain elevations downstream, which positively impacts property owners both in terms of potential for flood damage and the flood insurance rates. Therefore, the purpose of the Flood Storage District is to preserve and maintain that capacity to an extent that is more restrictive than other areas of the Floodplain.

The draft revisions have been reviewed and approved by the Wisconsin Department of Natural Resources.

# RESOLUTION

## ROCK COUNTY BOARD OF SUPERVISORS

Public Works Committee  
Initiated by \_\_\_\_\_

Public Works Committee  
& Parks Advisory Committee  
Submitted by \_\_\_\_\_



John Traynor, Parks Manager  
Drafted by \_\_\_\_\_

September 27, 2018  
Date Drafted \_\_\_\_\_

### AUTHORIZING APPLICATION WITH WISCONSIN DEPARTMENT OF NATURAL RESOURCES FOR COUNTY CONSERVATION AIDS GRANT FUNDS

- 1 **WHEREAS**, the legislature of the State of Wisconsin enacted legislation providing for allocation to the
- 2 respective counties in the state on an acreage basis for the county fish and game projects on the condition that
- 3 the counties match the state allocation; and
- 4
- 5 **WHEREAS**, Rock County desires to participate in county fish and game projects pursuant to provisions of
- 6 s.23.09(12) of the Wisconsin Statutes.
- 7
- 8 **NOW, THEREFORE, BE IT RESOLVED** by the Rock County Board of Supervisors, duly assembled this
- 9 \_\_\_\_\_ day of \_\_\_\_\_, 2018, hereby authorizes to expend the funds appropriated and the funds to
- 10 be received from the State of Wisconsin for the improvement of the fish and wildlife habitat, and to operate and
- 11 maintain or to cause to be operated and maintained the project for its intended purpose
- 12
- 13 **BE IT FURTHER RESOLVED** that the Rock County Board of Supervisors authorizes the Parks Manager to
- 14 act on behalf of Rock County to submit a state grant application to the Wisconsin Department of Natural
- 15 Resources (DNR) for 2019 financial aid for county fish and game projects; sign documents; and the necessary
- 16 action to undertake, direct and complete the approved projects.

Respectfully submitted,

PUBLIC WORKS COMMITTEE

PARKS ADVISORY COMMITTEE

\_\_\_\_\_  
Betty Jo Bussie, Chair

\_\_\_\_\_  
Floyd Finney

\_\_\_\_\_  
Brent Fox, Vice Chair

\_\_\_\_\_  
Dean Paynter

\_\_\_\_\_  
Brenton Driscoll

\_\_\_\_\_  
Tom Presny

\_\_\_\_\_  
Rick Richard

\_\_\_\_\_  
Jeremy Zajac

18-10A-099

FISCAL NOTE:

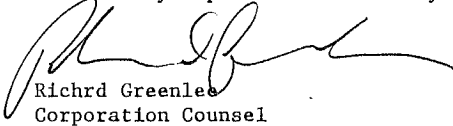
This resolution authorizes Parks to apply for the County Conservation Aids Grant for FY 2019. If awarded, this grant requires a 50% match. This match will be met using in-kind services.



Sherry Oja  
Finance Director

LEGAL NOTE:

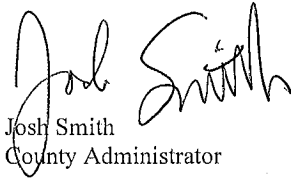
The authority to accept grant funds pursuant to sec. 59.52(19), Wis. Stats., necessarily implies the authority to make application for such funds.



Richard Greenlee  
Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.



Josh Smith  
County Administrator



- EXECUTIVE SUMMARY -  
**AUTHORIZING APPLICATION WITH  
WISCONSIN DEPARTMENT OF NATURAL RESOURCES FOR  
COUNTY CONSERVATION AIDS GRANT FUNDS**

Each Wisconsin County is allocated a certain amount of money annually to fund small projects on a 50/50 match basis. Rock County may apply for a maximum of \$5,000 in 2018 for use in 2019. Parks plans to access this funding source to help pay for invasive species control at Magnolia Bluff Park and Carver-Roehl Park. Additional funds may be available after initial funds are distributed. Though this funding source requires a 50% match by the County, all time and materials supplied by the Parks and Highway Divisions, as well as other community resources may be used as in-kind match. The Multi-Use Trail group and other volunteers have assisted with various invasive species control projects in the past and have expressed a strong interest in continuing the effort.

The species to be controlled using this grant is primarily buckthorn. For the past few years, we have used these funds for buckthorn and garlic mustard control in Carver-Roehl Park, and we've achieved a noticeable reduction of the invasive species. We feel the time is now appropriate to share these efforts with both parks that have State Natural Areas.

RESOLUTION

ROCK COUNTY BOARD OF SUPERVISORS

Supervisor Terry Fell  
INITIATED BY



Chief Deputy Barbara Tillman  
DRAFTED BY

Public Safety & Justice Committee  
SUBMITTED BY

September 12, 2018  
DATE DRAFTED

**MAINTAINING PROTECTIVE OCCUPATION STATUS FOR CORRECTIONAL OFFICERS**

1 **WHEREAS**, County Administrator Smith informed the County Board of Supervisors via his September  
2 7, 2018, memo of his intended action of making a change to the protective occupation status of Rock  
3 County Sheriff's Office Correctional Officers effective January 1, 2019; and,  
4  
5 **WHEREAS**, County Administrator Smith has indicated this change from protective occupation status  
6 category to general occupation status category will bring Rock County into compliance with state law;  
7 and,  
8  
9 **WHEREAS**, in March of 2016, the Wisconsin Employee Trust Funds (ETF) Board issued a decision for  
10 a case from Chippewa County regarding the appropriate classification of correctional officers under the  
11 Wisconsin Retirement System (WRS); and,  
12  
13 **WHEREAS**, the Chippewa County case does not specifically mandate or require other Wisconsin  
14 counties to change the protective occupation status of their jailers/correctional officers as evidenced by  
15 the fact that there are ten Wisconsin counties (Dane, Door, Green, Iowa, Jefferson, Juneau, LaFayette,  
16 Rock, Rusk, Sauk) that have not enacted a change to the protective occupation status of their  
17 jailers/correctional officers; and,  
18  
19 **WHEREAS**, according to ETF, the decision on who decides the applicable employment category for an  
20 individual employee is determined by the employer (County of Rock), not state law; and,  
21  
22 **WHEREAS**, the decision on making a change to the protective occupation status of Rock County  
23 Sheriff's Office Correctional Officers is fundamentally a policy choice made by the employer as there is  
24 no law which requires the employer to change the employment category of correctional officers; and,  
25  
26 **WHEREAS**, the Rock County Board of Supervisors is a policy governance board charged as a whole,  
27 with authority to establish policy with regard to County employees.  
28  
29 **NOW THEREFORE BE IT RESOLVED**, that the Rock County Board of Supervisors duly assembled  
30 this \_\_\_\_ day of \_\_\_\_\_, 2018, direct the County to maintain protective occupation status for Rock  
31 County Sheriff's Office Correctional Officers.

18-10A-100

Respectfully Submitted,

PUBLIC SAFETY & JUSTICE COMMITTEE

Mary Beayer  
Mary Beayer, Chair

Philip Owens  
Philip Owens, Vice Chair

Terry Fell  
Terry Fell

Kara Hawes  
Kara Hawes

Brian Knudson  
Brian Knudson

MAINTAINING PROTECTIVE OCCUPATION STATUS FOR CORRECTIONAL OFFICERS  
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COUNTY BOARD STAFF COMMITTEE

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J. Russell Podzilni, Chair

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Mary Mawhinney, Vice Chair

\_\_\_\_\_  
Richard Bostwick

\_\_\_\_\_  
Henry Brill

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Betty Jo Bussie

\_\_\_\_\_  
Louis Peer

\_\_\_\_\_  
Alan Sweeney

\_\_\_\_\_  
Terry Thomas

\_\_\_\_\_  
Bob Yeomans


ADMINISTRATIVE NOTE:

I believe the appropriate interpretation of statutes and related case law is that correctional officers do not meet the definition of Protective Occupation Participants.

  
Josh Smith  
County Administrator

LEGAL NOTE:

The County is empowered under Wis. Stat. §§ 59.02, 59.04, & 40.06(1)(dm) to determine which of its employees qualify as Protective Occupation Participants with the Wisconsin Retirement System. Under Wis. Stat. § 40.02(48)(a) a Protective Occupation Participant must spend more than 50% of their job duties performing active law enforcement services, must subject the employee to frequent exposure of a high degree of danger or peril, and require a high degree of physical conditioning.

  
Richard Greenlee  
Corporation Counsel

FISCAL NOTE:

The change in protective status, if approved, will have an impact on the Correctional Facility WRS contributions.

  
Sherry Oja  
Finance Director

### EXECUTIVE SUMMARY

Correctional Officers from the Rock County Sheriff's Office have been classified as Protective Service employees for the last 40 years. This important benefit provides these workers, who fulfill a difficult and frequently dangerous service for the residents of Rock County, with duty disability insurance, higher retirement benefits and the ability to separate from service at a younger age than General Service employees. When these correctional officers agreed to accept employment with Rock County, these benefits, along with their wage, were a part of their employment package.

The correctional officer job duties and the Rock County Jail environment have not become less dangerous. The behavior and needs of inmates has not improved. The unfortunate reality is that today's inmates have more significant addiction and mental health issues, making their behavior more unruly and unpredictable. Since 2002, there have been 2,367 individual officers involved in use of force incidents in the Rock County Jail and at least 144 of those officers have reported injuries during those physical altercations.

Now, the intended action by County Administrator Smith to make a change to the protective occupation status of the Rock County Sheriff's Office Correctional Officers effective January 1, 2019, placing these officers in the general occupation status of the Wisconsin Retirement System (WRS) is not specifically mandated or required by state law. The fact remains, that the decision to change an employee's occupation status from protective to general category is fundamentally a policy choice made by the employer.

The County Administrator's stated rationale for the change is that it is necessary to bring Rock County into compliance with the law. However, according to Staff Attorney for the Wisconsin Legislative Council, "whether to classify them (Correctional Officers/Jailers) as protective occupation participants is at the county's discretion". Further, WPPA Staff Attorney Roger Palek states that, "The bottom line is that manner in which Rock County has categorized its correctional officers as protective remains as lawful and appropriate as it ever has."

The Wisconsin Employee Trust Funds (ETF) Board Chippewa County decision is not a binding precedent on any other Wisconsin County or employee. There is no legal sanction or legal penalty to counties that do not change the protective occupation status of their correctional officers.

In passing this resolution, the County Board utilizes its policy discretion to continue to designate Correctional Officers at the Rock County Sheriff's Office as protective status employees with the corresponding protections and benefits.

RESOLUTION  
ROCK COUNTY BOARD OF SUPERVISORS

Katherine Luster  
INITIATED BY

Human Services Board  
SUBMITTED BY



Katherine Luster  
DRAFTED BY

October 2, 2018  
DATE DRAFTED

**Requesting Increased Funding and Oversight Reforms for  
Wisconsin's Child Protective Services System**

- 1 **WHEREAS**, the Wisconsin child welfare system is county-operated and state-supervised, except
- 2 Milwaukee County, where the system is administered by the Wisconsin Department of Children and
- 3 Families (DCF), Division of Milwaukee Child Protective Services (DMCPS); and,
- 4
- 5 **WHEREAS**, DCF provides insufficient funding to counties for the provision of child abuse and
- 6 neglect services including prevention, investigation, treatment, and out-of-home placement costs,
- 7 though the state has primary responsibility for compliance with federal requirements and shares
- 8 liability for ensuring the system is meeting its obligations to children and families in all 72 counties;
- 9 and,
- 10
- 11 **WHEREAS**, in recent years the state of Wisconsin added numerous mandates and practice
- 12 expectations which increased county child protective services (CPS) workload and costs; and,
- 13
- 14 **WHEREAS**, the opioid and methamphetamine epidemics have brought Wisconsin's child welfare
- 15 system to a point of crisis, with increasing concern about the system's ability to meet its obligations to
- 16 children and families; and,
- 17
- 18 **WHEREAS**, the capacity for counties to continue to bear the lion's share of financial responsibility to
- 19 address this crisis has been exhausted, as rising county contributions to the CPS system have far
- 20 outpaced increases to the DCF Children and Family Aids allocation and counties have used reserve
- 21 funding to cover CPS expenses and increase staffing; and,
- 22
- 23 **WHEREAS**, Rock County's county contribution for CPS services increased by seventy percent from
- 24 2012 to 2017 (\$5.2 to \$8.8 million); and,
- 25
- 26 **WHEREAS**, Rock County's DCF Children and Family Aids allocation increased by thirteen percent
- 27 from 2012 to 2018 (\$2.76 to \$3.12 million); and,
- 28
- 29 **WHEREAS**, maintaining sufficient resources for Wisconsin's child welfare system is critical to secure
- 30 the safety and future of our most vulnerable children; and,
- 31
- 32 **WHEREAS**, without a proportional increase in the DCF Children and Family Services allocation, the
- 33 CPS system has been stressed for over a decade, causing caseloads for CPS workers to grow to
- 34 unreasonable levels, contributing to high levels of staff turnover in some counties and an overrun of
- 35 out-of-home care costs above what counties can sustain within available resources; and,
- 36
- 37 **WHEREAS**, in Rock County the average daily census of children in a foster care placement was 80 in
- 38 2012 and 154 in 2017; and,
- 39
- 40 **WHEREAS**, Wisconsin's CPS system leaves significant gaps in state-level oversight for all counties
- 41 except Milwaukee County, including the absence of caseload standards, no process for regular
- 42 legislative evaluation and prioritization of CPS needs and the absence of a legislative committee that
- 43 provides regular policy guidance concerning CPS system issues such as adequate funding,
- 44 performance, cost sharing and long-term stability; and,

18-10A-102

**Requesting Increased Funding and Oversight Reforms for Wisconsin's Child Protective Services System**

Page 2

45 **WHEREAS**, along with DMCPS, all eleven of Wisconsin's peer states with county-administered CPS  
46 systems have either adopted caseload standards for CPS caseworkers, completed thorough workload  
47 studies as a basis of determining funding needs, or otherwise have made significant recommendations  
48 related to keeping CPS workloads manageable; and,

49  
50 **WHEREAS**, the children within Wisconsin's CPS system are too important to allow the current level  
51 of under resourcing, oversight gaps and, disparity of attention, while shifting the burden to property  
52 taxpayers.

53  
54 **NOW, THEREFORE, BE IT RESOLVED** that the Rock County Board of Supervisors duly  
55 assembled this \_\_\_\_\_ day of \_\_\_\_\_, 2018, does hereby request that the state of Wisconsin  
56 increase the Children and Family Aids Allocation to counties in the 2019-21 state biennial budget by  
57 \$30 million annually in order to cover a greater share of out-of-home care costs and increase staffing  
58 levels based on the caseload standards developed by the Wisconsin County Human Services  
59 Association (WCHSA) so Wisconsin's CPS system can meet its obligations; and,

60  
61 **BE IT FURTHER RESOLVED** that the Wisconsin Counties Association urges the state of  
62 Wisconsin to close critical oversight gaps by creating legislative mechanisms to review the CPS  
63 resource needs of all counties as part of the biennial budget process and ensure an appropriate  
64 committee provide ongoing policy guidance to respond to emerging CPS trends and ongoing system  
65 needs; and,

66  
67 **BE IT FURTHER RESOLVED** that a copy of this resolution be sent to Governor Scott Walker,  
68 Department of Children and Families Secretary Eloise Anderson, Department of Administration  
69 Secretary Ellen Nowak, area legislators, and the Wisconsin Counties Association.

Respectfully submitted,

HUMAN SERVICES BOARD

COUNTY BOARD STAFF COMMITTEE

\_\_\_\_\_  
Brian Knudson, Chair

\_\_\_\_\_  
J. Russell Podzilni, Chair

\_\_\_\_\_  
Sally Jean Weaver-Landers, Vice Chair

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Mary Mawhinney, Vice Chair

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Terry Thomas

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Terry Thomas

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Shirley Williams

\_\_\_\_\_  
Bob Yeomans

**Requesting Increased Funding and Oversight Reforms for Wisconsin's Child Protective Services System**

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FISCAL NOTE:

This resolution is advisory only and has no direct fiscal impact on Rock County operations in and by itself.



Sherry Oja  
Finance Director

LEGAL NOTE:

Advisory only.



Richard Greenlee  
Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.



Josh Smith  
County Administrator

## Executive Summary

### Requesting Increased Funding and Oversight Reforms for Wisconsin's Child Protective Services System

The Child Welfare System across Wisconsin has reached a point of crisis with significant increases in the volume of children and families receiving services and increasing complexity of the needs of these families. Statewide, the number of children placed in out of home care has increased dramatically in recent years. In Rock County, the average daily census of children in a child welfare foster care placement has grown from an average daily census of 80 in 2012, to 154 in 2017.

As needs have escalated, Counties have carried the fiscal burden while state aid has failed to keep up with the increasing costs. Since 2012, Rock County's local contributions to child welfare have increased by 70%, while our state allocation has increased by only 13%.

Caseloads for child welfare workers have reached untenable levels and, unlike other county run child welfare systems across the nation, the state of Wisconsin has failed to adopt formal caseload standards or recommendations to assure that adequate care can be provided to keep children safe.

This resolution requests that the State of Wisconsin increase the Children and Families Aids Allocation by 30 million dollars annually in the 2019-2021 biennial budget and advocates that formal legislative oversight mechanisms be established to assure appropriate policies and adequate resources are in place to support the Child Welfare System needs in every county.